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SUBSTITUTE HOUSE BILL 2573

State of Washington 59th Legislature 2006 Regular Session

By House Committee on Health Care (originally sponsored by Representatives Morrell, Wallace, Clibborn, Cody, Flannigan, Simpson, Green, Ormsby, Springer, Kilmer, Moeller, Kagi and Conway; by request of Governor Gregoire)

READ FIRST TIME 01/31/06.

- 1 AN ACT Relating to health information technology; amending RCW
- 2 41.05.021 and 41.05.075; and creating a new section.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. (1)The legislature 4 recognizes 5 improvements in the quality of health care lead to better health care outcomes for the residents of Washington state and contain health care 6 The improvements are facilitated by the adoption of electronic 7 medical records and other health information technologies. 8
- 9 (2) It is the intent of the legislature to encourage all hospitals, 10 integrated delivery systems, and providers in the state of Washington 11 to adopt health information technologies by the year 2012.
- 12 **Sec. 2.** RCW 41.05.021 and 2005 c 446 s 1 are each amended to read 13 as follows:
- (1) The Washington state health care authority is created within the executive branch. The authority shall have an administrator appointed by the governor, with the consent of the senate. The administrator shall serve at the pleasure of the governor. The administrator may employ up to seven staff members, who shall be exempt

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from chapter 41.06 RCW, and any additional staff members as are 1 2 necessary to administer this chapter. The administrator may delegate any power or duty vested in him or her by this chapter, including 3 authority to make final decisions and enter final orders in hearings 4 5 conducted under chapter 34.05 RCW. The primary duties of the authority shall be to: Administer state employees' insurance benefits and 6 7 retired or disabled school employees' insurance benefits; administer the basic health plan pursuant to chapter 70.47 RCW; study state-8 purchased health care programs in order to maximize cost containment in 9 10 these programs while ensuring access to quality health care; and initiatives, joint purchasing strategies, 11 implement state 12 techniques for efficient administration that have potential application 13 to all state-purchased health services. The authority's duties 14 include, but are not limited to, the following:

- (a) To administer health care benefit programs for employees and retired or disabled school employees as specifically authorized in RCW 41.05.065 and in accordance with the methods described in RCW 41.05.075, 41.05.140, and other provisions of this chapter;
- (b) To analyze state-purchased health care programs and to explore options for cost containment and delivery alternatives for those programs that are consistent with the purposes of those programs, including, but not limited to:
- (i) Creation of economic incentives for the persons for whom the state purchases health care to appropriately utilize and purchase health care services, including the development of flexible benefit plans to offset increases in individual financial responsibility;
- (ii) Utilization of provider arrangements that encourage cost containment, including but not limited to prepaid delivery systems, utilization review, and prospective payment methods, and that ensure access to quality care, including assuring reasonable access to local providers, especially for employees residing in rural areas;
- (iii) Coordination of state agency efforts to purchase drugs effectively as provided in RCW 70.14.050;
- (iv) Development of recommendations and methods for purchasing medical equipment and supporting services on a volume discount basis;
- 36 (v) Development of data systems to obtain utilization data from 37 state-purchased health care programs in order to identify cost centers,

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- utilization patterns, provider and hospital practice patterns, and procedure costs, utilizing the information obtained pursuant to RCW 41.05.031; and
 - (vi) In collaboration with other state agencies that administer state purchased health care programs, private health care purchasers, health care facilities, providers, and carriers((τ)):
 - (A) Use evidence-based medicine principles to develop common performance measures and implement financial incentives in contracts with insuring entities, health care facilities, and providers that:
 - $((\frac{A}{A}))$ (I) Reward improvements in health outcomes for individuals with chronic diseases, increased utilization of appropriate preventive health services, and reductions in medical errors; and
 - ((\(\frac{(B)}{B}\))) (II) Increase, through appropriate incentives to insuring entities, health care facilities, and providers, the adoption and use of information technology that contributes to improved health outcomes, better coordination of care, and decreased medical errors;
 - (B) Through state health purchasing, reimbursement, or pilot strategies, promote and increase the adoption of health information technology systems, including electronic medical records, by hospitals as defined in RCW 70.41.020(4), integrated delivery systems, and providers that:
 - (I) Facilitate diagnosis or treatment;
 - (II) Reduce unnecessary duplication of medical tests;
 - (III) Promote efficient electronic physician order entry;
- 25 <u>(IV) Increase access to health information for consumers and their</u> 26 <u>providers; and</u>
 - (V) Improve health outcomes;

- (C) Coordinate a strategy for the adoption of health information technology systems using the final health information technology report and recommendations developed under chapter 261, Laws of 2005.
 - (c) To analyze areas of public and private health care interaction;
- (d) To provide information and technical and administrative assistance to the board;
- (e) To review and approve or deny applications from counties, municipalities, and other political subdivisions of the state to provide state-sponsored insurance or self-insurance programs to their employees in accordance with the provisions of RCW 41.04.205, setting

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- the premium contribution for approved groups as outlined in RCW 41.05.050;
 - (f) To establish billing procedures and collect funds from school districts ((and educational service districts under RCW 28A.400.400)) in a way that minimizes the administrative burden on districts;
 - (g) To publish and distribute to nonparticipating school districts and educational service districts by October 1st of each year a description of health care benefit plans available through the authority and the estimated cost if school districts and educational service district employees were enrolled; ((and))
 - (h) To apply for, receive, and accept grants, gifts, and other payments, including property and service, from any governmental or other public or private entity or person, and make arrangements as to the use of these receipts to implement initiatives and strategies developed under this section; and
- 16 <u>(i)</u> To promulgate and adopt rules consistent with this chapter as described in RCW 41.05.160.
 - (2) On and after January 1, 1996, the public employees' benefits board may implement strategies to promote managed competition among employee health benefit plans. Strategies may include but are not limited to:
 - (a) Standardizing the benefit package;

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- (b) Soliciting competitive bids for the benefit package;
- 24 (c) Limiting the state's contribution to a percent of the lowest 25 priced qualified plan within a geographical area;
 - (d) Monitoring the impact of the approach under this subsection with regards to: Efficiencies in health service delivery, cost shifts to subscribers, access to and choice of managed care plans statewide, and quality of health services. The health care authority shall also advise on the value of administering a benchmark employer-managed plan to promote competition among managed care plans.
 - **Sec. 3.** RCW 41.05.075 and 2005 c 446 s 2 are each amended to read as follows:
- 34 (1) The administrator shall provide benefit plans designed by the 35 board through a contract or contracts with insuring entities, through 36 self-funding, self-insurance, or other methods of providing insurance 37 coverage authorized by RCW 41.05.140.

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- 1 (2) The administrator shall establish a contract bidding process 2 that:
 - (a) Encourages competition among insuring entities;

- (b) Maintains an equitable relationship between premiums charged for similar benefits and between risk pools including premiums charged for retired state and school district employees under the separate risk pools established by RCW 41.05.022 and 41.05.080 such that insuring entities may not avoid risk when establishing the premium rates for retirees eligible for medicare;
 - (c) Is timely to the state budgetary process; and
 - (d) Sets conditions for awarding contracts to any insuring entity.
- (3) The administrator shall establish a requirement for review of utilization and financial data from participating insuring entities on a quarterly basis.
- (4) The administrator shall centralize the enrollment files for all employee and retired or disabled school employee health plans offered under chapter 41.05 RCW and develop enrollment demographics on a planspecific basis.
- (5) All claims data shall be the property of the state. The administrator may require of any insuring entity that submits a bid to contract for coverage all information deemed necessary including:
- (a) Subscriber or member demographic and claims data necessary for risk assessment and adjustment calculations in order to fulfill the administrator's duties as set forth in this chapter; and
- (b) Subscriber or member demographic and claims data necessary to implement performance measures or financial incentives related to performance under subsection (7) of this section.
- (6) All contracts with insuring entities for the provision of health care benefits shall provide that the beneficiaries of such benefit plans may use on an equal participation basis the services of practitioners licensed pursuant to chapters 18.22, 18.25, 18.32, 18.53, 18.57, 18.71, 18.74, 18.83, and 18.79 RCW, as it applies to registered nurses and advanced registered nurse practitioners. However, nothing in this subsection may preclude the administrator from establishing appropriate utilization controls approved pursuant to RCW 41.05.065(2) (a), (b), and (d).
 - (7) The administrator shall, in collaboration with other state

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agencies that administer state purchased health care programs, private health care purchasers, health care facilities, providers, and carriers($(\frac{1}{7})$):

- <u>(a)</u> Use evidence-based medicine principles to develop common performance measures and implement financial incentives in contracts with insuring entities, health care facilities, and providers that:
- $((\frac{1}{2}))$ (i) Reward improvements in health outcomes for individuals with chronic diseases, increased utilization of appropriate preventive health services, and reductions in medical errors; and
- ((\(\frac{(b)}{(ii)}\)] Increase, through appropriate incentives to insuring entities, health care facilities, and providers, the adoption and use of information technology that contributes to improved health outcomes, better coordination of care, and decreased medical errors:
- (b) Through state health purchasing, reimbursement, or pilot strategies, promote and increase the adoption of health information technology systems, including electronic medical records, by hospitals as defined in RCW 70.41.020(4), integrated delivery systems, and providers that:
 - (i) Facilitate diagnosis or treatment;
- 20 (ii) Reduce unnecessary duplication of medical tests;
- 21 (iii) Promote efficient electronic physician order entry;
- (iv) Increase access to health information for consumers and their providers; and
 - (v) Improve health outcomes;

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(c) Coordinate a strategy for the adoption of health information technology systems using the final health information technology report and recommendations developed under chapter 261, Laws of 2005.

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