

# SENATE BILL REPORT

## SB 6604

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As Reported By Senate Committee On:  
Labor, Commerce, Research & Development, February 04, 2008

**Title:** An act relating to enhancing the mobility of certified public accountants.

**Brief Description:** Enhancing the mobility of certified public accountants.

**Sponsors:** Senators Murray, Holmquist, Kohl-Welles, Prentice, King and Marr.

**Brief History:**

**Committee Activity:** Labor, Commerce, Research & Development: 1/28/08, 2/04/08 [DPS].

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### SENATE COMMITTEE ON LABOR, COMMERCE, RESEARCH & DEVELOPMENT

**Majority Report:** That Substitute Senate Bill No. 6604 be substituted therefor, and the substitute bill do pass.

Signed by Senators Kohl-Welles, Chair; Keiser, Vice Chair; Holmquist, Ranking Minority Member; Franklin, Hewitt, King, Murray and Prentice.

**Staff:** Ingrid Mungia (786-7423)

**Background:** The Public Accountancy Act (Act) governs the practice of accounting in the state. Under the Act, both accountants and accounting firms must be licensed to hold themselves out as "certified public accountants" or "CPAs." The Board of Accountancy (Board) adopts rules, conducts investigations, and otherwise administers the Act.

Accountants and accounting firms perform various services which, depending on the service, must meet certain professional standards. The Board conducts a quality assurance review (QAR) program to review the work of licensees.

An individual whose principal place of business is outside Washington may obtain a practice privilege to practice without a Washington license if the person meets "substantial equivalency" requirements. The individual must either: 1) be licensed in a state whose entry requirements are substantially equivalent to Washington's requirements; or 2) as an individual, have the entry requirements that are substantially equivalent to Washington's requirements. To have the practice privilege, qualifying persons must notify the Board of their intent to enter the state and pay a fee. By rule, the Board interprets the notice and fee requirements to apply to individuals who spend more than 10 percent of their total work hours on activities conducted within the state, or who conduct other specified activities in the state.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

Out-of-state sole practitioner CPAs who have a practice privilege may perform all accounting work. Other practitioners who do specified work may do so only if the firm has a Washington license.

As a condition of exercising the practice privilege, an out-of-state CPA consents to the personal and subject matter jurisdiction of the Board and to the appointment of his or her home state board as the agent for service of process. If a board in another state makes a complaint, the Washington Board has authority to investigate.

**Summary of Bill (Recommended Substitute):** The notice and fee requirements for the exercise of practice privileges by out-of-state CPAs are eliminated. The consent to jurisdiction for the practice privilege is broadened so that the firm, in addition to the individual, consents to personal and subject matter jurisdiction and both the firm and the individual consent to the disciplinary authority of the Board. In addition, if the individual's license from the other state is no longer valid, the individual agrees to stop practicing in Washington. The practice privilege and consent no longer apply only to CPAs who enter the state.

The types of services that may be performed by individuals with practice privileges are modified. If certain attest services are performed by an individual with practice privileges for an entity with its home office in Washington, the firm must have a Washington license. These services are audits and examinations of prospective financial information performed in accordance with specified standards and any engagement to be performed in accordance with certain federal standards. Other services may be performed by an individual with practice privileges if the firm has a Washington license. These services are reviews of financial statements and compilations, in accordance with specified standards.

The criteria for substantial equivalency are specified. A substantially equivalent state is one that requires: (1) at least 150 semester hours of college or university education, including a degree; (2) a passing grade on the uniform CPA exam; and (3) at least one year of experience. The Board may exempt an individual from the education requirement if the individual held a valid license before January 1, 2012.

A provision allowing the Board to exempt individuals with practice privileges from continuing education requirements is deleted as is a provision allowing the Board to accept a national organization's designation of substantial equivalency.

The Board's relationship with other boards is changed. The Board must investigate any complaint made by a board and must also cooperate with the other boards, including boards in other jurisdictions beyond the defined states.

New definitions are provided in statute. These include definitions of "attest" and "compilation."

The Commonwealth of the Northern Mariana Islands (CNMI) will be added to the list of jurisdictions considered a "state" for purposes of out-of-state practice privileges when the Board determines their standards are substantially equivalent to Washington standards.

**EFFECT OF CHANGES MADE BY LABOR, COMMERCE, RESEARCH & DEVELOPMENT COMMITTEE (Recommended Substitute):** Clarifies that the Commonwealth of the Northern Mariana Islands (CNMI) will be considered a "state" when

the Board determines that the CNMI is issuing licenses under the substantially equivalent standards. Clarifies that an individual with practice privileges may perform certain attest services only through a licensed firm. Makes several technical corrections relating to correcting terms, eliminating unnecessary definitions, consistent language, and directs the Code Reviser to reorganize a section.

**Appropriation:** None.

**Fiscal Note:** Requested on January 24, 2008.

**Committee/Commission/Task Force Created:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony on Original Bill:** PRO: The profession for the last 25 years has operated off of the Model Act. Over the last two or three years, it has become apparent that there is a crisis in compliance for out-of-state CPAs to practice in a different state. This bill removes the notice requirement to practice in the state, if you are substantially equivalent to Washington. This is a national standard that is being adopted across the United States. This bill does not diminish the authority of the Board of Accountancy. The authority to serve any papers on enforcement on the CPA's home state board is essential. This legislation increases the efficiency of the CPA practice and the investigation cooperativeness in all jurisdictions. Clients are best served if they can use one CPA and not have to use a different CPA in each state they do business in, or have transactions. It is time consuming to keep up with all of the licensing requirements in all the other states a CPA's business is touching.

**Persons Testifying:** PRO: Rich Jones, WSCPA; Rick Sweaney; State Board of Accountancy; Adele Brady Bolson, Adele Brady Bolson CPA, PS; Lisa Thatcher, WSCPA.