SENATE BILL REPORT SB 6292

As of January 23, 2012

Title: An act relating to access to juvenile records.

Brief Description: Making juvenile records confidential.

Sponsors: Senators Harper and Carrell.

Brief History:

Committee Activity: Human Services & Corrections: 1/20/12.

SENATE COMMITTEE ON HUMAN SERVICES & CORRECTIONS

Staff: Jennifer Strus (786-7316)

Background: The official juvenile court file of any alleged or proven juvenile offender is open to public inspection, unless it has been sealed by the court.

The court has the authority to seal records for class A offenses if, since the last date of release from confinement, full time residential treatment or entry of disposition, the person has spent five consecutive years in the community without committing any offense or crime that subsequently results in an adjudication or conviction; is not party to a pending proceeding seeking the person's conviction for a juvenile or criminal offense; is not a party to a proceeding seeking the formation of a diversion agreement; is no longer required to register as a sex offender or has been relieved of the duty to register as a sex offender; has not been convicted of rape in the first degree, rape in the second degree or indecent liberties committed with forcible compulsion; and has paid full restitution.

A person who turned 18 must petition the court to have their records for class B, C, gross misdemeanor, misdemeanor, or diversions sealed. Before the court orders records sealed, the person must show:

- proof of residence in the community for two consecutive years since the release date from confinement, entry of disposition, or completion of a diversion agreement without being convicted of any crime or offense;
- no proceeding is pending seeking conviction for a juvenile or adult crime against the person:
- no proceeding is pending for the formation of a diversion agreement against the person;

Senate Bill Report - 1 - SB 6292

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

- no requirement to register as a sex offender or has been relieved of the duty to register as a sex offender; and
- full restitution has been paid.

Summary of Bill: The official juvenile court file of any alleged or proven juvenile offender is confidential unless:

- the juvenile has been charged with a serious violent offense; or
- the court has ordered that the official juvenile court file be open to public inspection either in its entirety or in part.

The court, prosecuting attorney, the parties and their attorneys will have access to confidential juvenile court files. A juvenile justice or care agency will also have access to the confidential juvenile court file only when an investigation or case involving the juvenile in question is being pursued by the agency or when the agency is responsible for supervising the juvenile.

In the situation in which the court has ordered the official juvenile court file be open to public inspection, the file is to remain open to the public even if the charge is later amended. A juvenile court file that is initially confidential must be open to the public if the charge against the juvenile is later amended upward to a serious violent offense. If the juvenile is charged with multiple offenses, one of which is a serious violent offense, the entire official juvenile court file is to be open to the public.

Any interested party can move the court to open a confidential official juvenile court file to the public. Before the court can order the file to be opened, it must make written findings as follows:

- the party making the motion has shown that there are not identified compelling circumstances which establish a need for continued confidentiality of the juvenile court record;
- anyone present when the motion is heard had an opportunity to address the motion to open the file to the public;
- the court has analyzed whether continued confidentiality would be the least restrictive mean available and effective to protect the interests of the juvenile;
- the court has weighed the competing privacy interests of the juvenile and the public's right to open court records; and
- the court's order is no broader than needed to serve its purpose.

When weighing the competing privacy interests of the juvenile and the public's right to open court records, the court must consider the following factors:

- the impact of the juvenile offense on any victim, the victim's family and the community;
- whether the current alleged or proven juvenile offense involved attempted or actual monetary loss greater than is typical for the offense;
- whether the current alleged or proven juvenile offense involved multiple victims or incidents per victim;
- whether the current alleged or proven juvenile offense is a violent offense;
- whether the current alleged or proven juvenile offense involved the use of a deadly weapon;

- any prior criminal history of juvenile offenses; and
- the current age of the juvenile offender.

No confidential juvenile offense records maintained by the court, law enforcement, or state agency may be published or distributed.

Appropriation: None.

Fiscal Note: Requested on January 19, 2012.

Committee/Commission/Task Force Created: No.

Effective Date: The bill takes effect April 1, 2013.

Staff Summary of Public Testimony: PRO: Has provided legal representation for many juveniles whose criminal record has kept them from productive lives. This bill will allow juveniles who have been rehabilitated to not have to live lives of poverty and unemployment and be able to find housing. The bill is a smart compromise – it allows courts to open the records in certain situations. This bill will increase public safety. Every month there are people in their 20s and 30s who show up at the clinic for help in sealing their juvenile records. Many of these people have been crime free for a good amount of the time since their juvenile crime. Their juvenile record impacts their lives – they find out when they try to get a job or housing. It is also really hard to seal a case. The court process is daunting especially for persons unrepresented by an attorney – and they usually cannot afford to hire an attorney because they can't get a job. Even after the case is sealed, it takes about two or three months for the information to be deleted from the consumer reporting data. In some cases, the information continues to show up even after that time period. This bill addresses access to information issue equally and removes the provision added last year that amended the consumer reporting statute, which is a positive amendment.

CON: If juvenile court files are confidential, one cannot ask that the records be made unconfidential because no one knows that the record exists. This bill would not allow the public to hold the system accountable. A juvenile could commit a number of property crimes and that information would not be available to the public. If the terms of the conviction have not been satisfied when the juvenile turns 18, then the file should be open to the public. Article I, section 10 provides that courts and their records must be open to the public. The juvenile offender system is not just about law enforcement, courts, etc. – it's also about the community and they should know how the players exercise discretion in the courts. There is a process for sealing records and that should be the process. It is not a solution to sweep the fact of a crime under the rug; rather, that fact should be faced and dealt with. Do not agree that most juvenile offenses are holding people back.

Persons Testifying: PRO: Casey Trupin, Columbia Legal Services; Angelissa Savino, Record Sealing Clinic; Cliff Webster, Consumer Data Industry Association.

CON: Tom McBride, WAPA; Rowland Thompson, Allied Daily Newspapers.