H-4037.1	

SUBSTITUTE HOUSE BILL 1157

State of Washington 62nd Legislature 2012 Regular Session

By House Agriculture & Natural Resources (originally sponsored by Representatives Orcutt, Blake, Rivers, Kretz, Taylor, Short, and Condotta) READ FIRST TIME 01/31/11.

1 AN ACT Relating to reform of the forest practices permitting system; amending RCW 76.09.040, 76.09.050, 76.09.150, 76.09.065, 2 76.09.460, 76.09.470, and 76.09.030; reenacting and amending RCW 3 76.09.060 and 76.09.020; adding new sections to chapter 77.55 RCW; 4 adding a new section to chapter 76.09 RCW; adding a new section to 5 6 chapter 43.30 RCW; adding a new section to chapter 43.21C RCW; creating 7 new sections; providing a contingent effective date; and providing an 8 expiration date.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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- NEW SECTION. Sec. 1. A new section is added to chapter 77.55 RCW to read as follows:
 - (1) The requirements of this chapter do not apply to any forest practices hydraulic project, or to any activities that are associated with such a project, upon incorporation of fish protection standards adopted under this chapter into the forest practices rules and approval of technical guidance as required under RCW 76.09.040, at which time these projects are regulated under chapter 76.09 RCW.
 - (2) The department must continue to conduct regulatory and enforcement activities under this chapter for forest practices

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hydraulic projects until the forest practices board incorporates fish protection standards adopted under this chapter into the forest practices rules and approves technical guidance as required under RCW 76.09.040.

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- (3) By July 1, 2013, the department shall adopt rules establishing the form and procedures for the concurrence review process consistent with section 2 of this act. The concurrence review process must allow the department up to thirty days to review forest practices hydraulic projects meeting the criteria under section 2(2) (a) and (b) of this act for consistency with fish protection standards.
- (4) The department shall notify the department of natural resources prior to beginning a rule-making process that may affect activities regulated under chapter 76.09 RCW.
- (5) The department shall act consistent with appendix M of the forest and fish report, as the term "forests and fish report" is defined in RCW 76.09.020, when modifying fish protection rules that may affect activities regulated under chapter 76.09 RCW.
- (6) The department may review and provide comments on any forest practices application. Prior to commenting and whenever reasonably practicable, the department shall communicate with the applicant regarding the substance of the project.
- (7) The department shall participate in effectiveness monitoring for forest practices hydraulic projects through its role in the review processes provided under WAC 222-08-160 as it existed on the effective date of this section.
- NEW SECTION. Sec. 2. A new section is added to chapter 76.09 RCW to read as follows:
 - (1) The department may request information and technical assistance from the department of fish and wildlife regarding any forest practices hydraulic project regulated under this chapter.
 - (2) A concurrence review process is established for certain forest practices hydraulic projects, as follow:
- 33 (a) Prior to submitting an application to the department under RCW 34 76.09.050 that includes a forest practices hydraulic project involving 35 one or more water crossing structures meeting the criteria of (b) of 36 this subsection, the applicant shall submit water crossing structure

plans and specifications to the department of fish and wildlife for concurrence review consistent with section 1(3) of this act.

(b) The concurrence review process applies only to:

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- (i) Culvert installation or replacement, and repair at or below the bankfull width, as that term is defined in WAC 222-16-010 on the effective date of this section, in fish bearing rivers or streams that exceed five percent gradient;
- 8 (ii) Bridge construction or replacement, and repair at or below the 9 bankfull width, of fish bearing unconfined streams; or
- 10 (iii) Fill within the flood level 100 year, as that term is 11 defined in WAC 222-16-010, as it existed on the effective date of this 12 section, of fish bearing unconfined streams.
 - (c) When submitting an application to the department under RCW 76.09.050, the applicant shall attach the following to the application:
- 15 (i) The concurrence review form issued by the department of fish and wildlife; and
- 17 (ii) Plans and specifications for each water crossing structure 18 subject to concurrence review.
- 19 **Sec. 3.** RCW 76.09.040 and 2010 c 188 s 4 are each amended to read 20 as follows:
 - (1)(a) Where necessary to accomplish the purposes and policies stated in RCW 76.09.010, and to implement the provisions of this chapter, the board shall adopt forest practices rules pursuant to chapter 34.05 RCW and in accordance with the procedures enumerated in this section that:
 - (i) Establish minimum standards for forest practices;
 - (ii) Provide procedures for the voluntary development of resource management plans which may be adopted as an alternative to the minimum standards in (a)(i) of this subsection if the plan is consistent with the purposes and policies stated in RCW 76.09.010 and the plan meets or exceeds the objectives of the minimum standards;
 - (iii) Set forth necessary administrative provisions;
- 33 (iv) Establish procedures for the collection and administration of 34 forest practice fees as set forth by this chapter; and
 - (v) Allow for the development of watershed analyses.
- 36 (b) Forest practices rules pertaining to water quality protection 37 shall be adopted by the board after reaching agreement with the

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director of the department of ecology or the director's designee on the board with respect ((thereto)) to these rules. All other forest practices rules shall be adopted by the board.

- (c) Forest practices rules shall be administered and enforced by either the department or the local governmental entity as provided in this chapter. Such rules shall be adopted and administered so as to give consideration to all purposes and policies set forth in RCW 76.09.010.
- (2)(a) The board shall prepare proposed forest practices rules consistent with this section and chapter 34.05 RCW. In addition to any forest practices rules relating to water quality protection proposed by the board, the department of ecology may submit to the board proposed forest practices rules relating to water quality protection.
- (b)(i) ((Prior to initiating the rule-making process, the proposed rules shall be submitted for review and comments to the department of fish and wildlife and to the counties of the state. After receipt of the proposed forest practices rules, the department of fish and wildlife and the counties of the state shall have thirty days in which to review and submit comments to the board, and to the department of ecology with respect to its proposed rules relating to water quality protection.
- (ii) After the expiration of the thirty day period,)) The board ((and the department of ecology)) shall ((jointly)) hold one or more hearings on the proposed rules pursuant to chapter 34.05 RCW. Any county representative may propose specific forest practices rules relating to problems existing within the county at the hearings.
- $((\frac{(\text{iii})}{)})$ (ii) The board may adopt and the department of ecology may approve such proposals if they find the proposals are consistent with the purposes and policies of this chapter.
- those fish protection standards in the rules adopted under chapter 77.55 RCW, as the rules existed on the effective date of this section, that are applicable to activities regulated under the forest practices rules. If fish protection standards are incorporated by reference, the board shall minimize administrative processes by utilizing the exception from the administrative procedures controlling significant legislative rules under RCW 34.05.328(5)(b)(iii) for the incorporation of rules adopted by other state agencies.

(b) Thereafter, the board shall incorporate into the forest practices rules any changes to those fish protection standards in the rules adopted under chapter 77.55 RCW that are: (i) Adopted consistent with section 1 of this act; and (ii) applicable to activities regulated under the forest practices rules. If fish protection standards are incorporated by reference, the board shall minimize administrative processes by utilizing the exception from the administrative procedures controlling significant legislative rules under RCW 34.05.328(5)(b)(iii) for the incorporation of rules adopted by other state agencies.

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- (c) The board shall establish and maintain technical guidance in the forest practices board manual, as provided under WAC 222-12-090 as it existed on the effective date of this section, to assist with implementation of the standards incorporated into the forest practices rules under this section. The guidance must include best management practices and standard techniques to ensure fish protection.
- (d) The board must complete the requirements of (a) of this subsection and establish initial technical guidance under (c) of this subsection by July 1, 2013.
- The board shall establish by rule a program for the acquisition of riparian open space and critical habitat for threatened or endangered species as designated by the board. Acquisition must be a conservation easement. Lands eligible for acquisition are forest lands within unconfined channel migration zones or forest lands containing critical habitat for threatened or endangered species as designated by the board. Once acquired, these lands may be held and managed by the department, transferred to another state agency, transferred to an appropriate local government agency, or transferred to a private nonprofit nature conservancy corporation, as defined in RCW 64.04.130, in fee or transfer of management obligation. shall adopt rules governing the acquisition by the state or donation to the state of such interest in lands including the right of refusal if the lands are subject to unacceptable liabilities. The rules shall include definitions of qualifying lands, priorities for acquisition, and provide for the opportunity to transfer such lands with limited warranties and with a description of boundaries that does not require full surveys where the cost of securing the surveys would be unreasonable in relation to the value of the lands conveyed. The rules

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shall provide for the management of the lands for ecological protection or fisheries enhancement. For the purposes of conservation easements entered into under this section, the following apply:

- (i) For conveyances of a conservation easement in which the landowner conveys an interest in the trees only, the compensation must include the timber value component, as determined by the cruised volume of any timber located within the channel migration zone or critical habitat for threatened or endangered species as designated by the board, multiplied by the appropriate quality code stumpage value for timber of the same species shown on the appropriate table used for timber harvest excise tax purposes under RCW 84.33.091;
- (ii) For conveyances of a conservation easement in which the landowner conveys interests in both land and trees, the compensation must include the timber value component in (a)(i) of this subsection plus such portion of the land value component as determined just and equitable by the department. The land value component must be the acreage of qualifying channel migration zone or critical habitat for threatened or endangered species as determined by the board, to be conveyed, multiplied by the average per acre value of all commercial forest land in western Washington or the average for eastern Washington, whichever average is applicable to the qualifying lands. The department must determine the western and eastern Washington averages based on the land value tables established by RCW 84.33.140 and revised annually by the department of revenue.
- (b) Subject to appropriations sufficient to cover the cost of such an acquisition program and the related costs of administering the program, the department must establish a conservation easement in land that an owner tenders for purchase; provided that such lands have been taxed as forest lands and are located within an unconfined channel migration zone or contain critical habitat for threatened or endangered species as designated by the board. Lands acquired under this section shall become riparian or habitat open space. These acquisitions shall not be deemed to trigger the compensating tax of chapters 84.33 and 84.34 RCW.
- (c) Instead of offering to sell interests in qualifying lands, owners may elect to donate the interests to the state.
 - (d) Any acquired interest in qualifying lands by the state under

- this section shall be managed as riparian open space or critical habitat.
- 3 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 77.55 RCW 4 to read as follows:

- (1) The department and the department of natural resources shall enter into and maintain a memorandum of agreement between the two agencies that describes how to implement integration of hydraulic project approvals into forest practices applications consistent with this act.
- 10 (2) The initial memorandum of agreement between the two departments 11 must be executed by December 31, 2012. The memorandum of agreement may 12 be amended as agreed to by the two departments.
- **Sec. 5.** RCW 76.09.050 and 2011 c 207 s 1 are each amended to read 14 as follows:
- 15 (1) The board shall establish by rule which forest practices shall 16 be included within each of the following classes:
 - Class I: Minimal or specific forest practices that have no direct potential for damaging a public resource and that may be conducted without submitting an application or a notification except that when the regulating authority is transferred to a local governmental entity, those Class I forest practices that involve timber harvesting or road construction within "urban growth areas," designated pursuant to chapter 36.70A RCW, are processed as Class IV forest practices, but are not subject to environmental review under chapter 43.21C RCW;
 - Class II: Forest practices which have a less than ordinary potential for damaging a public resource that may be conducted without submitting an application and may begin five calendar days, or such lesser time as the department may determine, after written notification by the operator, in the manner, content, and form as prescribed by the department, is received by the department. However, the work may not begin until all forest practice fees required under RCW 76.09.065 have been received by the department. Class II shall not include forest practices:
 - (a) On forest lands that are being converted to another use;
- 35 (b) ((\text{Which require approvals under the provisions of the} \text{36 hydraulics act, RCW 77.55.021};

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- (c)) Within "shorelines of the state" as defined in RCW 90.58.030; 1
- 2 $((\frac{d}{d}))$ (c) Excluded from Class II by the board; or

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- (((e))) (d) Including timber harvesting or road construction within 3 "urban growth areas," designated pursuant to chapter 36.70A RCW, which 4 5 are Class IV;
- Class III: Forest practices other than those contained in Class I, 7 II, or IV. A Class III application must be approved or disapproved by the department within thirty calendar days from the date the department receives the application. However, the applicant may not begin work on that forest practice until all forest practice fees required under RCW 76.09.065 have been received by the department; 11
- 12 Class IV: Forest practices other than those contained in Class I 13 or II:
 - (a) On forest lands that are being converted to another use;
 - (b) On lands which, pursuant to RCW 76.09.070 as now or hereafter amended, are not to be reforested because of the likelihood of future conversion to urban development;
 - (c) That involve timber harvesting or road construction on forest lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except where the forest landowner provides:
 - (i) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 or 84.34 RCW; or
 - (ii) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the application; and/or
 - (d) Which have a potential for a substantial impact on the environment and therefore require an evaluation by the department as to whether or not a detailed statement must be prepared pursuant to the state environmental policy act, chapter 43.21C RCW. Such evaluation shall be made within ten days from the date the department receives the PROVIDED, That nothing herein shall be construed to application: prevent any local or regional governmental entity from determining that a detailed statement must be prepared for an action pursuant to a Class IV forest practice taken by that governmental entity concerning the

land on which forest practices will be conducted. A Class IV 1 2 application must be approved or disapproved by the department within thirty calendar days from the date the department receives the 3 4 application, ((unless the department determines that a detailed statement must be made, in which case the application must be approved 5 6 or disapproved by the department within sixty calendar days from the date the department receives the application, unless the commissioner 7 8 of public lands, through the promulgation of a formal order, determines 9 that the process cannot be completed within such period)) except that the department must: Approve or disapprove an application within sixty 10 11 calendar days from the date the department receives the application if the department determines that a detailed statement must be made, 12 unless the commissioner of public lands, through the promulgation of a 13 formal order, determines that the process cannot be completed within 14 However, the applicant may not begin work on that 15 such a period. 16 forest practice until all forest practice fees required under RCW 76.09.065 have been received by the department. 17

Forest practices under Classes I, II, and III are exempt from the requirements for preparation of a detailed statement under the state environmental policy act.

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- (2) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, no Class II, Class III, or Class IV forest practice shall be commenced or continued after January 1, 1975, unless the department has received a notification with regard to a Class II forest practice or approved an application with regard to a Class III or Class IV forest practice containing all information required by RCW 76.09.060 as now or hereafter amended. However, in the event forest practices regulations necessary for the scheduled implementation of this chapter and RCW 90.48.420 have not been adopted in time to meet such schedules, the department shall have the authority to regulate forest practices and approve applications on such terms and conditions consistent with this chapter and RCW 90.48.420 and the purposes and policies of RCW 76.09.010 until applicable forest practices regulations are in effect.
- (3) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, if a notification or application is delivered in person to the department by

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the operator or the operator's agent, the department shall immediately provide a dated receipt thereof. In all other cases, the department shall immediately mail a dated receipt to the operator.

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- (4) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, forest practices shall be conducted in accordance with the forest practices regulations, orders and directives as authorized by this chapter or the forest practices regulations, and the terms and conditions of any approved applications.
- (5) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, the department of natural resources shall notify the applicant in writing of either its approval of the application or its disapproval of the application and the specific manner in which the application fails to comply with the provisions of this section or with the forest practices Except as provided otherwise in this section, if the department fails to either approve or disapprove an application or any portion thereof within the applicable time limit, the application shall be deemed approved and the operation may be commenced: PROVIDED, That this provision shall not apply to applications which are neither approved nor disapproved pursuant to the provisions of subsection (7) of this section: PROVIDED, FURTHER, That if seasonal field conditions prevent the department from being able to properly evaluate the application, the department may issue an approval conditional upon further review within sixty days((: PROVIDED, FURTHER, That the department shall have until April 1, 1975, to approve or disapprove an application involving forest practices allowed to continue to April 1, 1975, under the provisions of subsection (2) of this section)). Upon receipt of any notification or any satisfactorily completed application the department shall in any event no later than two business days after such receipt transmit a copy to the departments of ecology and fish and wildlife, and to the county, city, or town in whose jurisdiction the forest practice is to be commenced. Any comments by such agencies shall be directed to the department of natural resources.
- (6) For those forest practices regulated by the board and the department, if the county, city, or town believes that an application is inconsistent with this chapter, the forest practices regulations, or

any local authority consistent with RCW 76.09.240 as now or hereafter amended, it may so notify the department and the applicant, specifying its objections.

- (7) For those forest practices regulated by the board and the department, the department shall not approve portions of applications to which a county, city, or town objects if:
- (a) The department receives written notice from the county, city, or town of such objections within fourteen business days from the time of transmittal of the application to the county, city, or town, or one day before the department acts on the application, whichever is later; and
- 12 (b) The objections relate to forest lands that are being converted 13 to another use.

The department shall either disapprove those portions of such application or appeal the county, city, or town objections to the appeals board. If the objections related to (b) of this subsection are based on local authority consistent with RCW 76.09.240 as now or hereafter amended, the department shall disapprove the application until such time as the county, city, or town consents to its approval or such disapproval is reversed on appeal. The applicant shall be a party to all department appeals of county, city, or town objections. Unless the county, city, or town either consents or has waived its rights under this subsection, the department shall not approve portions of an application affecting such lands until the minimum time for county, city, or town objections has expired.

- (8) For those forest practices regulated by the board and the department, in addition to any rights under the above paragraph, the county, city, or town may appeal any department approval of an application with respect to any lands within its jurisdiction. The appeals board may suspend the department's approval in whole or in part pending such appeal where there exists potential for immediate and material damage to a public resource.
- (9) For those forest practices regulated by the board and the department, appeals under this section shall be made to the appeals board in the manner and time provided in RCW 76.09.205. In such appeals there shall be no presumption of correctness of either the county, city, or town or the department position.

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(10) For those forest practices regulated by the board and the department, the department shall, within four business days notify the county, city, or town of all notifications, approvals, and disapprovals of an application affecting lands within the county, city, or town, except to the extent the county, city, or town has waived its right to such notice.

- (11) For those forest practices regulated by the board and the department, a county, city, or town may waive in whole or in part its rights under this section, and may withdraw or modify any such waiver, at any time by written notice to the department.
- (12) Notwithstanding subsections (2) through (5) of this section, forest practices applications or notifications are not required for exotic insect and disease control operations conducted in accordance with RCW 76.09.060(8) where eradication can reasonably be expected.
- **Sec. 6.** RCW 76.09.060 and 2007 c 480 s 11 and 2007 c 106 s 1 are each reenacted and amended to read as follows:
 - (1) The department shall prescribe the form and contents of the notification and application. The forest practices rules shall specify by whom and under what conditions the notification and application shall be signed or otherwise certified as acceptable. Activities conducted by the department or a contractor under the direction of the department under the provisions of RCW 76.04.660, shall be exempt from the landowner signature requirement on any forest practices application required to be filed. The application or notification shall be delivered in person to the department, sent by first-class mail to the department or electronically filed in a form defined by the department. The form for electronic filing shall be readily convertible to a paper copy, which shall be available to the public pursuant to chapter 42.56 RCW. The information required may include, but is not limited to:
 - (a) Name and address of the forest landowner, timber owner, and operator;
- 32 (b) Description of the proposed forest practice or practices to be conducted;
- 34 (c) Legal description and tax parcel identification numbers of the 35 land on which the forest practices are to be conducted;
- 36 (d) Planimetric and topographic maps showing location and size of

all lakes and streams and other public waters in and immediately adjacent to the operating area and showing all existing and proposed roads and major tractor roads;

- (e) Description of the silvicultural, harvesting, or other forest practice methods to be used, including the type of equipment to be used and materials to be applied;
- (f) For an application submitted on or after the effective date of section 2 of this act that includes a forest practices hydraulic project, plans and specifications for the forest practices hydraulic project to ensure the proper protection of fish life;
- (g) Proposed plan for reforestation and for any revegetation necessary to reduce erosion potential from roadsides and yarding roads, as required by the forest practices rules;
- $((\frac{g}{g}))$ (h) Soil, geological, and hydrological data with respect to forest practices;
- $((\frac{h}{h}))$ (i) The expected dates of commencement and completion of all forest practices specified in the application;
 - $((\frac{(i)}{(i)}))$ <u>(j)</u> Provisions for continuing maintenance of roads and other construction or other measures necessary to afford protection to public resources;
- $((\frac{j}{j}))$ (k) An affirmation that the statements contained in the 22 notification or application are true; and
 - $((\frac{k}{k}))$ (1) All necessary application or notification fees.
- 24 (2) Long range plans may be submitted to the department for review 25 and consultation.
 - (3) The application for a forest practice or the notification of a forest practice is subject to the reforestation requirement of RCW 76.09.070.
- 29 (a) If the application states that any land will be or is intended 30 to be converted:
 - (i) The reforestation requirements of this chapter and of the forest practices rules shall not apply if the land is in fact converted unless applicable alternatives or limitations are provided in forest practices rules issued under RCW 76.09.070;
 - (ii) Completion of such forest practice operations shall be deemed conversion of the lands to another use for purposes of chapters 84.33 and 84.34 RCW unless the conversion is to a use permitted under a current use tax agreement permitted under chapter 84.34 RCW;

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(iii) The forest practices described in the application are subject to applicable county, city, town, and regional governmental authority permitted under RCW 76.09.240 as well as the forest practices rules.

- (b)(i) Except as provided elsewhere in this section, ((if the)) when the department becomes aware of a landowner ((harvests)) harvesting without an approved application or notification or the landowner ((does not state)) has not stated that any land covered by ((the)) an application or notification will be or is intended to be converted((, and the department or the county, city, town, or regional governmental entity becomes aware of)), the department shall:
- (A) Take appropriate action under the authority of RCW 76.09.080 through 76.09.140; and
- (B) Provide electronic notice to the department of ecology and the county, city, or town, or regional governmental entities of potential conversion activities to a use other than commercial timber operations, as that term is defined in RCW 76.09.020((, then the department shall send to the department of ecology and the appropriate county, city, town, and regional governmental entities the following documents:
 - (i) A notice of a conversion to nonforestry use;)).
- (ii) The county, city, town, or regional governmental entity shall, consistent with RCW 76.09.460, issue a notice of a conversion to a nonforestry use to the landowner and send copies to the department and the department of ecology. Upon receipt, the department shall send to the appropriate county, city, town, or regional governmental entity:
- (\underline{A}) A copy of the applicable forest practices application or notification, if any; and
- $((\frac{(iii)}{)}))$ (B) Copies of any applicable outstanding final orders or decisions issued by the department related to the forest practices application or notification.
- (c) Failure to comply with the reforestation requirements contained in any final order or decision shall constitute a removal of designation under the provisions of RCW 84.33.140, and a change of use under the provisions of RCW 84.34.080, and, if applicable, shall subject such lands to the payments and/or penalties resulting from such removals or changes.
- 36 (d) Conversion to a use other than commercial forest product 37 operations within six years after approval of the forest practices 38 application or notification without the consent of the county, city, or

town shall constitute a violation of each of the county, municipal city, town, and regional authorities to which the forest practice operations would have been subject if the application had stated an intent to convert.

- (e) Land that is the subject of a notice of conversion to a nonforestry use produced by ((the department and sent to the department of ecology and)) a local ((government under this subsection)) governmental entity is subject to the development prohibition and conditions provided in RCW 76.09.460.
- (f) Landowners who have not stated an intent to convert the land covered by an application or notification and who decide to convert the land to a nonforestry use within six years of receiving an approved application or notification must do so in a manner consistent with RCW 76.09.470.
- (g) The application or notification must include a statement requiring an acknowledgment by the forest landowner of his or her intent with respect to conversion and acknowledging that he or she is familiar with the effects of this subsection.
- (4) Whenever an approved application authorizes a forest practice which, because of soil condition, proximity to a water course or other unusual factor, has a potential for causing material damage to a public resource, as determined by the department, the applicant shall, when requested on the approved application, notify the department two days before the commencement of actual operations.
- (5) Before the operator commences any forest practice in a manner or to an extent significantly different from that described in a previously approved application or notification, there shall be submitted to the department a new application or notification form in the manner set forth in this section.
- (6) (a) Except as provided in RCW 76.09.350(4), the notification to or the approval given by the department to an application to conduct a forest practice shall be effective for a term of ((two)) three years from the date of approval or notification ((and shall not be renewed unless a new application is filed and approved or a new notification has been filed)).
- (b) A notification or application may be renewed for an additional three-year term by the filing and approval of a notification or application, as applicable, prior to the expiration of the original

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application or notification. A renewal application or notification is subject to the forest practices rules in effect at the time the renewal application or notification is filed. Nothing in this section precludes the applicant from applying for a new application or notification after the renewal period has lapsed.

- (c) At the option of the applicant, an application or notification may be submitted to cover a single forest practice or a number of forest practices within reasonable geographic or political boundaries as specified by the department. An application or notification that covers more than one forest practice may have an effective term of more than ((two)) three years.
- (d) The board shall adopt rules that establish standards and procedures for approving an application or notification that has an effective term of more than ((two)) three years. Such rules shall include extended time periods for application or notification approval or disapproval. ((On an approved application with a term of more than two years, the applicant shall inform the department before commencing operations)) The department may require the applicant to provide advance notice before commencing operations on an approved application or notification.
- (7) Notwithstanding any other provision of this section, no prior application or notification shall be required for any emergency forest practice necessitated by fire, flood, windstorm, earthquake, or other emergency as defined by the board, but the operator shall submit an application or notification, whichever is applicable, to the department within forty-eight hours after commencement of such practice or as required by local regulations.
- (8) Forest practices applications or notifications are not required for forest practices conducted to control exotic forest insect or disease outbreaks, when conducted by or under the direction of the department of agriculture in carrying out an order of the governor or director of the department of agriculture to implement pest control measures as authorized under chapter 17.24 RCW, and are not required when conducted by or under the direction of the department in carrying out emergency measures under a forest health emergency declaration by the commissioner of public lands as provided in RCW 76.06.130.
- (a) For the purposes of this subsection, exotic forest insect or disease has the same meaning as defined in RCW 76.06.020.

(b) In order to minimize adverse impacts to public resources, control measures must be based on integrated pest management, as defined in RCW 17.15.010, and must follow forest practices rules relating to road construction and maintenance, timber harvest, and forest chemicals, to the extent possible without compromising control objectives.

- (c) Agencies conducting or directing control efforts must provide advance notice to the appropriate regulatory staff of the department of the operations that would be subject to exemption from forest practices application or notification requirements.
- (d) When the appropriate regulatory staff of the department are notified under (c) of this subsection, they must consult with the landowner, interested agencies, and affected tribes, and assist the notifying agencies in the development of integrated pest management plans that comply with forest practices rules as required under (b) of this subsection.
- (e) Nothing under this subsection relieves agencies conducting or directing control efforts from requirements of the federal clean water act as administered by the department of ecology under RCW 90.48.260.
- (f) Forest lands where trees have been cut as part of an exotic forest insect or disease control effort under this subsection are subject to reforestation requirements under RCW 76.09.070.
- (g) The exemption from obtaining approved forest practices applications or notifications does not apply to forest practices conducted after the governor, the director of the department of agriculture, or the commissioner of public lands have declared that an emergency no longer exists because control objectives have been met, that there is no longer an imminent threat, or that there is no longer a good likelihood of control.
- **Sec. 7.** RCW 76.09.150 and 2000 c 11 s 7 are each amended to read 31 as follows:
 - (1) The department shall make inspections of forest lands, before, during, and after the conducting of forest practices as necessary for the purpose of ensuring compliance with this chapter ((and)), the forest practices rules, including forest practices rules incorporated under RCW 76.09.040(3), and to ensure that no material damage occurs to

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1 the natural resources of this state as a result of ((such)) forest 2 practices.

- (2) Any duly authorized representative of the department shall have the right to enter upon forest land at any reasonable time to enforce the provisions of this chapter and the forest practices rules.
- (3) The department or the department of ecology may apply for an administrative inspection warrant to either Thurston county superior court, or the superior court in the county in which the property is located. An administrative inspection warrant may be issued where:
- (a) The department has attempted an inspection of forest lands under this chapter to ensure compliance with this chapter and the forest practices rules or to ensure that no potential or actual material damage occurs to the natural resources of this state, and access to all or part of the forest lands has been actually or constructively denied; or
- (b) The department has reasonable cause to believe that a violation of this chapter or of rules adopted under this chapter is occurring or has occurred.
- (4) In connection with any watershed analysis, any review of a pending application by an identification team appointed by the department, any compliance studies, any effectiveness monitoring, or other research that has been agreed to by a landowner, the department may invite representatives of other agencies, tribes, and interest groups to accompany a department representative and, at the landowner's election, the landowner, on any such inspections. Reasonable efforts shall be made by the department to notify the landowner of the persons being invited onto the property and the purposes for which they are being invited.
- NEW SECTION. Sec. 8. A new section is added to chapter 43.30 RCW to read as follows:
 - (1) By December 31, 2013, the department must make examples of complete, high quality forest practices applications and the resulting issued permits readily available to the public on its internet site, as well as the internet site of the office of regulatory assistance established in RCW 43.42.010. The department must maximize assistance to the public and interested parties by seeking to make readily

available examples from forest practices that generate significant permitting activity or frequent questions.

- (2) The department must regularly review and update the examples required to be made available on the internet under subsection (1) of this section.
- (3) The department must obtain the written permission of a permit applicant or permittee before making publicly available that applicant's or permittee's application or permit under this section and must work cooperatively with the permit applicant or permittee to ensure that no personal or proprietary information is made available.
- **Sec. 9.** RCW 76.09.065 and 2000 c 11 s 5 are each amended to read 12 as follows:
 - (1) ((Effective July 1, 1997,)) An applicant shall pay an application fee and a recording fee, if applicable, at the time an application or notification is submitted to the department or to the local governmental entity as provided in this chapter.
 - (2) ((For applications and notifications submitted to the department, the application fee)) (a) If sections 1 through 3 and 6 of this act are not enacted into law by June 30, 2012, then the fee for applications and notifications submitted to the department shall be fifty dollars for class II, III, and IV forest practices applications or notifications relating to the commercial harvest of timber. However, the fee shall be five hundred dollars for class IV forest practices applications on lands being converted to other uses or on lands which are not to be reforested because of the likelihood of future conversion to urban development or on lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except the fee shall be fifty dollars on those lands where the forest landowner provides:
 - $((\frac{1}{2}))$ (i) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 RCW; or
 - $((\frac{b}{b}))$ (ii) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the forest practices application.

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- (b) If sections 1 through 3 and 6 of this act are enacted into law by June 30, 2012, then the fee for applications and notifications submitted to the department shall be one hundred fifty dollars for class II applications and notifications, class III applications, and class IV forest practices that have a potential for a substantial impact on the environment and therefore require an evaluation by the department as to whether or not a detailed statement must be prepared pursuant to the state environmental policy act, chapter 43.21C RCW. The fee shall be one thousand five hundred dollars for class IV forest practices applications on lands being converted to other uses or on lands that are not to be reforested because of the likelihood of future conversion to urban development or on lands that are contained within urban growth areas, designated pursuant to chapter 36.70A RCW, except the fee shall be the same as for a class III forest practices application where the forest landowner provides:
 - (i) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 RCW; or
 - (ii) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the forest practices application.
 - (3) The forest practices application account is created in the state treasury. Moneys in the account may be spent only after appropriation. All money collected from fees under ((this)) subsection (2) of this section shall be deposited in the ((state general fund)) forest practices application account for the purposes of implementing this chapter, chapter 76.13 RCW, and Title 222 WAC.
 - ((\(\frac{(1)}{3}\))) (\(\frac{4}{2}\)) For applications submitted to ((\(\frac{the}{1}\))) \(\frac{a}{2}\) local governmental entity \(\frac{as}{as}\) provided in this chapter, the fee shall be ((\(\frac{five}{1}\) hundred dollars for class IV forest practices on lands being converted to other uses or lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except as otherwise provided in this section, unless a different fee is otherwise provided)) \(\frac{determined}{2}\) by the local governmental entity.

37 (((4) Recording fees shall be as provided in chapter 36.18 RCW.

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(5) An application fee under subsection (2) of this section shall be refunded or credited to the applicant if either the application or notification is disapproved by the department or the application or notification is withdrawn by the applicant due to restrictions imposed by the department.))

- **Sec. 10.** RCW 76.09.460 and 2007 c 106 s 2 are each amended to read as follows:
 - ((\frac{\text{tet}}{\text{tet}})) When a county, city, town, or regional governmental entity ((\frac{\text{receives}}{\text{tet}})) issues a notice of conversion to nonforestry use ((\frac{\text{by the}}{\text{department}})) under RCW 76.09.060, then the county, city, town, or regional governmental entity must deny all applications for permits or approvals, including building permits and subdivision approvals, relating to nonforestry uses of the land that is the subject of the notification. The prohibition ((\text{created by this section})) must be enforced by the county, city, town, or regional governmental entity:
 - (1) For a period of six years from the approval date of the applicable forest practices application or notification or the date that the department was made aware of the harvest activities; or
 - (2) Until the following activities are completed for the land that is the subject of the notice of conversion to a nonforestry use:
 - (a) Full compliance with chapter 43.21C RCW, if applicable;
 - (b) The department has notified the county, city, town, or regional governmental entity that the landowner has resolved any outstanding final orders or decisions issued by the department; and
 - (c) A determination is made by the county, city, town, or regional governmental entity as to whether or not the condition of the land in question is in full compliance with local ordinances and regulations. If full compliance is not found, a mitigation plan to address violations of local ordinances or regulations must be required for the parcel in question by the county, city, town, or regional governmental entity. Required mitigation plans must be prepared by the landowner and approved by the county, city, town, or regional governmental entity. Once approved, the mitigation plan must be implemented by the landowner. Mitigation measures that may be required include, but are not limited to, revegetation requirements to plant and maintain trees of sufficient maturity and appropriate species composition to restore

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- 1 critical area and buffer function or to be in compliance with 2 applicable local government regulations.
- 3 **Sec. 11.** RCW 76.09.470 and 2007 c 106 s 3 are each amended to read 4 as follows:
 - (1) If a landowner who did not state an intent to convert his or her land to a nonforestry use decides to convert his or her land to a nonforestry use within six years of receiving an approved forest practices application or notification under this chapter, the landowner must:
- 10 (a) Stop all forest practices activities on the parcels subject to 11 the proposed land use conversion to a nonforestry use;
- 12 (b) Contact the department of ecology and the applicable county, 13 city, town, or regional governmental entity to begin the permitting 14 process; and
 - (c) Notify the department ((and)), withdraw any applicable applications or notifications ((or request)), and submit a new application for the conversion. The fee for a new application for conversion under this subsection (1)(c) is the difference between the applicable fee for the new application under RCW 76.09.065 and the fee previously paid for the original application or notification, which must be deposited in the forest practices application account created in RCW 76.09.065.
 - (2) Upon being contacted by a landowner under this section, the county, city, town, or regional governmental entity must:
 - (a) Notify the department and request from the department the status of any applicable forest practices applications, notifications, or final orders or decisions; and
 - (b) Complete the following activities:

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- 29 (i) Require that the landowner be in full compliance with chapter 30 43.21C RCW, if applicable;
- 31 (ii) Receive notification from the department that the landowner 32 has resolved any outstanding final orders or decisions issued by the 33 department; and
- (iii) Make a determination as to whether or not the condition of the land in question is in full compliance with local ordinances and regulations. If full compliance is not found, a mitigation plan to address violations of local ordinances or regulations must be required

- for the parcel in question by the county, city, town, or regional 1 2 governmental entity. Required mitigation plans must be prepared by the 3 landowner and approved by the county, city, town, or regional 4 governmental entity. Once approved, the mitigation plan must be implemented by the landowner. Mitigation measures that may be required 5 6 include, but are not limited to, revegetation requirements to plant and 7 trees of sufficient maturity and appropriate 8 composition to restore critical area and buffer function or to be in compliance with applicable local government regulations. 9
- 10 **Sec. 12.** RCW 76.09.030 and 2008 c 46 s 1 are each amended to read 11 as follows:
- 12 (1) There is hereby created the forest practices board of the state 13 of Washington as an agency of state government consisting of members as 14 follows:
- 15 (a) The commissioner of public lands or the commissioner's 16 designee;
- 17 (b) The director of the department of ((community, trade, and economic development)) commerce or the director's designee;
- 19 (c) The director of the department of agriculture or the director's 20 designee;
- 21 (d) The director of the department of ecology or the director's 22 designee;
- 23 (e) The director of the department of fish and wildlife or the director's designee;

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- (f) An elected member of a county legislative authority appointed by the governor((: PROVIDED, That such)). However, the county member's service on the board shall be conditioned on the member's continued service as an elected county official;
- (g) One member representing a timber products union, appointed by the governor from a list of three names submitted by a timber labor coalition affiliated with a statewide labor organization that represents a majority of the timber product unions in the state; and
- 33 (h) Six members of the general public appointed by the governor, 34 one of whom shall be a small forest landowner who actively manages his 35 or her land, and one of whom shall be an independent logging 36 contractor.

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(2) ((The director of the department of fish and wildlife's service on the board may be terminated two years after August 18, 1999, if the legislature finds that after two years the department has not made substantial progress toward integrating the laws, rules, and programs governing forest practices, chapter 76.09 RCW, and the laws, rules, and programs governing hydraulic projects, chapter 77.55 RCW. Such a finding shall be based solely on whether the department of fish and wildlife makes substantial progress as defined in this subsection, and will not be based on other actions taken as a member of the board. Substantial progress shall include recommendations to the legislature for closer integration of the existing rule making authorities of the board and the department of fish and wildlife, and closer integration of the forest practices and hydraulics permitting processes, including exploring the potential for a consolidated permitting process. These recommendations shall be designed to resolve problems currently associated with the existing dual regulatory and permitting processes.

(3)) The members of the initial board appointed by the governor shall be appointed so that the term of one member shall expire December 31, 1975, the term of one member shall expire December 31, 1976, the term of one member shall expire December 31, 1977, the terms of two members shall expire December 31, 1978, and the terms of two members shall expire December 31, 1979. Thereafter, each member shall be appointed for a term of four years. Vacancies on the board shall be filled in the same manner as the original appointments. Each member of the board shall continue in office until his or her successor is appointed and qualified. The commissioner of public lands or the commissioner's designee shall be the chair of the board.

((4))) (3) The board shall meet at such times and places as shall be designated by the chair or upon the written request of the majority of the board. The principal office of the board shall be at the state capital.

(((5))) (4) Members of the board, except public employees and elected officials, shall be compensated in accordance with RCW 43.03.250. Each member shall be entitled to reimbursement for travel expenses incurred in the performance of their duties as provided in RCW 43.03.050 and 43.03.060.

 $((\frac{(6)}{(6)}))$ (5) The board may employ such clerical help and staff pursuant to chapter 41.06 RCW as is necessary to carry out its duties.

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The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Adaptive management" means reliance on scientific methods to test the results of actions taken so that the management and related policy can be changed promptly and appropriately.
- (2) "Appeals board" means the pollution control hearings board created by RCW 43.21B.010.
- 10 (3) "Application" means the application required pursuant to RCW 11 76.09.050.
 - (4) "Aquatic resources" includes water quality, salmon, other species of the vertebrate classes Cephalaspidomorphi and Osteichthyes identified in the forests and fish report, the Columbia torrent salamander (Rhyacotriton kezeri), the Cascade torrent salamander (Rhyacotriton cascadae), the Olympic torrent salamander (Rhyacotriton olympian), the Dunn's salamander (Plethodon dunni), the Van Dyke's salamander (Plethodon vandyke), the tailed frog (Ascaphus truei), and their respective habitats.
- 20 (5) "Board" means the forest practices board created in RCW 21 76.09.030.
 - (6) "Commissioner" means the commissioner of public lands.
 - (7) "Contiguous" means land adjoining or touching by common corner or otherwise. Land having common ownership divided by a road or other right-of-way shall be considered contiguous.
 - (8) "Conversion to a use other than commercial timber operation" means a bona fide conversion to an active use which is incompatible with timber growing and as may be defined by forest practices rules.
- 29 (9) "Date of receipt" has the same meaning as defined in RCW 30 43.21B.001.
 - (10) "Department" means the department of natural resources.
- 32 (11) "Ecosystem services" means the benefits that the public enjoys 33 as a result of natural processes and biological diversity.
- 34 (12) "Ecosystem services market" means a system in which providers 35 of ecosystem services can access financing or market capital to 36 protect, restore, and maintain ecological values, including the full 37 spectrum of regulatory, quasiregulatory, and voluntary markets.

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- 1 (13) "Fish passage barrier" means any artificial instream structure 2 that impedes the free passage of fish.
 - (14) "Forest land" means all land which is capable of supporting a merchantable stand of timber and is not being actively used for a use which is incompatible with timber growing. Forest land does not include agricultural land that is or was enrolled in the conservation reserve enhancement program by contract if such agricultural land was historically used for agricultural purposes and the landowner intends to continue to use the land for agricultural purposes in the future. As it applies to the operation of the road maintenance and abandonment plan element of the forest practices rules on small forest landowners, the term "forest land" excludes:
 - (a) Residential home sites, which may include up to five acres; and
 - (b) Cropfields, orchards, vineyards, pastures, feedlots, fish pens, and the land on which appurtenances necessary to the production, preparation, or sale of crops, fruit, dairy products, fish, and livestock exist.
 - (15) "Forest landowner" means any person in actual control of forest land, whether such control is based either on legal or equitable title, or on any other interest entitling the holder to sell or otherwise dispose of any or all of the timber on such land in any manner. However, any lessee or other person in possession of forest land without legal or equitable title to such land shall be excluded from the definition of "forest landowner" unless such lessee or other person has the right to sell or otherwise dispose of any or all of the timber located on such forest land.
 - (16) "Forest practice" means any activity conducted on or directly pertaining to forest land and relating to growing, harvesting, or processing timber, including but not limited to:
 - (a) Road and trail construction, including forest practices hydraulic projects that include water crossing structures, and associated activities and maintenance;
 - (b) Harvesting, final and intermediate;
 - (c) Precommercial thinning;
- 35 (d) Reforestation;

- 36 (e) Fertilization;
- 37 (f) Prevention and suppression of diseases and insects;
- 38 (g) Salvage of trees; and

1 (h) Brush control.

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- "Forest practice" shall not include preparatory work such as tree marking, surveying and road flagging, and removal or harvesting of incidental vegetation from forest lands such as berries, ferns, greenery, mistletoe, herbs, mushrooms, and other products which cannot normally be expected to result in damage to forest soils, timber, or public resources.
- 8 (17) "Forest practices rules" means any rules adopted pursuant to 9 RCW 76.09.040.
 - (18) "Forest road," as it applies to the operation of the road maintenance and abandonment plan element of the forest practices rules on small forest landowners, means a road or road segment that crosses land that meets the definition of forest land, but excludes residential access roads.
 - (19) "Forest trees" does not include hardwood trees cultivated by agricultural methods in growing cycles shorter than fifteen years if the trees were planted on land that was not in forest use immediately before the trees were planted and before the land was prepared for planting the trees. "Forest trees" includes Christmas trees, but does not include Christmas trees that are cultivated by agricultural methods, as that term is defined in RCW 84.33.035.
- (20) "Forests and fish report" means the forests and fish report to the board dated April 29, 1999.
- 24 (21) "Operator" means any person engaging in forest practices 25 except an employee with wages as his or her sole compensation.
 - (22) "Person" means any individual, partnership, private, public, or municipal corporation, county, the department or other state or local governmental entity, or association of individuals of whatever nature.
- 30 (23) "Public resources" means water, fish and wildlife, and in 31 addition shall mean capital improvements of the state or its political 32 subdivisions.
- 33 (24) "Small forest landowner" has the same meaning as defined in RCW 76.09.450.
- 35 (25) "Timber" means forest trees, standing or down, of a commercial 36 species, including Christmas trees. However, "timber" does not include 37 Christmas trees that are cultivated by agricultural methods, as that 38 term is defined in RCW 84.33.035.

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1 (26) "Timber owner" means any person having all or any part of the 2 legal interest in timber. Where such timber is subject to a contract 3 of sale, "timber owner" shall mean the contract purchaser.

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- (27) "Unconfined channel migration zone" means the area within which the active channel of an unconfined stream is prone to move and where the movement would result in a potential near-term loss of riparian forest adjacent to the stream. Sizeable islands with productive timber may exist within the zone.
- (28) "Unconfined stream" means generally fifth order or larger waters that experience abrupt shifts in channel location, creating a complex floodplain characterized by extensive gravel bars, disturbance species of vegetation of variable age, numerous side channels, wall-based channels, oxbow lakes, and wetland complexes. Many of these streams have dikes and levees that may temporarily or permanently restrict channel movement.
- 16 (29) "Forest practices hydraulic project" means a hydraulic
 17 project, as defined under RCW 77.55.011, that requires a forest
 18 practices application under this chapter.
- 19 <u>(30) "Fill" means the placement of earth material or aggregate for</u> 20 <u>road or landing construction or other similar activities.</u>
- NEW SECTION. Sec. 14. A new section is added to chapter 43.21C RCW to read as follows:
- The incorporation of fish protection standards adopted under chapter 77.55 RCW into the forest practices rules as required under RCW 76.09.040(3) is exempt from compliance with this chapter.
- NEW SECTION. Sec. 15. (1) The departments of natural resources and fish and wildlife must jointly provide a report to the appropriate committees of the legislature containing findings and any recommendations relating to the regulatory integration of hydraulic projects and forest practices as provided in this act, including:
- 31 (a) Progress made in implementing the integration required under 32 this act, including rule incorporation and development of forest 33 practices board manual guidance;
- 34 (b) An update on and potential for permitting efficiencies in addition to the integration required under this act;

- (c) The process for and outcomes from review of forest practices applications that include forest practices hydraulic projects by the department of fish and wildlife; and
 - (d) Compliance monitoring for forest practices hydraulic projects through the review processes provided under WAC 222-08-160 as it existed on the effective date of this section.
 - (2) The departments of natural resources and fish and wildlife must provide an initial report by September 1, 2014, and a second report by September 1, 2016.
 - (3) This section expires December 31, 2016.

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- 11 NEW SECTION. Sec. 16. Sections 2 and 5 of this act take effect on 12 the date the forest practices board incorporates fish protection 13 standards adopted under chapter 77.55 RCW into the forest practices rules and approves technical guidance as required under RCW 76.09.040. 14 The department of natural resources must provide written notice of the 15 16 effective date of these sections to affected parties, the chief clerk of the house of representatives, the secretary of the senate, the 17 office of the code reviser, and others as deemed appropriate by the 18 department of natural resources. 19
- NEW SECTION. Sec. 17. Nothing in this act affects any rules, processes, or procedures of the department of fish and wildlife and the department of natural resources existing on the effective date of this section that provide for regulatory integration of hydraulic projects and forest practices for projects in nonfish-bearing waters.
- NEW SECTION. Sec. 18. Nothing in this act authorizes the department of fish and wildlife to assume authority over approval, disapproval, conditioning, or enforcement of applications submitted under chapter 76.09 RCW.
- NEW SECTION. Sec. 19. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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