H-1110.1	

HOUSE BILL 1712

State of Washington 61st Legislature 2009 Regular Session

By Representatives Cody, Green, Morrell, Moeller, and Kenney Read first time 01/27/09. Referred to Committee on Health Care & Wellness.

- AN ACT Relating to association health plans; and amending RCW 48.21.047, 48.44.024, 48.46.068, 48.21.045, 48.44.023, and 48.46.066.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

- **Sec. 1.** RCW 48.21.047 and 2005 c 223 s 11 are each amended to read 5 as follows:
 - (1) An insurer may not offer any health benefit plan to any small employer without complying with RCW 48.21.045(3).
 - (2) ((Employers purchasing health plans provided through associations or through member governed groups formed specifically for the purpose of purchasing health care are not small employers and the plans are not subject to RCW 48.21.045(3).)) Notwithstanding subsection (1) of this section, health benefit plans provided by an insurer through an association or member-governed group to employers or individuals are not subject to RCW 48.21.045(3). For purposes of regulatory and rating requirements, such health benefit plans are considered large group plans in which the entire association or member-governed group constitutes the group. The insurer shall base the rates for the association or member-governed group on the health care claims or health status of the entire association or member-governed group and

p. 1 HB 1712

- 1 may only vary the rates for the rating factors that are generally
 2 accepted in the large group rating such as age, geographic area, family
 3 size, industry factor, and smoker or nonsmoker.
- 4 (3) For purposes of this section, "health benefit plan," "health plan," and "small employer" or "small group" mean the same as defined in RCW 48.43.005.
- 7 **Sec. 2.** RCW 48.44.024 and 2003 c 248 s 15 are each amended to read 8 as follows:
- 9 (1) A health care service contractor may not offer any health 10 benefit plan to any small employer without complying with RCW 11 48.44.023(3).
- ((Employers purchasing health plans provided through 12 13 associations or through member-governed groups formed specifically for 14 the purpose of purchasing health care are not small employers and the plans are not subject to RCW 48.44.023(3).)) Notwithstanding subsection 15 (1) of this section, health benefit plans provided by a contractor 16 through an association or member-governed group to employers or 17 individuals are not subject to RCW 48.44.023(3). For purposes of 18 regulatory and rating requirements, such health benefit plans are 19 20 considered large group plans in which the entire association or membergoverned group constitutes the group. The health care service 21 contractor shall base the rates for the association or member-governed 22 23 group on the health care claims or health status of the entire association or member-governed group and may only vary the rates for 24 25 the rating factors that are generally accepted in the large group 26 rating such as age, geographic area, family size, industry factor, and smoker or nonsmoker. 27
- 28 (3) For purposes of this section, "health benefit plan," "health plan," and "small employer" or "small group" mean the same as defined in RCW 48.43.005.
- 31 **Sec. 3.** RCW 48.46.068 and 2003 c 248 s 16 are each amended to read 32 as follows:
- 33 (1) A health maintenance organization may not offer any health 34 benefit plan to any small employer without complying with RCW 35 48.46.066(3).

((Employers purchasing health plans provided through associations or through member-governed groups formed specifically for the purpose of purchasing health care are not small employers and are not subject to RCW 48.46.066(3).)) Notwithstanding subsection (1) of this section, health benefit plans provided by a health maintenance organization through an association or member-governed group to employers or individuals are not subject to RCW 48.46.066(3). For purposes of regulatory and rating requirements, such health benefit plans are considered large group plans in which the entire association or member-governed group constitutes the group. The health maintenance organization shall base the rates for the association or membergoverned group on the health care claims or health status of the entire association or member-governed group and may only vary the rates for the rating factors that are generally accepted in the large group rating such as age, geographic area, family size, industry factor, and smoker or nonsmoker.

1 2

3 4

5 6

7

8

10

11 12

13

14

15

16

22

23

2425

26

2728

29

30

3132

33

3435

36

37

- 17 (3) For purposes of this section, "health benefit plan," "health plan," and "small employer" or "small group" mean the same as defined in RCW 48.43.005.
- 20 **Sec. 4.** RCW 48.21.045 and 2008 c 143 s 6 are each amended to read 21 as follows:
 - (1)(a) An insurer offering any health benefit plan to a small employer((, either directly or through an association or membergoverned group formed specifically for the purpose of purchasing health care,)) may offer and actively market to the small employer a health benefit plan featuring a limited schedule of covered health care services. Nothing in this subsection shall preclude an insurer from offering, or a small employer from purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under this subsection. An insurer offering a health benefit plan under this subsection shall clearly disclose all covered benefits to the small employer in a brochure filed with the commissioner.
 - (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.21.130, 48.21.140, 48.21.141, 48.21.142,

p. 3 HB 1712

- 1 48.21.144, 48.21.146, 48.21.160 through 48.21.197, 48.21.200,
- 2 48.21.220, 48.21.225, 48.21.230, 48.21.235, 48.21.244, 48.21.250,
- 3 48.21.300, 48.21.310, or 48.21.320.
- 4 (2) Nothing in this section shall prohibit an insurer from offering, or a purchaser from seeking, health benefit plans with benefits in excess of the health benefit plan offered under subsection (1) of this section. All forms, policies, and contracts shall be submitted for approval to the commissioner, and the rates of any plan offered under this section shall be reasonable in relation to the benefits thereto.
 - (3) Premium rates for health benefit plans for small employers as defined in this section shall be subject to the following provisions:
- 13 (a) The insurer shall develop its rates based on an adjusted 14 community rate and may only vary the adjusted community rate for:
 - (i) Geographic area;
 - (ii) Family size;
- 17 (iii) Age; and

15

16

19

2021

22

2324

25

26

27

2829

30

3132

33

34

38

- 18 (iv) Wellness activities.
 - (b) The adjustment for age in (a)(iii) of this subsection may not use age brackets smaller than five-year increments, which shall begin with age twenty and end with age sixty-five. Employees under the age of twenty shall be treated as those age twenty.
 - (c) The insurer shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).
 - (d) The permitted rates for any age group shall be no more than four hundred twenty-five percent of the lowest rate for all age groups on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.
 - (e) A discount for wellness activities shall be permitted to reflect actuarially justified differences in utilization or cost attributed to such programs.
- 35 (f) The rate charged for a health benefit plan offered under this 36 section may not be adjusted more frequently than annually except that 37 the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;

(ii) Changes to the family composition of the employee;

1

4

5

6 7

8

9

1112

13

14

15

16 17

18

19

2021

22

23

2425

26

27

28

2930

3132

33

3435

36

37

38

- 2 (iii) Changes to the health benefit plan requested by the small 3 employer; or
 - (iv) Changes in government requirements affecting the health benefit plan.
 - (g) Rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, with the exception of discounts for health improvement programs.
 - (h) For the purposes of this section, a health benefit plan that contains a restricted network provision shall not be considered similar coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.
 - (i) Adjusted community rates established under this section shall pool the medical experience of all small groups purchasing coverage, including the small group participants in the health insurance partnership established in RCW 70.47A.030. However, annual rate adjustments for each small group health benefit plan may vary by up to plus or minus four percentage points from the overall adjustment of a carrier's entire small group pool, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified by a member of the American academy of actuaries that: variation is a result of deductible leverage, benefit design, or provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will have a revenue neutral effect on the carrier's small group pool. Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days of submittal. A variation that is not denied within sixty days shall be deemed approved. The commissioner must provide to the carrier a detailed actuarial justification for any denial within thirty days of the denial.
 - (j) For health benefit plans purchased through the health insurance partnership established in chapter 70.47A RCW:

p. 5 HB 1712

1 (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) 2 shall be applied only to health benefit plans purchased through the 3 health insurance partnership; and

- (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.
- (4) Nothing in this section shall restrict the right of employees to collectively bargain for insurance providing benefits in excess of those provided herein.
- (5)(a) Except as provided in this subsection, requirements used by an insurer in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
- (b) An insurer shall not require a minimum participation level greater than:
- (i) One hundred percent of eligible employees working for groups with three or less employees; and
- (ii) Seventy-five percent of eligible employees working for groups with more than three employees.
- (c) In applying minimum participation requirements with respect to a small employer, a small employer shall not consider employees or dependents who have similar existing coverage in determining whether the applicable percentage of participation is met.
- (d) An insurer may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.
- (e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.
- 37 (6) An insurer must offer coverage to all eligible employees of a 38 small employer and their dependents. An insurer may not offer coverage

- to only certain individuals or dependents in a small employer group or to only part of the group. An insurer may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.
 - (7) As used in this section, "health benefit plan," "small employer," "adjusted community rate," and "wellness activities" mean the same as defined in RCW 48.43.005.
- **Sec. 5.** RCW 48.44.023 and 2008 c 143 s 7 are each amended to read 11 as follows:

- (1)(a) A health care services contractor offering any health benefit plan to a small employer((, either directly or through an association or member-governed group formed specifically for the purpose of purchasing health care,)) may offer and actively market to the small employer a health benefit plan featuring a limited schedule of covered health care services. Nothing in this subsection shall preclude a contractor from offering, or a small employer from purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under this subsection. A contractor offering a health benefit plan under this subsection shall clearly disclose all covered benefits to the small employer in a brochure filed with the commissioner.
- (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.44.225, 48.44.240, 48.44.245, 48.44.290, 48.44.300, 48.44.310, 48.44.320, 48.44.325, 48.44.330, 48.44.335, 48.44.344, 48.44.360, 48.44.400, 48.44.440, 48.44.450, and 48.44.460.
- (2) Nothing in this section shall prohibit a health care service contractor from offering, or a purchaser from seeking, health benefit plans with benefits in excess of the health benefit plan offered under subsection (1) of this section. All forms, policies, and contracts shall be submitted for approval to the commissioner, and the rates of any plan offered under this section shall be reasonable in relation to the benefits thereto.

p. 7 HB 1712

- 1 (3) Premium rates for health benefit plans for small employers as 2 defined in this section shall be subject to the following provisions:
 - (a) The contractor shall develop its rates based on an adjusted community rate and may only vary the adjusted community rate for:
 - (i) Geographic area;
 - (ii) Family size;
 - (iii) Age; and

4

5

6 7

13

14

15 16

17

18

19

2021

22

2324

25

26

27

28

29

34

35

36

- 8 (iv) Wellness activities.
- 9 (b) The adjustment for age in (a)(iii) of this subsection may not 10 use age brackets smaller than five-year increments, which shall begin 11 with age twenty and end with age sixty-five. Employees under the age 12 of twenty shall be treated as those age twenty.
 - (c) The contractor shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).
 - (d) The permitted rates for any age group shall be no more than four hundred twenty-five percent of the lowest rate for all age groups on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.
 - (e) A discount for wellness activities shall be permitted to reflect actuarially justified differences in utilization or cost attributed to such programs.
 - (f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;
 - (ii) Changes to the family composition of the employee;
- 30 (iii) Changes to the health benefit plan requested by the small 31 employer; or
- 32 (iv) Changes in government requirements affecting the health 33 benefit plan.
 - (g) Rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, with the exception of discounts for health improvement programs.
- 37 (h) For the purposes of this section, a health benefit plan that 38 contains a restricted network provision shall not be considered similar

coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.

1 2

3 4

5

6 7

8

9

1112

13

14

15

16

1718

19

20

21

22

23

2425

26

2728

29

30

3132

33

3435

36

37

38

- (i) Adjusted community rates established under this section shall pool the medical experience of all groups purchasing including the small group participants in the health insurance partnership established in RCW 70.47A.030. However, annual rate adjustments for each small group health benefit plan may vary by up to plus or minus four percentage points from the overall adjustment of a carrier's entire small group pool, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified by a member of the American academy of actuaries that: variation is a result of deductible leverage, benefit design, or provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will have a revenue neutral effect on the carrier's small group pool. Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days of submittal. A variation that is not denied within sixty days shall be deemed approved. The commissioner must provide to the carrier a detailed actuarial justification for any denial within thirty days of the denial.
- (j) For health benefit plans purchased through the health insurance partnership established in chapter 70.47A RCW:
- (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) shall be applied only to health benefit plans purchased through the health insurance partnership; and
- (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.

p. 9 HB 1712

(4) Nothing in this section shall restrict the right of employees to collectively bargain for insurance providing benefits in excess of those provided herein.

- (5)(a) Except as provided in this subsection, requirements used by a contractor in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
- 8 (b) A contractor shall not require a minimum participation level 9 greater than:
 - (i) One hundred percent of eligible employees working for groups with three or less employees; and
 - (ii) Seventy-five percent of eligible employees working for groups with more than three employees.
 - (c) In applying minimum participation requirements with respect to a small employer, a small employer shall not consider employees or dependents who have similar existing coverage in determining whether the applicable percentage of participation is met.
 - (d) A contractor may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.
 - (e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.
 - (6) A contractor must offer coverage to all eligible employees of a small employer and their dependents. A contractor may not offer coverage to only certain individuals or dependents in a small employer group or to only part of the group. A contractor may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.
- **Sec. 6.** RCW 48.46.066 and 2008 c 143 s 8 are each amended to read as follows:
- 37 (1)(a) A health maintenance organization offering any health

- benefit plan to a small employer((, either directly or through an 1 2 association or member-governed group formed specifically for the purpose of purchasing health care,)) may offer and actively market to 3 4 the small employer a health benefit plan featuring a limited schedule of covered health care services. Nothing in this subsection shall 5 preclude a health maintenance organization from offering, or a small 6 7 employer from purchasing, other health benefit plans that may have more 8 comprehensive benefits than those included in the product offered under 9 this subsection. A health maintenance organization offering a health 10 benefit plan under this subsection shall clearly disclose all the 11 covered benefits to the small employer in a brochure filed with the 12 commissioner.
 - (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.46.275, 48.46.280, 48.46.285, 48.46.350, 48.46.355, 48.46.375, 48.46.440, 48.46.480, 48.46.510, 48.46.520, and 48.46.530.
 - (2) Nothing in this section shall prohibit a health maintenance organization from offering, or a purchaser from seeking, health benefit plans with benefits in excess of the health benefit plan offered under subsection (1) of this section. All forms, policies, and contracts shall be submitted for approval to the commissioner, and the rates of any plan offered under this section shall be reasonable in relation to the benefits thereto.
 - (3) Premium rates for health benefit plans for small employers as defined in this section shall be subject to the following provisions:
 - (a) The health maintenance organization shall develop its rates based on an adjusted community rate and may only vary the adjusted community rate for:
 - (i) Geographic area;
 - (ii) Family size;
 - (iii) Age; and

14

15

16 17

18 19

2021

22

23

24

2526

27

28

29

30

31

32

33

- 34 (iv) Wellness activities.
- 35 (b) The adjustment for age in (a)(iii) of this subsection may not 36 use age brackets smaller than five-year increments, which shall begin 37 with age twenty and end with age sixty-five. Employees under the age 38 of twenty shall be treated as those age twenty.

p. 11 HB 1712

(c) The health maintenance organization shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).

- (d) The permitted rates for any age group shall be no more than four hundred twenty-five percent of the lowest rate for all age groups on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.
- (e) A discount for wellness activities shall be permitted to reflect actuarially justified differences in utilization or cost attributed to such programs.
- (f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;
 - (ii) Changes to the family composition of the employee;
- (iii) Changes to the health benefit plan requested by the small employer; or
- 20 (iv) Changes in government requirements affecting the health 21 benefit plan.
 - (g) Rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, with the exception of discounts for health improvement programs.
 - (h) For the purposes of this section, a health benefit plan that contains a restricted network provision shall not be considered similar coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.
 - (i) Adjusted community rates established under this section shall pool the medical experience of all groups purchasing coverage, including the small group participants in the health insurance partnership established in RCW 70.47A.030. However, annual rate adjustments for each small group health benefit plan may vary by up to

plus or minus four percentage points from the overall adjustment of a 1 2 carrier's entire small group pool, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified 3 by a member of the American academy of actuaries that: (i) The 4 variation is a result of deductible leverage, benefit design, or 5 provider network characteristics; and (ii) for a rate renewal period, 6 the projected weighted average of all small group benefit plans will 7 8 have a revenue neutral effect on the carrier's small group pool. Variations of greater than four percentage points are subject to review 9 10 by the commissioner, and must be approved or denied within sixty days of submittal. A variation that is not denied within sixty days shall 11 12 be deemed approved. The commissioner must provide to the carrier a 13 detailed actuarial justification for any denial within thirty days of 14 the denial.

(j) For health benefit plans purchased through the health insurance partnership established in chapter 70.47A RCW:

15

16 17

18 19

20

21

22

23

24

2526

27

28

29

30

3132

3334

35

36

37

- (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) shall be applied only to health benefit plans purchased through the health insurance partnership; and
- (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.
- (4) Nothing in this section shall restrict the right of employees to collectively bargain for insurance providing benefits in excess of those provided herein.
- (5)(a) Except as provided in this subsection, requirements used by a health maintenance organization in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
- (b) A health maintenance organization shall not require a minimum participation level greater than:
- (i) One hundred percent of eligible employees working for groups with three or less employees; and

p. 13 HB 1712

1 (ii) Seventy-five percent of eligible employees working for groups 2 with more than three employees.

- (c) In applying minimum participation requirements with respect to a small employer, a small employer shall not consider employees or dependents who have similar existing coverage in determining whether the applicable percentage of participation is met.
- (d) A health maintenance organization may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.
- (e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.
- (6) A health maintenance organization must offer coverage to all eligible employees of a small employer and their dependents. A health maintenance organization may not offer coverage to only certain individuals or dependents in a small employer group or to only part of the group. A health maintenance organization may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.

--- END ---