E2SSB 6267 - H COMM AMD

By Committee on General Government Appropriations

NOT CONSIDERED 03/04/2010

- Strike everything after the enacting clause and insert the 1 2 following:
- "NEW SECTION. Sec. 1. Water is an essential element for economic 3 4 prosperity and it generates new, family-wage jobs and state revenues. 5 It is the intent of the legislature to provide both water right 6 applicants and the department of ecology with the necessary tools to expedite the processing of water right applications depending on the 7 8 needs of the project and agency workload.
- 9 NEW SECTION. Sec. 2. Sufficient resources to support the 10 department of ecology's water resource program are essential for 11 effective and sustainable water management that provides certainty to 12 processed applications. The department of ecology shall review current water resource functions and report to the legislature and the governor 13 by September 1, 2010, on improvements to make the program more self-14 15 sustaining and efficient.
- **Sec. 3.** RCW 90.03.265 and 2003 c 70 s 6 are each amended to read 16 17 as follows:
- 18 (1)(a) Any applicant for a new withdrawal or a change, transfer, or 19 amendment of a water right pending before the department((τ)) may initiate a cost-reimbursement agreement with the department to provide 20 21 expedited review of the application. A cost-reimbursement agreement may ((only)) be initiated under this section if the applicant agrees to 22 23 pay for, or as part of a cooperative effort agrees to pay for, the cost 24 of processing his or her application and all other applications from 25 the same source of supply which must be acted upon before the 26 applicant's request because they were filed prior to the date of when 27 the applicant filed.

(b) The requirement to pay for the cost of other applications under 1 (a) of this subsection does not apply to an application for a new 2 appropriation that would not diminish the water available to earlier 3 pending applicants for new appropriations from the same source of 4 5 supply.

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- (c) The requirement to pay for the cost of processing other applications under (a) of this subsection does not apply to an application for a change, transfer, or other amendment that would not diminish the water available to earlier pending applicants for changes or transfers from the same source of supply.
- (d) In determining whether an application would not diminish the water available to earlier pending applicants, the department shall consider any water impoundment or other water resource management mitigation technique proposed by the applicant under RCW 90.03.255 or 90.44.055.
 - (e) The department may enter into cost-reimbursement agreements provided resources are available and shall use the process established under RCW 43.21A.690 for entering into cost-reimbursement agreements. The department's share of work related to a cost-reimbursement application, such as final certificate approval, must be prioritized within the framework of other water right processing needs and as determined by agency rule.
 - (f) Each individual applicant is responsible for his or her own appeal costs that may result from a water right decision made by the department. In the event that the department's approval of an application is appealed under chapter 43.21B RCW by a third party, the applicant for the water right in question must reimburse the department for the cost of defending the decision before the pollution control hearings board unless otherwise agreed to by the applicant and the department. If an applicant appeals either an approval or a denial by the department, the applicant is responsible only for its own appeal costs.
- (2) In pursuing a cost-reimbursement project, the department must determine the source of water proposed to be diverted or withdrawn from, including the boundaries of the area that delimits the source. The department must determine if any other water right permit applications are pending from the same source. A water source may include surface water only, groundwater only, or surface and

groundwater together if the department finds they are hydraulically connected. The department shall consider technical information submitted by the applicant in making its determinations under this subsection. The department may recover from a cost-reimbursement applicant its own costs in making the same source determination under this subsection.

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- (3) Upon request of the applicant seeking cost-reimbursement processing, the department may elect to initiate a coordinated costreimbursement process. To initiate this process, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. The notice must be posted on the department's web site and published in a newspaper of general circulation in the area where affected properties are located. The notice must also be made individually by way of mail to:
- (a) Inform those applicants that cost-reimbursement processing of applications within the described water source is being initiated;
- (b) Provide to individual applicants the criteria under which the applications will be examined and determined;
- (c) Provide to individual applicants the estimated cost for having an application processed on a cost-reimbursement basis;
- (d) Provide an estimate of how long the cost-reimbursement process will take before an application is approved or denied; and
- (e) Provide at least sixty days for the applicants to respond in writing regarding the applicant's decision to participate in the costreimbursement process.
- (4) The applicant initiating the cost-reimbursement request must pay for the cost of the determination under subsections (2) and (3) of this section and other costs necessary for the initial phase of costreimbursement processing. The cost for each applicant for conducting processing under a coordinated cost-reimbursement agreement must be based primarily on the proportionate quantity of water requested by each applicant. The cost may be adjusted if it appears that an application will require a disproportionately greater amount of time and effort to process due to its complexity.

(5)(a) Only the department may approve or deny a water right application processed under this section, and such a final decision remains solely the responsibility and function of the department. The department retains full authority to amend, refuse, or approve any work product provided by any consultant under this section. The department may recover its costs related to: (i) The review of a contractor to ensure that no conflict of interest exists; (ii) the management of consultant contracts and cost-reimbursement agreements; and (iii) the review of work products provided by participating consultants.

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- (b) For any cost-reimbursement process initiated under subsection (1) of this section, the applicant may, after consulting with the department, select a prequalified consultant listed by the department under subsection (7) of this section or may be assigned such a prequalified consultant by the department.
- (c) For any coordinated cost-reimbursement process initiated under subsection (2) of this section, the applicant may, after consulting with the department, select a pregualified consultant listed by the department under subsection (7) of this section or may be assigned a prequalified consultant by the department.
- (d) In lieu of having one or more of the work products performed by a pregualified consultant listed under subsection (7) of this section, the department may, at its discretion, recognize specific work completed by an applicant or an applicant's consultant prior to the initiation of cost-reimbursement processing. The department may also, at its discretion, authorize the use of such a consultant to perform a specific scope of the work performed by prequalified consultants listed under subsection (7) of this section.
- (e) At any point during the cost-reimbursement process, the department may request or accept technical information, data, and analysis from the applicant or the applicant's consultant to support the cost-reimbursement process or the department's decision on the application.
- (6) The department is authorized to adopt rules or guidance providing minimum qualifications and standards for any consultant's submission of work products under this section, including standards for submission of technical information, scientific analysis, work product documentation, and report presentation that such a consultant must meet.

(7) The department must provide notice to potential consultants of the opportunity to be considered for inclusion on the list of costreimbursement consultants to whom work assignments will be made. The department must competitively select an appropriate number of consultants who are qualified by training and experience to investigate and make recommendations on the disposition of water right applications. The prequalified consultant list must be renewed at least every six years, though the department may add qualified costreimbursement consultants to the list at any time. The department must enter a master contract with each consultant selected and thereafter make work assignments based on availability and qualifications.

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- (8) The department may remove any consultant from the consultant list for poor performance, malfeasance, or excessive complaints from cost-reimbursement participants. The department may interview any cost-reimbursement consultant to determine whether the person is qualified for this work, and must spot-check the work of consultants to ensure that the public is being competently served.
- (9) When a pregualified cost-reimbursement consultant from the department's list described in subsection (7) of this section is assigned or selected to investigate an application or set of applications, the consultant must document its findings and recommended disposition in the form of written draft technical reports and preliminary draft reports of examination. Within two weeks of the department receiving draft technical reports and preliminary draft reports of examination, the department shall provide the applicant such documents for review and comment prior to their completion by the consultant. The department shall consider such comments by the applicant prior to the department's issuance of a draft report of examination. The department may modify the preliminary draft reports of examination submitted by the consultant. The department's decision on a permit application is final unless it is appealed to the pollution control hearings board under chapter 43.21B RCW.
- (10) If an applicant elects not to participate in a costreimbursement process, the application remains on file with the department, retains its priority date, and may be processed in the future under regular processing, expedited processing, coordinated cost-reimbursement processing, cost-reimbursement processing, or

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NEW SECTION. Sec. 4. A new section is added to chapter 90.03 RCW 3 4 to read as follows:

The water rights processing account is created in the state treasury. All receipts from the fees collected under sections 5, 7, and 12 of this act must be deposited into the account. Money in the account may be spent only after appropriation. Expenditures from the account may only be used to support the processing of water right applications for a new appropriation, change, transfer, or amendment of a water right as provided in this chapter and chapters 90.42 and 90.44 RCW or for the examination, certification, and renewal of certification of water right examiners as provided in section 7 of this act.

14 NEW SECTION. Sec. 5. A new section is added to chapter 90.03 RCW 15 to read as follows:

- (1) The department may expedite processing of applications within the same source of water on its own volition when there is interest from a sufficient number of applicants or upon receipt of written requests from at least ten percent of the applicants within the same source of water.
- (2) If the conditions of subsection (1) of this section have been met and the department determines that the public interest is best served by expediting applications within a water source, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. notice must be posted on the department's web site and published in a newspaper of general circulation in the area where affected properties are located. The notice must also be made individually by way of mail to:
- 33 (a) Inform those applicants that expedited processing of 34 applications within the described water source is being initiated;
- 35 (b) Provide to individual applicants the criteria under which the applications will be examined and determined; 36

(c) Provide to individual applicants the estimated cost for having an application processed on an expedited basis;

- (d) Provide an estimate of how long the expedited process will take before an application is approved or denied; and
- (e) Provide at least sixty days for the applicants to respond in writing regarding the applicant's decision to participate in the expedited processing of their applications.
- (3) In addition to the application fees provided in RCW 90.03.470, the department must recover the full cost of processing all the applications from applicants who elect to participate within the water source through expedited processing fees. The department must calculate an expedited processing fee based primarily on the proportionate quantity of water requested by each applicant and may adjust the fee if it appears that the application will require a disproportionately greater amount of time and effort to process due to its complexity. Any application fees that were paid by the applicant under RCW 90.03.470 must be credited against the applicant's share of the cost of processing applications under the provisions of this section.
- (4) The expedited processing fee must be collected by the department prior to the expedited processing of an application. Revenue collected from these fees must be deposited into the water rights processing account created in section 4 of this act. An applicant who has stated in writing that he or she wants his or her application processed using the expedited procedures in this section must transmit the processing fee within sixty days of the written request. Failure to do so will result in the applicant not being included in expedited processing for that water source.
- (5) If an applicant elects not to participate in expedited processing, the application remains on file with the department, the applicant retains his or her priority date, and the application may be processed through regular processing, expedited processing, coordinated cost-reimbursement processing, cost-reimbursement processing, or through conservancy board processing as authorized under chapter 90.80 RCW. Such an application may not be processed through expedited processing within twelve months after the department's issuance of decisions on participating applications at the conclusion of expedited processing unless the applicant agrees to pay the full proportionate

- share that would otherwise have been paid during such processing. Any 1 proceeds collected from an applicant under this delayed entry into 2 expedited processing shall be used to reimburse the other applicants 3 who participated in the previous expedited processing of applications, 4 provided sufficient proceeds remain to fully cover the department's 5 cost of processing the delayed entry application and the department's 6 7 estimated administrative costs to reimburse the previously expedited 8 applicants.
- 9 NEW SECTION. Sec. 6. A new section is added to chapter 90.03 RCW to read as follows: 10
- 11 The department must post notice on its web site and provide 12 electronic notice and opportunity for comment to affected federally 13 recognized tribal governments concurrently when providing notice to 14 applicants under RCW 90.03.265 and sections 5 and 12 of this act.
- 15 NEW SECTION. Sec. 7. A new section is added to chapter 90.03 RCW to read as follows: 16
 - (1) The department shall establish and maintain a list of certified water right examiners. Certified water right examiners on the list are eligible to perform final proof examinations of permitted water uses leading to the issuance of a water right certificate under RCW The list must be updated annually and must be made 90.03.330. available to the public through written and electronic media.
 - (2) In order to qualify, an individual must be registered in Washington as a professional engineer, professional land surveyor, or registered hydrogeologist, or an individual must demonstrate at least five years of applicable experience to the department, or be a board member of a water conservancy board. Qualified individuals must also pass a written examination prior to being certified by the department. Such an examination must be administered by either the department or an entity formally approved by the department. Each certified water right examiner must demonstrate knowledge and competency regarding:
 - (a) Water law in the state of Washington;

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- 33 (b) Measurement of the flow of water through open channels and 34 enclosed pipes;
 - (c) Water use and water level reporting;
- 36 (d) Estimation of the capacity of reservoirs and ponds;

- (e) Irrigation crop water requirements;
 - (f) Aerial photo interpretation;

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- (g) Legal descriptions of land parcels;
- (h) Location of land and water infrastructure through the use of maps and global positioning;
 - (i) Proper construction and sealing of well bores; and
- (j) Other topics related to the preparation and certification of water rights in Washington state.
- (3) Except as provided in subsection (9) of this section, upon completion of a water appropriation and putting water to beneficial use, in order to receive a final water right certificate, the permit holder must secure the services of a certified water right examiner who has been tested and certified by the department. The examiner shall carry out a final examination of the project to verify its completion and to determine and document for the permit holder and the department the amount of water that has been appropriated for beneficial use, the location of diversion or withdrawal and conveyance facilities, and the actual place of use. The examiner shall take measurements or make estimates of the maximum diversion or withdrawal, the capacity of water storage facilities, the acreage irrigated, the type and number of residences served, the type and number of stock watered, and other information relevant to making a final determination of the amount of water beneficially used. The examiner shall make photographs of the facilities to document the use or uses of water and the photographs must be submitted with the examiner's report to the department. department shall specify the format and required content of the reports and may provide a form for that purpose.
- (4) The department may suspend or revoke a certification based on poor performance, malfeasance, failure to acquire continuing education credits, or excessive complaints from the examiner's customers. department may require the retesting of an examiner. The department may interview any examiner to determine whether the person is qualified for this work. The department shall spot-check the work of examiners to ensure that the public is being competently served. Any person aggrieved by an order of the department including the granting, denial, revocation, or suspension of a certificate issued by the department under this chapter may appeal pursuant to chapter 43.21B RCW.

(5) The decision regarding whether to issue a final water right 1 2 certificate is solely the responsibility and function of 3 department.

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- (6) The department shall make its final decision under RCW 90.03.330 within sixty days of the date of receipt of the proof of examination from the certified water right examiner, unless otherwise requested by the applicant.
- (7) Each certified water right examiner must complete eight hours annually of qualifying continuing education in the water resources The department shall determine and specify the qualifying continuing education and shall inform examiners of the opportunities. The department shall track whether examiners are current in their continuing education and may suspend the certification of an examiner who has not complied with the continuing education requirement.
- (8) Each certified water right examiner must be bonded for at least 15 16 fifty thousand dollars.
 - (9) The department may waive the requirement to secure the services of a certified water right examiner in situations in which the department deems it unnecessary for purposes of issuing a certificate of water right.
 - (10) The department shall establish and collect fees for the examination, certification, and renewal of certification of water right examiners. Revenue collected from these fees must be deposited into the water rights processing account created in section 4 of this act. Pursuant to RCW 43.135.055, the department is authorized to set fees for examination, certification, and renewal of certification for water right examiners.
- 28 (11) The department may adopt rules appropriate to carry out the 29 purposes of this section.
- 30 Sec. 8. RCW 90.14.065 and 1987 c 93 s 1 are each amended to read 31 as follows:
- 32 (1)(a) Any person or entity, or successor to such person or entity, having a statement of claim on file with the water rights claims 33 34 registry ((on April 20, 1987,)) may submit to the department of ecology 35 for filing($(\frac{1}{2})$) an amendment to such a statement of claim if the 36 submitted amendment is based on:

- $((\frac{1}{1}))$ (i) An error in estimation of the quantity of the 1 2 applicant's water claim prescribed in RCW 90.14.051 if the applicant provides reasons for the failure to claim such right in the original 3 4 claim;
 - $((\frac{2}{2}))$ (ii) A change in circumstances not foreseeable at the time the original claim was filed, if such change in circumstances relates only to the manner of transportation or diversion of the water and not to the use or quantity of such water; or
 - $((\frac{3}{3}))$ (iii) The amendment is ministerial in nature.

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- (b) The department shall accept any such submission and file the same in the registry unless the department by written determination concludes that the requirements of (a)(i), (ii), or (iii) of this subsection $((\frac{1}{(1)}, \frac{2}{(2)}, or \frac{3}{(3)})$ of this section) have not been satisfied.
- (2) In addition to subsection (1) of this section, a surface water right claim may be changed or transferred in the same manner as a permit or certificate under RCW 90.03.380, and a water right claim for groundwater may be changed or transferred as provided under RCW 90.03.380 and 90.44.100.
- (3) Any person aggrieved by a determination of the department may obtain a review thereof by filing a petition for review with the pollution control hearings board within thirty days of the date of the determination by the department. The provisions of RCW 90.14.081 shall apply to any amendment filed or approved under this section.
- Sec. 9. RCW 90.44.100 and 2009 c 183 s 16 are each amended to read as follows:
- (1) After an application to, and upon the issuance by the department of an amendment to the appropriate permit or certificate of groundwater right, the holder of a valid right to withdraw public groundwaters may, without losing the holder's priority of right, construct wells or other means of withdrawal at a new location in substitution for or in addition to those at the original location, or the holder may change the manner or the place of use of the water.
- (2) An amendment to construct replacement or a new additional well or wells at a location outside of the location of the original well or wells or to change the manner or place of use of the water shall be issued only after publication of notice of the application and findings

as prescribed in the case of an original application. Such amendment 1 2 shall be issued by the department only on the conditions that: (a) The additional or replacement well or wells shall tap the same body of 3 4 public groundwater as the original well or wells; (b) where a replacement well or wells is approved, the use of the original well or 5 6 wells shall be discontinued and the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) where 7 8 an additional well or wells is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the 9 original and additional well or wells shall not enlarge the right 10 conveyed by the original permit or certificate; and (d) other existing 11 12 rights shall not be impaired. The department may specify an approved 13 manner of construction and shall require a showing of compliance with 14 the terms of the amendment, as provided in RCW 90.44.080 in the case of an original permit. 15

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- (3) The construction of a replacement or new additional well or wells at the location of the original well or wells shall be allowed without application to the department for an amendment. However, the following apply to such a replacement or new additional well: (a) The well shall tap the same body of public groundwater as the original well or wells; (b) if a replacement well is constructed, the use of the original well or wells shall be discontinued and the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) if a new additional well is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the original and additional well or wells shall not enlarge the right conveyed by the original water use permit or certificate; (d) the construction and use of the well shall not interfere with or impair water rights with an earlier date of priority than the water right or rights for the original well or wells; (e) the replacement or additional well shall be located no closer than the original well to a well it might interfere with; (f) the department may specify an approved manner of construction of the well; and (g) the department shall require a showing of compliance with the conditions of this subsection (3).
- (4) As used in this section, the "location of the original well or wells" of a water right permit or certificate is the area described as the point of withdrawal in the original public notice published for the

application for the water right for the well. The location of the 1 2 original well or wells of a water right claim filed under chapter 90.14 RCW is the area located within a one-quarter mile radius of the current 3 well or wells. 4

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- (5) The development and use of a small irrigation impoundment, as defined in RCW 90.03.370(8), does not constitute a change or amendment for the purposes of this section. The exemption expressly provided by this subsection shall not be construed as requiring an amendment of any existing water right to enable the holder of the right to store water governed by the right.
- (6) This section does not apply to a water right involved in an approved local water plan created under RCW 90.92.090 or a banked water right under RCW 90.92.070.
- 14 **Sec. 10.** RCW 90.44.100 and 2003 c 329 s 3 are each amended to read as follows: 15
 - (1) After an application to, and upon the issuance by the department of an amendment to the appropriate permit or certificate of groundwater right, the holder of a valid right to withdraw public groundwaters may, without losing the holder's priority of right, construct wells or other means of withdrawal at a new location in substitution for or in addition to those at the original location, or the holder may change the manner or the place of use of the water.
 - (2) An amendment to construct replacement or a new additional well or wells at a location outside of the location of the original well or wells or to change the manner or place of use of the water shall be issued only after publication of notice of the application and findings as prescribed in the case of an original application. Such amendment shall be issued by the department only on the conditions that: (a) The additional or replacement well or wells shall tap the same body of public groundwater as the original well or wells; (b) where a replacement well or wells is approved, the use of the original well or wells shall be discontinued and the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) where an additional well or wells is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the original and additional well or wells shall not enlarge the right conveyed by the original permit or certificate; and (d) other existing

rights shall not be impaired. The department may specify an approved manner of construction and shall require a showing of compliance with the terms of the amendment, as provided in RCW 90.44.080 in the case of an original permit.

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- (3) The construction of a replacement or new additional well or 5 6 wells at the location of the original well or wells shall be allowed without application to the department for an amendment. However, the 7 8 following apply to such a replacement or new additional well: (a) The 9 well shall tap the same body of public groundwater as the original well or wells; (b) if a replacement well is constructed, the use of the 10 original well or wells shall be discontinued and the original well or 11 12 wells shall be properly decommissioned as required under chapter 18.104 13 RCW; (c) if a new additional well is constructed, the original well or wells may continue to be used, but the combined total withdrawal from 14 15 the original and additional well or wells shall not enlarge the right conveyed by the original water use permit or certificate; (d) the 16 construction and use of the well shall not interfere with or impair 17 water rights with an earlier date of priority than the water right or 18 19 rights for the original well or wells; (e) the replacement or additional well shall be located no closer than the original well to a 20 21 well it might interfere with; (f) the department may specify an approved manner of construction of the well; and (g) the department 22 23 shall require a showing of compliance with the conditions of this 24 subsection (3).
 - (4) As used in this section, the "location of the original well or wells" of a water right permit or certificate is the area described as the point of withdrawal in the original public notice published for the application for the water right for the well. The location of the original well or wells of a water right claim filed under chapter 90.14 RCW is the area located within a one-quarter mile radius of the current well or wells.
 - (5) The development and use of a small irrigation impoundment, as defined in RCW 90.03.370(8), does not constitute a change or amendment for the purposes of this section. The exemption expressly provided by this subsection shall not be construed as requiring an amendment of any existing water right to enable the holder of the right to store water governed by the right.

1 NEW SECTION. Sec. 11. A new section is added to chapter 90.44 RCW 2 to read as follows:

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Applications to appropriate groundwater under a cost-reimbursement agreement must be processed in accordance with RCW 90.03.265 when an applicant requests the assignment of a cost-reimbursement consultant as provided in RCW 43.21A.690.

7 NEW SECTION. Sec. 12. A new section is added to chapter 90.44 RCW to read as follows: 8

- (1) The department may expedite processing of applications within the same source of water on its own volition when there is interest from a sufficient number of applicants or upon receipt of written requests from at least ten percent of the applicants within the same source of water.
- (2) If the conditions of subsection (1) of this section have been met and the department determines that the public interest is best served by expediting applications within a water source, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. notice must be posted on the department's web site and published in a newspaper of general circulation in the area where affected properties are located. The notice must also be made individually by way of mail to:
- (a) Inform those applicants that expedited processing of applications within the described water source is being initiated;
- (b) Provide to individual applicants the criteria under which the applications will be examined and determined;
- (c) Provide to individual applicants the estimated cost for having an application processed on an expedited basis;
- (d) Provide an estimate of how long the expedited process will take before an application is approved or denied; and
- 34 (e) Provide at least sixty days for the applicants to respond in 35 writing regarding the applicant's decision to participate in expedited 36 processing of their applications.

(3) In addition to the application fees provided in RCW 90.03.470, the department must recover the full cost of processing all the applications from applicants who elect to participate within the water source through expedited processing fees. The department must calculate an expedited processing fee based primarily on the proportionate quantity of water requested by each applicant and may adjust the fee if it appears that an application will require a disproportionately greater amount of time and effort to process due to its complexity. Any application fees that were paid by the applicant under RCW 90.03.470 must be credited against the applicant's share of the cost of processing applications under the provisions of this section.

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- (4)The expedited processing fee must be collected by the department prior to the expedited processing of an application. Revenue collected from these fees must be deposited into the water rights processing account created in section 4 of this act. applicant who has stated in writing that he or she wants his or her application processed using the expedited procedures in this section must transmit the processing fee within sixty days of the written Failure to do so will result in the applicant not being included in expedited processing for that water source.
- If an applicant elects not to participate in expedited processing, the application remains on file with the department, the applicant retains his or her priority date, and the application may be processed through regular processing, expedited processing, coordinated cost-reimbursement processing, cost-reimbursement processing, through conservancy board processing as authorized under chapter 90.80 Such an application may not be processed through expedited processing within twelve months after the department's issuance of decisions on participating applications at the conclusion of expedited processing unless the applicant agrees to pay the full proportionate share that would otherwise have been paid during such processing. Any proceeds collected from an applicant under this delayed entry into expedited processing shall be used to reimburse the other applicants who participated in the previous expedited processing of applications, provided sufficient proceeds remain to fully cover the department's cost of processing the delayed entry application and the department's

- estimated administrative costs to reimburse the previously expedited 1
- 2 applicants.
- NEW SECTION. Sec. 13. Section 9 of this act expires June 30, 3
- 2019. 4
- 5 NEW SECTION. Sec. 14. Section 10 of this act takes effect June
- 30, 2019. 6
- 7 NEW SECTION. Sec. 15. If any provision of this act or its
- 8 application to any person or circumstance is held invalid,
- 9 remainder of the act or the application of the provision to other
- 10 persons or circumstances is not affected.
- NEW SECTION. Sec. 16. It is the intent of the legislature to 11
- recover the actual cost of processing applications for water right 12
- 13 permits and to stop subsidizing the processing of water right permits
- out of general tax revenues. The legislature recognizes that the 14
- largest beneficiary of receiving a water permit is the person receiving 15
- the water permit. 16
- 17 It is further the intent of the legislature that the backlog of
- 18 applications be eliminated within five years of the effective date of
- this section and that thereafter water right permit applications be 19
- 20 processed to a conclusion within twelve months of an application being
- 21 made to the department of ecology.
- 22 <u>NEW SECTION.</u> **Sec. 17.** A new section is added to chapter 90.03 RCW
- 23 to read as follows:
- The water rights processing and dam safety account is created in 24
- 25 the state treasury. All receipts from the fees collected under RCW
- 90.03.470 must be deposited into the account. Moneys in the account 26
- 27 may be spent only after appropriation. Expenditures from the account
- 28 may be used only to support the processing of water right applications
- and change applications as provided in this chapter and chapters 90.38, 29
- 30 90.42, and 90.44 RCW and the safety inspection of hydraulic works and
- 31 plans and specifications for such works.

Sec. 18. RCW 90.03.470 and 2005 c 412 s 2 are each amended to read as follows:

The fees specified in this section shall be collected by the department in advance of the requested action.

(1) ((For the examination of an application for a permit to appropriate water, a minimum fee of fifty dollars must be remitted with the application.

For an amount of water exceeding one half cubic foot per second, the examination fee shall be assessed at the rate of one dollar per one hundredth cubic foot per second. In no case will the examination fee be less than fifty dollars or more than twenty five thousand dollars. No fee is required under this subsection (1) for an application filed by a party to a cost reimbursement agreement made under RCW 90.03.265.)) For the examination of an application for a permit to appropriate water or for an application to change, transfer, or amend an existing water right, an examination fee equal to one hundred dollars for each one-hundredth of a cubic foot per second must be remitted with the application, but in no case may the examination fee be less than one thousand dollars or more than fifty thousand dollars.

- (2) The following fees apply for the examination of an application to store water((, a fee of two dollars for each acre foot of storage proposed shall be charged, but a minimum fee of fifty dollars must be remitted with the application. In no case will the examination fee for a storage project be less than fifty dollars or more than twenty-five thousand dollars. No fee is required under this subsection (2) for an application filed by a party to a cost-reimbursement agreement made under RCW 90.03.265)) and for an application to change a storage right:
- (a) For storage of less than one hundred acre feet of water, an examination fee of one thousand dollars must be remitted with the application.
- (b) For storage of more than one hundred acre feet of water but less than or equal to one thousand acre feet of water, an examination fee of two thousand dollars must be remitted with the application.
- 34 (c) For storage of more than one thousand acre feet of water but
 35 less than or equal to ten thousand acre feet of water, an examination
 36 fee of seven thousand five hundred dollars must be remitted with the
 37 application.

(d) For storage of more than ten thousand acre feet of water, an examination fee of fifteen thousand dollars must be remitted with the application.

- (3)(a) ((For the examination of an application to transfer, change, or amend a water right certificate, permit, or claim as authorized by RCW 90.44.100, 90.44.105, or 90.03.380, a minimum fee of fifty dollars must be remitted with the application. For an application for change involving an amount of water exceeding one cubic foot per second, the total examination fee shall be assessed at the rate of fifty cents per one hundredth cubic foot per second. For an application for change of a storage water right, the total examination fee shall be assessed at the rate of one dollar for each acre foot of water involved in the change. The fee shall be based on the amount of water subject to change as proposed in the application, not on the total amount of water reflected in the water right certificate, permit, or claim. In no case will the examination fee charged for a change application be less than fifty dollars or more than twelve thousand five hundred dollars.
 - (b)) The fee paid to the department for an application for change filed with a water conservancy board under chapter 90.80 RCW or for an application for change filed by a party to a cost-reimbursement agreement under RCW 90.03.265 must be one-fifth of the amounts provided in subsections (1) and (2) of this section. A conservancy board may charge its own processing fees in accordance with RCW 90.80.060.
 - $\underline{\text{(b)}}$ The examination fee for a temporary or seasonal change under RCW 90.03.390 is (($\frac{\text{fifty}}{\text{)}}$) $\underline{\text{two hundred}}$ dollars and must be remitted with the application.
 - (c) No fee is required under this subsection (3) for:
- (i) An application to process a change relating to donation of a trust water right to the state; or
- 30 (ii) An application to process a change when the department 31 otherwise acquires a trust water right for purposes of improving 32 instream flows or for other public purposes (($\dot{\tau}$
 - (iii) An application filed with a water conservancy board according to chapter 90.80 RCW or for the review of a water conservancy board's record of decision submitted to the department according to chapter 90.80 RCW; or
- 37 (iv) An application filed by a party to a cost-reimbursement 38 agreement made under RCW 90.03.265)).

(d) For a change, transfer, or amendment involving a single project operating under more than one water right, including related secondary diversion rights, or involving the consolidation of multiple water rights, only one examination fee and one certificate fee are required to be paid.

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- (4) ((The fifty-dollar minimum fee payable with the application shall be a credit to the total amount whenever the examination fee totals more than fifty dollars under the schedule specified in subsections (1) through (3) of this section and in such case the further fee due shall be the total computed amount, less the amount previously paid. Within five working days from receipt of an application, the department shall notify the applicant by registered mail of any additional fees due under subsections (1) through (3) of this section.)) (a) The fee amounts specified in this section apply to applications received after the effective date of this section and to all applications that have not been acted on by the department by issuance of a report of examination as of the effective date of this section. For pending applications that were filed prior to the effective date of this section, any fees that were paid under a previous fee schedule must be credited to the amounts required by subsections (1), (2), and (3) of this section. When the department is prepared to take action on an application that was filed prior to the effective date of this section, the department shall notify the applicant that additional fees are due and give the applicant sixty days to remit the additional fees. If the applicant fails to remit the additional fees within the time provided, the department shall cancel the application and inform the applicant of the cancellation.
- (b) If the department receives a water right, change, transfer, amendment, or storage application that does not include remittance of the fee amounts required by this section, the department shall return the application to the applicant with instructions on the proper fee amount to be remitted. An application does not establish a priority date until the proper fee is remitted.
- (5) The ((fees specified in subsections (1) through (3) of this section do not apply to any filings)) fee for filing an emergency withdrawal authorization((s)) or temporary drought-related water right change((s)) authorized under RCW 43.83B.410 that ((s)) is received by

the department while a drought condition order issued under RCW 1 2 43.83B.405 is in effect is one hundred dollars.

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- (6) For applying for each extension of time for beginning construction work under a permit to appropriate water, for completion of construction work, or for completing application of water to a beneficial use, a fee of two hundred fifty dollars is required. fees also apply to similar extensions of time requested under a change or transfer authorization.
- (7) For the inspection of any hydraulic works to ((insure)) ensure safety to life and property, a fee based on the actual cost of the inspection, including the expense incident thereto, is required ((except as follows: (a) For any hydraulic works less than ten years old, that the department examined and approved the construction plans and specifications as to its safety when required under RCW 90.03.350, there shall be no fee charged; or (b) for any hydraulic works more than ten years old, but less than twenty years old, that the department examined and approved the construction plans and specifications as to its safety when required under RCW 90.03.350, the fee charged shall not exceed the fee for a significant hazard dam)).
- (8) For the examination of plans and specifications as to safety of controlling works for storage of ten acre feet or more of water, a minimum fee of ((ten)) five hundred dollars, or a fee equal to the actual cost, is required.
- (9) For recording an assignment either of a permit to appropriate water or of an application for such a permit, a fee of ((fifty)) two hundred dollars is required.
- (10) For preparing and issuing all water right certificates, a fee of ((fifty)) two hundred dollars is required.
- (11) For filing and recording a formal protest against granting any application, a fee of fifty dollars is required. No fee is required to submit a comment, by mail or otherwise, regarding an application.
- (12) For filing an application to amend a water right claim filed under chapter 90.14 RCW, a fee of ((fifty)) two hundred dollars is required.
- (13) For the registration of a new permit exempt groundwater 35 36 withdrawal as required by RCW 90.44.050, a fee of three hundred dollars 37 must be remitted.

(14)(a) Each person who holds a water right permit application, a reservoir permit application, or a change, transfer, or amendment application that is pending at any time between the effective date of this section and June 30, 2011, must remit a one-time fee of two hundred dollars to the department to retain an application in good standing. The department shall provide written notice by certified mail to each holder of an application for the fees that are due under this section. The notice must require that the fees be paid within sixty days of the date of receipt, but in no case may payment be due later than June 30, 2011. For ease of administration, the department may distribute the issuance of the notices by geographic area. The surcharge paid under this subsection is a credit against the application fees required in this section.

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- (b) Applications not in good standing must be canceled. The department shall issue an order to any holder of an application who fails to pay the fee within the prescribed time. The order must state that the application is canceled unless payment is received within thirty days.
- (c) The department shall advise an applicant and provide an opportunity for an applicant to withdraw their application without further payment of fees if the department determines that the application would not likely be approved. The department shall summarize the basis for its conclusion to the applicant. The department shall further advise that the applicant has the option of providing an amended application that could include storage or other resource management technique that might make it approvable under RCW 90.03.255 or 90.44.055. The department's advice is not subject to appeal. If the applicant decides to retain the application on file and pays the fee required in this subsection, the department shall maintain the application in good standing until it is able to render a final decision on the application. The final decision is subject to appeal to the pollution control hearings board as provided under chapter 43.21B RCW.
- (15) An application or request for an action as provided for under this section is incomplete unless accompanied by the fee or the minimum fee. If no fee or an amount less than the minimum fee accompanies an application or other request for an action as provided under this section, the department shall return the application or request to the

- applicant with advice as to the fee that must be remitted with the 1 2 application or request for it to be accepted for processing. 3 additional fees are due, the department shall provide timely 4 notification by certified mail with return receipt requested to the applicant. No action may be taken by the department until the fee is 5 6 paid in full. Failure to remit fees within sixty days of the department's notification is grounds for rejecting the application or 7 request or canceling the permit. Cash shall not be accepted. 8 9 must be paid by check or money order and are nonrefundable.
 - (((14))) for purposes of calculating fees for groundwater filings, one cubic foot per second shall be regarded as equivalent to four hundred fifty gallons per minute.

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- ((15) Eighty percent of the fees collected by the department under this section shall be deposited in the state general fund. Twenty percent of the fees collected by the department under this section shall be deposited in the water rights tracking system account established in RCW 90.14.240.
- (16) Except for the fees relating to the inspection of hydraulic works and the examination of plans and specifications of controlling works provided for in subsections (7) and (8) of this section, nothing in this section is intended to grant authority to the department to amend the fees in this section by adoption of rules or otherwise.)) (17) The fees collected by the department under this section must be deposited in the water rights processing and dam safety account created in section 17 of this act.
- (18)(a) The fees specified in this section are effective until the department adopts rules that modify them in accordance with section 21 of this act, except that the fees required in subsections (7) and (8) of this section may be modified at any time.
- 30 (b) When information has been previously obtained that directly relates to the processing of an application in subsections (1) and (2) 31 of this section, the department must proportionately reduce the fees 32 associated with that application as a result of the reduced workload of 33 the department. 34
- 35 NEW SECTION. Sec. 19. A new section is added to chapter 90.03 RCW to read as follows: 36
- Within existing appropriations, the department must provide grant 37

- funds to assist applicants in the payment of fees required in RCW 1
- 2 90.03.470. The department shall give priority in the distribution of
- 3 grant money to applicants who designate on their application that the
- 4 water will be used for agricultural purposes.
- Sec. 20. RCW 90.44.050 and 2003 c 307 s 1 are each amended to read 5 6 as follows:
- 7 (1) After June 6, 1945, no withdrawal of public groundwaters of the state shall be begun, nor shall any well or other works for such 8 9 withdrawal be constructed, unless an application to appropriate such 10 waters has been made to the department and a permit has been granted by 11 it as herein provided: EXCEPT, HOWEVER, That any withdrawal of public 12 groundwaters for stock-watering purposes, or for the watering of a lawn 13 or of a noncommercial garden not exceeding one-half acre in area, or for single or group domestic uses in an amount not exceeding five 14 thousand gallons a day, or as provided in RCW 90.44.052, or for an 15 16 industrial purpose in an amount not exceeding five thousand gallons a 17 day, is and shall be exempt from the provisions of this section, but, to the extent that it is regularly used beneficially, shall be entitled 18 to a right equal to that established by a permit issued under the 19 20 provisions of this chapter: PROVIDED, HOWEVER, That the department 21 from time to time may require the person or agency making any such 22 small withdrawal to furnish information as to the means for and the 23 quantity of that withdrawal: PROVIDED, FURTHER, That at the option of the party making withdrawals of groundwaters of the state not exceeding 24 25 five thousand gallons per day, applications under this section or 26 declarations under RCW 90.44.090 may be filed and permits and 27 certificates obtained in the same manner and under requirements as is in this chapter provided in the case of withdrawals 28 29 in excess of five thousand gallons a day.
 - (2)(a) The owner of a permit exempt withdrawal established under this section, the beneficial use of which is commenced on or after the effective date of this section, must register the withdrawal with the department on a registration form provided by the department. The registration must include information regarding the ownership and intended purpose of the withdrawal, the amounts withdrawn or proposed to be withdrawn, and the location, size, depth, and other particulars regarding the well. The department shall make the registration form

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available on its internet site and shall accept the filing of 1 registration forms electronically as well as by conventional mail or 2 3 personal delivery.

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- (b) For each permit exempt withdrawal the beneficial use of which is commenced on or after the effective date of this section, the registration form must be accompanied by a fee of three hundred dollars. Upon receiving a completed registration form and fee, the department shall make a record of the registration form and shall return a copy of the registration marked as having been received and registered.
- (c) The well or wells being registered must be tagged in accordance with RCW 18.104.040(6). The department shall provide an identification tag for each well and shall instruct the owner to affix the tags to the wells used to withdraw water.
 - (d) Whenever the owner of a permit exempt withdrawal adds dwelling units or additional purposes for the use of the withdrawal or otherwise increases the amount of water to be withdrawn by more than twenty percent, a new registration form and fee of one hundred dollars must be filed.
- (e) All fees collected under this section must be deposited into 20 21 the water rights processing and dam safety account created in section 22 17 of this act.
 - (3) The department may issue either an order under RCW 43.27A.190 or a civil penalty under RCW 90.03.600, or both, to the owner of a new permit exempt withdrawal who fails to file the registration form and fee required in subsection (2) of this section. Before issuing an order or penalty, the department shall inform the owner in writing by registered mail with return receipt that the registration form and fee must be remitted within thirty days. An order issued under this subsection may require the owner to cease withdrawing and using water until the form and fee have been filed. If the owner continues to refuse to file the form and fee, the department may issue an order requiring that the subject well or wells be decommissioned.
- (4) A permit exempt withdrawal, the beneficial use of which is 34 commenced on or after the effective date of this section, that has not 35 36 been registered shall not be recognized as a water right under a general adjudication of water rights held under chapter 90.03 RCW. 37

1 <u>NEW SECTION.</u> **Sec. 21.** A new section is added to chapter 90.03 RCW 2 to read as follows:

To effectuate the purpose of fully recovering the direct 3 4 administrative costs incurred by the state to process water right and storage applications under this chapter and RCW 90.44.050 and to 5 inspect and approve hydraulic works under this chapter, the department 6 may periodically adopt rules to adjust the fees established in RCW 7 8 Any subsequent fees adopted by rule supersede those provided in RCW 90.03.470. Before proposing to adopt any changes to 9 the fees, the department shall consult with the policy committees of 10 the legislature that review water resources legislation. 11

- 12 NEW SECTION. Sec. 22. A new section is added to chapter 90.03 RCW 13 to read as follows:
- (1) The department shall submit a report to the legislature prior 14 to December 31, 2012, and biennially thereafter until December 31, 15 16 2020, on the status of the backlog of applications for water right permits, the effectiveness of processing water right permit 17 applications to a conclusion within twelve 18 months, and the appropriateness of the fee amounts. 19
- 20 (2) This section expires January 1, 2021.
- 21 NEW SECTION. Sec. 23. A new section is added to chapter 90.44 RCW 22 to read as follows:
- (1) The department may not require withdrawals of groundwater to be 23 24 metered or measured for wells authorized under the provisions of RCW 25 90.44.050 constructed prior to the effective date of this section for single or group domestic uses that do not exceed withdrawing five 26 thousand gallons a day. 27
- (2) This section does not apply to wells the department has 28 required to be metered or measured as of the effective date of this 29 30 section."
- 31 Correct the title.

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