

# SENATE BILL REPORT

## ESHB 2502

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As Reported by Senate Committee On:  
Government Operations, Tribal Relations & Elections, February 20, 2012  
Ways & Means, February 27, 2012

**Title:** An act relating to modifying exceptions to the compensating tax provisions for removal from forest land classification to more closely parallel open space property tax provisions.

**Brief Description:** Modifying exceptions to the compensating tax provisions for removal from forest land classification to more closely parallel open space property tax provisions.

**Sponsors:** House Committee on Ways & Means (originally sponsored by Representatives Hansen and Appleton).

**Brief History:** Passed House: 2/10/12, 95-1.

**Committee Activity:** Government Operations, Tribal Relations & Elections: 2/20/12 [DP-WM].

Ways & Means: 2/27/12 [DP, w/oRec].

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### SENATE COMMITTEE ON GOVERNMENT OPERATIONS, TRIBAL RELATIONS & ELECTIONS

**Majority Report:** Do pass and be referred to Committee on Ways & Means.

Signed by Senators Pridemore, Chair; Prentice, Vice Chair; Swecker, Ranking Minority Member; Benton, Chase, Nelson and Roach.

**Staff:** Karen Epps (786-7424)

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** Do pass.

Signed by Senators Murray, Chair; Kilmer, Vice Chair, Capital Budget Chair; Zarelli, Ranking Minority Member; Parlette, Ranking Minority Member Capital; Baumgartner, Brown, Conway, Fraser, Harper, Hewitt, Holmquist Newbry, Honeyford, Kastama, Keiser, Kohl-Welles, Padden, Pridemore, Regala, Schoesler and Tom.

**Minority Report:** That it be referred without recommendation.

Signed by Senator Hatfield.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

**Staff:** Dianne Criswell (786-7433)

**Background:** All property in this state is subject to property tax each year based on the property's market value unless a specific exemption is provided by law. Property meeting certain conditions may have property taxes determined on current use values rather than market values.

There are four categories of lands that are classified and assessed on current use. Three categories are covered in the open space law: open space lands, farm and agricultural lands, and timber lands. The fourth category is designated forest land in the forest land program.

The land remains in the current use classification as long as it continues to be used for the purpose for which it was placed in the current use program. Land is removed from the program at the request of the owner; by sale or transfer to an ownership making the land exempt from property tax; or by sale or transfer of the land to a new owner, unless the new owner signs a notice of classification continuance. The county assessor may also remove land from the program if the land no longer meets the criteria for classification.

When land is designated as forest land it is generally assessed at a lower value resulting in lower taxes. When land is removed from designation as forest land, back taxes must be paid unless certain exceptions are met. The amount of the back tax owed for designated forest land is specified by formula and is equal to the tax benefit in the most recent year multiplied by the number of years in the current use classification, but not more than nine. The back tax is not imposed if the removal is from one of the following actions:

- land is transferred to a government entity in exchange for other forest land within Washington;
- land is transferred to an entity using the power of eminent domain;
- land is sold or transferred to a governmental entity or nonprofit nature conservancy corporation. (The sale of land for conservation purposes must be exclusively for the protection of land which has been recommended for state natural area preserve purposes by the Natural Heritage Council, or approved by the Department of Natural Resources for state natural resources conservation area purposes);
- land is sold to the Parks and Recreation Commission for park purposes;
- the present use of the land is disallowed because of an official action by an agency of the state or local government;
- the creation, sale, or transfer of forestry riparian easements or conservation easements;
- the sale of land within two years after the death of the owner of at least a 50 percent interest in the land if the land has been designated continuously since 1993; and
- removal of the land because it was classified in error.

Additionally, an exception to the payment of back taxes is allowed in counties with populations greater than 600,000 for a sale or transfer to a governmental entity, nonprofit historic preservation, or nonprofit nature conservancy corporation for the purpose of conserving open space. This exception is similar to the third exception above for acquisition of conservation property, but contains a broader exception, similar to the exception in the open space classification.

**Summary of Bill:** The exception for the payment of back taxes on designated forest land when the transfer of property interests is for public use and enjoyment in a county with a population of more than 600,000 inhabitants is changed to include transfers in a county with a population of at least 245,000 inhabitants that borders Puget Sound. In addition, the exception for removal of land that has been transferred from designated forest land to open space and then removed from the open space classification under one of the authorized exceptions is expanded from a county with a population of more than 600,000 inhabitants to a county with a population of at least 245,000 inhabitants that borders Puget Sound.

**Appropriation:** None.

**Fiscal Note:** Available.

**Committee/Commission/Task Force Created:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony (Government Operations, Tribal Relations & Elections):** PRO: The Legislature has already recognized the value of this exemption and applied the exemption in King, Pierce, and Snohomish counties. This bill would extend the exemption to Kitsap and Thurston counties. This bill provides local governments with some new and creative economic development options to encourage community investment and job creation. This bill encourages property owners and developers to work directly with local governments to negotiate projects that serve the needs of local residents. Kitsap county has about 55,000 acres of private timber land available for open space preservation and recreation opportunities. The tool in this bill would allow landowners another option besides developing their property. This bill will maximize conservation dollars that are limited for acquiring designated forest land that is in the position of otherwise being converted to residential development. This bill will allow counties to implement tools to look at economic development. These lands provides scenic and recreation experiences, enhanced water supply, reduce soil erosion, provide habitat or wild game, and employment opportunities. Moving this bill forward will remove a significant financial barrier to conservation efforts.

**Persons Testifying (Government Operations, Tribal Relations & Elections):** PRO: Tom McBride, Kitsap County; Leda Chahim, Forterra.

**Staff Summary of Public Testimony (Ways & Means):** None.

**Persons Testifying (Ways & Means):** No one.