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HOUSE BILL 1089

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State of Washington

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By Representatives Hunter and Condotta; by request of Department of Revenue

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1 AN ACT Relating to harmonizing excise tax statutes with the  
2 streamlined sales and use tax agreement; and amending RCW 82.32.730,  
3 82.08.050, 82.02.230, and 82.32.291.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 82.32.730 and 2008 c 324 s 1 are each amended to read  
6 as follows:

7 (1) Except as provided in subsections (5) through (~~(+7)~~) (8) of  
8 this section, for purposes of collecting or paying sales or use taxes  
9 to the appropriate jurisdictions, all sales at retail shall be sourced  
10 in accordance with this subsection and subsections (2) through (4) of  
11 this section.

12 (a) When tangible personal property, an extended warranty, or a  
13 service defined as a retail sale under RCW 82.04.050 is received by the  
14 purchaser at a business location of the seller, the sale is sourced to  
15 that business location.

16 (b) When the tangible personal property, extended warranty, or a  
17 service defined as a retail sale under RCW 82.04.050 is not received by  
18 the purchaser at a business location of the seller, the sale is sourced  
19 to the location where receipt by the purchaser or the purchaser's

1 donee, designated as such by the purchaser, occurs, including the  
2 location indicated by instructions for delivery to the purchaser or  
3 donee, known to the seller.

4 (c) When (a) and (b) of this subsection do not apply, the sale is  
5 sourced to the location indicated by an address for the purchaser that  
6 is available from the business records of the seller that are  
7 maintained in the ordinary course of the seller's business when use of  
8 this address does not constitute bad faith.

9 (d) When (a), (b), and (c) of this subsection do not apply, the  
10 sale is sourced to the location indicated by an address for the  
11 purchaser obtained during the consummation of the sale, including the  
12 address of a purchaser's payment instrument, if no other address is  
13 available, when use of this address does not constitute bad faith.

14 (e) When (a), (b), (c), or (d) of this subsection do not apply,  
15 including the circumstance where the seller is without sufficient  
16 information to apply those provisions, then the location shall be  
17 determined by the address from which tangible personal property was  
18 shipped, from which the digital good or the computer software delivered  
19 electronically was first available for transmission by the seller, or  
20 from which the extended warranty or service defined as a retail sale  
21 under RCW 82.04.050 was provided, disregarding for these purposes any  
22 location that merely provided the digital transfer of the product sold.

23 (2) The lease or rental of tangible personal property, other than  
24 property identified in subsection (3) or (4) of this section, shall be  
25 sourced as provided in this subsection.

26 (a) For a lease or rental that requires recurring periodic  
27 payments, the first periodic payment is sourced the same as a retail  
28 sale in accordance with subsection (1) of this section. Periodic  
29 payments made subsequent to the first payment are sourced to the  
30 primary property location for each period covered by the payment. The  
31 primary property location shall be as indicated by an address for the  
32 property provided by the lessee that is available to the lessor from  
33 its records maintained in the ordinary course of business, when use of  
34 this address does not constitute bad faith. The property location is  
35 not altered by intermittent use at different locations, such as use of  
36 business property that accompanies employees on business trips and  
37 service calls.

1 (b) For a lease or rental that does not require recurring periodic  
2 payments, the payment is sourced the same as a retail sale in  
3 accordance with subsection (1) of this section.

4 (c) This subsection (2) does not affect the imposition or  
5 computation of sales or use tax on leases or rentals based on a lump  
6 sum or accelerated basis, or on the acquisition of property for lease.

7 (3) The lease or rental of motor vehicles, trailers, semitrailers,  
8 or aircraft that do not qualify as transportation equipment shall be  
9 sourced as provided in this subsection.

10 (a) For a lease or rental that requires recurring periodic  
11 payments, each periodic payment is sourced to the primary property  
12 location. The primary property location is as indicated by an address  
13 for the property provided by the lessee that is available to the lessor  
14 from its records maintained in the ordinary course of business, when  
15 use of this address does not constitute bad faith. This location is  
16 not altered by intermittent use at different locations.

17 (b) For a lease or rental that does not require recurring periodic  
18 payments, the payment is sourced the same as a retail sale in  
19 accordance with subsection (1) of this section.

20 (c) This subsection does not affect the imposition or computation  
21 of sales or use tax on leases or rentals based on a lump sum or  
22 accelerated basis, or on the acquisition of property for lease.

23 (4) The retail sale, including lease or rental, of transportation  
24 equipment shall be sourced the same as a retail sale in accordance with  
25 subsection (1) of this section.

26 (5)(a) This subsection applies to direct mail transactions not  
27 governed by subsection (6) of this section. A purchaser of direct mail  
28 that is not a holder of a direct pay permit shall provide to the seller  
29 in conjunction with the purchase either a direct mail form or  
30 information that shows the jurisdictions to which the direct mail is  
31 delivered to recipients.

32 (i) Upon receipt of the direct mail form, the seller is relieved of  
33 all obligations to collect, pay, or remit the applicable tax and the  
34 purchaser is obligated to pay or remit the applicable tax on a direct  
35 pay basis. A direct mail form shall remain in effect for all future  
36 sales of direct mail by the seller to the purchaser until it is revoked  
37 in writing.

1 (ii) Upon receipt of information from the purchaser showing the  
2 jurisdictions to which the direct mail is delivered to recipients, the  
3 seller shall collect the tax according to the delivery information  
4 provided by the purchaser. In the absence of bad faith, the seller is  
5 relieved of any further obligation to collect tax on any transaction  
6 where the seller has collected tax pursuant to the delivery information  
7 provided by the purchaser.

8 (b) If the purchaser of direct mail does not have a direct pay  
9 permit and does not provide the seller with either a direct mail form  
10 or delivery information as required by (a) of this subsection, the  
11 seller shall collect the tax according to subsection (1)(e) of this  
12 section. This subsection does not limit a purchaser's obligation for  
13 sales or use tax to any state to which the direct mail is delivered.

14 (c) If a purchaser of direct mail provides the seller with  
15 documentation of direct pay authority, the purchaser is not required to  
16 provide a direct mail form or delivery information to the seller.

17 (6)(a) This subsection applies only with respect to transactions in  
18 which direct mail is delivered or distributed from a location within  
19 this state to a location within this state. If the purchaser of direct  
20 mail provides the seller with a direct pay permit or an exemption  
21 certificate claiming direct mail, the seller is relieved of all  
22 obligations to collect, pay, or remit the applicable tax and the  
23 purchaser is obligated to pay or remit the applicable tax on a direct  
24 pay basis. An exemption certificate claiming direct mail will remain  
25 in effect for all future sales of direct mail by the seller to the  
26 purchaser until it is revoked in writing.

27 (b)(i) Except as provided in (b)(ii) of this subsection (6), if the  
28 purchaser of direct mail does not provide the seller with a direct pay  
29 permit or an exemption certificate claiming direct mail, the seller  
30 must collect the tax according to subsection (1)(e) of this section.

31 (ii) To the extent the seller knows that a portion of the sale of  
32 direct mail will be delivered or distributed to locations in another  
33 state, the seller must collect the tax on that portion according to  
34 subsection (5) of this section.

35 (7) The following are sourced to the location at or from which  
36 delivery is made to the consumer:

37 (a) A retail sale of watercraft;

1 (b) A retail sale of a modular home, manufactured home, or mobile  
2 home;

3 (c) A retail sale, excluding the lease and rental, of a motor  
4 vehicle, trailer, semitrailer, or aircraft, that do not qualify as  
5 transportation equipment; and

6 (d) Florist sales. In the case of a sale in which one florist  
7 takes an order from a customer and then communicates that order to  
8 another florist who delivers the items purchased to the place  
9 designated by the customer, the location at or from which the delivery  
10 is made to the consumer is deemed to be the location of the florist  
11 originally taking the order.

12 ~~((+7))~~ (8)(a) A retail sale of the providing of telecommunications  
13 services ~~((or ancillary services))~~, as ~~((those))~~ that term~~((s are))~~ is  
14 defined in RCW 82.04.065, ~~((shall be))~~ is sourced in accordance with  
15 RCW 82.32.520.

16 ~~((+8))~~ (b) A retail sale of the providing of ancillary services,  
17 as that term is defined in RCW 82.04.065, is sourced to the customer's  
18 place of primary use of the telecommunications services in respect to  
19 which the ancillary services are associated with or incidental to. The  
20 definitions of "customer" and "place of primary use" in RCW 82.32.520  
21 apply to this subsection (8)(b).

22 (9) The definitions in this subsection apply throughout this  
23 section.

24 (a) "Delivered electronically" means delivered to the purchaser by  
25 means other than tangible storage media.

26 (b) "Direct mail" means printed material delivered or distributed  
27 by United States mail or other delivery service to a mass audience or  
28 to addressees on a mailing list provided by the purchaser or at the  
29 direction of the purchaser when the cost of the items are not billed  
30 directly to the recipients. "Direct mail" includes tangible personal  
31 property supplied directly or indirectly by the purchaser to the direct  
32 mail seller for inclusion in the package containing the printed  
33 material. "Direct mail" does not include multiple items of printed  
34 material delivered to a single address.

35 (c) "Florist sales" means the retail sale of tangible personal  
36 property by a florist. For purposes of this subsection ~~((+8))~~ (9)(c),  
37 "florist" means a person whose primary business activity is the retail

1 sale of fresh cut flowers, potted ornamental plants, floral  
2 arrangements, floral bouquets, wreaths, or any similar products, used  
3 for decorative and not landscaping purposes.

4 (d) "Receive" and "receipt" mean taking possession of tangible  
5 personal property, making first use of services, or taking possession  
6 or making first use of digital goods, whichever comes first. "Receive"  
7 and "receipt" do not include possession by a shipping company on behalf  
8 of the purchaser.

9 (e) "Transportation equipment" means:

10 (i) Locomotives and railcars that are used for the carriage of  
11 persons or property in interstate commerce;

12 (ii) Trucks and truck tractors with a gross vehicle weight rating  
13 of ten thousand one pounds or greater, trailers, semitrailers, or  
14 passenger buses that are:

15 (A) Registered through the international registration plan; and

16 (B) Operated under authority of a carrier authorized and  
17 certificated by the United States department of transportation or  
18 another federal authority to engage in the carriage of persons or  
19 property in interstate commerce;

20 (iii) Aircraft that are operated by air carriers authorized and  
21 certificated by the United States department of transportation or  
22 another federal or foreign authority to engage in the carriage of  
23 persons or property in interstate or foreign commerce; or

24 (iv) Containers designed for use on and component parts attached or  
25 secured on the items described in (e)(i) through (iii) of this  
26 subsection.

27 ((+9)) (10) In those instances where there is no obligation on the  
28 part of a seller to collect or remit this state's sales or use tax, the  
29 use of tangible personal property or of a service, subject to use tax,  
30 is sourced to the place of first use in this state. The definition of  
31 use in RCW 82.12.010 applies to this subsection.

32 **Sec. 2.** RCW 82.08.050 and 2007 c 6 s 1202 are each amended to read  
33 as follows:

34 (1) The tax hereby imposed shall be paid by the buyer to the  
35 seller, and each seller shall collect from the buyer the full amount of  
36 the tax payable in respect to each taxable sale in accordance with the

1 schedule of collections adopted by the department pursuant to the  
2 provisions of RCW 82.08.060.

3 (2) The tax required by this chapter, to be collected by the  
4 seller, shall be deemed to be held in trust by the seller until paid to  
5 the department, and any seller who appropriates or converts the tax  
6 collected to his or her own use or to any use other than the payment of  
7 the tax to the extent that the money required to be collected is not  
8 available for payment on the due date as prescribed in this chapter is  
9 guilty of a gross misdemeanor.

10 (3) In case any seller fails to collect the tax herein imposed or,  
11 having collected the tax, fails to pay it to the department in the  
12 manner prescribed by this chapter, whether such failure is the result  
13 of his or her own acts or the result of acts or conditions beyond his  
14 or her control, he or she shall, nevertheless, be personally liable to  
15 the state for the amount of the tax, unless the seller has taken from  
16 the buyer a resale certificate under RCW 82.04.470, a copy of a direct  
17 pay permit issued under RCW 82.32.087, a direct mail form as provided  
18 in RCW 82.32.730(5), an exemption certificate claiming direct mail  
19 ((form under)) as provided in RCW 82.32.730((+5+)) (6), or other  
20 information required under the streamlined sales and use tax agreement,  
21 or information required under rules adopted by the department.

22 (4) Sellers shall not be relieved from personal liability for the  
23 amount of the tax unless they maintain proper records of exempt  
24 transactions and provide them to the department when requested.

25 (5) Sellers are not relieved from personal liability for the amount  
26 of tax if they fraudulently fail to collect the tax or if they solicit  
27 purchasers to participate in an unlawful claim of exemption.

28 (6) Sellers are not relieved from personal liability for the amount  
29 of tax if they accept an exemption certificate from a purchaser  
30 claiming an entity-based exemption if:

31 (a) The subject of the transaction sought to be covered by the  
32 exemption certificate is actually received by the purchaser at a  
33 location operated by the seller in Washington; and

34 (b) Washington provides an exemption certificate that clearly and  
35 affirmatively indicates that the claimed exemption is not available in  
36 Washington. Graying out exemption reason types on a uniform form and  
37 posting it on the department's web site is a clear and affirmative  
38 indication that the grayed out exemptions are not available.

1 (7)(a) Sellers are relieved from personal liability for the amount  
2 of tax if they obtain a fully completed exemption certificate or  
3 capture the relevant data elements required under the streamlined sales  
4 and use tax agreement within ninety days, or a longer period as may be  
5 provided by rule by the department, subsequent to the date of sale.

6 (b) If the seller has not obtained an exemption certificate or all  
7 relevant data elements required under the streamlined sales and use tax  
8 agreement within the period allowed subsequent to the date of sale, the  
9 seller may, within one hundred twenty days, or a longer period as may  
10 be provided by rule by the department, subsequent to a request for  
11 substantiation by the department, either prove that the transaction was  
12 not subject to tax by other means or obtain a fully completed exemption  
13 certificate from the purchaser, taken in good faith.

14 (c) Sellers are relieved from personal liability for the amount of  
15 tax if they obtain a blanket exemption certificate for a purchaser with  
16 which the seller has a recurring business relationship. The department  
17 may not request from a seller renewal of blanket certificates or  
18 updates of exemption certificate information or data elements if there  
19 is a recurring business relationship between the buyer and seller. For  
20 purposes of this subsection (7)(c), a "recurring business relationship"  
21 means at least one sale transaction within a period of twelve  
22 consecutive months.

23 (8) The amount of tax, until paid by the buyer to the seller or to  
24 the department, shall constitute a debt from the buyer to the seller  
25 and any seller who fails or refuses to collect the tax as required with  
26 intent to violate the provisions of this chapter or to gain some  
27 advantage or benefit, either direct or indirect, and any buyer who  
28 refuses to pay any tax due under this chapter is guilty of a  
29 misdemeanor.

30 (9) The tax required by this chapter to be collected by the seller  
31 shall be stated separately from the selling price in any sales invoice  
32 or other instrument of sale. On all retail sales through vending  
33 machines, the tax need not be stated separately from the selling price  
34 or collected separately from the buyer. For purposes of determining  
35 the tax due from the buyer to the seller and from the seller to the  
36 department it shall be conclusively presumed that the selling price  
37 quoted in any price list, sales document, contract or other agreement  
38 between the parties does not include the tax imposed by this chapter,



1 but if the seller advertises the price as including the tax or that the  
2 seller is paying the tax, the advertised price shall not be considered  
3 the selling price.

4 (10) Where a buyer has failed to pay to the seller the tax imposed  
5 by this chapter and the seller has not paid the amount of the tax to  
6 the department, the department may, in its discretion, proceed directly  
7 against the buyer for collection of the tax, in which case a penalty of  
8 ten percent may be added to the amount of the tax for failure of the  
9 buyer to pay the same to the seller, regardless of when the tax may be  
10 collected by the department; and all of the provisions of chapter 82.32  
11 RCW, including those relative to interest and penalties, shall apply in  
12 addition; and, for the sole purpose of applying the various provisions  
13 of chapter 82.32 RCW, the twenty-fifth day of the month following the  
14 tax period in which the purchase was made shall be considered as the  
15 due date of the tax.

16 (11) Notwithstanding subsections (1) through (10) of this section,  
17 any person making sales is not obligated to collect the tax imposed by  
18 this chapter if:

19 (a) The person's activities in this state, whether conducted  
20 directly or through another person, are limited to:

- 21 (i) The storage, dissemination, or display of advertising;
- 22 (ii) The taking of orders; or
- 23 (iii) The processing of payments; and

24 (b) The activities are conducted electronically via a web site on  
25 a server or other computer equipment located in Washington that is not  
26 owned or operated by the person making sales into this state nor owned  
27 or operated by an affiliated person. "Affiliated persons" has the same  
28 meaning as provided in RCW 82.04.424.

29 (12) Subsection (11) of this section expires when: (a) The United  
30 States congress grants individual states the authority to impose sales  
31 and use tax collection duties on remote sellers; or (b) it is  
32 determined by a court of competent jurisdiction, in a judgment not  
33 subject to review, that a state can impose sales and use tax collection  
34 duties on remote sellers.

35 (13) For purposes of this section, "seller" includes a certified  
36 service provider, as defined in RCW 82.32.020, acting as agent for the  
37 seller.

1       **Sec. 3.** RCW 82.02.230 and 2004 c 153 s 405 are each amended to  
2 read as follows:

3       (1) There shall be one statewide rate for sales and use taxes  
4 imposed at the state level. This subsection does not apply to the  
5 taxes imposed by RCW 82.08.150, 82.12.022, or 82.18.020, or to taxes  
6 imposed on the sale, rental, lease, or use of motor vehicles, aircraft,  
7 watercraft, modular homes, manufactured homes, or mobile homes.

8       (2) There shall be one jurisdiction-wide rate for local sales and  
9 use taxes imposed at levels below the state level. This subsection  
10 does not apply to the taxes imposed by chapter 67.28 RCW, RCW  
11 35.21.280, 36.38.010, 36.38.040, 67.40.090, 82.80.030, or 82.14.360, or  
12 to taxes imposed on the sale, rental, lease, or use of motor vehicles,  
13 aircraft, watercraft, modular homes, manufactured homes, or mobile  
14 homes.

15       **Sec. 4.** RCW 82.32.291 and 1993 sp.s. c 25 s 703 are each amended  
16 to read as follows:

17       Any person who uses a resale certificate to purchase items or  
18 services without payment of sales tax, or who uses a uniform exemption  
19 certificate approved by the streamlined sales and use tax agreement  
20 governing board to claim a purchase for resale exemption, and who is  
21 not entitled to use the resale or exemption certificate for the  
22 purchase shall be assessed a penalty of fifty percent of the tax due,  
23 in addition to all other taxes, penalties, and interest due, on the  
24 improperly purchased item or service. The department may waive the  
25 penalty imposed under this section if it finds that the use of the  
26 resale or exemption certificate was due to circumstances beyond the  
27 taxpayer's control or if the resale or exemption certificate was  
28 properly used for purchases for dual purposes. The department shall  
29 define by rule what circumstances are considered to be beyond the  
30 taxpayer's control.

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