## ESSB 6406 - H AMD 1397

By Representative Hudgins

1 Strike everything after the enacting clause and insert the 2 following:

Sec. 1. 3 "NEW SECTION. The legislature finds that significant 4 opportunities exist to modify programs that provide for management and protection of the state's natural resources, including the state's 5 6 forests, fish, and wildlife, in order to streamline regulatory processes and achieve program efficiencies while at the same time 7 8 increasing the sustainability of program funding and maintaining 9 current levels of natural resource protection. The legislature intends 10 to update provisions relating to natural resource management and 11 regulatory programs including the hydraulic project approval program, 12 forest practices act, and state environmental policy act, in order to 13 achieve these opportunities.

14 PART ONE

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## Hydraulic Project Approvals

- 16 Sec. 101. RCW 77.55.011 and 2010 c 210 s 26 are each reenacted and amended to read as follows:
- 18 The definitions in this section apply throughout this chapter 19 unless the context clearly requires otherwise.
- 20 (1) "Bed" means the land below the ordinary high water lines of 21 state waters. This definition does not include irrigation ditches, 22 canals, storm water runoff devices, or other artificial watercourses 23 except where they exist in a natural watercourse that has been altered 24 artificially.
- 25 (2) "Board" means the pollution control hearings board created in chapter 43.21B RCW.
- 27 (3) "Commission" means the state fish and wildlife commission.

- (4) "Date of receipt" has the same meaning as defined in RCW 1 2 43.21B.001.
  - (5) "Department" means the department of fish and wildlife.

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- 4 (6) "Director" means the director of the department of fish and wildlife. 5
- (7) "Emergency" means an immediate threat to life, the public, 6 7 property, or of environmental degradation.
  - (8) "Hydraulic project" means the construction or performance of work that will use, divert, obstruct, or change the natural flow or bed of any of the salt or freshwaters of the state.
  - (9) "Imminent danger" means a threat by weather, water flow, or other natural conditions that is likely to occur within sixty days of a request for a permit application.
  - (10) "Marina" means a public or private facility providing boat moorage space, fuel, or commercial services. Commercial services include but are not limited to overnight or live-aboard boating accommodations.
  - (11) "Marine terminal" means a public or private commercial wharf located in the navigable water of the state and used, or intended to be used, as a port or facility for the storing, handling, transferring, or transporting of goods to and from vessels.
  - (12) "Ordinary high water line" means the mark on the shores of all water that will be found by examining the bed and banks and ascertaining where the presence and action of waters are so common and usual, and so long continued in ordinary years as to mark upon the soil or vegetation a character distinct from the abutting upland. Provided, that in any area where the ordinary high water line cannot be found, the ordinary high water line adjoining saltwater is the line of mean higher high water and the ordinary high water line adjoining freshwater is the elevation of the mean annual flood.
- (13) "Permit" means a hydraulic project approval permit issued 31 32 under this chapter.
- (14) "Sandbars" includes, but is not limited to, sand, gravel, 33 rock, silt, and sediments. 34
- 35 (15) "Small scale prospecting and mining" means the use of only the 36 following methods: Pans; nonmotorized sluice boxes; concentrators; and 37 minirocker boxes for the discovery and recovery of minerals.

(16) "Spartina," "purple loosestrife," and "aquatic noxious weeds" 1 2 have the same meanings as defined in RCW 17.26.020.

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- (17) "Streambank stabilization" means those projects that prevent or limit erosion, slippage, and mass wasting. These projects include, but are not limited to, bank resloping, log and debris relocation or removal, planting of woody vegetation, bank protection using rock or woody material or placement of jetties or groins, gravel removal, or erosion control.
- (18) "Tide gate" means a one-way check valve that prevents the 9 10 backflow of tidal water.
- (19) "Waters of the state" and "state waters" means all salt and 11 12 freshwaters waterward of the ordinary high water line and within the 13 territorial boundary of the state.
- 14 (20) "Emergency permit" means a verbal hydraulic project approval or the written follow-up to the verbal approval issued to a person 15 under RCW 77.55.021(12). 16
- 17 (21) "Expedited permit" means a hydraulic project approval issued to a person under RCW 77.55.021 (14) and (16). 18
- (22) "Forest practices hydraulic project" means a hydraulic project 19 that requires a forest practices application or notification under 20 21 chapter 76.09 RCW.
- 22 (23) "Multiple site permit" means a hydraulic project approval issued to a person under RCW 77.55.021 for hydraulic projects occurring 23 24 at more than one specific location and which includes site-specific 25 requirements.
  - (24) "Pamphlet hydraulic project" means a hydraulic project for the removal or control of aquatic noxious weeds conducted under the aquatic plants and fish pamphlet authorized by RCW 77.55.081, or for mineral prospecting and mining conducted under the gold and fish pamphlet authorized by RCW 77.55.091.
- (25) "Permit modification" means a hydraulic project approval 31 32 issued to a person under RCW 77.55.021 that extends, renews, or changes the conditions of a previously issued hydraulic project approval. 33
- (26) "Repair or maintenance" means the care and upkeep of existing 34 35 structures.
- 36 Sec. 102. RCW 77.55.021 and 2010 c 210 s 27 are each amended to 37 read as follows:

- (1) Except as provided in RCW 77.55.031, 77.55.051, ((and))
  77.55.041, and section 201 of this act, in the event that any person or
  government agency desires to undertake a hydraulic project, the person
  or government agency shall, before commencing work thereon, secure the
  approval of the department in the form of a permit as to the adequacy
  of the means proposed for the protection of fish life.
  - (2) A complete written application for a permit may be submitted in person or by registered mail and must contain the following:
    - (a) General plans for the overall project;

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- (b) Complete plans and specifications of the proposed construction or work within the mean higher high water line in saltwater or within the ordinary high water line in freshwater;
- 13 (c) Complete plans and specifications for the proper protection of 14 fish life; ((and))
- 15 (d) Notice of compliance with any applicable requirements of the 16 state environmental policy act, unless otherwise provided for in this 17 chapter; and
  - (e) Payment of all applicable application fees charged by the department under section 103 of this act.
  - (3) The department may establish direct billing accounts or other funds transfer methods with permit applicants to satisfy the fee payment requirements of section 103 of this act.
  - (4) The department may accept complete, written applications as provided in this section for multiple site permits and may issue these permits. For multiple site permits, each specific location must be identified.
  - (5) With the exception of emergency permits as provided in subsection (12) of this section, applications for permits must be submitted to the department's headquarters office in Olympia. Requests for emergency permits as provided in subsection (12) of this section may be made to the permitting biologist assigned to the location in which the emergency occurs, to the department's regional office in which the emergency occurs, or to the department's headquarters office.
  - (6) Except as provided for emergency permits in subsection (12) of this section, the department may not proceed with permit review until all fees are paid in full as required in section 103 of this act.
- 37 (7)(a) Protection of fish life is the only ground upon which

- approval of a permit may be denied or conditioned. Approval of a permit may not be unreasonably withheld or unreasonably conditioned.
- (b) Except as provided in this subsection and subsections (((8), (10), and)) (12) through (14) and (16) of this section, the department has forty-five calendar days upon receipt of a complete application to grant or deny approval of a permit. The forty-five day requirement is suspended if:
- (i) After ten working days of receipt of the application, the applicant remains unavailable or unable to arrange for a timely field evaluation of the proposed project;
  - (ii) The site is physically inaccessible for inspection;
- 12 (iii) The applicant requests a delay; or

- (iv) The department is issuing a permit for a storm water discharge and is complying with the requirements of RCW 77.55.161(3)(b).
  - $((\frac{b}{b}))$  (c) Immediately upon determination that the forty-five day period is suspended <u>under (b) of this subsection</u>, the department shall notify the applicant in writing of the reasons for the delay.
  - $((\mbox{$(\mbox{$((\mbo)}$})}})}}))})})}}}}}}}}}}}$
  - $((\frac{4}{}))$  (8) If the department denies approval of a permit, the department shall provide the applicant a written statement of the specific reasons why and how the proposed project would adversely affect fish life.
  - (a) Except as provided in (b) of this subsection, issuance, denial, conditioning, or modification of a permit shall be appealable to the board within thirty days from the date of receipt of the decision as provided in RCW 43.21B.230.
  - (b) Issuance, denial, conditioning, or modification of a permit may be informally appealed to the department within thirty days from the date of receipt of the decision. Requests for informal appeals must be filed in the form and manner prescribed by the department by rule. A permit decision that has been informally appealed to the department is appealable to the board within thirty days from the date of receipt of the department's decision on the informal appeal.
- $((\frac{5}{1}))$  (9)(a) The permittee must demonstrate substantial progress

on construction of that portion of the project relating to the permit within two years of the date of issuance.

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- (b) Approval of a permit is valid for ((a period of)) up to five years from the date of issuance, except as provided in (c) of this subsection and in RCW 77.55.151.
- (c) A permit remains in effect without need for periodic renewal for hydraulic projects that divert water for agricultural irrigation or stock watering purposes and that involve seasonal construction or other A permit for streambank stabilization projects to protect farm and agricultural land as defined in RCW 84.34.020 remains in effect without need for periodic renewal if the problem causing the need for the streambank stabilization occurs on an annual or more frequent basis. The permittee must notify the appropriate agency before commencing the construction or other work within the area covered by the permit.
- $((\frac{6}{1}))$  (10) The department may, after consultation with the permittee, modify a permit due to changed conditions. A modification under this subsection is not subject to the fees provided under section 103 of this act. The modification is appealable as provided in subsection  $((\frac{4}{(4)}))$  of this section. For <u>a</u> hydraulic project $(\frac{5}{(5)})$ that diverts water for agricultural irrigation or stock watering purposes, ((<del>or</del>)) when the hydraulic project or other work is associated with streambank stabilization to protect farm and agricultural land as defined in RCW 84.34.020, the burden is on the department to show that changed conditions warrant the modification in order to protect fish life.
- (((7))) (11) A permittee may request modification of a permit due to changed conditions. The request must be processed within forty-five calendar days of receipt of the written request and payment of applicable fees under section 103 of this act. A decision by the department is appealable as provided in subsection ((4)) of this For a hydraulic project((s)) that diverts water for agricultural irrigation or stock watering purposes, ((or)) when the hydraulic project or other work is associated with streambank stabilization to protect farm and agricultural land as defined in RCW 84.34.020, the burden is on the permittee to show that changed conditions warrant the requested modification and that such a modification will not impair fish life.

((+8))) (12)(a) The department, the county legislative authority, or the governor may declare and continue an emergency. If the county legislative authority declares an emergency under this subsection, it shall immediately notify the department. A declared state of emergency by the governor under RCW 43.06.010 shall constitute a declaration under this subsection.

- (b) The department, through its authorized representatives, shall issue immediately, upon request, ((oral)) verbal approval for a stream crossing, or work to remove any obstructions, repair existing structures, restore streambanks, protect fish life, or protect property threatened by the stream or a change in the stream flow without the necessity of obtaining a written permit prior to commencing work. Conditions of the emergency ((oral)) verbal permit must be ((established by the department and)) reduced to writing within thirty days and complied with as provided for in this chapter.
- (c) The department may not require the provisions of the state environmental policy act, chapter 43.21C RCW, to be met as a condition of issuing a permit under this subsection.
- ((<del>(9)</del>)) (d) The department may not charge a person requesting an emergency permit any of the fees authorized by section 103 of this act until after the emergency permit is issued and reduced to writing.
- (13) All state and local agencies with authority under this chapter to issue permits or other authorizations in connection with emergency water withdrawals and facilities authorized under RCW 43.83B.410 shall expedite the processing of such permits or authorizations in keeping with the emergency nature of such requests and shall provide a decision to the applicant within fifteen calendar days of the date of application.
- ((\(\frac{(10)}{10}\))) (14) The department or the county legislative authority may determine an imminent danger exists. The county legislative authority shall notify the department, in writing, if it determines that an imminent danger exists. In cases of imminent danger, the department shall issue an expedited written permit, upon request, for work to remove any obstructions, repair existing structures, restore banks, protect fish resources, or protect property. Expedited permit requests require a complete written application as provided in subsection (2) of this section and must be issued within fifteen calendar days of the receipt of a complete written application.

Approval of an expedited permit is valid for up to sixty days from the date of issuance. The department may not require the provisions of the state environmental policy act, chapter 43.21C RCW, to be met as a condition of issuing a permit under this subsection.

 $((\frac{11}{11}))$  (15)(a) For any property, except for property located on a marine shoreline, that has experienced at least two consecutive years of flooding or erosion that has damaged or has threatened to damage a major structure, water supply system, septic system, or access to any road or highway, the county legislative authority may determine that a chronic danger exists. The county legislative authority shall notify the department, in writing, when it determines that a chronic danger exists. In cases of chronic danger, the department shall issue a permit, upon request, for work necessary to abate the chronic danger by removing any obstructions, repairing existing structures, restoring banks, restoring road or highway access, protecting fish resources, or protecting property. Permit requests must be made and processed in accordance with subsections (2) and  $((\frac{11}{11}))$  (7) of this section.

(b) Any projects proposed to address a chronic danger identified under (a) of this subsection that satisfies the project description identified in RCW 77.55.181(1)(a)(ii) are not subject to the provisions of the state environmental policy act, chapter 43.21C RCW. However, the project is subject to the review process established in RCW 77.55.181(3) as if it were a fish habitat improvement project.

((\(\frac{(12\)}{12}\))) (16) The department may issue an expedited written permit in those instances where normal permit processing would result in significant hardship for the applicant or unacceptable damage to the environment. Expedited permit requests require a complete written application as provided in subsection (2) of this section and must be issued within fifteen calendar days of the receipt of a complete written application. Approval of an expedited permit is valid for up to sixty days from the date of issuance. The department may not require the provisions of the state environmental policy act, chapter 43.21C RCW, to be met as a condition of issuing a permit under this subsection.

NEW SECTION. Sec. 103. A new section is added to chapter 77.55 RCW to read as follows:

(1) The department shall charge an application fee of one hundred

- fifty dollars for a hydraulic project permit or permit modification issued under RCW 77.55.021 where the project is located at or below the ordinary high water line. The application fee established under this subsection may only be charged after June 30, 2012, if section 104 of this act has been enacted into law by that date.
- 6 (2) The following hydraulic projects are exempt from all fees 7 listed under this section:
- 8 (a) Hydraulic projects approved under applicant-funded contracts 9 with the department that pay for the costs of processing those 10 projects;
- 11 (b) If sections 201 through 203 of this act are enacted into law by 12 June 30, 2012, forest practices hydraulic projects;
  - (c) Pamphlet hydraulic projects; and

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- (d) Mineral prospecting and mining activities.
- 15 (3) All fees collected under this section must be deposited in the 16 hydraulic project approval account created in section 105 of this act.
- 17 (4) The fee provisions contained in this section are prospective 18 only. The department of fish and wildlife may not charge fees for 19 hydraulic project permits issued under this title prior to the 20 effective date of this section.
- NEW SECTION. Sec. 104. (1) The University of Washington, through colleges and schools with relevant subject matter expertise, shall conduct a review of state, federal, and local natural resources, environmental, and other regulatory programs to:
  - (a) Identify programs that regulate construction or the performance of work conducted above the ordinary high water line;
  - (b) Identify construction activities or the performance of work conducted above the ordinary high water line that potentially use, divert, or change the natural flow or bed of any of the salt or freshwaters of the state;
  - (c) Analyze the manner and degree to which the activities identified in (b) of this subsection are regulated under the programs identified in (a) of this subsection, including a qualitative review of each program, including how well the requirements of the program are implemented and a comparison of the programs;
- 36 (d) Using the analysis under (c) of this subsection, identify any 37 regulatory gaps that may exist in providing for the protection of fish

- life for activities identified in (b) of this subsection that use, divert, or change the natural flow or bed of any of the salt or freshwaters of the state; and
  - (e) Identify the scale of the potential risk to fish life from any regulatory gaps identified in (d) of this subsection.
  - (2) The University of Washington shall conduct the review in consultation with appropriate federal and state agencies, local governments, tribal governments, and business and environmental interests. The University of Washington shall consult with and solicit input from these entities both: (a) Through a forum gathering the stakeholders together at the onset of the review to discuss matters including the scope and timeline of the study; and (b) throughout the review process. The University of Washington shall include a summary of their comments on the outcomes of the review process in the report required under subsection (3) of this section.
- 16 (3) The University of Washington shall submit a report detailing 17 the review to the appropriate standing committees of the senate and 18 house of representatives consistent with RCW 43.01.036 by September 1, 19 2014.
- 20 (4) This section expires January 1, 2015.

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- NEW SECTION. Sec. 105. A new section is added to chapter 77.55 22 RCW to read as follows:
- 23 (1) The hydraulic project approval account is created in the state 24 treasury. All receipts from application fees for hydraulic project 25 approval applications collected under section 103 of this act must be 26 deposited into the account.
- (2) Except for unanticipated receipts under RCW 43.79.260 through 43.79.282, moneys in the hydraulic project approval account may be spent only after appropriation.
- 30 (3) Expenditures from the hydraulic project approval account may be 31 used only to fund department activities relating to implementing and 32 operating the hydraulic project approval program.
- 33 **Sec. 106.** RCW 77.55.151 and 2005 c 146 s 502 are each amended to read as follows:
- 35 (1) ((For a marina or marine terminal in existence on June 6, 1996, or a marina or marine terminal that has received a permit for its

- initial construction, a renewable, five-year permit shall be issued, upon request, for regular maintenance activities of the marina or marine terminal.
  - (2) Upon construction of a new marina or marine terminal that has received a permit, a renewable, five-year permit shall be issued, upon request, for regular maintenance activities of the marina or marine terminal.
- (3) For the purposes of this section, regular maintenance activities are only those activities necessary to restore the marina or marine terminal to the conditions approved in the initial permit. These activities may include, but are not limited to, dredging, piling replacement, and float replacement.
- 13 (4)) Upon application under RCW 77.55.021, the department shall
  14 issue a renewable, five-year general permit to a marina or marine
  15 terminal for its regular maintenance activities identified in the
  16 application.
- 17 (2) For the purposes of this section, regular maintenance 18 activities may include, but are not limited to:
- 19 <u>(a) Maintenance or repair of a boat ramp, launch, or float within</u> 20 <u>the existing footprint;</u>
- 21 (b) Maintenance or repair of an existing overwater structure within 22 the existing footprint;
  - (c) Maintenance or repair of boat lifts or railway launches;
- (d) Maintenance or removal of pilings;

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- (e) <u>Dredging of less than fifty cubic yards</u>;
- 26 (f) Maintenance or repair of shoreline armoring or bank protection;
- 27 <u>(g) Maintenance or repair of wetland, riparian, or estuarine</u> 28 habitat; and
- 29 (h) Maintenance or repair of an existing outfall.
- 30 <u>(3)</u> The five-year permit must include a requirement that a 31 fourteen-day notice be given to the department before regular 32 maintenance activities begin.
- 33 (4) A permit under this section is subject to the application fee 34 provided in section 103 of this act.
- 35 **Sec. 107.** RCW 77.55.231 and 2005 c 146 s 601 are each amended to read as follows:
- 37 (1) Conditions imposed upon a permit must be reasonably related to

the project. The permit conditions must ensure that the project provides proper protection for fish life, but the department may not impose conditions that attempt to optimize conditions for fish life that are out of proportion to the impact of the proposed project.

- (2) The permit must contain provisions allowing for minor modifications to the plans and specifications without requiring reissuance of the permit.
- 8 (3) The permit must contain provisions that allow for minor 9 modifications to the required work timing without requiring the 10 reissuance of the permit. "Minor modifications to the required work 11 timing" means a minor deviation from the timing window set forth in the 12 permit when there are no spawning or incubating fish present within the 13 vicinity of the project.
- **Sec. 108.** RCW 77.55.291 and 2010 c 210 s 31 are each amended to read as follows:
  - (1) ((The department may levy civil penalties of up to one hundred dollars per day for violation of any provisions of RCW 77.55.021. The penalty provided shall be imposed by notice in writing, either by certified mail or personal service to the person incurring the penalty, from the director or the director's designee describing the violation.
  - (2)(a) Except as provided in (b) of this subsection, any person incurring any penalty under this chapter may appeal the same under chapter 34.05 RCW to the board. Appeals shall be filed within thirty days from the date of receipt of the penalty in accordance with RCW 43.21B.230.
  - (b) Issuance of a civil penalty may be informally appealed to the department within thirty days from the date of receipt of the penalty. Requests for informal appeal must be filed in the form and manner prescribed by the department by rule. A civil penalty that has been informally appealed to the department is appealable to the board within thirty days from the date of receipt of the department's decision on the informal appeal.
- 33 (3) The penalty imposed shall become due and payable thirty days
  34 after receipt of a notice imposing the penalty unless an appeal is
  35 filed. Whenever an appeal of any penalty incurred under this chapter
  36 is filed, the penalty shall become due and payable only upon completion

of all review proceedings and the issuance of a final order confirming the penalty in whole or in part.

- (4) If the amount of any penalty is not paid within thirty days after it becomes due and payable, the attorney general, upon the request of the director, shall bring an action in the name of the state of Washington in the superior court of Thurston county or of any county in which such violator may do business, to recover such penalty. In all such actions the procedure and rules of evidence shall be the same as an ordinary civil action. All penalties recovered under this section shall be paid into the state's general fund.)) (a) The director may issue a compliance notice or order to a person who does any of the following below ordinary high water mark only:
- (i) Constructs any form of hydraulic project or performs other work on a hydraulic project that requires a hydraulic project approval under this chapter and fails to have a hydraulic project approval for the construction or work;
- (ii) Violates any requirements or conditions of the hydraulic project approval for the construction or other activities; or
- (iii) Violates any department rule that identifies the conditions under which a hydraulic project is approved.
- (b) A compliance notice may be issued under this section to inform a person of a potential violation and recommend actions to prevent, correct, or mitigate for adverse impacts to fish life. A notice to comply must:
  - (i) Be served upon the person and any known agents and applicants;
- 26 <u>(ii) Specify the nature, extent, date, and time of the potential</u> 27 violation; and
- 28 <u>(iii) Specify any recommended actions to prevent, correct, or</u> 29 mitigate for adverse impacts to fish life.
  - (c) A compliance order issued under this section must specify measures or actions necessary to prevent, correct, or mitigate for adverse impacts to fish life. A compliance order is effective immediately and remains in effect until withdrawn by the director or until the board orders otherwise. A compliance order must:
    - (i) Be served upon the person and any known agents;
- 36 (ii) Specify the nature, extent, date, and time of the violation;
- (iii) Include specific measures or actions necessary to prevent,
  correct, or mitigate for adverse impacts to fish life;

- 1 (iv) Specify any necessary action before work may resume; and
  - (v) Specify the right of the person to an appeal.

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- 3 (d) Within thirty days from the date of receipt of a compliance
  4 order issued under this section, a person may file a written request
  5 appealing the notice or order to the board.
  - (e) A compliance order may be informally appealed to the department within thirty days from the date of receipt of the decision. Requests for informal appeals must be filed in the form and manner prescribed by the department by rule. A compliance order that has been informally appealed to the department is appealable to the board within thirty days from the date of receipt of the department's decision on the informal appeal.
  - (2)(a) Consistent with the penalty schedule described in this subsection, the director may levy civil penalties of up to:
    - (i) Two thousand five hundred dollars for a violation of this chapter or rules adopted under this chapter relating to a hydraulic project categorized or that is categorized by the department as a low complexity hydraulic project;
    - (ii) Five thousand dollars for a violation of this chapter or rules adopted under this chapter relating to a hydraulic project categorized or that is categorized by the department as a medium complexity hydraulic project; and
    - (iii) Ten thousand dollars for a violation of this chapter or rules adopted under this chapter for a hydraulic project categorized by the department as a high complexity hydraulic project.
    - (b) Each and every violation of this chapter or rules adopted under this chapter is a separate and distinct civil offense.
- (c) The penalty provided must be imposed by notice in writing by the director describing the violation. The civil penalty notice must specify the:
  - (i) Basis for the penalty and the amount levied; and
- (ii) Right of the person to an appeal of the underlying violation and the amount charged.
- (d) Within thirty days from the date of receipt of a civil penalty
  order issued under this section, a person may file a written request
  appealing the order to the board.
- 37 <u>(e) Issuance of a civil penalty may be informally appealed to the</u> 38 department within thirty days from the date of receipt of the penalty.

- Requests for informal appeal must be filed in the form and manner prescribed by the department by rule. A civil penalty that has been informally appealed to the department is appealable to the board within thirty days from the date of receipt of the department's decision on the informal appeal.
  - (f) The penalty imposed becomes due and payable thirty days after receipt of a notice imposing the penalty unless an appeal is filed. Whenever an appeal of any penalty incurred under this chapter is filed, the penalty becomes due and payable only upon completion of all administrative and judicial review proceedings and the issuance of a final decision confirming the penalty in whole or in part. When the penalty becomes past due, it is also subject to interest at the rate allowed by RCW 43.17.240 for debts owed to the state.
  - (g) If the amount of any penalty is not paid within thirty days after it becomes due and payable, the attorney general, upon the request of the director, shall bring an action in the name of the state of Washington in the superior court of Thurston county or of any county in which the violator may do business, to recover the penalty. In all such actions, the procedure and rules of evidence are the same as an ordinary civil action. The department is also entitled to recover reasonable attorneys' fees and costs incurred in connection with the penalty.
- 23 (h) The director shall establish by rule a penalty schedule. The 24 schedule must be developed in consideration of the following:
  - (i) Previous violation history;

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- (ii) Severity of the impact on fish and fish habitat;
- 27 <u>(iii) Whether the violation of this chapter or its rules was</u> 28 <u>intentional;</u>
  - (iv) Cooperation with the department;
- 30 (v) Reparability of the adverse effect from the violation; and
- (vi) The extent to which a penalty to be imposed on a person for a violation committed by another should be reduced if the person was unaware of the violation and has not received a substantial economic benefit from the violation.
- 35 (3) When receiving or recovering a penalty under this section, the 36 department may deposit an amount not to exceed its costs incurred in 37 connection with processing and recovering the penalty into the

- 1 <u>hydraulic project approval account created in section 105 of this act.</u>
- 2 The department shall deposit the remainder of the penalty recovered
- 3 into the general fund.

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- 4 (4) The director may apply for an administrative inspection warrant
- 5 <u>in either Thurston county superior court or the superior court in the</u>
- 6 county where the project is located. The court may issue an
- 7 <u>administrative inspection warrant where:</u>
- 8 <u>(a) Department personnel need to inspect the project site to ensure</u> 9 that a person:
- (i) Possesses a hydraulic project approval required under this

  that the construction of any form of hydraulic project or

  performance of other work on a hydraulic project;
- (ii) Complies with any requirements or conditions of the hydraulic project approval for the construction or other activities;
- (iii) Complies with any compliance order issued under subsection
  (1) of this section; or
- 17 <u>(iv) Complies with any department rule that identifies the</u> 18 <u>conditions under which a hydraulic project is approved; or</u>
- 19 <u>(b) Department personnel have reasonable cause to believe that a</u> 20 <u>person:</u>
  - (i) Is constructing or has constructed any form of hydraulic project or performs other work on a hydraulic project and fails to have a hydraulic project approval required under this chapter for the construction or work;
- (ii) Is violating or has violated any requirements or conditions of the hydraulic project approval for the construction or other activities;
- 28 <u>(iii) Is violating or has violated any compliance order issued</u>
  29 under subsection (1) of this section; or
- 30 <u>(iv) Is violating or has violated any department rule that</u> 31 <u>identifies the conditions under which a hydraulic project is approved.</u>
- 32 <u>(5) The director may only delegate the authority to issue a</u>
  33 <u>compliance order or levy a civil penalty under this section to</u>
  34 department personnel who report directly to the director.
- 35 (6) On and after the effective date of section 202 of this act, 36 nothing in this section applies to a forest practices hydraulic project 37 included in an approved forest practices application or to any 38 activities that are associated with such a project.

- NEW SECTION. **Sec. 109.** (1) By January 1, 2013, the department of fish and wildlife must adopt rules to carry out the changes made under section 106 of this act to marina or marine terminal general amendments, including best management practices and other requirements for these permits.
  - (2) This section expires July 31, 2014.

- 7 <u>NEW SECTION.</u> **Sec. 110.** A new section is added to chapter 77.55 8 RCW to read as follows:
- 9 The department shall prepare and distribute technical and 10 educational information to the general public to assist the public in 11 complying with the requirements of this chapter, including the changes 12 resulting from this act.
- NEW SECTION. Sec. 111. A new section is added to chapter 77.55
  RCW to read as follows:
- The department shall develop a system to provide local governments, affected tribes, and other interested parties with access to hydraulic project approval applications.
- NEW SECTION. Sec. 112. The director of fish and wildlife shall adopt any rules required or deemed necessary to implement RCW 77.55.011, 77.55.021, 77.55.151, 77.55.231, and sections 103 through 105, 110, and 111 of this act.
- 22 PART TWO
- 23 Hydraulic Project
- 24 Approval and Forest Practices Integration
- NEW SECTION. Sec. 201. A new section is added to chapter 77.55 RCW to read as follows:
- 27 (1) The requirements of this chapter do not apply to any forest 28 practices hydraulic project, or to any activities that are associated 29 with such a project, upon incorporation of fish protection standards 30 adopted under this chapter into the forest practices rules and approval 31 of technical guidance as required under RCW 76.09.040, at which time 32 these projects are regulated under chapter 76.09 RCW.

(2) The department must continue to conduct regulatory and enforcement activities under this chapter for forest practices hydraulic projects until the forest practices board incorporates fish protection standards adopted under this chapter into the forest practices rules and approves technical guidance as required under RCW 76.09.040.

- (3) By December 31, 2013, the department shall adopt rules establishing the form and procedures for the concurrence review process consistent with section 202 of this act. The concurrence review process must allow the department up to thirty days to review forest practices hydraulic projects meeting the criteria under section 202(2) (a) and (b) of this act for consistency with fish protection standards.
- (4) The department shall notify the department of natural resources prior to beginning a rule-making process that may affect activities regulated under chapter 76.09 RCW.
- (5) The department shall act consistent with appendix M of the forest and fish report, as the term "forests and fish report" is defined in RCW 76.09.020, when modifying fish protection rules that may affect activities regulated under chapter 76.09 RCW.
- (6) The department may review and provide comments on any forest practices application. Prior to commenting and whenever reasonably practicable, the department shall communicate with the applicant regarding the substance of the project.
- (7) The department shall participate in effectiveness monitoring for forest practices hydraulic projects through its role in the review processes provided under WAC 222-08-160 as it existed on the effective date of this section.
- NEW SECTION. Sec. 202. A new section is added to chapter 76.09
  RCW to read as follows:
  - (1) The department may request information and technical assistance from the department of fish and wildlife regarding any forest practices hydraulic project regulated under this chapter.
  - (2) A concurrence review process is established for certain forest practices hydraulic projects, as follow:
- 35 (a) Prior to submitting an application to the department under RCW 36 76.09.050 that includes a forest practices hydraulic project involving 37 one or more water crossing structures meeting the criteria of (b) of

this subsection, the applicant shall submit water crossing structure plans and specifications to the department of fish and wildlife for concurrence review consistent with section 201(3) of this act.

(b) The concurrence review process applies only to:

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- (i) Culvert installation or replacement, and repair at or below the bankfull width, as that term is defined in WAC 222-16-010 on the effective date of this section, in fish bearing rivers and streams that exceed five percent gradient;
- 9 (ii) Bridge construction or replacement, and repair at or below the 10 bankfull width, of fish bearing unconfined streams; or
- (iii) Fill within the flood level 100 year, as that term is defined in WAC 222-16-010, as it existed on the effective date of this section, of fish bearing unconfined streams.
- 14 (c) When submitting an application to the department under RCW 76.09.050, the applicant shall attach the following to the application:
- 16 (i) The concurrence review form issued by the department of fish 17 and wildlife under section 201 of this act; and
- 18 (ii) Plans and specifications for each water crossing structure 19 subject to concurrence review.
- 20 **Sec. 203.** RCW 76.09.040 and 2010 c 188 s 4 are each amended to read as follows:
  - (1)(a) Where necessary to accomplish the purposes and policies stated in RCW 76.09.010, and to implement the provisions of this chapter, the board shall adopt forest practices rules pursuant to chapter 34.05 RCW and in accordance with the procedures enumerated in this section that:
    - (i) Establish minimum standards for forest practices;
  - (ii) Provide procedures for the voluntary development of resource management plans which may be adopted as an alternative to the minimum standards in (a)(i) of this subsection if the plan is consistent with the purposes and policies stated in RCW 76.09.010 and the plan meets or exceeds the objectives of the minimum standards;
    - (iii) Set forth necessary administrative provisions;
- (iv) Establish procedures for the collection and administration of forest practice fees as set forth by this chapter; and
  - (v) Allow for the development of watershed analyses.

(b) Forest practices rules pertaining to water quality protection shall be adopted by the board after reaching agreement with the director of the department of ecology or the director's designee on the board with respect ((thereto)) to these rules. All other forest practices rules shall be adopted by the board.

- (c) Forest practices rules shall be administered and enforced by either the department or the local governmental entity as provided in this chapter. Such rules shall be adopted and administered so as to give consideration to all purposes and policies set forth in RCW 76.09.010.
- (2)(a) The board shall prepare proposed forest practices rules consistent with this section and chapter 34.05 RCW. In addition to any forest practices rules relating to water quality protection proposed by the board, the department of ecology may submit to the board proposed forest practices rules relating to water quality protection.
- (b)(i) ((Prior to initiating the rule-making process, the proposed rules shall be submitted for review and comments to the department of fish and wildlife and to the counties of the state. After receipt of the proposed forest practices rules, the department of fish and wildlife and the counties of the state shall have thirty days in which to review and submit comments to the board, and to the department of ecology with respect to its proposed rules relating to water quality protection.
- (ii) After the expiration of the thirty day period,)) The board ((and the department of ecology)) shall ((jointly)) hold one or more hearings on the proposed rules pursuant to chapter 34.05 RCW. Any county representative may propose specific forest practices rules relating to problems existing within the county at the hearings.
- $((\frac{(iii)}{)})$   $\underline{(ii)}$  The board may adopt and the department of ecology may approve such proposals if they find the proposals are consistent with the purposes and policies of this chapter.
- (3)(a) The board shall incorporate into the forest practices rules those fish protection standards in the rules adopted under chapter 77.55 RCW, as the rules existed on the effective date of this section, that are applicable to activities regulated under the forest practices rules. If fish protection standards are incorporated by reference, the board shall minimize administrative processes by utilizing the

exception from the administrative procedures controlling significant legislative rules under RCW 34.05.328(5)(b)(iii) for the incorporation of rules adopted by other state agencies.

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- (b) Thereafter, the board shall incorporate into the forest practices rules any changes to those fish protection standards in the rules adopted under chapter 77.55 RCW that are: (i) Adopted consistent with section 201 of this act; and (ii) applicable to activities regulated under the forest practices rules. If fish protection standards are incorporated by reference, the board shall minimize administrative processes by utilizing the exception from the administrative procedures controlling significant legislative rules under RCW 34.05.328(5)(b)(iii) for the incorporation of rules adopted by other state agencies.
- (c) The board shall establish and maintain technical guidance in the forest practices board manual, as provided under WAC 222-12-090 as it existed on the effective date of this section, to assist with implementation of the standards incorporated into the forest practices rules under this section. The quidance must include best management practices and standard techniques to ensure fish protection.
- (d) The board must complete the requirements of (a) of this subsection and establish initial technical guidance under (c) of this subsection by December 31, 2013.
- (4)(a) The board shall establish by rule a program for the acquisition of riparian open space and critical habitat for threatened or endangered species as designated by the board. Acquisition must be a conservation easement. Lands eligible for acquisition are forest lands within unconfined channel migration zones or forest lands containing critical habitat for threatened or endangered species as designated by the board. Once acquired, these lands may be held and managed by the department, transferred to another state agency, transferred to an appropriate local government agency, or transferred to a private nonprofit nature conservancy corporation, as defined in RCW 64.04.130, in fee or transfer of management obligation. The board shall adopt rules governing the acquisition by the state or donation to the state of such interest in lands including the right of refusal if the lands are subject to unacceptable liabilities. The rules shall include definitions of qualifying lands, priorities for acquisition, and provide for the opportunity to transfer such lands with limited

warranties and with a description of boundaries that does not require full surveys where the cost of securing the surveys would be unreasonable in relation to the value of the lands conveyed. The rules shall provide for the management of the lands for ecological protection or fisheries enhancement. For the purposes of conservation easements entered into under this section, the following apply:

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- (i) For conveyances of a conservation easement in which the landowner conveys an interest in the trees only, the compensation must include the timber value component, as determined by the cruised volume of any timber located within the channel migration zone or critical habitat for threatened or endangered species as designated by the board, multiplied by the appropriate quality code stumpage value for timber of the same species shown on the appropriate table used for timber harvest excise tax purposes under RCW 84.33.091;
- (ii) For conveyances of a conservation easement in which the landowner conveys interests in both land and trees, the compensation must include the timber value component in (a)(i) of this subsection plus such portion of the land value component as determined just and equitable by the department. The land value component must be the acreage of qualifying channel migration zone or critical habitat for threatened or endangered species as determined by the board, to be conveyed, multiplied by the average per acre value of all commercial forest land in western Washington or the average for eastern Washington, whichever average is applicable to the qualifying lands. The department must determine the western and eastern Washington averages based on the land value tables established by RCW 84.33.140 and revised annually by the department of revenue.
- (b) Subject to appropriations sufficient to cover the cost of such an acquisition program and the related costs of administering the program, the department must establish a conservation easement in land that an owner tenders for purchase; provided that such lands have been taxed as forest lands and are located within an unconfined channel migration zone or contain critical habitat for threatened or endangered species as designated by the board. Lands acquired under this section shall become riparian or habitat open space. These acquisitions shall not be deemed to trigger the compensating tax of chapters 84.33 and 84.34 RCW.

- 1 (c) Instead of offering to sell interests in qualifying lands, 2 owners may elect to donate the interests to the state.
- 3 (d) Any acquired interest in qualifying lands by the state under 4 this section shall be managed as riparian open space or critical 5 habitat.
- 6 <u>NEW SECTION.</u> **Sec. 204.** A new section is added to chapter 77.55 7 RCW to read as follows:

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- (1) The department and the department of natural resources shall enter into and maintain a memorandum of agreement between the two agencies that describes how to implement integration of hydraulic project approvals into forest practices applications consistent with this act.
- 13 (2) The initial memorandum of agreement between the two departments 14 must be executed by December 31, 2012. The memorandum of agreement may 15 be amended as agreed to by the two departments.
- 16 **Sec. 205.** RCW 76.09.050 and 2011 c 207 s 1 are each amended to read as follows:
- 18 (1) The board shall establish by rule which forest practices shall 19 be included within each of the following classes:
  - Class I: Minimal or specific forest practices that have no direct potential for damaging a public resource and that may be conducted without submitting an application or a notification except that when the regulating authority is transferred to a local governmental entity, those Class I forest practices that involve timber harvesting or road construction within "urban growth areas," designated pursuant to chapter 36.70A RCW, are processed as Class IV forest practices, but are not subject to environmental review under chapter 43.21C RCW;
- 28 Forest practices which have a less than ordinary Class II: potential for damaging a public resource that may be conducted without 29 30 submitting an application and may begin five calendar days, or such lesser time as the department may determine, after written notification 31 32 by the operator, in the manner, content, and form as prescribed by the department, is received by the department. However, the work may not 33 34 begin until all forest practice fees required under RCW 76.09.065 have 35 been received by the department. Class II shall not include forest 36 practices:

1 (a) On forest lands that are being converted to another use;

- 2 (b) ((Which require approvals under the provisions of the hydraulics act, RCW 77.55.021;
  - (c)) Within "shorelines of the state" as defined in RCW 90.58.030; ((d))) (c) Excluded from Class II by the board; or
- - Class III: Forest practices other than those contained in Class I, II, or IV. A Class III application must be approved or disapproved by the department within thirty calendar days from the date the department receives the application. However, the applicant may not begin work on that forest practice until all forest practice fees required under RCW 76.09.065 have been received by the department;
- 15 Class IV: Forest practices other than those contained in Class I 16 or II:
  - (a) On forest lands that are being converted to another use;
  - (b) On lands which, pursuant to RCW 76.09.070 as now or hereafter amended, are not to be reforested because of the likelihood of future conversion to urban development;
  - (c) That involve timber harvesting or road construction on forest lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except where the forest landowner provides:
  - (i) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 or 84.34 RCW; or
  - (ii) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the application; and/or
  - (d) Which have a potential for a substantial impact on the environment and therefore require an evaluation by the department as to whether or not a detailed statement must be prepared pursuant to the state environmental policy act, chapter 43.21C RCW. Such evaluation shall be made within ten days from the date the department receives the application: PROVIDED, That nothing herein shall be construed to

prevent any local or regional governmental entity from determining that 1 2 a detailed statement must be prepared for an action pursuant to a Class IV forest practice taken by that governmental entity concerning the 3 4 land on which forest practices will be conducted. A Class IV application must be approved or disapproved by the department within 5 6 thirty calendar days from the date the department receives the 7 application, ((unless the department determines that a detailed 8 statement must be made, in which case the application must be approved 9 or disapproved by the department within sixty calendar days from the 10 date the department receives the application, unless the commissioner 11 of public lands, through the promulgation of a formal order, determines 12 that the process cannot be completed within such period)) except that 13 the department must: Approve or disapprove an application within sixty calendar days from the date the department receives the application if 14 the department determines that a detailed statement must be made, 15 unless the commissioner of public lands, through the promulgation of a 16 formal order, determines that the process cannot be completed within 17 such a period. However, the applicant may not begin work on that 18 19 forest practice until all forest practice fees required under RCW 20 76.09.065 have been received by the department.

Forest practices under Classes I, II, and III are exempt from the requirements for preparation of a detailed statement under the state environmental policy act.

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(2) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, no Class II, Class III, or Class IV forest practice shall be commenced or continued after January 1, 1975, unless the department has received a notification with regard to a Class II forest practice or approved an application with regard to a Class III or Class IV forest practice containing all information required by RCW 76.09.060 as now or hereafter amended. However, in the event forest practices regulations necessary for the scheduled implementation of this chapter and RCW 90.48.420 have not been adopted in time to meet such schedules, the department shall have the authority to regulate forest practices and approve applications on such terms and conditions consistent with this chapter and RCW 90.48.420 and the purposes and policies of RCW 76.09.010 until applicable forest practices regulations are in effect.

(3) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, if a notification or application is delivered in person to the department by the operator or the operator's agent, the department shall immediately provide a dated receipt thereof. In all other cases, the department shall immediately mail a dated receipt to the operator.

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- (4) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, forest practices shall be conducted in accordance with the forest practices regulations, orders and directives as authorized by this chapter or the forest practices regulations, and the terms and conditions of any approved applications.
- (5) Except for those forest practices being regulated by local governmental entities as provided elsewhere in this chapter, the department of natural resources shall notify the applicant in writing of either its approval of the application or its disapproval of the application and the specific manner in which the application fails to comply with the provisions of this section or with the forest practices Except as provided otherwise in this section, if the regulations. department fails to either approve or disapprove an application or any portion thereof within the applicable time limit, the application shall be deemed approved and the operation may be commenced: PROVIDED, That this provision shall not apply to applications which are neither approved nor disapproved pursuant to the provisions of subsection (7) of this section: PROVIDED, FURTHER, That if seasonal field conditions prevent the department from being able to properly evaluate the application, the department may issue an approval conditional upon further review within sixty days((\* PROVIDED, FURTHER, That the department shall have until April 1, 1975, to approve or disapprove an application involving forest practices allowed to continue to April 1, 1975, under the provisions of subsection (2) of this section)). receipt of any notification or any satisfactorily completed application the department shall in any event no later than two business days after such receipt transmit a copy to the departments of ecology and fish and wildlife, and to the county, city, or town in whose jurisdiction the forest practice is to be commenced. Any comments by such agencies shall be directed to the department of natural resources.

(6) For those forest practices regulated by the board and the department, if the county, city, or town believes that an application is inconsistent with this chapter, the forest practices regulations, or any local authority consistent with RCW 76.09.240 as now or hereafter amended, it may so notify the department and the applicant, specifying its objections.

- (7) For those forest practices regulated by the board and the department, the department shall not approve portions of applications to which a county, city, or town objects if:
- (a) The department receives written notice from the county, city, or town of such objections within fourteen business days from the time of transmittal of the application to the county, city, or town, or one day before the department acts on the application, whichever is later; and
- 15 (b) The objections relate to forest lands that are being converted to another use.

The department shall either disapprove those portions of such application or appeal the county, city, or town objections to the appeals board. If the objections related to (b) of this subsection are based on local authority consistent with RCW 76.09.240 as now or hereafter amended, the department shall disapprove the application until such time as the county, city, or town consents to its approval or such disapproval is reversed on appeal. The applicant shall be a party to all department appeals of county, city, or town objections. Unless the county, city, or town either consents or has waived its rights under this subsection, the department shall not approve portions of an application affecting such lands until the minimum time for county, city, or town objections has expired.

- (8) For those forest practices regulated by the board and the department, in addition to any rights under the above paragraph, the county, city, or town may appeal any department approval of an application with respect to any lands within its jurisdiction. The appeals board may suspend the department's approval in whole or in part pending such appeal where there exists potential for immediate and material damage to a public resource.
- 36 (9) For those forest practices regulated by the board and the 37 department, appeals under this section shall be made to the appeals

board in the manner and time provided in RCW 76.09.205. In such appeals there shall be no presumption of correctness of either the county, city, or town or the department position.

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- (10) For those forest practices regulated by the board and the department, the department shall, within four business days notify the county, city, or town of all notifications, approvals, and disapprovals of an application affecting lands within the county, city, or town, except to the extent the county, city, or town has waived its right to such notice.
- 10 (11) For those forest practices regulated by the board and the 11 department, a county, city, or town may waive in whole or in part its 12 rights under this section, and may withdraw or modify any such waiver, 13 at any time by written notice to the department.
  - (12) Notwithstanding subsections (2) through (5) of this section, forest practices applications or notifications are not required for exotic insect and disease control operations conducted in accordance with RCW 76.09.060(8) where eradication can reasonably be expected.
- 18 Sec. 206. RCW 76.09.060 and 2007 c 480 s 11 and 2007 c 106 s 1 are each reenacted and amended to read as follows:
- 20 (1) The department shall prescribe the form and contents of the 21 notification and application. The forest practices rules shall specify 22 by whom and under what conditions the notification and application 23 shall be signed or otherwise certified as acceptable. conducted by the department or a contractor under the direction of the 24 25 department under the provisions of RCW 76.04.660, shall be exempt from 26 the landowner signature requirement on any forest practices application 27 required to be filed. The application or notification shall be delivered in person to the department, sent by first-class mail to the 28 29 department or electronically filed in a form defined by the department. The form for electronic filing shall be readily convertible to a paper 30 31 copy, which shall be available to the public pursuant to chapter 42.56 RCW. The information required may include, but is not limited to: 32
  - (a) Name and address of the forest landowner, timber owner, and operator;
- 35 (b) Description of the proposed forest practice or practices to be conducted;

1 (c) Legal description and tax parcel identification numbers of the 2 land on which the forest practices are to be conducted;

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- (d) Planimetric and topographic maps showing location and size of all lakes and streams and other public waters in and immediately adjacent to the operating area and showing all existing and proposed roads and major tractor roads;
- (e) Description of the silvicultural, harvesting, or other forest practice methods to be used, including the type of equipment to be used and materials to be applied;
- (f) For an application or notification submitted on or after the effective date of section 202 of this act that includes a forest practices hydraulic project, plans and specifications for the forest practices hydraulic project to ensure the proper protection of fish life;
- 15 <u>(g)</u> Proposed plan for reforestation and for any revegetation 16 necessary to reduce erosion potential from roadsides and yarding roads, 17 as required by the forest practices rules;
  - $((\frac{g}{g}))$  (h) Soil, geological, and hydrological data with respect to forest practices;
- 20  $((\frac{h}{h}))$  (i) The expected dates of commencement and completion of 21 all forest practices specified in the application;
- 22 ((<del>(i)</del>)) <u>(j)</u> Provisions for continuing maintenance of roads and 23 other construction or other measures necessary to afford protection to 24 public resources;
  - $((\frac{(j)}{(j)}))$  An affirmation that the statements contained in the notification or application are true; and
  - $((\frac{k}{k}))$  (1) All necessary application or notification fees.
- 28 (2) Long range plans may be submitted to the department for review 29 and consultation.
- 30 (3) The application for a forest practice or the notification of a 31 forest practice is subject to the reforestation requirement of RCW 32 76.09.070.
- 33 (a) If the application states that any land will be or is intended 34 to be converted:
- 35 (i) The reforestation requirements of this chapter and of the 36 forest practices rules shall not apply if the land is in fact converted 37 unless applicable alternatives or limitations are provided in forest 38 practices rules issued under RCW 76.09.070;

(ii) Completion of such forest practice operations shall be deemed conversion of the lands to another use for purposes of chapters 84.33 and 84.34 RCW unless the conversion is to a use permitted under a current use tax agreement permitted under chapter 84.34 RCW;

- (iii) The forest practices described in the application are subject to applicable county, city, town, and regional governmental authority permitted under RCW 76.09.240 as well as the forest practices rules.
- (b) Except as provided elsewhere in this section, if the landowner harvests without an approved application or notification or the landowner does not state that any land covered by the application or notification will be or is intended to be converted, and the department or the county, city, town, or regional governmental entity becomes aware of conversion activities to a use other than commercial timber operations, as that term is defined in RCW 76.09.020, then the department shall send to the department of ecology and the appropriate county, city, town, and regional governmental entities the following documents:
  - (i) A notice of a conversion to nonforestry use;
- (ii) A copy of the applicable forest practices application or notification, if any; and
- (iii) Copies of any applicable outstanding final orders or decisions issued by the department related to the forest practices application or notification.
- (c) Failure to comply with the reforestation requirements contained in any final order or decision shall constitute a removal of designation under the provisions of RCW 84.33.140, and a change of use under the provisions of RCW 84.34.080, and, if applicable, shall subject such lands to the payments and/or penalties resulting from such removals or changes.
- (d) Conversion to a use other than commercial forest product operations within six years after approval of the forest practices application or notification without the consent of the county, city, or town shall constitute a violation of each of the county, municipal city, town, and regional authorities to which the forest practice operations would have been subject if the application had stated an intent to convert.
- (e) Land that is the subject of a notice of conversion to a

nonforestry use produced by the department and sent to the department of ecology and a local government under this subsection is subject to the development prohibition and conditions provided in RCW 76.09.460.

- (f) Landowners who have not stated an intent to convert the land covered by an application or notification and who decide to convert the land to a nonforestry use within six years of receiving an approved application or notification must do so in a manner consistent with RCW 76.09.470.
- (g) The application or notification must include a statement requiring an acknowledgment by the forest landowner of his or her intent with respect to conversion and acknowledging that he or she is familiar with the effects of this subsection.
- (4) Whenever an approved application authorizes a forest practice which, because of soil condition, proximity to a water course or other unusual factor, has a potential for causing material damage to a public resource, as determined by the department, the applicant shall, when requested on the approved application, notify the department two days before the commencement of actual operations.
- (5) Before the operator commences any forest practice in a manner or to an extent significantly different from that described in a previously approved application or notification, there shall be submitted to the department a new application or notification form in the manner set forth in this section.
- (6) (a) Except as provided in RCW 76.09.350(4), the notification to or the approval given by the department to an application to conduct a forest practice shall be effective for a term of ((two)) three years from the date of approval or notification ((and shall not be renewed unless a new application is filed and approved or a new notification has been filed)).
- (b) A notification or application may be renewed for an additional three-year term by the filing and approval of a notification or application, as applicable, prior to the expiration of the original application or notification. A renewal application or notification is subject to the forest practices rules in effect at the time the renewal application or notification is filed. Nothing in this section precludes the applicant from applying for a new application or notification after the renewal period has lapsed.

(c) At the option of the applicant, an application or notification may be submitted to cover a single forest practice or a number of forest practices within reasonable geographic or political boundaries as specified by the department. An application or notification that covers more than one forest practice may have an effective term of more than ((two)) three years.

- (d) The board shall adopt rules that establish standards and procedures for approving an application or notification that has an effective term of more than ((two)) three years. Such rules shall include extended time periods for application or notification approval or disapproval. ((On an approved application with a term of more than two years, the applicant shall inform the department before commencing operations)) The department may require the applicant to provide advance notice before commencing operations on an approved application or notification.
- (7) Notwithstanding any other provision of this section, no prior application or notification shall be required for any emergency forest practice necessitated by fire, flood, windstorm, earthquake, or other emergency as defined by the board, but the operator shall submit an application or notification, whichever is applicable, to the department within forty-eight hours after commencement of such practice or as required by local regulations.
- (8) Forest practices applications or notifications are not required for forest practices conducted to control exotic forest insect or disease outbreaks, when conducted by or under the direction of the department of agriculture in carrying out an order of the governor or director of the department of agriculture to implement pest control measures as authorized under chapter 17.24 RCW, and are not required when conducted by or under the direction of the department in carrying out emergency measures under a forest health emergency declaration by the commissioner of public lands as provided in RCW 76.06.130.
- (a) For the purposes of this subsection, exotic forest insect or disease has the same meaning as defined in RCW 76.06.020.
- (b) In order to minimize adverse impacts to public resources, control measures must be based on integrated pest management, as defined in RCW 17.15.010, and must follow forest practices rules relating to road construction and maintenance, timber harvest, and

forest chemicals, to the extent possible without compromising control objectives.

- (c) Agencies conducting or directing control efforts must provide advance notice to the appropriate regulatory staff of the department of the operations that would be subject to exemption from forest practices application or notification requirements.
- (d) When the appropriate regulatory staff of the department are notified under (c) of this subsection, they must consult with the landowner, interested agencies, and affected tribes, and assist the notifying agencies in the development of integrated pest management plans that comply with forest practices rules as required under (b) of this subsection.
- (e) Nothing under this subsection relieves agencies conducting or directing control efforts from requirements of the federal clean water act as administered by the department of ecology under RCW 90.48.260.
- (f) Forest lands where trees have been cut as part of an exotic forest insect or disease control effort under this subsection are subject to reforestation requirements under RCW 76.09.070.
- (g) The exemption from obtaining approved forest practices applications or notifications does not apply to forest practices conducted after the governor, the director of the department of agriculture, or the commissioner of public lands have declared that an emergency no longer exists because control objectives have been met, that there is no longer an imminent threat, or that there is no longer a good likelihood of control.
- Sec. 207. RCW 76.09.150 and 2000 c 11 s 7 are each amended to read as follows:
  - (1) The department shall make inspections of forest lands, before, during, and after the conducting of forest practices as necessary for the purpose of ensuring compliance with this chapter ((and)), the forest practices rules, including forest practices rules incorporated under RCW 76.09.040(3), and to ensure that no material damage occurs to the natural resources of this state as a result of ((such)) forest practices.
- 35 (2) Any duly authorized representative of the department shall have 36 the right to enter upon forest land at any reasonable time to enforce 37 the provisions of this chapter and the forest practices rules.

(3) The department or the department of ecology may apply for an administrative inspection warrant to either Thurston county superior court, or the superior court in the county in which the property is located. An administrative inspection warrant may be issued where:

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- (a) The department has attempted an inspection of forest lands under this chapter to ensure compliance with this chapter and the forest practices rules or to ensure that no potential or actual material damage occurs to the natural resources of this state, and access to all or part of the forest lands has been actually or constructively denied; or
- (b) The department has reasonable cause to believe that a violation of this chapter or of rules adopted under this chapter is occurring or has occurred.
- (4) In connection with any watershed analysis, any review of a pending application by an identification team appointed by the department, any compliance studies, any effectiveness monitoring, or other research that has been agreed to by a landowner, the department may invite representatives of other agencies, tribes, and interest groups to accompany a department representative and, at the landowner's election, the landowner, on any such inspections. Reasonable efforts shall be made by the department to notify the landowner of the persons being invited onto the property and the purposes for which they are being invited.

24 NEW SECTION. Sec. 208. A new section is added to chapter 43.30 25 RCW to read as follows:

- (1) By December 31, 2013, the department must make examples of complete, high quality forest practices applications and the resulting approvals readily available to the public on its internet site, as well as the internet site of the office of regulatory assistance established in RCW 43.42.010. The department must maximize assistance to the public and interested parties by seeking to make readily available examples from forest practices that generate significant permitting activity or frequent questions.
- 34 (2) The department must regularly review and update the examples 35 required to be made available on the internet under subsection (1) of 36 this section.

- 1 (3) The department must obtain the written permission of an 2 applicant before making publicly available that applicant's application 3 or approval under this section and must work cooperatively with the 4 applicant to ensure that no personal or proprietary information is made 5 available.
- **Sec. 209.** RCW 76.09.065 and 2000 c 11 s 5 are each amended to read as follows:

- (1) ((Effective July 1, 1997,)) An applicant shall pay an application fee ((and a recording fee)), if applicable, at the time an application or notification is submitted to the department or to the local governmental entity as provided in this chapter.
- (2) ((For applications and notifications submitted to the department, the application fee)) (a) If sections 201 through 203 and 206 of this act are not enacted into law by June 30, 2012, then the fee for applications and notifications submitted to the department shall be fifty dollars for class II, III, and IV forest practices applications or notifications relating to the commercial harvest of timber. However, the fee shall be five hundred dollars for class IV forest practices applications on lands being converted to other uses or on lands which are not to be reforested because of the likelihood of future conversion to urban development or on lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except the fee shall be fifty dollars on those lands where the forest landowner provides:
- $((\frac{1}{2}))$  (i) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 RCW; or
- $((\frac{b}{b}))$  (ii) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the forest practices application.
- (b)(i) If sections 201 through 203 and 206 of this act are enacted into law by June 30, 2012, then the fee for applications and notifications relating to the commercial harvest of timber submitted to the department shall be one hundred fifty dollars for class II applications and notifications, class III applications, and class IV

- forest practices that have a potential for a substantial impact on the environment and therefore require an evaluation by the department as to whether or not a detailed statement must be prepared pursuant to the state environmental policy act, chapter 43.21C RCW. The fee shall be one thousand five hundred dollars for class IV forest practices applications on lands being converted to other uses or on lands that are not to be reforested because of the likelihood of future conversion to urban development or on lands that are contained within urban growth areas, designated pursuant to chapter 36.70A RCW, except the fee shall be the same as for a class III forest practices application where the forest landowner provides:
  - (A) A written statement of intent signed by the forest landowner not to convert to a use other than commercial forest product operations for ten years, accompanied by either a written forest management plan acceptable to the department or documentation that the land is enrolled under the provisions of chapter 84.33 RCW; or

- (B) A conversion option harvest plan approved by the local governmental entity and submitted to the department as part of the forest practices application.
- (ii) If the board has not incorporated fish protection standards adopted under chapter 77.55 RCW into the forest practices rules and approved technical guidance as required under RCW 76.09.040 by December 31, 2013, the fee for applications and notifications submitted to the department shall be as provided under (a) of this subsection until the rules are adopted and technical guidance approved.
- (3) The forest practices application account is created in the state treasury. Moneys in the account may be spent only after appropriation. All money collected from fees under ((this)) subsection (2) of this section shall be deposited in the ((state general fund)) forest practices application account for the purposes of implementing this chapter, chapter 76.13 RCW, and Title 222 WAC.
- ((\(\frac{(3)}{3}\))) (\(\frac{4}{2}\)) For applications submitted to ((\(\frac{the}{1}\))) \(\frac{a}{2}\) local governmental entity as provided in this chapter, the fee shall be ((\(\frac{five hundred dollars for class IV forest practices on lands being converted to other uses or lands that are contained within "urban growth areas," designated pursuant to chapter 36.70A RCW, except as otherwise provided in this section, unless a different fee is otherwise

- 1 provided)) determined, collected, and retained by the local governmental entity.
- 3 ((<del>4)</del> Recording fees shall be as provided in chapter 36.18 RCW.
- (5) An application fee under subsection (2) of this section shall be refunded or credited to the applicant if either the application or notification is disapproved by the department or the application or notification is withdrawn by the applicant due to restrictions imposed by the department.))
- 9 **Sec. 210.** RCW 76.09.470 and 2007 c 106 s 3 are each amended to read as follows:
- 11 (1) If a landowner who did not state an intent to convert his or 12 her land to a nonforestry use decides to convert his or her land to a 13 nonforestry use within six years of receiving an approved forest 14 practices application or notification under this chapter, the landowner 15 must:
- 16 (a) Stop all forest practices activities on the parcels subject to 17 the proposed land use conversion to a nonforestry use;
  - (b) Contact the department of ecology and the applicable county, city, town, or regional governmental entity to begin the permitting process; and
  - (c) Notify the department ((and)), withdraw any applicable applications or notifications ((or request)), and submit a new application for the conversion. The fee for a new application for conversion under this subsection (1)(c) is the difference between the applicable fee for the new application under RCW 76.09.065 and the fee previously paid for the original application or notification, which must be deposited in the forest practices application account created in RCW 76.09.065.
- 29 (2) Upon being contacted by a landowner under this section, the 30 county, city, town, or regional governmental entity must:
- 31 (a) Notify the department and request from the department the 32 status of any applicable forest practices applications, notifications, 33 or final orders or decisions; and
  - (b) Complete the following activities:

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35 (i) Require that the landowner be in full compliance with chapter 36 43.21C RCW, if applicable;

- 1 (ii) Receive notification from the department that the landowner 2 has resolved any outstanding final orders or decisions issued by the 3 department; and
- 4 (iii) Make a determination as to whether or not the condition of the land in question is in full compliance with local ordinances and 5 If full compliance is not found, a mitigation plan to 6 7 address violations of local ordinances or regulations must be required 8 for the parcel in question by the county, city, town, or regional governmental entity. Required mitigation plans must be prepared by the 9 10 landowner and approved by the county, city, town, or regional governmental entity. Once approved, the mitigation plan must be 11 12 implemented by the landowner. Mitigation measures that may be required 13 include, but are not limited to, revegetation requirements to plant and 14 trees of sufficient maturity and appropriate species maintain composition to restore critical area and buffer function or to be in 15 compliance with applicable local government regulations. 16
- 17 **Sec. 211.** RCW 76.09.030 and 2008 c 46 s 1 are each amended to read 18 as follows:
- 19 (1) There is hereby created the forest practices board of the state 20 of Washington as an agency of state government consisting of members as 21 follows:
- 22 (a) The commissioner of public lands or the commissioner's 23 designee;

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- (b) The director of the department of ((community, trade, and economic development)) commerce or the director's designee;
- (c) The director of the department of agriculture or the director's designee;
- 28 (d) The director of the department of ecology or the director's 29 designee;
- 30 (e) The director of the department of fish and wildlife or the 31 director's designee;
  - (f) An elected member of a county legislative authority appointed by the governor((: PROVIDED, That such)). However, the county member's service on the board shall be conditioned on the member's continued service as an elected county official;
- 36 (g) One member representing a timber products union, appointed by

the governor from a list of three names submitted by a timber labor coalition affiliated with a statewide labor organization that represents a majority of the timber product unions in the state; and

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- (h) Six members of the general public appointed by the governor, one of whom shall be a small forest landowner who actively manages his or her land, and one of whom shall be an independent logging contractor.
- (2) ((The director of the department of fish and wildlife's service on the board may be terminated two years after August 18, 1999, if the legislature finds that after two years the department has not made substantial progress toward integrating the laws, rules, and programs governing forest practices, chapter 76.09 RCW, and the laws, rules, and programs governing hydraulic projects, chapter 77.55 RCW. Such a finding shall be based solely on whether the department of fish and wildlife makes substantial progress as defined in this subsection, and will not be based on other actions taken as a member of the board. Substantial progress shall include recommendations to the legislature for closer integration of the existing rule-making authorities of the board and the department of fish and wildlife, and closer integration of the forest practices and hydraulics permitting processes, including exploring the potential for a consolidated permitting process. These recommendations shall be designed to resolve problems currently associated with the existing dual regulatory and permitting processes.
- (3)) The members of the initial board appointed by the governor shall be appointed so that the term of one member shall expire December 31, 1975, the term of one member shall expire December 31, 1976, the term of one member shall expire December 31, 1977, the terms of two members shall expire December 31, 1978, and the terms of two members shall expire December 31, 1979. Thereafter, each member shall be appointed for a term of four years. Vacancies on the board shall be filled in the same manner as the original appointments. Each member of the board shall continue in office until his or her successor is appointed and qualified. The commissioner of public lands or the commissioner's designee shall be the chair of the board.
- ((4))) (3) The board shall meet at such times and places as shall be designated by the chair or upon the written request of the majority of the board. The principal office of the board shall be at the state capital.

- (((+5))) (4) Members of the board, except public employees and 1 2 elected officials, shall be compensated in accordance with RCW 43.03.250. Each member shall be entitled to reimbursement for travel 3 4 expenses incurred in the performance of their duties as provided in RCW 43.03.050 and 43.03.060. 5
- 6 (((6))) The board may employ such clerical help and staff 7 pursuant to chapter 41.06 RCW as is necessary to carry out its duties.
- Sec. 212. RCW 76.09.020 and 2010 c 210 s 19 and 2010 c 188 s 6 are 8 9 each reenacted and amended to read as follows:
- 10 The definitions in this section apply throughout this chapter 11 unless the context clearly requires otherwise.
- (1) "Adaptive management" means reliance on scientific methods to 12 test the results of actions taken so that the management and related 13 policy can be changed promptly and appropriately. 14
- (2) "Appeals board" means the pollution control hearings board 15 16 created by RCW 43.21B.010.

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- (3) "Application" means the application required pursuant to RCW 76.09.050.
  - (4) "Aquatic resources" includes water quality, salmon, other species of the vertebrate classes Cephalaspidomorphi and Osteichthyes identified in the forests and fish report, the Columbia torrent salamander (Rhyacotriton kezeri), the Cascade torrent salamander (Rhyacotriton cascadae), the Olympic torrent salamander (Rhyacotriton olympian), the Dunn's salamander (Plethodon dunni), the Van Dyke's salamander (Plethodon vandyke), the tailed frog (Ascaphus truei), and their respective habitats.
- (5) "Board" means the forest practices board created in RCW 27 76.09.030. 28
  - (6) "Commissioner" means the commissioner of public lands.
- (7) "Contiguous" means land adjoining or touching by common corner 30 31 or otherwise. Land having common ownership divided by a road or other 32 right-of-way shall be considered contiguous.
  - (8) "Conversion to a use other than commercial timber operation" means a bona fide conversion to an active use which is incompatible with timber growing and as may be defined by forest practices rules.
- 36 (9) "Date of receipt" has the same meaning as defined in RCW 43.21B.001. 37

(10) "Department" means the department of natural resources.

- 2 (11) "Ecosystem services" means the benefits that the public enjoys 3 as a result of natural processes and biological diversity.
  - (12) "Ecosystem services market" means a system in which providers of ecosystem services can access financing or market capital to protect, restore, and maintain ecological values, including the full spectrum of regulatory, quasiregulatory, and voluntary markets.
  - (13) "Fish passage barrier" means any artificial instream structure that impedes the free passage of fish.
  - (14) "Forest land" means all land which is capable of supporting a merchantable stand of timber and is not being actively used for a use which is incompatible with timber growing. Forest land does not include agricultural land that is or was enrolled in the conservation reserve enhancement program by contract if such agricultural land was historically used for agricultural purposes and the landowner intends to continue to use the land for agricultural purposes in the future. As it applies to the operation of the road maintenance and abandonment plan element of the forest practices rules on small forest landowners, the term "forest land" excludes:
  - (a) Residential home sites, which may include up to five acres; and
  - (b) Cropfields, orchards, vineyards, pastures, feedlots, fish pens, and the land on which appurtenances necessary to the production, preparation, or sale of crops, fruit, dairy products, fish, and livestock exist.
  - (15) "Forest landowner" means any person in actual control of forest land, whether such control is based either on legal or equitable title, or on any other interest entitling the holder to sell or otherwise dispose of any or all of the timber on such land in any manner. However, any lessee or other person in possession of forest land without legal or equitable title to such land shall be excluded from the definition of "forest landowner" unless such lessee or other person has the right to sell or otherwise dispose of any or all of the timber located on such forest land.
  - (16) "Forest practice" means any activity conducted on or directly pertaining to forest land and relating to growing, harvesting, or processing timber, including but not limited to:
    - (a) Road and trail construction, including forest practices

- 1 hydraulic projects that include water crossing structures, and
- 2 associated activities and maintenance;
  - (b) Harvesting, final and intermediate;
  - (c) Precommercial thinning;
  - (d) Reforestation;
  - (e) Fertilization;
  - (f) Prevention and suppression of diseases and insects;
- 8 (g) Salvage of trees; and
- 9 (h) Brush control.

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"Forest practice" shall not include preparatory work such as tree marking, surveying and road flagging, and removal or harvesting of incidental vegetation from forest lands such as berries, ferns, greenery, mistletoe, herbs, mushrooms, and other products which cannot normally be expected to result in damage to forest soils, timber, or public resources.

- 16 (17) "Forest practices rules" means any rules adopted pursuant to RCW 76.09.040.
  - (18) "Forest road," as it applies to the operation of the road maintenance and abandonment plan element of the forest practices rules on small forest landowners, means a road or road segment that crosses land that meets the definition of forest land, but excludes residential access roads.
  - (19) "Forest trees" does not include hardwood trees cultivated by agricultural methods in growing cycles shorter than fifteen years if the trees were planted on land that was not in forest use immediately before the trees were planted and before the land was prepared for planting the trees. "Forest trees" includes Christmas trees, but does not include Christmas trees that are cultivated by agricultural methods, as that term is defined in RCW 84.33.035.
- 30 (20) "Forests and fish report" means the forests and fish report to 31 the board dated April 29, 1999.
- 32 (21) "Operator" means any person engaging in forest practices 33 except an employee with wages as his or her sole compensation.
- 34 (22) "Person" means any individual, partnership, private, public, 35 or municipal corporation, county, the department or other state or 36 local governmental entity, or association of individuals of whatever 37 nature.

- (23) "Public resources" means water, fish and wildlife, and in 1 2 addition shall mean capital improvements of the state or its political 3 subdivisions.
- 4 (24) "Small forest landowner" has the same meaning as defined in 5 RCW 76.09.450.

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- (25) "Timber" means forest trees, standing or down, of a commercial species, including Christmas trees. However, "timber" does not include Christmas trees that are cultivated by agricultural methods, as that term is defined in RCW 84.33.035.
- 10 (26) "Timber owner" means any person having all or any part of the legal interest in timber. Where such timber is subject to a contract 11 12 of sale, "timber owner" shall mean the contract purchaser.
  - (27) "Unconfined channel migration zone" means the area within which the active channel of an unconfined stream is prone to move and where the movement would result in a potential near-term loss of riparian forest adjacent to the stream. Sizeable islands with productive timber may exist within the zone.
  - (28) "Unconfined stream" means generally fifth order or larger waters that experience abrupt shifts in channel location, creating a complex floodplain characterized by extensive gravel bars, disturbance species of vegetation of variable age, numerous side channels, wallbased channels, oxbow lakes, and wetland complexes. Many of these streams have dikes and levees that may temporarily or permanently restrict channel movement.
- (29) "Forest practices hydraulic project" means a hydraulic 25 project, as defined under RCW 77.55.011, that requires a forest 26 27 practices application or notification under this chapter.
- (30) "Fill" means the placement of earth material or aggregate for 28 29 road or landing construction or other similar activities.
- 30 NEW SECTION. Sec. 213. A new section is added to chapter 43.21C 31 RCW to read as follows:
- The incorporation of fish protection standards adopted under 32 chapter 77.55 RCW into the forest practices rules as required under RCW 33 34 76.09.040(3) is exempt from compliance with this chapter.
- 35 NEW SECTION. Sec. 214. (1) The departments of natural resources 36 and fish and wildlife must jointly provide a report to the appropriate

- 1 committees of the legislature containing findings and any 2 recommendations relating to the regulatory integration of hydraulic 3 projects and forest practices as provided in this act, including:
  - (a) Progress made in implementing the integration required under this act, including rule incorporation and development of forest practices board manual guidance;
  - (b) An update on and potential for permitting efficiencies in addition to the integration required under this act;
  - (c) The process for and outcomes from review of forest practices applications that include forest practices hydraulic projects by the department of fish and wildlife; and
  - (d) Compliance monitoring for forest practices hydraulic projects through the review processes provided under WAC 222-08-160 as it existed on the effective date of this section.
- 15 (2) The departments of natural resources and fish and wildlife must 16 provide an initial report by September 1, 2014, and a second report by 17 September 1, 2016.
- 18 (3) This section expires December 31, 2016.

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- NEW SECTION. Sec. 215. Sections 202 and 205 of this act take 19 20 effect on the date the forest practices board incorporates fish 21 protection standards adopted under chapter 77.55 RCW into the forest 22 practices rules and approves technical guidance as required under RCW 23 76.09.040. The department of natural resources must provide written notice of the effective date of these sections to affected parties, the 24 25 chief clerk of the house of representatives, the secretary of the 26 senate, the office of the code reviser, and others as deemed 27 appropriate by the department of natural resources.
- NEW SECTION. Sec. 216. Nothing in this act affects any rules, processes, or procedures of the department of fish and wildlife and the department of natural resources existing on the effective date of this section that provide for regulatory integration of hydraulic projects and forest practices for projects in nonfish-bearing waters.
- 33 <u>NEW SECTION.</u> **Sec. 217.** Nothing in this act authorizes the department of fish and wildlife to assume authority over approval,

- 1 disapproval, conditioning, or enforcement of applications or
- 2 notifications submitted under chapter 76.09 RCW.
- 3 <u>NEW SECTION.</u> **Sec. 218.** Nothing in this act affects the
- 4 jurisdiction or other authority of a federally recognized Indian tribe
- 5 within the boundary of its reservation or on other tribally owned
- 6 lands.

- 7 <u>NEW SECTION.</u> **Sec. 219.** If any provision of this act or its
- 8 application to any person or circumstance is held invalid, the
- 9 remainder of the act or the application of the provision to other
- 10 persons or circumstances is not affected.

## 11 PART THREE

## State Environmental Policy Act and Local Development Regulations

- 13 <u>NEW SECTION.</u> **Sec. 301.** (1) The legislature recognizes that the rule-based categorical exemption thresholds to chapter 43.21C RCW, 14 found in WAC 197-11-800, have not been updated in recent years, and 15 should be reviewed in light of the increased environmental protections 16 17 in place under chapters 36.70A and 90.58 RCW, and other laws. 18 the intent of the legislature to direct the department of ecology to conduct two phases of rule making over the next two years to increase 19 20 the thresholds for these categorical exemptions.
- (2) By December 31, 2012, the department of ecology shall increase the rule-based categorical exemptions to chapter 43.21C RCW found in WAC 197-11-800 and update the environmental checklist found in WAC 197-11-960. In updating the categorical exemptions, the department of ecology must:
- 26 (a) At a minimum, increase the existing maximum threshold levels 27 for the following project types:
- 28 (i) The construction or location of single-family residential 29 developments;
- 30 (ii) The construction or location of multifamily residential developments;
- 32 (iii) The construction of an agricultural structure, other than a 33 feed lot, that is similar to the following: A barn, a loafing shed, a

- farm equipment storage building, or a produce storing or packing 1 2 structure;
- (iv) The construction of the following, including any associated 3 4 parking areas or facilities: An office, a school, a commercial building, a recreational building, a service building, or a storage 5 6 building;
  - (v) Landfilling or excavation activities; and
- 8 (vi) The installation of an electric facility, lines, equipment, or appurtenances, other than substations. 9
  - (b) Establish maximum exemption levels for action types that differ based on whether the project is proposed to occur in:
    - (i) An incorporated city;

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- (ii) An unincorporated area within an urban growth area;
- (iii) An unincorporated area outside of an urban growth area but 14 within a county planning under chapter 36.70A RCW; or 15
- (iv) An unincorporated area within a county not planning under 16 17 chapter 36.70A RCW.
  - (c) In updating the environmental checklist found in WAC 197-11-960, the department of ecology shall:
    - (i) Improve efficiency of the environmental checklist; and
- 21 (ii) Not include any new subjects into the scope of the checklist, 22 including climate change and greenhouse gases.
  - (d) Until the completion of the rule making required under this section, a city or county may apply the highest categorical exemption levels authorized under WAC 197-11-800 to any action, regardless if the city or county with jurisdiction has exercised its authority to raise the exemption levels above the established minimums, unless the city or county with jurisdiction passes an ordinance or resolution that lowers the exemption levels to a level below the allowed maximum but not less than the default minimum levels detailed in WAC 197-11-800.
  - (3)(a) By December 31, 2013, the department of ecology shall:
  - (i) Update, but not decrease, the thresholds for all other project actions not specified in subsection (2) of this section;
- (ii) Propose methods for integrating the state environmental policy 34 35 act process with provisions of the growth management act, chapter 36 36.70A RCW, including consideration of ways to revise WAC 197-11-210 37 through 197-11-232 to further the goals of RCW 43.21C.240; and

- (iii) Create categorical exemptions for minor code amendments for which review under chapter 43.21C RCW would not be required because they do not lessen environmental protection.
  - (b) During this process, the department of ecology may also review and update the thresholds resulting from the 2012 rule-making process outlined in subsection (2) of this section.
  - (4)(a) The department of ecology shall convene an advisory committee consisting of members representing, at minimum, cities, counties, business interests, environmental interests, agricultural interests, cultural resources interests, state agencies, and tribal governments to:
  - (i) Assist in updating the environmental checklist and updating the thresholds for other project actions for both rule-making processes under subsections (2) and (3) of this section;
  - (ii) Ensure that state agencies and other interested parties can receive notice about projects of interest through notice under chapter 43.21C RCW and means other than chapter 43.21C RCW; and
- (iii) Ensure that federally recognized tribes receive notice about projects that impact tribal interests through notice under chapter 43.21C RCW and means other than chapter 43.21C RCW.
- (b) Advisory committee members must have direct experience with the implementation or application of the state environmental policy act.
  - (5) This section expires July 31, 2014.

- **Sec. 302.** RCW 43.21C.031 and 1995 c 347 s 203 are each amended to 25 read as follows:
  - (1) An environmental impact statement (the detailed statement required by RCW 43.21C.030(2)(c)) shall be prepared on proposals for legislation and other major actions having a probable significant, adverse environmental impact. The environmental impact statement may be combined with the recommendation or report on the proposal or issued as a separate document. The substantive decisions or recommendations shall be clearly identifiable in the combined document. Actions categorically exempt under RCW 43.21C.110(1)(a) and section 307 of this act do not require environmental review or the preparation of an environmental impact statement under this chapter. ((In a county, city, or town planning under RCW 36.70A.040, a planned action, as provided for in subsection (2) of this section, does not require a

threshold determination or the preparation of an environmental impact statement under this chapter, but is subject to environmental review and mitigation as provided in this chapter.))

(2) An environmental impact statement is required to analyze only those probable adverse environmental impacts which are significant. Beneficial environmental impacts may be discussed. The responsible official shall consult with agencies and the public to identify such impacts and limit the scope of an environmental impact statement. The subjects listed in RCW 43.21C.030(2)(c) need not be treated as separate sections of an environmental impact statement. Discussions of significant short-term and long-term environmental impacts, significant irrevocable commitments of natural resources, significant alternatives including mitigation measures, and significant environmental impacts which cannot be mitigated should be consolidated or included, as applicable, in those sections of an environmental impact statement where the responsible official decides they logically belong.

(((2)(a) For purposes of this section, a planned action means one or more types of project action that:

(i) Are designated planned actions by an ordinance or resolution adopted by a county, city, or town planning under RCW 36.70A.040;

(ii) Have had the significant impacts adequately addressed in an environmental impact statement prepared in conjunction with (A) a comprehensive plan or subarea plan adopted under chapter 36.70A RCW, or (B) a fully contained community, a master planned resort, a master planned development, or a phased project;

(iii) Are subsequent or implementing projects for the proposals listed in (a)(ii) of this subsection;

(iv) Are located within an urban growth area, as defined in RCW 36.70A.030;

(v) Are not essential public facilities, as defined in RCW 36.70A.200; and

(vi) Are consistent with a comprehensive plan adopted under chapter 36.70A RCW.

(b) A county, city, or town shall limit planned actions to certain types of development or to specific geographical areas that are less extensive than the jurisdictional boundaries of the county, city, or town and may limit a planned action to a time period identified in the

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<u>NEW SECTION.</u> **Sec. 303.** A new section is added to chapter 43.21C RCW to read as follows:

- (1) For purposes of this chapter, a planned action means one or more types of development or redevelopment that meet the following criteria:
- (a) Are designated as planned actions by an ordinance or resolution adopted by a county, city, or town planning under RCW 36.70A.040;
- (b) Have had the significant impacts adequately addressed in an environmental impact statement under the requirements of this chapter in conjunction with, or to implement, a comprehensive plan or subarea plan adopted under chapter 36.70A RCW, or a fully contained community, a master planned resort, a master planned development, or a phased project;
- (c) Have had project level significant impacts adequately addressed in an environmental impact statement unless the impacts are specifically deferred for consideration at the project level pursuant to subsection (3)(b) of this section;
- 20 (d) Are subsequent or implementing projects for the proposals 21 listed in (b) of this subsection;
- (e) Are located within an urban growth area designated pursuant to RCW 36.70A.110;
  - (f) Are not essential public facilities, as defined in RCW 36.70A.200, unless an essential public facility is accessory to or part of a residential, office, school, commercial, recreational, service, or industrial development that is designated a planned action under this subsection; and
- 29 (g) Are consistent with a comprehensive plan or subarea plan 30 adopted under chapter 36.70A RCW.
- 31 (2) A county, city, or town shall define the types of development 32 included in the planned action and may limit a planned action to:
- 33 (a) A specific geographic area that is less extensive than the 34 jurisdictional boundaries of the county, city, or town; or
- 35 (b) A time period identified in the ordinance or resolution adopted 36 under this subsection.

(3)(a) A county, city, or town shall determine during permit review whether a proposed project is consistent with a planned action ordinance adopted by the jurisdiction. To determine project consistency with a planned action ordinance, a county, city, or town may utilize a modified checklist pursuant to the rules adopted to implement RCW 43.21C.110, a form that is designated within the planned action ordinance, or a form contained in agency rules adopted pursuant to RCW 43.21C.120.

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- (b) A county, city, or town is not required to make a threshold determination and may not require additional environmental review, for a proposal that is determined to be consistent with the development or redevelopment described in the planned action ordinance, except for impacts that are specifically deferred to the project level at the time of the planned action ordinance's adoption. At least one community meeting must be held before the notice is issued for the planned action ordinance. Notice for the planned action and notice of the community meeting required by this subsection (3)(b) must be mailed or otherwise verifiably provided to: (i) All affected federally recognized tribal governments; and (ii) agencies with jurisdiction over the future development anticipated for the planned action. The determination of consistency, and the adequacy of any environmental review that was specifically deferred, are subject to the type of administrative appeal that the county, city, or town provides for the proposal itself consistent with RCW 36.70B.060.
  - (4) For a planned action ordinance that encompasses the entire jurisdictional boundary of a county, city, or town, at least one community meeting must be held before the notice is issued for the planned action ordinance. Notice for the planned action ordinance and notice of the community meeting required by this subsection must be mailed or otherwise verifiably provided to:
    - (a) All property owners of record within the county, city, or town;
    - (b) All affected federally recognized tribal governments; and
- 33 (c) All agencies with jurisdiction over the future development 34 anticipated for the planned action.
- 35 **Sec. 304.** RCW 43.21C.229 and 2003 c 298 s 1 are each amended to read as follows:
- 37 (1) In order to accommodate infill development and thereby realize

- the goals and policies of comprehensive plans adopted according to 1 2 chapter 36.70A RCW, a city or county planning under RCW 36.70A.040 is authorized by this section to establish categorical exemptions from the 3 4 requirements of this chapter. An exemption adopted under this section applies even if it differs from the categorical exemptions adopted by 5 6 rule of the department under RCW 43.21C.110(1)(a). An exemption may be 7 adopted by a city or county under this section if it meets the 8 following criteria:
  - (a) It categorically exempts government action related to development ((that is new residential or mixed use development)) proposed to fill in an urban growth area, designated according to RCW 36.70A.110, where current density and intensity of use in the area is lower than called for in the goals and policies of the applicable comprehensive plan and the development is either:
    - (i) Residential development;
  - (ii) Mixed-use development; or

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- 17 (iii) Commercial development up to sixty-five thousand square feet,
  18 excluding retail development;
  - (b) It does not exempt government action related to development that is inconsistent with the applicable comprehensive plan or would exceed the density or intensity of use called for in the goals and policies of the applicable comprehensive plan; ((and))
  - environmental impacts of the proposed action and determines that these specific impacts are adequately addressed by the development regulations or other applicable requirements of the comprehensive plan, subarea plan element of the comprehensive plan, planned action ordinance, or other local, state, or federal rules or laws; and
  - $\underline{(d)(i)}$  The city or county's applicable comprehensive plan was previously subjected to environmental analysis through an environmental impact statement under the requirements of this chapter prior to adoption; or
  - (ii) The city or county has prepared an environmental impact statement that considers the proposed use or density and intensity of use in the area proposed for an exemption under this section.
- 36 (2) Any categorical exemption adopted by a city or county under 37 this section shall be subject to the rules of the department adopted

- according to RCW 43.21C.110(1)(a) that provide exceptions to the use of categorical exemptions adopted by the department.
- 3 <u>NEW SECTION.</u> **Sec. 305.** A new section is added to chapter 43.21C 4 RCW to read as follows:
  - (1) A county, city, or town may recover its reasonable expenses of preparation of a nonproject environmental impact statement prepared under RCW 43.21C.229 and section 303 of this act:
    - (a) Through access to financial assistance under RCW 36.70A.490;
    - (b) With funding from private sources; and

- (c) By the assessment of fees consistent with the requirements and limitations of this section.
- (2)(a) A county, city, or town is authorized to assess a fee upon subsequent development that will make use of and benefit from: (i) The analysis in an environmental impact statement prepared for the purpose of compliance with section 303 of this act regarding planned actions; or (ii) the reduction in environmental analysis requirements resulting from the exercise of authority under RCW 43.21C.229 regarding infill development.
- (b) The amount of the fee must be reasonable and proportionate to the total expenses incurred by the county, city, or town in the preparation of the environmental impact statement.
- (3) A county, city, or town assessing fees under subsection (2)(a) of this section must provide for a mechanism by which project proponents may either elect to utilize the environmental review completed by the lead agency and pay the fees under subsection (1) of this section or certify that they do not want the local jurisdiction to utilize the environmental review completed as a part of a planned action and therefore not be assessed any associated fees. Project proponents who choose this option may not make use of or benefit from the up-front environmental review prepared by the local jurisdiction.
- (4) Prior to the collection of fees, the county, city, or town must enact an ordinance that establishes the total amount of expenses to be recovered through fees and provides objective standards for determining the fee amount to be imposed upon each development proposal proportionate to the impacts of each development and to the benefits accruing to each development from the nonproject environmental review. The ordinance must provide (a) a procedure by which an applicant who

disagrees with whether the amount of the fee is correct, reasonable, or proportionate may pay the fee with the written stipulation "paid under protest"; and (b) if the county, city, or town provides for an administrative appeal of its decision on the project for which the fees are imposed, any dispute about the amount of the fees must be resolved in the same administrative appeals process. Any disagreement about the reasonableness, proportionality, or amount of the fees imposed upon a development may not be the basis for delay in issuance of a project permit for that development.

- (5) The ordinance adopted under subsection (4) of this section must make information available about the amount of the expenses designated for recovery. When such expenses have been fully recovered, the county, city, or town may no longer assess a fee under this section.
- (6) Any fees collected under this section from subsequent development may be used to reimburse funding received from private sources to conduct the environmental review.
- (7) The city, county, or town shall refund fees collected where a court of competent jurisdiction determines that the environmental review conducted under section 303 of this act, regarding planned actions, or under RCW 43.21C.229, regarding infill development, was not sufficient to comply with the requirements of this chapter regarding the proposed development activity for which the fees were collected. The applicant and the city, county, or town may mutually agree to a partial refund or to waive the refund in the interest of resolving any dispute regarding compliance with this chapter.
- **Sec. 306.** RCW 82.02.020 and 2010 c 153 s 3 are each amended to 27 read as follows:

Except only as expressly provided in chapters 67.28, 81.104, and 82.14 RCW, the state preempts the field of imposing retail sales and use taxes and taxes upon parimutuel wagering authorized pursuant to RCW 67.16.060, conveyances, and cigarettes, and no county, town, or other municipal subdivision shall have the right to impose taxes of that nature. Except as provided in RCW 64.34.440 and 82.02.050 through 82.02.090, no county, city, town, or other municipal corporation shall impose any tax, fee, or charge, either direct or indirect, on the construction or reconstruction of residential buildings, commercial buildings, industrial buildings, or on any other building or building

space or appurtenance thereto, or on the development, subdivision, classification, or reclassification of land. However, this section does not preclude dedications of land or easements within the proposed development or plat which the county, city, town, or other municipal corporation can demonstrate are reasonably necessary as a direct result of the proposed development or plat to which the dedication of land or easement is to apply.

This section does not prohibit voluntary agreements with counties, cities, towns, or other municipal corporations that allow a payment in lieu of a dedication of land or to mitigate a direct impact that has been identified as a consequence of a proposed development, subdivision, or plat. A local government shall not use such voluntary agreements for local off-site transportation improvements within the geographic boundaries of the area or areas covered by an adopted transportation program authorized by chapter 39.92 RCW. Any such voluntary agreement is subject to the following provisions:

- (1) The payment shall be held in a reserve account and may only be expended to fund a capital improvement agreed upon by the parties to mitigate the identified, direct impact;
- (2) The payment shall be expended in all cases within five years of collection; and
- (3) Any payment not so expended shall be refunded with interest to be calculated from the original date the deposit was received by the county and at the same rate applied to tax refunds pursuant to RCW 84.69.100; however, if the payment is not expended within five years due to delay attributable to the developer, the payment shall be refunded without interest.

No county, city, town, or other municipal corporation shall require any payment as part of such a voluntary agreement which the county, city, town, or other municipal corporation cannot establish is reasonably necessary as a direct result of the proposed development or plat.

Nothing in this section prohibits cities, towns, counties, or other municipal corporations from collecting reasonable fees from an applicant for a permit or other governmental approval to cover the cost to the city, town, county, or other municipal corporation of processing applications, inspecting and reviewing plans, or preparing detailed

statements required by chapter 43.21C RCW, including reasonable fees that are consistent with RCW 43.21C.420(6) and section 305 of this act.

This section does not limit the existing authority of any county, city, town, or other municipal corporation to impose special assessments on property specifically benefited thereby in the manner prescribed by law.

Nothing in this section prohibits counties, cities, or towns from imposing or permits counties, cities, or towns to impose water, sewer, natural gas, drainage utility, and drainage system charges. However, no such charge shall exceed the proportionate share of such utility or system's capital costs which the county, city, or town can demonstrate are attributable to the property being charged. Furthermore, these provisions may not be interpreted to expand or contract any existing authority of counties, cities, or towns to impose such charges.

Nothing in this section prohibits a transportation benefit district from imposing fees or charges authorized in RCW 36.73.120 nor prohibits the legislative authority of a county, city, or town from approving the imposition of such fees within a transportation benefit district.

Nothing in this section prohibits counties, cities, or towns from imposing transportation impact fees authorized pursuant to chapter 39.92 RCW.

Nothing in this section prohibits counties, cities, or towns from requiring property owners to provide relocation assistance to tenants under RCW 59.18.440 and 59.18.450.

Nothing in this section limits the authority of counties, cities, or towns to implement programs consistent with RCW 36.70A.540, nor to enforce agreements made pursuant to such programs.

This section does not apply to special purpose districts formed and acting pursuant to Title 54, 57, or 87 RCW, nor is the authority conferred by these titles affected.

NEW SECTION. Sec. 307. A new section is added to chapter 43.21C RCW to read as follows:

The following nonproject actions are categorically exempt from the requirements of this chapter:

35 (1) Amendments to development regulations that are required to 36 ensure consistency with an adopted comprehensive plan pursuant to RCW 37 36.70A.040, where the comprehensive plan was previously subjected to environmental review pursuant to this chapter and the impacts associated with the proposed regulation were specifically addressed in the prior environmental review;

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- (2) Amendments to development regulations that are required to ensure consistency with a shoreline master program approved pursuant to RCW 90.58.090, where the shoreline master program was previously subjected to environmental review pursuant to this chapter and the impacts associated with the proposed regulation were specifically addressed in the prior environmental review;
- 10 (3) Amendments to development regulations that, upon implementation 11 of a project action, will provide increased environmental protection, 12 limited to the following:
- 13 (a) Increased protections for critical areas, such as enhanced 14 buffers or setbacks;
- 15 (b) Increased vegetation retention or decreased impervious surface 16 areas in shoreline jurisdiction; and
- 17 (c) Increased vegetation retention or decreased impervious surface 18 areas in critical areas;
- 19 (4) Amendments to technical codes adopted by a county, city, or 20 town to ensure consistency with minimum standards contained in state 21 law, including the following:
  - (a) Building codes required by chapter 19.27 RCW;
- 23 (b) Energy codes required by chapter 19.27A RCW; and
- (c) Electrical codes required by chapter 19.28 RCW.
- NEW SECTION. Sec. 308. A new section is added to chapter 43.21C RCW to read as follows:
  - (1) The lead agency for an environmental review under this chapter utilizing an environmental checklist developed by the department of ecology pursuant to RCW 43.21C.110 may identify within the checklist provided to applicants instances where questions on the checklist are adequately covered by a locally adopted ordinance, development regulation, land use plan, or other legal authority.
- 33 (2) If a lead agency identifies an instance as described in 34 subsection (1) of this section, it still must consider whether the 35 action has an impact on the particular element or elements of the 36 environment in question.

(3) In instances where the locally adopted ordinance, development regulation, land use plan, or other legal authority provide the necessary information to answer a specific question, the lead agency must explain how the proposed project satisfies the underlying local legal authority.

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- (4) If the lead agency identifies instances where questions on the checklist are adequately covered by a locally adopted ordinance, development regulation, land use plan, or other legal authority, an applicant may still provide answers to any questions on the checklist.
- 10 (5) Nothing in this section authorizes a lead agency to ignore or 11 delete a question on the checklist.
  - (6) Nothing in this section changes the standard for whether an environmental impact statement is required for an action that may have a probable significant, adverse environmental impact pursuant to RCW 43.21C.030.
- 16 (7) Nothing in this section affects the appeal provisions provided 17 in this chapter.
- 18 (8) Nothing in this section modifies existing rules for determining 19 the lead agency, as defined in WAC 197-11-922 through 197-11-948, nor 20 does it modify agency procedures for complying with the state 21 environmental policy act when an agency other than a local government 22 is serving as the lead agency.
- 23 **Sec. 309.** RCW 36.70A.490 and 1995 c 347 s 115 are each amended to read as follows:
- 25 The growth management planning and environmental review fund is 26 hereby established in the state treasury. Moneys may be placed in the 27 fund from the proceeds of bond sales, tax revenues, budget transfers, federal appropriations, gifts, or any other lawful source. Moneys in 28 the fund may be spent only after appropriation. Moneys in the fund 29 30 shall be used to make grants or loans to local governments for the 31 purposes set forth in RCW 43.21C.240, 43.21C.031, or 36.70A.500. payment of either principal or interest, or both, derived from loans 32 made from this fund must be deposited into the fund. 33
- 34 **Sec. 310.** RCW 36.70A.500 and 1997 c 429 s 28 are each amended to 35 read as follows:
- 36 (1) The department of ((community, trade, and economic

development)) commerce shall provide management services for the growth 1 2 management planning and environmental review fund created by RCW The department shall establish procedures for fund 3 36.70A.490. management. The department shall encourage participation in the grant 4 or loan program by other public agencies. The department shall develop 5 the grant or loan criteria, monitor the grant or loan program, and 6 7 select grant or loan recipients in consultation with state agencies 8 participating in the grant or loan program through the provision of grant or loan funds or technical assistance. 9

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- (2) A grant or loan may be awarded to a county or city that is required to or has chosen to plan under RCW 36.70A.040 and that is qualified pursuant to this section. The grant or loan shall be provided to assist a county or city in paying for the cost of preparing an environmental analysis under chapter 43.21C RCW, that is integrated with a comprehensive plan, subarea plan, plan element, countywide planning policy, development regulation, monitoring program, or other planning activity adopted under or implementing this chapter that:
- (a) Improves the process for project permit review while maintaining environmental quality; or
- (b) Encourages use of plans and information developed for purposes of complying with this chapter to satisfy requirements of other state programs.
- 23 (3) In order to qualify for a grant <u>or loan</u>, a county or city shall:
  - (a) Demonstrate that it will prepare an environmental analysis pursuant to chapter 43.21C RCW and subsection (2) of this section that is integrated with a comprehensive plan, subarea plan, plan element, countywide planning policy, development regulations, monitoring program, or other planning activity adopted under or implementing this chapter;
  - (b) Address environmental impacts and consequences, alternatives, and mitigation measures in sufficient detail to allow the analysis to be adopted in whole or in part by applicants for development permits within the geographic area analyzed in the plan;
- 35 (c) Demonstrate that procedures for review of development permit 36 applications will be based on the integrated plans and environmental 37 analysis;

1 (d) Include mechanisms to monitor the consequences of growth as it 2 occurs in the plan area and to use the resulting data to update the 3 plan, policy, or implementing mechanisms and associated environmental 4 analysis;

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- (e) Demonstrate substantial progress towards compliance with the requirements of this chapter. A county or city that is more than six months out of compliance with a requirement of this chapter is deemed not to be making substantial progress towards compliance; and
- 9 (f) Provide local funding, which may include financial 10 participation by the private sector.
- 11 (4) In awarding grants <u>or loans</u>, the department shall give 12 preference to proposals that include one or more of the following 13 elements:
- 14 (a) Financial participation by the private sector, or a public/private partnering approach;
  - (b) Identification and monitoring of system capacities for elements of the built environment, and to the extent appropriate, of the natural environment;
- 19 (c) Coordination with state, federal, and tribal governments in 20 project review;
  - (d) Furtherance of important state objectives related to economic development, protection of areas of statewide significance, and siting of essential public facilities;
  - (e) Programs to improve the efficiency and effectiveness of the permitting process by greater reliance on integrated plans and prospective environmental analysis;
  - (f) Programs for effective citizen and neighborhood involvement that contribute to greater likelihood that planning decisions can be implemented with community support; ((and))
  - (g) Programs to identify environmental impacts and establish mitigation measures that provide effective means to satisfy concurrency requirements and establish project consistency with the plans; or
  - (h) Environmental review that addresses the impacts of increased density or intensity of comprehensive plans, subarea plans, or receiving areas designated by a city or town under the regional transfer of development rights program in chapter 43.362 RCW.
- 37 (5) If the local funding includes funding provided by other state

- functional planning programs, including open space planning and watershed or basin planning, the functional plan shall be integrated into and be consistent with the comprehensive plan.
- 4 (6) State agencies shall work with grant <u>or loan</u> recipients to 5 facilitate state and local project review processes that will implement 6 the projects receiving grants <u>or loans</u> under this section.
- 7 **Sec. 311.** RCW 43.21C.110 and 1997 c 429 s 47 are each amended to 8 read as follows:

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It shall be the duty and function of the department of ecology:

- (1) To adopt and amend ((thereafter)) rules of interpretation and implementation of this chapter, subject to the requirements of chapter 34.05 RCW, for the purpose of providing uniform rules and guidelines to all branches of government including state agencies, political subdivisions, public and municipal corporations, and counties. proposed rules shall be subject to full public hearings requirements associated with rule ((promulgation)) adoption. Suggestions for modifications of the proposed rules shall be considered on their merits, and the department shall have the authority and responsibility for full and appropriate independent ((promulgation and)) adoption of rules, assuring consistency with this chapter as amended and with the preservation of protections afforded by this chapter. The rule-making powers authorized in this section shall include, but shall not be limited to, the following phases of interpretation and implementation of this chapter:
- (a) Categories of governmental actions which are not to be considered as potential major actions significantly affecting the quality of the environment, including categories pertaining to applications for water right permits pursuant to chapters 90.03 and 90.44 RCW. The types of actions included as categorical exemptions in the rules shall be limited to those types which are not major actions significantly affecting the quality of the environment. The rules shall provide for certain circumstances where actions which potentially are categorically exempt require environmental review. An action that is categorically exempt under the rules adopted by the department may not be conditioned or denied under this chapter.
- 36 (b) Rules for criteria and procedures applicable to the 37 determination of when an act of a branch of government is a major

action significantly affecting the quality of the environment for which a detailed statement is required to be prepared pursuant to RCW 3 43.21C.030.

- (c) Rules and procedures applicable to the preparation of detailed statements and other environmental documents, including but not limited to rules for timing of environmental review, obtaining comments, data and other information, and providing for and determining areas of public participation which shall include the scope and review of draft environmental impact statements.
- (d) Scope of coverage and contents of detailed statements assuring that such statements are simple, uniform, and as short as practicable; statements are required to analyze only reasonable alternatives and probable adverse environmental impacts which are significant, and may analyze beneficial impacts.
- (e) Rules and procedures for public notification of actions taken and documents prepared.
- (f) Definition of terms relevant to the implementation of this chapter including the establishment of a list of elements of the environment. Analysis of environmental considerations under RCW 43.21C.030(2) may be required only for those subjects listed as elements of the environment (or portions thereof). The list of elements of the environment shall consist of the "natural" and "built" environment. The elements of the built environment shall consist of public services and utilities (such as water, sewer, schools, fire and police protection), transportation, environmental health (such as explosive materials and toxic waste), and land and shoreline use (including housing, and a description of the relationships with land use and shoreline plans and designations, including population).
- (g) Rules for determining the obligations and powers under this chapter of two or more branches of government involved in the same project significantly affecting the quality of the environment.
- (h) Methods to assure adequate public awareness of the preparation and issuance of detailed statements required by RCW 43.21C.030(2)(c).
- (i) To prepare rules for projects setting forth the time limits within which the governmental entity responsible for the action shall comply with the provisions of this chapter.
  - (j) Rules for utilization of a detailed statement for more than one

action and rules improving environmental analysis of nonproject proposals and encouraging better interagency coordination and integration between this chapter and other environmental laws.

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- (k) Rules relating to actions which shall be exempt from the provisions of this chapter in situations of emergency.
- (1) Rules relating to the use of environmental documents in planning and decision making and the implementation of the substantive policies and requirements of this chapter, including procedures for appeals under this chapter.
- (m) Rules and procedures that provide for the integration of environmental review with project review as provided in RCW 43.21C.240. The rules and procedures shall be jointly developed with the department of ((community, trade, and economic development)) commerce and shall be applicable to the preparation of environmental documents for actions in counties, cities, and towns planning under RCW 36.70A.040. and procedures shall also include procedures and criteria to analyze planned actions under ((RCW 43.21C.031(2))) section 303 of this act and revisions to the rules adopted under this section to ensure that they are compatible with the requirements and authorizations of chapter 347, Laws of 1995, as amended by chapter 429, Laws of 1997. Ordinances or procedures adopted by a county, city, or town to implement the provisions of chapter 347, Laws of 1995 prior to the effective date of rules adopted under this subsection (1)(m) shall continue to be effective until the adoption of any new or revised ordinances or procedures that may be required. If any revisions are required as a result of rules adopted under this subsection (1)(m), those revisions shall be made within the time limits specified in RCW 43.21C.120.
- (2) In exercising its powers, functions, and duties under this section, the department may:
- (a) Consult with the state agencies and with representatives of science, industry, agriculture, labor, conservation organizations, state and local governments, and other groups, as it deems advisable; and
- (b) Utilize, to the fullest extent possible, the services, facilities, and information (including statistical information) of public and private agencies, organizations, and individuals, in order to avoid duplication of effort and expense, overlap, or conflict with

- similar activities authorized by law and performed by established 1 2 agencies.
- (3) Rules adopted pursuant to this section shall be subject to the 3 4 review procedures of chapter 34.05 RCW.
- 5 Sec. 312. RCW 43.21C.095 and 1983 c 117 s 5 are each amended to 6 read as follows:
- 7 The rules ((promulgated)) adopted under RCW 43.21C.110 shall be accorded substantial deference in the interpretation of this chapter. 8
- 9 **Sec. 313.** RCW 90.48.260 and 2011 c 353 s 12 are each amended to 10 read as follows:
- 11 (1) The department of ecology is hereby designated as the state water pollution control agency for all purposes of the federal clean 12 13 water act as it exists on February 4, 1987, and is hereby authorized to participate fully in the programs of the act as well as to take all 14 action necessary to secure to the state the benefits and to meet the 15 requirements of that act. With regard to the national estuary program 16 17 established by section 320 of that act, the department shall exercise its responsibility jointly with the Puget Sound partnership, created in 18 19 RCW 90.71.210. The department of ecology may delegate its authority 20 under this chapter, including its national pollutant discharge 21 elimination permit system authority and duties regarding animal feeding 22 operations and concentrated animal feeding operations, to the department of agriculture through a memorandum of understanding. Until 23 24 any such delegation receives federal approval, the department of 25 agriculture's adoption or issuance of animal feeding operation and concentrated animal feeding operation rules, permits, programs, and 26 27 directives pertaining to water quality shall be accomplished after 28 reaching agreement with the director of the department of ecology. 29 Adoption or issuance and implementation shall be accomplished so that compliance with such animal feeding operation and concentrated animal 30 31 feeding operation rules, permits, programs, and directives will achieve compliance with all federal and state water pollution control laws. 32 33 The powers granted herein include, among others, and notwithstanding 34 any other provisions of this chapter ((90.48 RCW)) or otherwise, the 35 following:

- (a) Complete authority to establish and administer a comprehensive 1 2 state point source waste discharge or pollution discharge elimination permit program which will enable the department to qualify for full 3 participation in any national waste discharge or pollution discharge 4 elimination permit system and will allow the department to be the sole 5 agency issuing permits required by such national system operating in 6 7 the state of Washington subject to the provisions of RCW 90.48.262(2). 8 Program elements authorized herein may include, but are not limited to: (i) Effluent treatment and limitation requirements together with timing 9 requirements related thereto; (ii) applicable receiving water quality 10 standards requirements; (iii) requirements of standards of performance 11 12 for new sources; (iv) pretreatment requirements; (v) termination and 13 modification of permits for cause; (vi) requirements for public notices and opportunities for public hearings; (vii) appropriate relationships 14 15 with the secretary of the army in the administration of his or her responsibilities which relate to anchorage and navigation, with the 16 17 administrator of the environmental protection agency in the performance 18 of his or her duties, and with other governmental officials under the 19 federal clean water act; (viii) requirements for inspection, monitoring, entry, and reporting; (ix) enforcement of the program 20 21 through penalties, emergency powers, and criminal sanctions; (x) a 22 continuing planning process; and (xi) user charges.
  - (b) The power to establish and administer state programs in a manner which will ((insure)) ensure the procurement of moneys, whether in the form of grants, loans, or otherwise; to assist in the construction, operation, and maintenance of various water pollution control facilities and works; and the administering of various state water pollution control management, regulatory, and enforcement programs.
  - (c) The power to develop and implement appropriate programs pertaining to continuing planning processes, area-wide waste treatment management plans, and basin planning.
  - The governor shall have authority to perform those actions required of him or her by the federal clean water act.
    - (2) By July 31, 2012, the department shall:

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36 (a) Reissue without modification and for a term of ((one)) two 37 years any national pollutant discharge elimination system municipal

storm water general permit first issued on January 17, 2007, for 1 2 eastern Washington municipalities; and

(b) Issue an updated national pollutant discharge elimination system municipal storm water general permit for any permit first issued on January 17, 2007, for eastern Washington municipalities. An updated permit issued under this subsection shall become effective beginning August 1, ((2013)) 2014."

Correct the title.

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Creates civil HPA enforcement authority for projects occurring below the ordinary high water line, removes the 2016 expiration on HPA fees, removes references to general permits and reduces the scope of the marine general permit to repair and not installation activities, and limits storm water changes to eastern Washington only.

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