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HOUSE BILL 2915

State of Washington 61st Legislature 2010 Regular Session

By Representatives Quall, Santos, Van De Wege, Kenney, and Wallace; by request of Superintendent of Public Instruction

Read first time 01/18/10. Referred to Committee on Education.

AN ACT Relating to high school mathematics and science graduation requirements; amending RCW 28A.655.0611, 28A.305.130, and 28A.655.061; adding a new section to chapter 28A.655 RCW; and creating new sections.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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NEW SECTION. Sec. 1. The legislature finds that major changes recently have been made in the state's K-12 mathematics and science standards and assessments. These changes will require significant adjustments to what teachers must teach, to expectations of what students should know, to which instructional materials should be used, and to how students are assessed.

The legislature further finds that the new mathematics end-of-course tests are under development and will not be administered until spring 2011. Many students in the classes of 2013 and 2014 will have already taken algebra I or integrated mathematics I at least one or two years before these tests are available.

The legislature further finds that a decision has not yet been made whether to continue with a comprehensive science assessment or move to end-of-course assessments. This decision is fundamental to the

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timeline and instructional strategies needed for implementing the science graduation requirement.

The legislature further finds that the courts have consistently ruled that states may require students to pass state-level assessments to graduate, but must ensure that the assessments are reliable and valid and that students have had an adequate opportunity to learn the skills and knowledge being assessed.

It is therefore the intent of the legislature to postpone when high school students must meet the high school mathematics and science standards as a graduation requirement. This postponement will allow time for teachers to understand and apply the new standards and to obtain and use aligned instructional materials. It will also provide the time required for the assessments to be developed and administered in the year in which students actually complete the specific mathematics or science course being assessed, and ensure students will have an opportunity to learn the mathematics and science assessments being assessed.

18 PART I

MATHEMATICS GRADUATION REQUIREMENT

- **Sec. 101.** RCW 28A.655.0611 and 2009 c 17 s 1 are each amended to read as follows:
 - (1) Beginning with the graduating class of 2008 and through no later than the graduating class of ((2012)) 2014, students may graduate from high school without earning a certificate of academic achievement or a certificate of individual achievement if they:
 - (a) Have not successfully met the mathematics standard on the high school Washington assessment of student learning, an approved objective alternative assessment, or an alternate assessment developed for eligible special education students;
 - (b) Have successfully met the state standard in the other content areas required for a certificate under RCW 28A.655.061 or 28A.155.045;
- 32 (c) Have met all other state and school district graduation 33 requirements; and
- (d)(i) For the graduating class of 2008, successfully earn one high school mathematics credit or career and technical course equivalent, including courses offered at skill centers, after the student's

eleventh grade year intended to increase the student's mathematics proficiency toward meeting or exceeding the mathematics standards assessed on the high school Washington assessment of student learning; and

- (ii) For the remaining graduating classes under this section, successfully earn two mathematics credits or career and technical course equivalent, including courses offered at skill centers, after the student's tenth grade year intended to increase the student's mathematics proficiency toward meeting or exceeding the mathematics standards assessed on the high school Washington assessment of student learning.
- (2) ((The state board of education may adopt a rule that ends the application of this section with a graduating class before the graduating class of 2012, if the state board of education adopts the rule by September 1st of the freshman school year of the graduating class to which the provisions of this section no longer apply. The state board of education's authority under this section does not alter the requirement that any change in performance standards for the tenth grade assessment must comply with RCW 28A.305.130.
- (3) This section expires August 31, 2013.)) Beginning with the graduating class of 2015, students may graduate from high school without earning a certificate of academic achievement or a certificate of individual achievement if they:
- (a) Have met or exceeded the basic level of performance as established under RCW 28A.305.130 on the high school mathematics end-of-course assessments or on the corresponding retake assessment;
- (b) Have successfully met the state standard in the other content areas required for a certificate under RCW 28A.655.061 or 28A.155.045;
- 29 <u>(c) Have met all other state and school district graduation</u> 30 requirements; and
- 31 (d) Successfully earn four mathematics credits, or career and
 32 technical course equivalents, including courses offered at skill
 33 centers, intended to increase the student's mathematics proficiency
 34 toward meeting or exceeding the mathematics standards assessed on the
 35 high school Washington assessment of student learning.
- **Sec. 102.** RCW 28A.305.130 and 2009 c 548 s 502 are each amended to read as follows:

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The purpose of the state board of education is to provide advocacy and strategic oversight of public education; implement a standards-based accountability framework that creates a unified system of increasing levels of support for schools in order to improve student academic achievement; provide leadership in the creation of a system that personalizes education for each student and respects diverse cultures, abilities, and learning styles; and promote achievement of the goals of RCW 28A.150.210. In addition to any other powers and duties as provided by law, the state board of education shall:

- (1) Hold regularly scheduled meetings at such time and place within the state as the board shall determine and may hold such special meetings as may be deemed necessary for the transaction of public business;
- 14 (2) Form committees as necessary to effectively and efficiently conduct the work of the board;
 - (3) Seek advice from the public and interested parties regarding the work of the board;
 - (4) For purposes of statewide accountability:

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(a) Adopt and revise performance improvement goals in reading, writing, science, and mathematics, by subject and grade level, once assessments in these subjects are required statewide; academic and technical skills, as appropriate, in secondary career and technical education programs; and student attendance, as the board deems appropriate to improve student learning. The goals shall be consistent with student privacy protection provisions of RCW 28A.655.090(7) and shall not conflict with requirements contained in Title I of the federal elementary and secondary education act of 1965, or the requirements of the Carl D. Perkins vocational education act of 1998, each as amended. The goals may be established for all students, economically disadvantaged students, limited English proficient students with disabilities, students, and students disproportionately academically underachieving racial backgrounds. The board may establish school and school district goals addressing high school graduation rates and dropout reduction goals for students in grades seven through twelve. The board shall adopt the goals by rule. However, before each goal is implemented, the board shall present the goal to the education committees of the house of representatives and the senate for the committees' review and comment

in a time frame that will permit the legislature to take statutory action on the goal if such action is deemed warranted by the legislature;

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- (b) Identify the scores students must achieve in order to meet the standard on the Washington assessment of student learning and, for high school students, to obtain a certificate of academic achievement. board shall also determine student scores that identify levels of student performance below and beyond the standard. ((The board shall consider the incorporation of the standard error of measurement into the decision regarding the award of the certificates.)) For purposes of graduation, the board also shall establish basic levels of performance on the mathematics and science end-of-course assessments. The board shall set such performance standards and levels in consultation with the superintendent of public instruction and after consideration of any recommendations that may be developed by any advisory committees that may be established for this purpose. The process and decision criteria for establishing the initial performance standards and any changes recommended by the board in the performance standards for the ((tenth grade)) high school assessments shall be presented to the education committees of the house of representatives and the senate by November 30th of the school year in which the changes will take place to permit the legislature to take statutory action before the changes are implemented if such action is deemed warranted by the legislature. legislature shall be advised of the initial performance standards and any changes made to the elementary level performance standards and the middle school level performance standards;
- (c) Annually review the assessment reporting system to ensure fairness, accuracy, timeliness, and equity of opportunity, especially with regard to schools with special circumstances and unique populations of students, and a recommendation to the superintendent of public instruction of any improvements needed to the system; and
- (d) Include in the biennial report required under RCW 28A.305.035, information on the progress that has been made in achieving goals adopted by the board;
- (5) Accredit, subject to such accreditation standards and procedures as may be established by the state board of education, all private schools that apply for accreditation, and approve, subject to the provisions of RCW 28A.195.010, private schools carrying out a

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- program for any or all of the grades kindergarten through twelve:
 PROVIDED, That no private school may be approved that operates a
 kindergarten program only: PROVIDED FURTHER, That no private schools
 shall be placed upon the list of accredited schools so long as secret
 societies are knowingly allowed to exist among its students by school
 officials;
 - (6) Articulate with the institutions of higher education, workforce representatives, and early learning policymakers and providers to coordinate and unify the work of the public school system;
 - (7) Hire an executive director and an administrative assistant to reside in the office of the superintendent of public instruction for administrative purposes. Any other personnel of the board shall be appointed as provided by RCW 28A.300.020. The board may delegate to the executive director by resolution such duties as deemed necessary to efficiently carry on the business of the board including, but not limited to, the authority to employ necessary personnel and the authority to enter into, amend, and terminate contracts on behalf of the board. The executive director, administrative assistant, and all but one of the other personnel of the board are exempt from civil service, together with other staff as now or hereafter designated as exempt in accordance with chapter 41.06 RCW; and
- 22 (8) Adopt a seal that shall be kept in the office of the 23 superintendent of public instruction.

24 PART II

SCIENCE GRADUATION REQUIREMENT

- **Sec. 201.** RCW 28A.655.061 and 2009 c 524 s 5 are each amended to read as follows:
- (1) The high school assessment system shall include but need not be limited to the Washington assessment of student learning, opportunities for a student to retake the content areas of the assessment in which the student was not successful, and if approved by the legislature pursuant to subsection (10) of this section, one or more objective alternative assessments for a student to demonstrate achievement of state academic standards. The objective alternative assessments for each content area shall be comparable in rigor to the skills and

knowledge that the student must demonstrate on the Washington assessment of student learning for each content area.

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- (2) Subject to the conditions in this section, a certificate of academic achievement shall be obtained by most students at about the age of sixteen, and is evidence that the students have successfully met the state standard in the content areas included in the certificate. With the exception of students satisfying the provisions of RCW 28A.155.045 or 28A.655.0611, acquisition of the certificate is required for graduation from a public high school but is not the only requirement for graduation.
- (3) Beginning with the graduating class of 2008, with the exception of students satisfying the provisions of RCW 28A.155.045, a student who meets the state standards on the reading, writing, and mathematics content areas of the high school Washington assessment of student learning shall earn a certificate of academic achievement. student does not successfully meet the state standards in one or more content areas required for the certificate of academic achievement, then the student may retake the assessment in the content area up to four times at no cost to the student. If the student successfully meets the state standards on a retake of the assessment then the student shall earn a certificate of academic achievement. objective alternative assessments are authorized pursuant to subsection (10) of this section, a student may use the objective alternative assessments to demonstrate that the student successfully meets the state standards for that content area if the student has taken the Washington assessment of student learning at least once. If the student successfully meets the state standards on the objective alternative assessments then the student shall earn a certificate of academic achievement.
- (4) Beginning no later than with the graduating class of ((2013)) 2017, a student must meet the state standards in science at the basic level on at least two of the science end-of-course assessments in section 202 of this act in addition to the other content areas required under subsection (3) of this section on the Washington assessment of student learning or the objective alternative assessments in order to earn a certificate of academic achievement. ((The state board of education may adopt a rule that implements the requirements of this subsection (4) beginning with a graduating class before the graduating

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class of 2013, if the state board of education adopts the rule by September 1st of the freshman school year of the graduating class to which the requirements of this subsection (4) apply. The state board of education's authority under this subsection (4) does not alter the requirement that any change in performance standards for the tenth grade assessment must comply with RCW 28A.305.130.))

- (5) The state board of education may not require the acquisition of the certificate of academic achievement for students in home-based instruction under chapter 28A.200 RCW, for students enrolled in private schools under chapter 28A.195 RCW, or for students satisfying the provisions of RCW 28A.155.045.
- (6) A student may retain and use the highest result from each successfully completed content area of the high school assessment.
- (7) School districts must make available to students the following options:
- (a) To retake the Washington assessment of student learning ((up to four times)) twice per year in the content areas in which the student did not meet the state standards if the student is enrolled in a public school; or
- (b) To retake the Washington assessment of student learning ((up to four times)) twice per year in the content areas in which the student did not meet the state standards if the student is enrolled in a high school completion program at a community or technical college. The superintendent of public instruction and the state board for community and technical colleges shall jointly identify means by which students in these programs can be assessed.
- (8) Students who achieve the standard in a content area of the high school assessment but who wish to improve their results shall pay for retaking the assessment, using a uniform cost determined by the superintendent of public instruction.
- (9) Opportunities to retake the assessment at least twice a year shall be available to each school district.
- (10)(a) The office of the superintendent of public instruction shall develop options for implementing objective alternative assessments, which may include an appeals process for students' scores, for students to demonstrate achievement of the state academic standards. The objective alternative assessments shall be comparable in rigor to the skills and knowledge that the student must demonstrate

on the Washington assessment of student learning and be objective in its determination of student achievement of the state standards. Before any objective alternative assessments in addition to those authorized in RCW 28A.655.065 or (b) of this subsection are used by a student to demonstrate that the student has met the state standards in a content area required to obtain a certificate, the legislature shall formally approve the use of any objective alternative assessments through the omnibus appropriations act or by statute or concurrent resolution.

(b)(i) A student's score on the mathematics, reading or English, or writing portion of the SAT or the ACT may be used as an objective alternative assessment under this section for demonstrating that a student has met or exceeded the state standards for the certificate of academic achievement. The state board of education shall identify the scores students must achieve on the relevant portion of the SAT or ACT to meet or exceed the state standard in the relevant content area on the Washington assessment of student learning. The state board of education shall identify the first scores by December 1, 2007. After the first scores are established, the state board may increase but not decrease the scores required for students to meet or exceed the state standards.

(ii) Until August 31, 2008, a student's score on the mathematics portion of the PSAT may be used as an objective alternative assessment under this section for demonstrating that a student has met or exceeded the state standard for the certificate of academic achievement. The state board of education shall identify the score students must achieve on the mathematics portion of the PSAT to meet or exceed the state standard in that content area on the Washington assessment of student learning.

(iii) A student who scores at least a three on the grading scale of one to five for selected AP examinations may use the score as an objective alternative assessment under this section for demonstrating that a student has met or exceeded state standards for the certificate of academic achievement. A score of three on the AP examinations in calculus or statistics may be used as an alternative assessment for the mathematics portion of the Washington assessment of student learning. A score of three on the AP examinations in English language and composition may be used as an alternative assessment for the writing

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- portion of the Washington assessment of student learning. A score of three on the AP examinations in English literature and composition, macroeconomics, microeconomics, psychology, United States history, world history, United States government and politics, or comparative government and politics may be used as an alternative assessment for the reading portion of the Washington assessment of student learning. A score of three on the AP examinations in biology, chemistry, physics, or environmental sciences may be used as an alternative assessment for the science portion of the Washington assessment of student learning.
 - (11) ((By December 15, 2004, the house of representatives and senate education committees shall obtain information and conclusions from recognized, independent, national assessment experts regarding the validity and reliability of the high school Washington assessment of student learning for making individual student high school graduation determinations.
 - (12))) To help assure continued progress in academic achievement as a foundation for high school graduation and to assure that students are on track for high school graduation, each school district shall prepare plans for and notify students and their parents or legal guardians as provided in this subsection (((12))) (11).
 - (a) Student learning plans are required for eighth through twelfth grade students who were not successful on any or all of the content areas of the Washington assessment for student learning during the previous school year or who may not be on track to graduate due to credit deficiencies or absences. The parent or legal guardian shall be notified about the information in the student learning plan, preferably through a parent conference and at least annually. To the extent feasible, schools serving English language learner students and their parents shall translate the plan into the primary language of the family. The plan shall include the following information as applicable:
 - (i) The student's results on the Washington assessment of student learning;
- 34 (ii) If the student is in the transitional bilingual program, the 35 score on his or her Washington language proficiency test II;
 - (iii) Any credit deficiencies;

37 (iv) The student's attendance rates over the previous two years;

1 (v) The student's progress toward meeting state and local 2 graduation requirements;

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- (vi) The courses, competencies, and other steps needed to be taken by the student to meet state academic standards and stay on track for graduation;
- (vii) Remediation strategies and alternative education options available to students, including informing students of the option to continue to receive instructional services after grade twelve or until the age of twenty-one;
- 10 (viii) The alternative assessment options available to students 11 under this section and RCW 28A.655.065;
 - (ix) School district programs, high school courses, and career and technical education options available for students to meet graduation requirements; and
 - (x) Available programs offered through skill centers or community and technical colleges, including the college high school diploma options under RCW 28B.50.535.
 - (b) All fifth grade students who were not successful in one or more of the content areas of the fourth grade Washington assessment of student learning shall have a student learning plan.
 - (i) The parent or guardian of the student shall be notified, preferably through a parent conference, of the student's results on the Washington assessment of student learning, actions the school intends to take to improve the student's skills in any content area in which the student was unsuccessful, and provide strategies to help them improve their student's skills.
- (ii) Progress made on the student plan shall be reported to the student's parents or guardian at least annually and adjustments to the plan made as necessary.
- NEW SECTION. Sec. 202. A new section is added to chapter 28A.655 RCW to read as follows:
- 32 consultation with the state board of education, the 33 superintendent of public instruction shall develop statewide end-of-34 course assessments for biology, physical sciences, and earth sciences 35 that measure student achievement of the state science standards in 36 these content areas and in the cross-cutting principles that pertain to 37 all science disciplines, such as systems, inquiry, and application.

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The superintendent shall take steps to ensure that the language of the assessments is responsive to a diverse student population. The first two of these assessments shall be implemented statewide in the 2011-12 school year. The third of these assessments shall be implemented statewide in the 2012-13 school year.

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NEW SECTION. Sec. 203. By December 1, 2013, the superintendent of public instruction, in consultation with the state board of education, shall submit a report to the governor and education committees of the house of representatives and senate on the implementation of the science standards and the end-of-course science assessments. The report shall include the actions that were taken to disseminate the high school science standards to high school science teachers, to what extent teachers and students had access to aligned instructional materials, and the results of the assessments. In addition, the report shall include whether, in the judgment of the superintendent, the assessments will be sufficiently valid and reliable and whether students in the class of 2017 will have a reasonable opportunity to learn the standards being measured on the assessments. Based on these findings, the superintendent shall make a recommendation whether students in the class of 2017 should be required to meet one or more of the standards on the science assessments to graduate or whether the requirement should be postponed.

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