SENATE BILL 5730

State of Washington 59th Legislature 2005 Regular Session

By Senators Doumit, Zarelli, Eide, Shin, Rasmussen and Mulliken

Read first time 02/03/2005. Referred to Committee on International Trade & Economic Development.

- AN ACT Relating to regulation of small businesses; and amending RCW
- 2 19.85.030, 19.85.040, 19.85.050, 19.85.070, and 34.05.671.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 19.85.030 and 2000 c 171 s 60 are each amended to read 5 as follows:
- 6 (1) In the adoption of a rule under chapter 34.05 RCW, an agency
 7 shall prepare a small business economic impact statement: (a) If the
- 8 proposed rule will impose more than minor costs on businesses in an
- 9 industry; or (b) if requested to do so by a majority vote of the joint 10 administrative rules review committee within forty-five days of
- 11 receiving the notice of proposed rule making under RCW 34.05.320.
- 12 However, if the agency has completed the pilot rule process as defined
- 13 by RCW 34.05.313 before filing the notice of a proposed rule, the
- 14 agency is not required to prepare a small business economic impact
- 15 statement.
- 16 An agency shall prepare the small business economic impact
- statement in accordance with RCW 19.85.040, and file it with the code reviser along with the notice required under RCW 34.05.320. An agency
- 19 shall file a statement prepared at the request of the joint

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administrative rules review committee with the code reviser upon its completion before the adoption of the rule. An agency shall provide a copy of the small business economic impact statement to any person requesting it.

- (2) Based upon the extent of disproportionate impact on small business identified in the statement prepared under RCW 19.85.040, the agency shall, where legal and feasible in meeting the stated objectives of the statutes upon which the rule is based, reduce the costs imposed by the rule on small businesses. ((Methods to reduce the costs on small businesses may include)) The agency shall consider, without limitation, each of the following methods of reducing the impact of the proposed rule on small businesses:
- 13 (a) Reducing, modifying, or eliminating substantive regulatory 14 requirements;
- 15 (b) Simplifying, reducing, or eliminating recordkeeping and 16 reporting requirements;
 - (c) Reducing the frequency of inspections;
 - (d) Delaying compliance timetables;

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- 19 (e) Reducing or modifying fine schedules for noncompliance; ((or))
- 20 (f) <u>Establishing performance standards for small businesses to</u> 21 <u>replace design or operational standards required in the proposed rules;</u> 22 and
- 23 <u>(g)</u> Any other mitigation techniques <u>suggested by small businesses</u> 24 or their advocates.
- 25 **Sec. 2.** RCW 19.85.040 and 1995 c 403 s 403 are each amended to 26 read as follows:
 - (1) A small business economic impact statement must include a brief description of the reporting, recordkeeping, and other compliance requirements of the proposed rule, and the kinds of professional services that a small business is likely to need in order to comply with such requirements. It shall analyze the costs of compliance for businesses required to comply with the proposed rule adopted pursuant to RCW 34.05.320, including costs of equipment, supplies, labor, and increased administrative costs. It shall consider, based on input received, whether compliance with the rule will cause businesses to lose sales or revenue. To determine whether the proposed rule will have a disproportionate impact on small businesses, the impact

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- statement must compare the cost of compliance for small business with the cost of compliance for the ten percent of businesses that are the largest businesses required to comply with the proposed rules using one or more of the following as a basis for comparing costs:
 - (a) Cost per employee;

- (b) Cost per hour of labor; or
- (c) Cost per one hundred dollars of sales.
- 8 (2) A small business economic impact statement must also include:
- 9 (a) A statement of the steps taken by the agency to reduce the 10 costs of the rule on small businesses as required by RCW 11 $19.85.030((\frac{3}{1}))$ (2), or reasonable justification for not doing so, addressing the options listed in RCW $19.85.030((\frac{3}{1}))$ (2);
- 13 (b) A description of how the agency will involve small businesses 14 in the development of the rule; and
 - (c) A list of industries that will be required to comply with the rule. However, this subsection (2)(c) shall not be construed to preclude application of the rule to any business or industry to which it would otherwise apply.
 - (3) To obtain information for purposes of this section, an agency may survey a representative sample of affected businesses or trade associations and should, whenever possible, appoint a committee under RCW 34.05.310(2) to assist in the accurate assessment of the costs of a proposed rule, and the means to reduce the costs imposed on small business.
- **Sec. 3.** RCW 19.85.050 and 1989 c 175 s 74 are each amended to read 26 as follows:
 - (1) ((Within one year after June 10, 1982,)) Each agency shall publish and deliver to the office of financial management, and to all persons who make requests of the agency for a copy ((of)), a plan to periodically review all rules ((then in effect and which have been)) issued by the agency ((which)) that have an economic impact on more than twenty percent of all industries or ten percent of the businesses in any one industry. ((Such)) The plan may be amended by the agency at any time by publishing a revision to the review plan and delivering such revised plan to the office of financial management and to all persons who make requests of the agency for the plan. The purpose of the review is to determine whether such rules should be continued

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- without change or should be amended or rescinded, consistent with the stated objectives of applicable statutes, to minimize the economic impact on small businesses ((as described by this chapter)). The plan shall provide for the review of all such agency rules ((in effect on June 10, 1982, within ten years of that date)) every five years.
 - (2) In reviewing rules to minimize any significant economic impact of the rule on small businesses as described by this chapter, and in a manner consistent with the stated objectives of applicable statutes, the agency shall consider the following factors:
 - (a) The continued need for the rule;
- 11 (b) The nature of complaints or comments received concerning the 12 rule from the public;
 - (c) The complexity of the rule;

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- (d) The extent to which the rule overlaps, duplicates, or conflicts with other state or federal rules, and, to the extent feasible, with local governmental rules; and
- 17 (e) The degree to which technology, economic conditions, or other 18 factors have changed in the subject area affected by the rule.
 - (3) Each year each agency shall publish a list of rules which are to be reviewed pursuant to this section during the next twelve months and deliver a copy of the list to the office of financial management and all persons who make requests of the agency for the list. The list shall include a brief description of the legal basis for each rule as described by RCW 34.05.360, and shall invite public comment upon the rule.
- 26 **Sec. 4.** RCW 19.85.070 and 1992 c 197 s 1 are each amended to read 27 as follows:

When any rule is proposed for which a small business economic impact statement is required, the adopting agency shall provide notice to small businesses of the proposed rule through ((any of the following)):

- (1) Direct notification of known interested small businesses or trade organizations affected by the proposed rule; $((\frac{\partial \mathbf{r}}{\partial t}))$
- 34 (2) Providing information of the proposed rule making to 35 publications likely to be obtained by small businesses of the types 36 affected by the proposed rule; and
 - (3) Posting on the agency web site.

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Sec. 5. RCW 34.05.671 and 1995 c 403 s 505 are each amended to read as follows:

- (1) The rules review committee may make reports from time to time to the members of the legislature and to the public with respect to any of its findings or recommendations. The committee shall keep complete minutes of its meetings.
- (2) The committee may establish ad hoc advisory boards, including but not limited to, ad hoc economics or science advisory boards to assist the committee in its rules review functions. The committee shall establish a small business advisory board to ensure that small business concerns are reflected in the rules review process.
- 12 (3) The committee may hire staff as needed to perform functions 13 under this chapter.

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