
ENGROSSED SECOND SUBSTITUTE SENATE BILL 6504

State of Washington 61st Legislature 2010 Regular Session

By Senate Ways & Means (originally sponsored by Senator Hargrove; by request of Department of Labor & Industries)

READ FIRST TIME 02/09/10.

- 1 AN ACT Relating to the crime victims' compensation program;
- 2 amending RCW 7.68.070, 7.68.085, 9A.82.110, 72.09.111, and 72.09.480;
- 3 adding a new section to chapter 7.68 RCW; providing an effective date;
- 4 providing an expiration date; and declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 7.68.070 and 2009 c 38 s 1 are each amended to read as follows:
 - The right to benefits under this chapter and the amount thereof will be governed insofar as is applicable by the provisions contained
- 10 in chapter 51.32 RCW except as provided in this section, provided that
- 11 no more than fifty thousand dollars shall be paid per claim:
- 12 (1) The provisions contained in RCW 51.32.015, 51.32.030,
- 13 51.32.072, 51.32.073, 51.32.180, 51.32.190, and 51.32.200 are not
- 14 applicable to this chapter.

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- 15 (2) Each victim injured as a result of a criminal act, including
- 16 criminal acts committed between July 1, 1981, and January 1, 1983, or
- 17 the victim's family or dependents in case of death of the victim, are
- 18 entitled to benefits in accordance with this chapter, subject to the

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- limitations under RCW 7.68.015. The rights, duties, responsibilities, limitations, and procedures applicable to a worker as contained in RCW 51.32.010 are applicable to this chapter.
 - (3) The limitations contained in RCW 51.32.020 are applicable to claims under this chapter. In addition thereto, no person or spouse, child, or dependent of such person is entitled to benefits under this chapter when the injury for which benefits are sought, was:
 - (a) The result of consent, provocation, or incitement by the victim, unless an injury resulting from a criminal act caused the death of the victim;
 - (b) Sustained while the crime victim was engaged in the attempt to commit, or the commission of, a felony; or
 - (c) Sustained while the victim was confined in any county or city jail, federal jail or prison or in any other federal institution, or any state correctional institution maintained and operated by the department of social and health services or the department of corrections, prior to release from lawful custody; or confined or living in any other institution maintained and operated by the department of social and health services or the department of corrections.
 - (4) The benefits established upon the death of a worker and contained in RCW 51.32.050 shall be the benefits obtainable under this chapter and provisions relating to payment contained in that section shall equally apply under this chapter((:- PROVIDED)), except that benefits for burial expenses shall not exceed ((the amount paid by the department in case of the death of a worker as provided in chapter 51.32 RCW in any claim: PROVIDED FURTHER, That if the criminal act results in the death of a victim who was not gainfully employed at the time of the criminal act, and who was not so employed for at least three consecutive months of the twelve months immediately preceding the criminal act;
 - (a) Benefits payable to an eligible surviving spouse, where there are no children of the victim at the time of the criminal act who have survived the victim or where such spouse has legal custody of all of his or her children, shall be limited to burial expenses and a lump sum payment—of—seven—thousand—five—hundred—dollars—without—reference—to number of children, if any;

(b) Where any such spouse has legal custody of one or more but not all of such children, then such burial expenses shall be paid, and such spouse shall receive a lump sum payment of three thousand seven hundred fifty dollars and any such child or children not in the legal custody of such spouse shall receive a lump sum of three thousand seven hundred fifty dollars to be divided equally among such child or children;

- (c) If any such spouse does not have legal custody of any of the children, the burial expenses shall be paid and the spouse shall receive a lump sum payment of up to three thousand seven hundred fifty dollars and any such child or children not in the legal custody of the spouse shall receive a lump sum payment of up to three thousand seven hundred fifty dollars to be divided equally among the child or children;
- (d) If no such spouse survives, then such burial expenses shall be paid,—and—each—surviving—child—of—the—victim—at—the—time—of—the criminal act shall receive a lump sum payment of three thousand seven hundred—fifty—dollars—up—to—a—total—of—two—such—children—and—where there are more than—two such—children the—sum—of—seven—thousand—five hundred dollars shall be divided equally among such children.
- No other benefits may be paid or payable under these circumstances)) six thousand five hundred dollars per claim.
- (5) The benefits established in RCW 51.32.060 for permanent total disability proximately caused by the criminal act shall be the benefits obtainable under this chapter, and provisions relating to payment contained in that section apply under this chapter((: PROVIDED)), except that if a victim becomes permanently and totally disabled as a proximate result of the criminal act ((and was not gainfully employed at the time of the criminal act)), the victim shall receive monthly during the period of the disability the following percentages, where applicable, of the average monthly wage determined as of the date of the criminal act pursuant to RCW 51.08.018:
- (a) If married at the time of the criminal act, twenty-nine percent of the average monthly wage.
- (b) If married with one child at the time of the criminal act, thirty-four percent of the average monthly wage.
- 36 (c) If married with two children at the time of the criminal act,
 37 thirty-eight percent of the average monthly wage.

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- 1 (d) If married with three children at the time of the criminal act, 2 forty-one percent of the average monthly wage.
 - (e) If married with four children at the time of the criminal act, forty-four percent of the average monthly wage.
 - (f) If married with five or more children at the time of the criminal act, forty-seven percent of the average monthly wage.
 - (g) If unmarried at the time of the criminal act, twenty-five percent of the average monthly wage.
 - (h) If unmarried with one child at the time of the criminal act, thirty percent of the average monthly wage.
 - (i) If unmarried with two children at the time of the criminal act, thirty-four percent of the average monthly wage.
 - (j) If unmarried with three children at the time of the criminal act, thirty-seven percent of the average monthly wage.
 - (k) If unmarried with four children at the time of the criminal act, forty percent of the average monthly wage.
 - (1) If unmarried with five or more children at the time of the criminal act, forty-three percent of the average monthly wage.
 - (6) The benefits established in RCW 51.32.080 for permanent partial disability shall be the benefits obtainable under this chapter, and provisions relating to payment contained in that section equally apply under this chapter, but shall not exceed seven thousand dollars per claim.
 - (7) The benefits established in RCW 51.32.090 for temporary total disability shall be the benefits obtainable under this chapter, and provisions relating to payment contained in that section apply under this chapter((* PROVIDED)), except that no person is eligible for temporary total disability benefits under this chapter if such person was not gainfully employed at the time of the criminal act((, and was not so employed for at least three consecutive months of the twelve months immediately preceding the criminal act)).
 - (8) The benefits established in RCW 51.32.095 for continuation of benefits during vocational rehabilitation shall be benefits obtainable under this chapter, and provisions relating to payment contained in that section apply under this chapter((\div PROVIDED)), except that benefits shall not exceed five thousand dollars for any single injury.
 - (9) The provisions for lump sum payment of benefits upon death or

1 permanent total disability as contained in RCW 51.32.130 apply under 2 this chapter.

- (10) The provisions relating to payment of benefits to, for or on behalf of workers contained in RCW 51.32.040, 51.32.055, 51.32.100, 51.32.110, 51.32.120, 51.32.135, 51.32.140, 51.32.150, 51.32.160, and 51.32.210 are applicable to payment of benefits to, for or on behalf of victims under this chapter.
 - (11) No person or spouse, child, or dependent of such person is entitled to benefits under this chapter where the person making a claim for such benefits has refused to give reasonable cooperation to state or local law enforcement agencies in their efforts to apprehend and convict the perpetrator(s) of the criminal act which gave rise to the claim.
 - (12) In addition to other benefits provided under this chapter, victims of sexual assault are entitled to receive appropriate counseling. Fees for such counseling shall be determined by the department in accordance with RCW 51.04.030, subject to the limitations of RCW 7.68.080. Counseling services may include, if determined appropriate by the department, counseling of members of the victim's immediate family, other than the perpetrator of the assault.
 - (13) ((Except for medical benefits authorized under RCW 7.68.080, no more than thirty thousand dollars shall be granted as a result of a single injury or death, except that benefits granted as the result of total-permanent-disability-or-death-shall-not-exceed-forty-thousand dollars.
 - (14))) Notwithstanding other provisions of this chapter and Title 51 RCW, benefits payable for total temporary disability under subsection (7) of this section, shall be limited to fifteen thousand dollars.
 - $((\frac{15}{15}))$ (14) Any person who is responsible for the victim's injuries, or who would otherwise be unjustly enriched as a result of the victim's injuries, shall not be a beneficiary under this chapter.
 - $((\frac{16}{}))$ (15) Crime victims' compensation is not available to pay for services covered under chapter 74.09 RCW or Title XIX of the federal social security act, except to the extent that the costs for such services exceed service limits established by the department of social and health services or, during the 1993-95 fiscal biennium, to

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the extent necessary to provide matching funds for federal medicaid reimbursement.

((\(\frac{(17)}{17}\))) (16) In addition to other benefits provided under this chapter, immediate family members of a homicide victim may receive appropriate counseling to assist in dealing with the immediate, nearterm consequences of the related effects of the homicide. Fees for counseling shall be determined by the department in accordance with RCW 51.04.030, subject to the limitations of RCW 7.68.080. Payment of counseling benefits under this section may not be provided to the perpetrator of the homicide. The benefits under this subsection may be provided only with respect to homicides committed on or after July 1, 1992.

((\(\frac{(18)}{)}\)) (17) A dependent mother, father, stepmother, or stepfather, as defined in RCW 51.08.050, who is a survivor of her or his child's homicide, who has been requested by a law enforcement agency or a prosecutor to assist in the judicial proceedings related to the death of the victim, and who is not domiciled in Washington state at the time of the request, may receive a lump-sum payment upon arrival in this state. Total benefits under this subsection may not exceed seven thousand five hundred dollars. If more than one dependent parent is eligible for this benefit, the lump-sum payment of seven thousand five hundred dollars shall be divided equally among the dependent parents.

 $((\frac{19}{19}))$ (18) A victim whose crime occurred in another state who qualifies for benefits under RCW 7.68.060(4) may receive appropriate mental health counseling to address distress arising from participation in the civil commitment proceedings. Fees for counseling shall be determined by the department in accordance with RCW 51.04.030, subject to the limitations of RCW 7.68.080.

(19) A victim who has been convicted of a felony within five years preceding the criminal act for which they are applying which is a violent offense under RCW 9.94A.030 or a crime against persons under RCW 9.94A.411, or who is convicted of such a felony after applying, is not eligible for benefits under this act.

Sec. 2. RCW 7.68.085 and 2009 c 479 s 9 are each amended to read as follows:

- 1 (1) This section has no force or effect from the effective date of 2 this section until July 1, 2013.
 - (2) The director of labor and industries shall institute a cap on medical benefits of one hundred fifty thousand dollars per injury or death. Payment for medical services in excess of the cap shall be made available to any innocent victim under the same conditions as other medical services and if the medical services are:
 - $((\frac{1}{1}))$ (a) Necessary for a previously accepted condition;
- $((\frac{(2)}{(2)}))$ (b) Necessary to protect the victim's life or prevent deterioration of the victim's previously accepted condition; and
 - $((\frac{3}{3}))$ (c) Not available from an alternative source.

For the purposes of this section, an individual will not be required to use his or her assets other than funds recovered as a result of a civil action or criminal restitution, for medical expenses or pain and suffering, in order to qualify for an alternative source of payment.

The director shall, in cooperation with the department of social and health services, establish by October 1, 1989, a process to aid crime victims in identifying and applying for appropriate alternative benefit programs, if any, administered by the department of social and health services.

NEW SECTION. **Sec. 3.** A new section is added to chapter 7.68 RCW to read as follows:

The crime victims' compensation account is created in the custody of the state treasurer. Expenditures from the account may be used only for the crime victims' compensation program under this chapter. Only the director of the department or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

- Sec. 4. RCW 9A.82.110 and 2009 c 479 s 11 are each amended to read as follows:
- 33 (1) In an action brought by the attorney general on behalf of the 34 state under RCW 9A.82.100(1)(b)(i) in which the state prevails, any 35 payments ordered in excess of the actual damages sustained shall be

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- deposited in the ((state-general-fund)) <u>crime_victims'_compensation</u>
 account provided in section 3 of this act.
 - (2)(a) The county legislative authority may establish an antiprofiteering revolving fund to be administered by the county prosecuting attorney under the conditions and for the purposes provided by this subsection. Disbursements from the fund shall be on authorization of the county prosecuting attorney. No appropriation is required for disbursements.
 - (b) Any prosecution and investigation costs, including attorney's fees, recovered for the state by the county prosecuting attorney as a result of enforcement of civil and criminal statutes pertaining to any offense included in the definition of criminal profiteering, whether by final judgment, settlement, or otherwise, shall be deposited, as directed by a court of competent jurisdiction, in the fund established by this subsection. In an action brought by a prosecuting attorney on behalf of the county under RCW 9A.82.100(1)(b)(i) in which the county prevails, any payments ordered in excess of the actual damages sustained shall be deposited in the ((state-general-fund)) crime victims' compensation account provided in section 3 of this act.
 - (c) The county legislative authority may prescribe a maximum level of moneys in the antiprofiteering revolving fund. Moneys exceeding the prescribed maximum shall be transferred to the county current expense fund
 - (d) The moneys in the fund shall be used by the county prosecuting attorney for the investigation and prosecution of any offense, within the jurisdiction of the county prosecuting attorney, included in the definition of criminal profiteering, including civil enforcement.
- (e) If a county has not established an antiprofiteering revolving fund, any payments or forfeitures ordered to the county under this chapter shall be deposited to the county current expense fund.
- **Sec. 5.** RCW 72.09.111 and 2009 c 479 s 60 are each amended to read 32 as follows:
- 33 (1) The secretary shall deduct taxes and legal financial 34 obligations from the gross wages, gratuities, or workers' compensation 35 benefits payable directly to the inmate under chapter 51.32 RCW, of 36 each inmate working in correctional industries work programs, or 37 otherwise receiving such wages, gratuities, or benefits. The secretary

- shall also deduct child support payments from the gratuities of each inmate working in class II through class IV correctional industries work programs. The secretary shall develop a formula for the distribution of offender wages, gratuities, and benefits. The formula shall not reduce the inmate account below the indigency level, as defined in RCW 72.09.015.
 - (a) The formula shall include the following minimum deductions from class I gross wages and from all others earning at least minimum wage:

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- (i) Five percent to the ((state-general-fund)) crime victims' compensation account provided in section 3 of this act;
 - (ii) Ten percent to a department personal inmate savings account;
- 12 (iii) Twenty percent to the department to contribute to the cost of incarceration; and
- (iv) Twenty percent for payment of legal financial obligations for all inmates who have legal financial obligations owing in any Washington state superior court.
- 17 (b) The formula shall include the following minimum deductions from 18 class II gross gratuities:
 - (i) Five percent to the ((state-general-fund)) crime victims' compensation account provided in section 3 of this act;
 - (ii) Ten percent to a department personal inmate savings account;
- (iii) Fifteen percent to the department to contribute to the cost of incarceration;
 - (iv) Twenty percent for payment of legal financial obligations for all inmates who have legal financial obligations owing in any Washington state superior court; and
- (v) Fifteen percent for any child support owed under a support order.
- 29 (c) The formula shall include the following minimum deductions from any workers' compensation benefits paid pursuant to RCW 51.32.080:
- 31 (i) Five percent to the ((state-general-fund)) crime victims'
 32 compensation account provided in section 3 of this act;
 - (ii) Ten percent to a department personal inmate savings account;
- (iii) Twenty percent to the department to contribute to the cost of incarceration; and
- (iv) An amount equal to any legal financial obligations owed by the inmate established by an order of any Washington state superior court up to the total amount of the award.

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- 1 (d) The formula shall include the following minimum deductions from 2 class III gratuities:
 - (i) Five percent for the ((state-general-fund)) crime victims' compensation account provided in section 3 of this act; and
- 5 (ii) Fifteen percent for any child support owed under a support 6 order.
- 7 (e) The formula shall include the following minimum deduction from 8 class IV gross gratuities:
- 9 (i) Five percent to the department to contribute to the cost of 10 incarceration; and
- 11 (ii) Fifteen percent for any child support owed under a support 12 order.
- (2) Any person sentenced to life imprisonment without possibility of release or parole under chapter 10.95 RCW or sentenced to death shall be exempt from the requirement under subsection (1)(a)(ii), (b)(ii), or (c)(ii).
- 17 (3)(a) The department personal inmate savings account, together 18 with any accrued interest, shall only be available to an inmate at the 19 following times:
 - (i) The time of his or her release from confinement;
- 21 (ii) Prior to his or her release from confinement in order to 22 secure approved housing; or
- 23 (iii) When the secretary determines that an emergency exists for 24 the inmate.
 - (b) If funds are made available pursuant to (a)(ii) or (iii) of this subsection, the funds shall be made available to the inmate in an amount determined by the secretary.
 - (c) The management of classes I, II, and IV correctional industries may establish an incentive payment for offender workers based on productivity criteria. This incentive shall be paid separately from the hourly wage/gratuity rate and shall not be subject to the specified deduction for cost of incarceration.
 - (4)(a) Subject to availability of funds for the correctional industries program, the expansion of inmate employment in class I and class II correctional industries shall be implemented according to the following schedule:
- 37 (i) Not later than June 30, 2005, the secretary shall achieve a net

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increase of at least two hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003;

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- (ii) Not later than June 30, 2006, the secretary shall achieve a net increase of at least four hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003;
 - (iii) Not later than June 30, 2007, the secretary shall achieve a net increase of at least six hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003;
 - (iv) Not later than June 30, 2008, the secretary shall achieve a net increase of at least nine hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003;
 - (v) Not later than June 30, 2009, the secretary shall achieve a net increase of at least one thousand two hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003;
 - (vi) Not later than June 30, 2010, the secretary shall achieve a net increase of at least one thousand five hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 2003.
 - (b) Failure to comply with the schedule in this subsection does not create a private right of action.
 - (5) In the event that the offender worker's wages, gratuity, or workers' compensation benefit is subject to garnishment for support enforcement, the ((state-general-fund)) crime victims' compensation account, savings, and cost of incarceration deductions shall be calculated on the net wages after taxes, legal financial obligations, and garnishment.
 - (6) The department shall explore other methods of recovering a portion of the cost of the inmate's incarceration and for encouraging participation in work programs, including development of incentive programs that offer inmates benefits and amenities paid for only from wages earned while working in a correctional industries work program.
 - (7) The department shall develop the necessary administrative structure to recover inmates' wages and keep records of the amount

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- inmates pay for the costs of incarceration and amenities. All funds deducted from inmate wages under subsection (1) of this section for the purpose of contributions to the cost of incarceration shall be deposited in a dedicated fund with the department and shall be used only for the purpose of enhancing and maintaining correctional industries work programs.
 - (8) It shall be in the discretion of the secretary to apportion the inmates between class I and class II depending on available contracts and resources.
- 10 (9) Nothing in this section shall limit the authority of the 11 department of social and health services division of child support from 12 taking collection action against an inmate's moneys, assets, or 13 property pursuant to chapter 26.23, 74.20, or 74.20A RCW.
- 14 **Sec. 6.** RCW 72.09.480 and 2009 c 479 s 61 are each amended to read 15 as follows:
- 16 (1) Unless the context clearly requires otherwise, the definitions 17 in this section apply to this section.
 - (a) "Cost of incarceration" means the cost of providing an inmate with shelter, food, clothing, transportation, supervision, and other services and supplies as may be necessary for the maintenance and support of the inmate while in the custody of the department, based on the average per inmate costs established by the department and the office of financial management.
 - (b) "Minimum term of confinement" means the minimum amount of time an inmate will be confined in the custody of the department, considering the sentence imposed and adjusted for the total potential earned early release time available to the inmate.
 - (c) "Program" means any series of courses or classes necessary to achieve a proficiency standard, certificate, or postsecondary degree.
 - (2) When an inmate, except as provided in subsections (4) and (8) of this section, receives any funds in addition to his or her wages or gratuities, except settlements or awards resulting from legal action, the additional funds shall be subject to the following deductions and the priorities established in chapter 72.11 RCW:
- 35 (a) Five percent to the ((state-general-fund)) crime victims'
 36 compensation account provided in section 3 of this act;
 - (b) Ten percent to a department personal inmate savings account;

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1 (c) Twenty percent for payment of legal financial obligations for 2 all inmates who have legal financial obligations owing in any 3 Washington state superior court;

- (d) Twenty percent for any child support owed under a support order; and
- (e) Twenty percent to the department to contribute to the cost of incarceration.
- (3) When an inmate, except as provided in subsection (8) of this section, receives any funds from a settlement or award resulting from a legal action, the additional funds shall be subject to the deductions in RCW 72.09.111(1)(a) and the priorities established in chapter 72.11 RCW.
- (4) When an inmate who is subject to a child support order receives funds from an inheritance, the deduction required under subsection (2)(e) of this section shall only apply after the child support obligation has been paid in full.
- (5) The amount deducted from an inmate's funds under subsection (2) of this section shall not exceed the department's total cost of incarceration for the inmate incurred during the inmate's minimum or actual term of confinement, whichever is longer.
- (6)(a) The deductions required under subsection (2) of this section shall not apply to funds received by the department from an offender or from a third party on behalf of an offender for payment of education or vocational programs or postsecondary education degree programs as provided in RCW 72.09.460 and 72.09.465.
- (b) The deductions required under subsection (2) of this section shall not apply to funds received by the department from a third party, including but not limited to a nonprofit entity on behalf of the department's education, vocation, or postsecondary education degree programs.
- (7) The deductions required under subsection (2) of this section shall not apply to any money received by the department, on behalf of an inmate, from family or other outside sources for the payment of postage expenses. Money received under this subsection may only be used for the payment of postage expenses and may not be transferred to any other account or purpose. Money that remains unused in the inmate's postage fund at the time of release shall be subject to the deductions outlined in subsection (2) of this section.

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- 1 (8) When an inmate sentenced to life imprisonment without 2 possibility of release or sentenced to death under chapter 10.95 RCW 3 receives funds, deductions are required under subsection (2) of this 4 section, with the exception of a personal inmate savings account under 5 subsection (2)(b) of this section.
 - (9) The secretary of the department of corrections, or his or her designee, may exempt an inmate from a personal inmate savings account under subsection (2)(b) of this section if the inmate's earliest release date is beyond the inmate's life expectancy.
- 10 (10) The interest earned on an inmate savings account created as a 11 result of the plan in section 4, chapter 325, Laws of 1999 shall be 12 exempt from the mandatory deductions under this section and RCW 13 72.09.111.
- (11) Nothing in this section shall limit the authority of the department of social and health services division of child support, the county clerk, or a restitution recipient from taking collection action against an inmate's moneys, assets, or property pursuant to chapter 9.94A, 26.23, 74.20, or 74.20A RCW including, but not limited to, the collection of moneys received by the inmate from settlements or awards resulting from legal action.
- NEW SECTION. Sec. 7. Sections 1 and 2 of this act are necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and take effect April 1, 2010, for all claims of victims of criminal acts occurring after July 1, 1981.
- NEW SECTION. Sec. 8. Sections 1 and 2 of this act expire July 1, 27 2013.

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