HOUSE BILL 2901

State of Washington 59th Legislature 2006 Regular Session

By Representatives Morrell, Green, Campbell, Roberts, Wallace, Ericks, Lantz, Kilmer, Blake, Grant, Hudgins, Darneille, McDonald, Linville, McCune and Ormsby

Read first time 01/16/2006. Referred to Committee on Natural Resources, Ecology & Parks.

- 1 AN ACT Relating to the clean up of properties contaminated by the
- 2 manufacturing of illegal drugs; amending RCW 64.44.010, 64.44.020,
- 3 64.44.030, 64.44.040, 64.44.050, 64.44.060, 64.44.070, and 70.105D.020;
- 4 adding new sections to chapter 64.44 RCW; and prescribing penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 64.44.010 and 1999 c 292 s 2 are each amended to read 7 as follows:
- 8 The words and phrases defined in this section shall have the 9 following meanings when used in this chapter unless the context clearly 10 indicates otherwise.
- 11 (1) "Authorized contractor" means a person who decontaminates, 12 demolishes, or disposes of contaminated property as required by this 13 chapter who is certified by the department as provided for in RCW 14 64.44.060.
- 15 (2) "Contaminated" or "contamination" means polluted by hazardous 16 chemicals so that the property is unfit for human habitation or use due 17 to immediate or long-term hazards. Property that at one time was 18 contaminated but has been satisfactorily decontaminated according to

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1 procedures established by the state board of health is not 2 "contaminated."

(3) "Department" means the department of health.

- (4) "Hazardous chemicals" means the following substances ((used in)) associated with the manufacture of illegal drugs: (a) Hazardous substances as defined in RCW 70.105D.020((, and)); (b) precursor substances as defined in RCW 69.43.010 which the state board of health, in consultation with the state board of pharmacy, has determined present an immediate or long-term health hazard to humans; and (c) the controlled substance or substances being manufactured, as defined in RCW 69.50.101.
- $((\frac{4}{}))$ (5) "Officer" means a local health officer authorized under chapters 70.05, 70.08, and 70.46 RCW.
- (((5))) (6) "Property" means any <u>real or personal</u> property, ((site, structure, or part of a structure which)) or segregable part thereof, that is involved in or affected by the unauthorized manufacture, distribution, or storage of hazardous chemicals. This includes but is limited to single-family residences, units of multiplexes, condominiums, apartment buildings, motels, hotels, boats, motor vehicles, trailers, manufactured housing, ((or)) any shop, booth, ((or)) garden, or storage shed, and all contents of the items referenced in this subsection.
- **Sec. 2.** RCW 64.44.020 and 1999 c 292 s 3 are each amended to read as follows:

Whenever a law enforcement agency becomes aware that property has been contaminated by hazardous chemicals, that agency shall report the contamination to the local health officer. The local health officer shall ((post)) cause a posting of a written warning on the premises within one working day of notification of the contamination and shall inspect the property within fourteen days after receiving the notice of contamination. The warning shall inform the potential occupants that hazardous chemicals may exist on, or have been removed from, the premises and that entry is unsafe. If a property owner believes that a tenant has contaminated property that was being leased or rented, and the property is vacated or abandoned, then the property owner shall contact the local health officer about the possible contamination.

Local health officers or boards may charge property owners reasonable fees for inspections of suspected contaminated property requested by property owners.

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A local health officer may enter, inspect, and survey at reasonable times any properties for which there are reasonable grounds to believe that the property has become contaminated. If the property is contaminated, the local health officer shall post a written notice declaring that the officer intends to issue an order prohibiting use of the property as long as the property is contaminated.

If access to the property is denied, a superior, district, or municipal court within the jurisdiction of the property may, based upon cause to believe that the property is contaminated, issue warrants for the purpose of conducting administrative inspections and seizure of property appropriate to the inspections.

Local health officers must report all cases of contaminated property to the state department of health. The department may make the list of contaminated properties available to health associations, landlord and realtor organizations, prosecutors, and other interested groups. The department shall promptly update the list of contaminated properties to remove those which have been decontaminated according to provisions of this chapter.

The local health officer may determine when the services of an authorized contractor are necessary.

Sec. 3. RCW 64.44.030 and 1999 c 292 s 4 are each amended to read as follows:

(1) If after the inspection of the property, the local health officer finds that it is contaminated, then the ((property shall be found unfit for)) local health officer shall issue an order declaring the property unfit and prohibiting its use. The local health officer shall cause the order to be served ((an order prohibiting use)) either personally or by certified mail, with return receipt requested, upon all occupants and persons having any interest therein as shown upon the records of the auditor's office of the county in which such property is located. The local health officer shall also ((post)) cause the order ((prohibiting use)) to be posted in a conspicuous place on the property. If the whereabouts of such persons is unknown and the same cannot be ascertained by the local health officer in the exercise of

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reasonable diligence, and the health officer makes an affidavit to that effect, then the serving of the order upon such persons may be made either by personal service or by mailing a copy of the order by certified mail, postage prepaid, return receipt requested, to each person at the address appearing on the last equalized tax assessment roll of the county where the property is located or at the address known to the county assessor, and the order shall be posted conspicuously at the residence. A copy of the order shall also be mailed, addressed to each person or party having a recorded right, title, estate, lien, or interest in the property. The order shall contain a notice that a hearing before the local health board or officer shall be held upon the request of a person required to be notified of the order under this section. The request for a hearing must be made within ten days of serving the order. The hearing shall then be held within not less than twenty days nor more than thirty days after the serving of the order. The officer shall prohibit use as long as the property is found to be contaminated. A copy of the order shall also be filed with the auditor of the county in which the property is located, where the order pertains to real property, and such filing of the complaint or order shall have the same force and effect as other lis pendens notices provided by law. In any hearing concerning whether property is fit for use, the property owner has the burden of showing that the property is decontaminated or fit for use. The owner or any person having an interest in the property may file an appeal on any order issued by the local health board or officer within thirty days from the date of service of the order with the appeals commission established pursuant to RCW 35.80.030. All proceedings before the appeals commission, including any subsequent appeals to superior court, shall be governed by the procedures established in chapter 35.80 RCW.

(2) If the local health officer determines immediate action is necessary to protect public health, safety, or the environment, the officer may issue or cause to be issued an emergency order, and any person to whom such an order is directed shall comply immediately. Emergency orders issued pursuant to this section shall expire no later than seventy-two hours after issuance and shall not impair the health officer from seeking an order under subsection (1) of this section.

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- 1 **Sec. 4.** RCW 64.44.040 and 1999 c 292 s 5 are each amended to read 2 as follows:
- 3 (1) Upon issuance of an order declaring property unfit and prohibiting its use, the city or county in which the contaminated 4 property is located may take action to prohibit use, occupancy, or 5 removal of such property; condemn, decontaminate, or demolish the 6 7 property; or ((to)) require that the property be vacated or the contents removed from the property. The city or county may use an 8 9 authorized contractor if property is demolished, decontaminated, or 10 removed under this section. The city, county, or contractor shall comply with all orders of the health officer during these processes. 11 No city or county may condemn, decontaminate, or demolish property 12 13 pursuant to this section until all procedures granting the right of 14 notice and the opportunity to appeal in RCW 64.44.030 have been exhausted, but may prohibit use, occupancy, or removal of contaminated 15 property pending appeal of the order. 16
- (2)(a) It is unlawful for any person to enter upon any property, or to remove any property, that has been found unfit for use by a local health officer pursuant to RCW 64.44.030.
- 20 (b) This section does not apply to: (i) Health officials, law
 21 enforcement officials, or other government agents performing their
 22 official duties; (ii) authorized contractors or owners performing
 23 decontamination pursuant to authorization by the local health officer;
 24 and (iii) any person acting with permission of a local health officer,
 25 or of a superior court hearing examiner following an appeal of a
 26 decision of the local health officer.
- 27 <u>(c) Any person who violates this section is guilty of a</u> 28 <u>misdemeanor.</u>
- 29 **Sec. 5.** RCW 64.44.050 and 1999 c 292 s 6 are each amended to read 30 as follows:

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(1) An owner of contaminated property who desires to have the property decontaminated, demolished, or disposed of shall use the services of an authorized contractor unless otherwise authorized by the local health officer. The contractor and property owner shall prepare and submit a written work plan for decontamination, demolishing, or disposal to the local health officer. The local health officer may charge a reasonable fee for review of the work plan. If the work plan

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- is approved and the decontamination, demolishing, or disposal is 1 completed and the property is retested according to the plan and 2 properly documented, then the health officer shall allow reuse of the 3 property. A release for reuse document shall be recorded in the real 4 5 property records indicating the property has been decontaminated, <u>demolished</u>, or <u>disposed</u> of in accordance with rules of the state 6 7 department of health. The property owner is responsible for: (a) The costs of any property testing which may be required to demonstrate the 8 presence or absence of hazardous chemicals; and (b) the costs of the 9 property's decontamination, demolishing, and disposal expenses, as well 10 as costs incurred by the local health officer resulting from the 11 12 enforcement of this chapter.
- (2) The local health officer may establish a time period in which decontamination, demolishing, and disposal shall be completed. The local health officer, city, or county may assess a fine or institute appropriate action upon failure to meet the decontamination, demolishing, and disposal deadline.
- 18 **Sec. 6.** RCW 64.44.060 and 1999 c 292 s 7 are each amended to read 19 as follows:
 - (1) A contractor, supervisor, or worker may not perform decontamination, demolition, or disposal work unless issued a certificate by the state department of health. The department shall establish performance standards for contractors, supervisors, and workers by rule in accordance with chapter 34.05 RCW, the administrative procedure act. The department shall train and test, or may approve courses to train and test, contractors, supervisors, and ((their employees)) workers on the essential elements in assessing property used as an illegal drug manufacturing or storage site to determine hazard reduction measures needed, techniques for adequately reducing contaminants, use of personal protective equipment, methods for proper decontamination, demolition, removal, and disposal of contaminated property, and relevant federal and state regulations. Upon successful completion of the training, and after a background check, the contractor, supervisor, or ((employee)) worker shall be certified.
 - (2) The department may require the successful completion of annual

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refresher courses provided or approved by the department for the continued certification of the contractor or employee.

- (3) The department shall provide for reciprocal certification of any individual trained to engage in decontamination, demolition, or disposal work in another state when the prior training is shown to be substantially similar to the training required by the department. The department may require such individuals to take an examination or refresher course before certification.
- (4) The department may deny, suspend, $((\Theta r))$ revoke, or place restrictions on a certificate for failure to comply with the requirements of this chapter or any rule adopted pursuant to this chapter. A certificate may be denied, suspended, $((\Theta r))$ revoked, or have restrictions placed on it on any of the following grounds:
- (a) Failing to perform decontamination, demolition, or disposal work under the supervision of trained personnel;
- (b) Failing to perform decontamination, demolition, or disposal work using department of health certified decontamination personnel;
 - (c) Failing to file a work plan;

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- $((\frac{c}{c}))$ (d) Failing to perform work pursuant to the work plan;
- 20 (((d))) <u>(e)</u> Failing to perform work that meets the requirements of the department and the requirements of the local health officers;
- 22 (((e) The certificate was obtained by error, misrepresentation, or 23 fraud; or))
 - (f) Failing to properly dispose of contaminated property;
 - (g) Committing fraud or misrepresentation in: (i) Applying for or obtaining a certification, recertification, or reinstatement; (ii) seeking approval of a work plan; and (iii) documenting completion of work to the department or local health officer;
- 29 <u>(h) Failing to cooperate with the department or the local health</u>
 30 officer;
- (i) Failing the evaluation and inspection of decontamination projects pursuant to section 8 of this act;
 - (j) Conviction of any gross misdemeanor or felony. For purposes of this subsection, "conviction" is intended to apply to all instances in which an adjudication of guilt has occurred, whether or not a deferred or alternative sentence has been imposed; or
- 37 <u>(k)</u> If the person has been certified pursuant to RCW 74.20A.320 by 38 the department of social and health services as a person who is not in

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- 1 compliance with a support order or a residential or visitation order.
- 2 If the person has continued to meet all other requirements for
- 3 reinstatement during the suspension, reissuance of the license or
- 4 certificate shall be automatic upon the department's receipt of a
- 5 release issued by the department of social and health services stating
- 6 that the person is in compliance with the order.

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- 7 (5) A contractor, supervisor, or worker who violates any provision 8 of this chapter may be assessed a fine not to exceed five hundred 9 dollars for each violation.
 - (6) The department of health shall prescribe fees as provided for in RCW 43.70.250 for the issuance and renewal of certificates, the administration of examinations, and for the review of training courses.
- 13 (7) The decontamination account is hereby established in the state 14 treasury. All fees collected under this chapter shall be deposited in 15 this account. Moneys in the account may only be spent after 16 appropriation for costs incurred by the department in the 17 administration and enforcement of this chapter.
- 18 **Sec. 7.** RCW 64.44.070 and 1999 c 292 s 8 are each amended to read 19 as follows:
 - (1) The state board of health shall promulgate rules and standards for carrying out the provisions in this chapter in accordance with chapter 34.05 RCW, the administrative procedure act. The local board of health and the local health officer are authorized to exercise such powers as may be necessary to carry out this chapter. The department shall provide technical assistance to local health boards and health officers to carry out their duties under this chapter.
 - (2) The department shall adopt rules for decontamination of a property used as an illegal drug laboratory and methods for the testing of porous and nonporous surfaces, ground water, surface water, soil, and septic tanks for contamination. The rules shall establish decontamination standards for hazardous chemicals, including but not limited to methamphetamine, lead, mercury, and total volatile organic compounds. The department shall also adopt rules pertaining to independent third party sampling to verify satisfactory decontamination of property deemed contaminated and unfit for use. For the purposes of this section, an independent third party sampler is a person who is not an employee, agent, representative, partner, joint venturer,

- shareholder, or parent or subsidiary company of the clandestine drug 1
- laboratory decontamination contractor, the contractor's company, or 2
- property owner. 3

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4 NEW SECTION. Sec. 8. A new section is added to chapter 64.44 RCW to read as follows: 5

6 The department may evaluate annually a number of the property 7 decontamination projects performed by licensed contractors to determine the adequacy of the decontamination work, using the services of an 8 independent environmental contractor or state or local agency. If a 9 project fails the evaluation and inspection, the contractor is subject 10 11 to a civil penalty and license suspension, pursuant to RCW 64.44.060 (4) and (5); and the contractor is prohibited from performing

14 NEW SECTION. Sec. 9. A new section is added to chapter 64.44 RCW 15 to read as follows:

additional work until deficiencies have been corrected.

- (1) The methamphetamine contamination cleanup account is created in the state treasury. All receipts from appropriations for this purpose must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be used only for cleanup of residential rental properties contaminated by methamphetamine production.
- (2) The department of health shall review applications and make grants to landlords who own residential rental properties that have been contaminated by methamphetamine production. The department may only make grants to landlords who had no knowledge or consent concerning the production of methamphetamine on the property.
- 27 Sec. 10. RCW 70.105D.020 and 2005 c 191 s 1 are each amended to 28 read as follows:
 - (1) "Agreed order" means an order issued by the department under this chapter with which the potentially liable person receiving the order agrees to comply. An agreed order may be used to require or approve any cleanup or other remedial actions but it is not a settlement under RCW 70.105D.040(4) and shall not contain a covenant not to sue, or provide protection from claims for contribution, or

p. 9 HB 2901 provide eligibility for public funding of remedial actions under RCW 70.105D.070(2)(d)(xi).

(2) "Department" means the department of ecology.

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- 4 (3) "Director" means the director of ecology or the director's designee.
- (4) "Facility" means (a) any building, structure, installation, 6 equipment, pipe or pipeline (including any pipe into a sewer or 7 publicly owned treatment works), well, pit, pond, lagoon, impoundment, 8 ditch, landfill, storage container, motor vehicle, rolling stock, 9 10 vessel, or aircraft, or (b) any site or area where a hazardous substance, other than a consumer product in consumer use, has been 11 12 deposited, stored, disposed of, or placed, or otherwise come to be 13 located.
- 14 (5) "Federal cleanup law" means the federal comprehensive 15 environmental response, compensation, and liability act of 1980, 42 16 U.S.C. Sec. 9601 et seq., as amended by Public Law 99-499.
 - (6) "Foreclosure and its equivalents" means purchase at a foreclosure sale, acquisition, or assignment of title in lieu of foreclosure, termination of a lease, or other repossession, acquisition of a right to title or possession, an agreement in satisfaction of the obligation, or any other comparable formal or informal manner, whether pursuant to law or under warranties, covenants, conditions, representations, or promises from the borrower, by which the holder acquires title to or possession of a facility securing a loan or other obligation.
 - (7) "Hazardous substance" means:
 - (a) Any dangerous or extremely hazardous waste as defined in RCW 70.105.010 (5) and (6), or any dangerous or extremely dangerous waste designated by rule pursuant to chapter 70.105 RCW;
 - (b) Any hazardous substance as defined in RCW 70.105.010(14) or any hazardous substance as defined by rule pursuant to chapter 70.105 RCW;
- 32 (c) Any substance that, on March 1, 1989, is a hazardous substance 33 under section 101(14) of the federal cleanup law, 42 U.S.C. Sec. 34 9601(14);
 - (d) Petroleum or petroleum products; and
- 36 (e) Any substance or category of substances, including solid waste 37 decomposition products, determined by the director by rule to present

a threat to human health or the environment if released into the environment.

The term hazardous substance does not include any of the following when contained in an underground storage tank from which there is not a release: Crude oil or any fraction thereof or petroleum, if the tank is in compliance with all applicable federal, state, and local law.

- (8) "Independent remedial actions" means remedial actions conducted without department oversight or approval, and not under an order, agreed order, or consent decree.
- (9) "Holder" means a person who holds indicia of ownership primarily to protect a security interest. A holder includes the initial holder such as the loan originator, any subsequent holder such as a successor-in-interest or subsequent purchaser of the security interest on the secondary market, a guarantor of an obligation, surety, or any other person who holds indicia of ownership primarily to protect a security interest, or a receiver, court-appointed trustee, or other person who acts on behalf or for the benefit of a holder. A holder can be a public or privately owned financial institution, receiver, conservator, loan guarantor, or other similar persons that loan money or guarantee repayment of a loan. Holders typically are banks or savings and loan institutions but may also include others such as insurance companies, pension funds, or private individuals that engage in loaning of money or credit.
- (10) "Indicia of ownership" means evidence of a security interest, evidence of an interest in a security interest, or evidence of an interest in a facility securing a loan or other obligation, including any legal or equitable title to a facility acquired incident to foreclosure and its equivalents. Evidence of such interests includes, mortgages, deeds of trust, sellers interest in a real estate contract, liens, surety bonds, and guarantees of obligations, title held pursuant to a lease financing transaction in which the lessor does not select initially the leased facility, or legal or equitable title obtained pursuant to foreclosure and their equivalents. Evidence of such interests also includes assignments, pledges, or other rights to or other forms of encumbrance against the facility that are held primarily to protect a security interest.
- (11) "Operating a facility primarily to protect a security interest" occurs when all of the following are met: (a) Operating the

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- 1 facility where the borrower has defaulted on the loan or otherwise
- 2 breached the security agreement; (b) operating the facility to preserve
- 3 the value of the facility as an ongoing business; (c) the operation is
- 4 being done in anticipation of a sale, transfer, or assignment of the
- 5 facility; and (d) the operation is being done primarily to protect a
- 6 security interest. Operating a facility for longer than one year prior
- 7 to foreclosure or its equivalents shall be presumed to be operating the
- 8 facility for other than to protect a security interest.
 - (12) "Owner or operator" means:

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- (a) Any person with any ownership interest in the facility or who exercises any control over the facility; or
- (b) In the case of an abandoned facility, any person who had owned, or operated, or exercised control over the facility any time before its abandonment;

The term does not include:

- (i) An agency of the state or unit of local government which acquired ownership or control through a drug forfeiture action under RCW 69.50.505, through a voluntary conveyance for the purpose of remediating the property for a public purpose, or involuntarily through bankruptcy, tax delinquency, abandonment, or other circumstances in which the government involuntarily acquires title. This exclusion does not apply to an agency of the state or unit of local government which has caused or contributed to the release or threatened release of a hazardous substance from the facility;
- (ii) A person who, without participating in the management of a facility, holds indicia of ownership primarily to protect the person's security interest in the facility. Holders after foreclosure and its equivalent and holders who engage in any of the activities identified in subsection (13)(e) through (g) of this section shall not lose this exemption provided the holder complies with all of the following:
- (A) The holder properly maintains the environmental compliance measures already in place at the facility;
- (B) The holder complies with the reporting requirements in the rules adopted under this chapter;
- (C) The holder complies with any order issued to the holder by the department to abate an imminent or substantial endangerment;
- 37 (D) The holder allows the department or potentially liable persons

under an order, agreed order, or settlement agreement under this chapter access to the facility to conduct remedial actions and does not impede the conduct of such remedial actions;

- (E) Any remedial actions conducted by the holder are in compliance with any preexisting requirements identified by the department, or, if the department has not identified such requirements for the facility, the remedial actions are conducted consistent with the rules adopted under this chapter; and
- (F) The holder does not exacerbate an existing release. The exemption in this subsection (12)(b)(ii) does not apply to holders who cause or contribute to a new release or threatened release or who are otherwise liable under RCW 70.105D.040(1) (b), (c), (d), and (e); provided, however, that a holder shall not lose this exemption if it establishes that any such new release has been remediated according to the requirements of this chapter and that any hazardous substances remaining at the facility after remediation of the new release are divisible from such new release;
- (iii) A fiduciary in his, her, or its personal or individual capacity. This exemption does not preclude a claim against the assets of the estate or trust administered by the fiduciary or against a nonemployee agent or independent contractor retained by a fiduciary. This exemption also does not apply to the extent that a person is liable under this chapter independently of the person's ownership as a fiduciary or for actions taken in a fiduciary capacity which cause or contribute to a new release or exacerbate an existing release of hazardous substances. This exemption applies provided that, to the extent of the fiduciary's powers granted by law or by the applicable governing instrument granting fiduciary powers, the fiduciary complies with all of the following:
- (A) The fiduciary properly maintains the environmental compliance measures already in place at the facility;
 - (B) The fiduciary complies with the reporting requirements in the rules adopted under this chapter;
- (C) The fiduciary complies with any order issued to the fiduciary by the department to abate an imminent or substantial endangerment;
- (D) The fiduciary allows the department or potentially liable persons under an order, agreed order, or settlement agreement under

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this chapter access to the facility to conduct remedial actions and does not impede the conduct of such remedial actions;

- (E) Any remedial actions conducted by the fiduciary are in compliance with any preexisting requirements identified by the department, or, if the department has not identified such requirements for the facility, the remedial actions are conducted consistent with the rules adopted under this chapter; and
 - (F) The fiduciary does not exacerbate an existing release.

The exemption in this subsection (12)(b)(iii) does not apply to fiduciaries who cause or contribute to a new release or threatened release or who are otherwise liable under RCW 70.105D.040(1) (b), (c), (d), and (e); provided however, that a fiduciary shall not lose this exemption if it establishes that any such new release has been remediated according to the requirements of this chapter and that any hazardous substances remaining at the facility after remediation of the new release are divisible from such new release. The exemption in this subsection (12)(b)(iii) also does not apply where the fiduciary's powers to comply with this subsection (12)(b)(iii) are limited by a governing instrument created with the objective purpose of avoiding liability under this chapter or of avoiding compliance with this chapter; or

- (iv) Any person who has any ownership interest in, operates, or exercises control over real property where a hazardous substance has come to be located solely as a result of migration of the hazardous substance to the real property through the ground water from a source off the property, if:
- (A) The person can demonstrate that the hazardous substance has not been used, placed, managed, or otherwise handled on the property in a manner likely to cause or contribute to a release of the hazardous substance that has migrated onto the property;
- (B) The person has not caused or contributed to the release of the hazardous substance;
- (C) The person does not engage in activities that damage or interfere with the operation of remedial actions installed on the person's property or engage in activities that result in exposure of humans or the environment to the contaminated ground water that has migrated onto the property;

(D) If requested, the person allows the department, potentially liable persons who are subject to an order, agreed order, or consent decree, and the authorized employees, agents, or contractors of each, access to the property to conduct remedial actions required by the department. The person may attempt to negotiate an access agreement before allowing access; and

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- (E) Legal withdrawal of ground water does not disqualify a person from the exemption in this subsection (12)(b)(iv).
- (13) "Participation in management" means exercising decision-making control over the borrower's operation of the facility, environmental compliance, or assuming or manifesting responsibility for the overall management of the enterprise encompassing the day-to-day decision making of the enterprise.

The term does not include any of the following: (a) A holder with the mere capacity or ability to influence, or the unexercised right to control facility operations; (b) a holder who conducts or requires a borrower to conduct an environmental audit or an environmental site assessment at the facility for which indicia of ownership is held; (c) a holder who requires a borrower to come into compliance with any applicable laws or regulations at the facility for which indicia of ownership is held; (d) a holder who requires a borrower to conduct remedial actions including setting minimum requirements, but does not otherwise control or manage the borrower's remedial actions or the scope of the borrower's remedial actions except to prepare a facility for sale, transfer, or assignment; (e) a holder who engages in workout or policing activities primarily to protect the holder's security interest in the facility; (f) a holder who prepares a facility for sale, transfer, or assignment or requires a borrower to prepare a facility for sale, transfer, or assignment; (g) a holder who operates a facility primarily to protect a security interest, or requires a borrower to continue to operate, a facility primarily to protect a security interest; and (h) a prospective holder who, as a condition of becoming a holder, requires an owner or operator to conduct an environmental audit, conduct an environmental site assessment, come into compliance with any applicable laws or regulations, or conduct remedial actions prior to holding a security interest is not participating in the management of the facility.

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(14) "Person" means an individual, firm, corporation, association, partnership, consortium, joint venture, commercial entity, state government agency, unit of local government, federal government agency, or Indian tribe.

- (15) "Policing activities" means actions the holder takes to insure that the borrower complies with the terms of the loan or security interest or actions the holder takes or requires the borrower to take to maintain the value of the security. Policing activities include: Requiring the borrower to conduct remedial actions at the facility during the term of the security interest; requiring the borrower to comply or come into compliance with applicable federal, state, and local environmental and other laws, regulations, and permits during the term of the security interest; securing or exercising authority to monitor or inspect the facility including on-site inspections, or to monitor or inspect the borrower's business or financial condition during the term of the security interest; or taking other actions necessary to adequately police the loan or security interest such as requiring a borrower to comply with any warranties, covenants, conditions, representations, or promises from the borrower.
 - (16) "Potentially liable person" means any person whom the department finds, based on credible evidence, to be liable under RCW 70.105D.040. The department shall give notice to any such person and allow an opportunity for comment before making the finding, unless an emergency requires otherwise.
 - (17) "Prepare a facility for sale, transfer, or assignment" means to secure access to the facility; perform routine maintenance on the facility; remove inventory, equipment, or structures; properly maintain environmental compliance measures already in place at the facility; conduct remedial actions to clean up releases at the facility; or to perform other similar activities intended to preserve the value of the facility where the borrower has defaulted on the loan or otherwise breached the security agreement or after foreclosure and its equivalents and in anticipation of a pending sale, transfer, or assignment, primarily to protect the holder's security interest in the facility. A holder can prepare a facility for sale, transfer, or assignment for up to one year prior to foreclosure and its equivalents and still stay within the security interest exemption in subsection (12)(b)(ii) of this section.

(18) "Primarily to protect a security interest" means the indicia of ownership is held primarily for the purpose of securing payment or performance of an obligation. The term does not include indicia of ownership held primarily for investment purposes nor indicia of ownership held primarily for purposes other than as protection for a security interest. A holder may have other, secondary reasons, for maintaining indicia of ownership, but the primary reason must be for protection of a security interest. Holding indicia of ownership after foreclosure or its equivalents for longer than five years shall be considered to be holding the indicia of ownership for purposes other than primarily to protect a security interest. For facilities that have been acquired through foreclosure or its equivalents prior to July 23, 1995, this five-year period shall begin as of July 23, 1995.

- (19) "Public notice" means, at a minimum, adequate notice mailed to all persons who have made timely request of the department and to persons residing in the potentially affected vicinity of the proposed action; mailed to appropriate news media; published in the newspaper of largest circulation in the city or county of the proposed action; and opportunity for interested persons to comment.
- (20) "Release" means any intentional or unintentional entry of any hazardous substance into the environment, including but not limited to the abandonment or disposal of containers of hazardous substances.
- (21) "Remedy" or "remedial action" means any action or expenditure consistent with the purposes of this chapter to identify, eliminate, or minimize any threat or potential threat posed by hazardous substances to human health or the environment including any investigative and monitoring activities with respect to any release or threatened release of a hazardous substance and any health assessments or health effects studies conducted in order to determine the risk or potential risk to human health.
- (22) "Security interest" means an interest in a facility created or established for the purpose of securing a loan or other obligation. Security interests include deeds of trusts, sellers interest in a real estate contract, liens, legal, or equitable title to a facility acquired incident to foreclosure and its equivalents, and title pursuant to lease financing transactions. Security interests may also arise from transactions such as sale and leasebacks, conditional sales, installment sales, trust receipt transactions, certain assignments,

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factoring agreements, accounts receivable financing arrangements, easements, and consignments, if the transaction creates or establishes an interest in a facility for the purpose of securing a loan or other obligation.

- (23) "Industrial properties" means properties that are or have been characterized by, or are to be committed to, traditional industrial uses such as processing or manufacturing of materials, marine terminal and transportation areas and facilities, fabrication, assembly, treatment, or distribution of manufactured products, or storage of bulk materials, that are either:
- (a) Zoned for industrial use by a city or county conducting land use planning under chapter 36.70A RCW; or
- (b) For counties not planning under chapter 36.70A RCW and the cities within them, zoned for industrial use and adjacent to properties currently used or designated for industrial purposes.
- (24) "Workout activities" means those actions by which a holder, at any time prior to foreclosure and its equivalents, seeks to prevent, cure, or mitigate a default by the borrower or obligor; or to preserve, or prevent the diminution of, the value of the security. Workout activities include: Restructuring or renegotiating the terms of the security interest; requiring payment of additional rent or interest; exercising forbearance; requiring or exercising rights pursuant to an assignment of accounts or other amounts owed to an obligor; requiring or exercising rights pursuant to an escrow agreement pertaining to amounts owed to an obligor; providing specific or general financial or other advice, suggestions, counseling, or guidance; and exercising any right or remedy the holder is entitled to by law or under any warranties, covenants, conditions, representations, or promises from the borrower.
- (25)(a) "Fiduciary" means a person acting for the benefit of another party as a bona fide trustee; executor; administrator; custodian; guardian of estates or guardian ad litem; receiver; conservator; committee of estates of incapacitated persons; trustee in bankruptcy; trustee, under an indenture agreement, trust agreement, lease, or similar financing agreement, for debt securities, certificates of interest or certificates of participation in debt securities, or other forms of indebtedness as to which the trustee is not, in the capacity of trustee, the lender. Except as provided in

subsection (12)(b)(iii) of this section, the liability of a fiduciary under this chapter shall not exceed the assets held in the fiduciary capacity.

(b) "Fiduciary" does not mean:

- (i) A person acting as a fiduciary with respect to a trust or other fiduciary estate that was organized for the primary purpose of, or is engaged in, actively carrying on a trade or business for profit, unless the trust or other fiduciary estate was created as part of, or to facilitate, one or more estate plans or because of the incapacity of a natural person;
- (ii) A person who acquires ownership or control of a facility with the objective purpose of avoiding liability of the person or any other person. It is prima facie evidence that the fiduciary acquired ownership or control of the facility to avoid liability if the facility is the only substantial asset in the fiduciary estate at the time the facility became subject to the fiduciary estate;
- (iii) A person who acts in a capacity other than that of a fiduciary or in a beneficiary capacity and in that capacity directly or indirectly benefits from a trust or fiduciary relationship;
 - (iv) A person who is a beneficiary and fiduciary with respect to the same fiduciary estate, and who while acting as a fiduciary receives benefits that exceed customary or reasonable compensation, and incidental benefits permitted under applicable law;
 - (v) A person who is a fiduciary and receives benefits that substantially exceed customary or reasonable compensation, and incidental benefits permitted under applicable law; or
- (vi) A person who acts in the capacity of trustee of state or federal lands or resources.
- (26) "Fiduciary capacity" means the capacity of a person holding title to a facility, or otherwise having control of an interest in the facility pursuant to the exercise of the responsibilities of the person as a fiduciary.

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