
SECOND SUBSTITUTE HOUSE BILL 2292

State of Washington

59th Legislature

2006 Regular Session

By House Committee on Judiciary (originally sponsored by Representatives Lantz, Cody, Campbell, Kirby, Flannigan, Williams, Linville, Springer, Clibborn, Wood, Fromhold, Morrell, Hunt, Moeller, Green, Kilmer, Conway, O'Brien, Sells, Kenney, Kessler, Chase, Upthegrove, Ormsby, Lovick, McCoy and Santos)

READ FIRST TIME 01/18/06.

1 AN ACT Relating to improving health care by increasing patient
2 safety, reducing medical errors, reforming medical malpractice
3 insurance, and resolving medical malpractice claims fairly without
4 imposing mandatory limits on damage awards or fees; amending RCW
5 5.64.010, 4.24.260, 18.71.015, 18.130.160, 18.130.172, 43.70.510,
6 48.18.290, 48.18.2901, 48.18.100, 48.18.103, 48.19.043, 48.19.060,
7 4.16.190, 7.04.010, and 7.70.080; reenacting and amending RCW
8 69.41.010; reenacting RCW 4.16.350; adding new sections to chapter
9 18.130 RCW; adding new sections to chapter 7.70 RCW; adding a new
10 section to chapter 42.17 RCW; adding a new section to chapter 48.19
11 RCW; adding a new section to chapter 48.18 RCW; adding a new chapter to
12 Title 70 RCW; adding a new chapter to Title 48 RCW; adding a new
13 chapter to Title 7 RCW; creating new sections; and prescribing
14 penalties.

15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

16 NEW SECTION. **Sec. 1.** The legislature finds that access to safe,
17 affordable health care is one of the most important issues facing the
18 citizens of Washington state. The legislature further finds that the
19 rising cost of medical malpractice insurance has caused some

1 physicians, particularly those in high-risk specialties such as
2 obstetrics and emergency room practice, to be unavailable when and
3 where the citizens need them the most. The answers to these problems
4 are varied and complex, requiring comprehensive solutions that
5 encourage patient safety practices, increase oversight of medical
6 malpractice insurance, and making the civil justice system more
7 understandable, fair, and efficient for all the participants.

8 It is the intent of the legislature to prioritize patient safety
9 and the prevention of medical errors above all other considerations as
10 legal changes are made to address the problem of high malpractice
11 insurance premiums. Thousands of patients are injured each year as a
12 result of medical errors, many of which can be avoided by supporting
13 health care providers, facilities, and carriers in their efforts to
14 reduce the incidence of those mistakes. It is also the legislature's
15 intent to provide incentives to settle cases before resorting to court,
16 and to provide the option of a more fair, efficient, and streamlined
17 alternative to trials for those for whom settlement negotiations do not
18 work. Finally, it is the intent of the legislature to provide the
19 insurance commissioner with the tools and information necessary to
20 regulate medical malpractice insurance rates and policies so that they
21 are fair to both the insurers and the insured.

22 **PART I - PATIENT SAFETY**

23 **Encouraging Patient Safety Through Communications With Patients**

24 **Sec. 101.** RCW 5.64.010 and 1975-'76 2nd ex.s. c 56 s 3 are each
25 amended to read as follows:

26 (1) In any civil action against a health care provider for personal
27 injuries which is based upon alleged professional negligence ((and
28 which is against:

29 ~~(1) A person licensed by this state to provide health care or~~
30 ~~related services, including, but not limited to, a physician,~~
31 ~~osteopathic physician, dentist, nurse, optometrist, podiatrist,~~
32 ~~chiropractor, physical therapist, psychologist, pharmacist, optician,~~
33 ~~physician's assistant, osteopathic physician's assistant, nurse~~
34 ~~practitioner, or physician's trained mobile intensive care paramedic,~~

1 including, in the event such person is deceased, his estate or personal
2 representative;

3 ~~(2) An employee or agent of a person described in subsection (1) of~~
4 ~~this section, acting in the course and scope of his employment,~~
5 ~~including, in the event such employee or agent is deceased, his estate~~
6 ~~or personal representative; or~~

7 ~~(3) An entity, whether or not incorporated, facility, or~~
8 ~~institution employing one or more persons described in subsection (1)~~
9 ~~of this section, including, but not limited to, a hospital, clinic,~~
10 ~~health maintenance organization, or nursing home; or an officer,~~
11 ~~director, employee, or agent thereof acting in the course and scope of~~
12 ~~his employment, including, in the event such officer, director,~~
13 ~~employee, or agent is deceased, his estate or personal~~
14 ~~representative;)), or in any arbitration or mediation proceeding~~
15 related to such civil action, evidence of furnishing or offering or
16 promising to pay medical, hospital, or similar expenses occasioned by
17 an injury is not admissible ((to prove liability for the injury)).

18 (2)(a) In a civil action against a health care provider for
19 personal injuries that is based upon alleged professional negligence,
20 or in any arbitration or mediation proceeding related to such civil
21 action, a statement, affirmation, gesture, or conduct identified in (b)
22 of this subsection is not admissible as evidence if:

23 (i) More than twenty days before commencement of trial it was
24 conveyed by a health care provider to the injured person, or to a
25 person specified in RCW 7.70.065(1); and

26 (ii) It relates to the discomfort, pain, suffering, injury, or
27 death of the injured person as the result of the alleged professional
28 negligence.

29 (b) (a) of this subsection applies to:

30 (i) Any statement, affirmation, gesture, or conduct expressing
31 apology, fault, sympathy, commiseration, condolence, compassion, or a
32 general sense of benevolence; or

33 (ii) Any statement or affirmation regarding remedial actions that
34 may be taken to address the act or omission that is the basis for the
35 allegation of negligence.

36 **Encouraging Reports of Unprofessional Conduct or Lack of**

1 facility rendering health services regulated by the commission, or have
2 a material or financial interest in the rendering of health services
3 regulated by the commission.

4 The members of the commission shall be appointed by the governor.
5 Members of the initial commission may be appointed to staggered terms
6 of one to four years, and thereafter all terms of appointment shall be
7 for four years. The governor shall consider such physician and
8 physician assistant members who are recommended for appointment by the
9 appropriate professional associations in the state. In appointing the
10 initial members of the commission, it is the intent of the legislature
11 that, to the extent possible, the existing members of the board of
12 medical examiners and medical disciplinary board repealed under section
13 336, chapter 9, Laws of 1994 sp. sess. be appointed to the commission.
14 No member may serve more than two consecutive full terms. Each member
15 shall hold office until a successor is appointed.

16 Each member of the commission must be a citizen of the United
17 States, must be an actual resident of this state, and, if a physician,
18 must have been licensed to practice medicine in this state for at least
19 five years.

20 The commission shall meet as soon as practicable after appointment
21 and elect officers each year. Meetings shall be held at least four
22 times a year and at such place as the commission determines and at such
23 other times and places as the commission deems necessary. A majority
24 of the commission members appointed and serving constitutes a quorum
25 for the transaction of commission business.

26 The affirmative vote of a majority of a quorum of the commission is
27 required to carry any motion or resolution, to adopt any rule, or to
28 pass any measure. The commission may appoint panels consisting of at
29 least three members. A quorum for the transaction of any business by
30 a panel is a minimum of three members. A majority vote of a quorum of
31 the panel is required to transact business delegated to it by the
32 commission.

33 Each member of the commission shall be compensated in accordance
34 with RCW 43.03.265 and in addition thereto shall be reimbursed for
35 travel expenses incurred in carrying out the duties of the commission
36 in accordance with RCW 43.03.050 and 43.03.060. Any such expenses
37 shall be paid from funds appropriated to the department of health.

1 Whenever the governor is satisfied that a member of a commission
2 has been guilty of neglect of duty, misconduct, or malfeasance or
3 misfeasance in office, the governor shall file with the secretary of
4 state a statement of the causes for and the order of removal from
5 office, and the secretary shall forthwith send a certified copy of the
6 statement of causes and order of removal to the last known post office
7 address of the member.

8 Vacancies in the membership of the commission shall be filled for
9 the unexpired term by appointment by the governor.

10 The members of the commission are immune from suit in an action,
11 civil or criminal, based on its disciplinary proceedings or other
12 official acts performed in good faith as members of the commission.

13 Whenever the workload of the commission requires, the commission
14 may request that the secretary appoint pro tempore members of the
15 commission. When serving, pro tempore members of the commission have
16 all of the powers, duties, and immunities, and are entitled to all of
17 the emoluments, including travel expenses, of regularly appointed
18 members of the commission.

19 **Health Care Provider Discipline**

20 **Sec. 104.** RCW 18.130.160 and 2001 c 195 s 1 are each amended to
21 read as follows:

22 Upon a finding, after hearing, that a license holder or applicant
23 has committed unprofessional conduct or is unable to practice with
24 reasonable skill and safety due to a physical or mental condition, the
25 disciplining authority may consider the imposition of sanctions, taking
26 into account any prior findings of fact under RCW 18.130.110, any
27 stipulations to informal disposition under RCW 18.130.172, and any
28 action taken by other in-state or out-of-state disciplining
29 authorities, and issue an order providing for one or any combination of
30 the following:

- 31 (1) Revocation of the license;
- 32 (2) Suspension of the license for a fixed or indefinite term;
- 33 (3) Restriction or limitation of the practice;
- 34 (4) Requiring the satisfactory completion of a specific program of
35 remedial education or treatment;

1 (5) The monitoring of the practice by a supervisor approved by the
2 disciplining authority;

3 (6) Censure or reprimand;

4 (7) Compliance with conditions of probation for a designated period
5 of time;

6 (8) Payment of a fine for each violation of this chapter, not to
7 exceed five thousand dollars per violation. Funds received shall be
8 placed in the health professions account;

9 (9) Denial of the license request;

10 (10) Corrective action;

11 (11) Refund of fees billed to and collected from the consumer;

12 (12) A surrender of the practitioner's license in lieu of other
13 sanctions, which must be reported to the federal data bank.

14 Except as otherwise provided in section 106 of this act, any of the
15 actions under this section may be totally or partly stayed by the
16 disciplining authority. In determining what action is appropriate, the
17 disciplining authority must first consider what sanctions are necessary
18 to protect or compensate the public. Only after such provisions have
19 been made may the disciplining authority consider and include in the
20 order requirements designed to rehabilitate the license holder or
21 applicant. All costs associated with compliance with orders issued
22 under this section are the obligation of the license holder or
23 applicant.

24 The licensee or applicant may enter into a stipulated disposition
25 of charges that includes one or more of the sanctions of this section,
26 but only after a statement of charges has been issued and the licensee
27 has been afforded the opportunity for a hearing and has elected on the
28 record to forego such a hearing. The stipulation shall either contain
29 one or more specific findings of unprofessional conduct or inability to
30 practice, or a statement by the licensee acknowledging that evidence is
31 sufficient to justify one or more specified findings of unprofessional
32 conduct or inability to practice. The stipulation entered into
33 pursuant to this subsection shall be considered formal disciplinary
34 action for all purposes.

35 **Sec. 105.** RCW 18.130.172 and 2000 c 171 s 29 are each amended to
36 read as follows:

37 (1) Except for those acts of unprofessional conduct specified in

1 section 106 of this act, prior to serving a statement of charges under
2 RCW 18.130.090 or 18.130.170, the disciplinary authority may furnish a
3 statement of allegations to the licensee or applicant along with a
4 detailed summary of the evidence relied upon to establish the
5 allegations and a proposed stipulation for informal resolution of the
6 allegations. These documents shall be exempt from public disclosure
7 until such time as the allegations are resolved either by stipulation
8 or otherwise.

9 (2) The disciplinary authority and the applicant or licensee may
10 stipulate that the allegations may be disposed of informally in
11 accordance with this subsection. The stipulation shall contain a
12 statement of the facts leading to the filing of the complaint; the act
13 or acts of unprofessional conduct alleged to have been committed or the
14 alleged basis for determining that the applicant or licensee is unable
15 to practice with reasonable skill and safety; a statement that the
16 stipulation is not to be construed as a finding of either
17 unprofessional conduct or inability to practice; an acknowledgement
18 that a finding of unprofessional conduct or inability to practice, if
19 proven, constitutes grounds for discipline under this chapter; and an
20 agreement on the part of the licensee or applicant that the sanctions
21 set forth in RCW 18.130.160, except RCW 18.130.160 (1), (2), (6), and
22 (8), may be imposed as part of the stipulation, except that no fine may
23 be imposed but the licensee or applicant may agree to reimburse the
24 disciplinary authority the costs of investigation and processing the
25 complaint up to an amount not exceeding one thousand dollars per
26 allegation; and an agreement on the part of the disciplinary authority
27 to forego further disciplinary proceedings concerning the allegations.
28 A stipulation entered into pursuant to this subsection shall not be
29 considered formal disciplinary action.

30 (3) If the licensee or applicant declines to agree to disposition
31 of the charges by means of a stipulation pursuant to subsection (2) of
32 this section, the disciplinary authority may proceed to formal
33 disciplinary action pursuant to RCW 18.130.090 or 18.130.170.

34 (4) Upon execution of a stipulation under subsection (2) of this
35 section by both the licensee or applicant and the disciplinary
36 authority, the complaint is deemed disposed of and shall become subject
37 to public disclosure on the same basis and to the same extent as other
38 records of the disciplinary authority. Should the licensee or

1 applicant fail to pay any agreed reimbursement within thirty days of
2 the date specified in the stipulation for payment, the disciplinary
3 authority may seek collection of the amount agreed to be paid in the
4 same manner as enforcement of a fine under RCW 18.130.165.

5 NEW SECTION. **Sec. 106.** A new section is added to chapter 18.130
6 RCW to read as follows:

7 (1) The disciplining authority shall revoke the license of a
8 license holder who is found, in three unrelated orders under RCW
9 18.130.110 in a ten-year period, to have engaged in three separate
10 courses of unprofessional conduct based upon any combination of the
11 following:

12 (a) Any violation of RCW 18.130.180(4) that causes or substantially
13 contributes to the death of or severe injury to a patient or creates a
14 significant risk of harm to the public;

15 (b) Any violation of RCW 18.130.180(6) that creates a significant
16 risk of harm to the public;

17 (c) Any violation of RCW 18.130.180(7) that causes or substantially
18 contributes to the death of or severe injury to a patient or creates a
19 significant risk of harm to the public;

20 (d) Any violation of RCW 18.130.180(9);

21 (e) Any violation of RCW 18.130.180(17), except gross misdemeanors;

22 (f) Any violation of RCW 18.130.180(23) that causes or
23 substantially contributes to the death of or severe injury to a patient
24 or creates a significant risk of harm to the public;

25 (g) Any violation of RCW 18.130.180(24) based upon an act of abuse
26 to a client or patient; and

27 (h) Any violation of RCW 18.130.180(24) based upon sexual contact
28 with a client or patient.

29 (2) For the purposes of subsection (1) of this section, a ten-year
30 period commences upon the completion of all conditions and obligations
31 imposed for the acts identified in subsection (1)(a) through (h) of
32 this section.

33 (3) An order that includes a finding of mitigating circumstances
34 for an act of unprofessional conduct may be issued and, except for (a)
35 of this subsection, applied one time for any license holder or
36 applicant for a license, and if so, that order does not count as one of
37 the three orders that triggers a license revocation for purposes of

1 this section. A finding of mitigating circumstances under (a) of this
2 subsection may be issued and applied as many times as the license
3 holder meets the criteria for such a finding and does not count as one
4 of the three orders that triggers the revocation of a license for the
5 purposes of this section. Except for (a) of this subsection, after a
6 finding of mitigating circumstances is issued and applied, no
7 subsequent orders under this section may consider any mitigating
8 circumstances. The following mitigating circumstances may be
9 considered:

10 (a) For subsection (1)(a) of this section, the act involved a high-
11 risk procedure, there was no lower-risk alternative to that procedure,
12 the patient was informed of the risks of the procedure and consented to
13 the procedure anyway, and prior to the institution of disciplinary
14 actions the license holder took appropriate remedial measures;

15 (b) There is a strong potential for rehabilitation of the license
16 holder; or

17 (c) There is a strong potential for remedial education and training
18 to prevent future harm to the public.

19 (4) Nothing in this section limits the ability of the disciplining
20 authority to impose any sanction, including revocation, for a single
21 violation of any subsection of RCW 18.130.180.

22 (5) Notwithstanding RCW 9.96A.020(1), revocation of a license under
23 this section is not subject to a petition for reinstatement under RCW
24 18.130.150.

25 (6) Revocation of a license under this section is subject to appeal
26 as provided in RCW 18.130.140.

27 **Burden of Proof for License Suspension or Revocation**

28 NEW SECTION. **Sec. 107.** The legislature finds that under the
29 Washington Constitution, the legislative branch of government has
30 plenary authority over medical practice and the right to set policy for
31 the disciplining of health care practitioners. While medical
32 professionals have a right to due process before their professional
33 license may be taken away, citizens have equally significant concerns
34 for protection against incompetent or dishonest practitioners. The
35 legislature further finds that in carefully balancing the interests of

1 all concerned, a substantial and significant evidence standard of proof
2 most appropriately calibrates the balance of interests between the
3 practitioner and the public.

4 NEW SECTION. **Sec. 108.** A new section is added to chapter 18.130
5 RCW to read as follows:

6 Except as otherwise provided by statute or the provisions of this
7 section, the burden of proof in all proceedings brought under this
8 chapter is a preponderance of the evidence. In a disciplinary
9 proceeding under this chapter involving the suspension or revocation of
10 the license of a health care professional licensed under chapter 18.57
11 or 18.71 RCW, the burden of proof is substantial and significant
12 evidence. A substantial and significant evidence standard is a higher
13 standard of proof than a preponderance of the evidence standard and a
14 lower standard of proof than a clear and convincing evidence standard
15 and shall be based on the kind of evidence that reasonably prudent
16 persons are accustomed to relying on in the conduct of their affairs.

17 NEW SECTION. **Sec. 109.** In the event that the Washington supreme
18 court or other court of competent jurisdiction rules or affirms that
19 section 108 of this act is unconstitutional, then the prescribed
20 standard of proof set forth in section 108 of this act takes effect
21 upon the ratification of a state constitutional amendment that empowers
22 the legislature to enact a standard of proof in health care
23 professional disciplinary proceedings or upon the enactment by the
24 United States congress of a law permitting such standard of proof,
25 whichever occurs first.

26 **Increasing Patient Safety Through**
27 **Disclosure and Analysis of Adverse Events**

28 NEW SECTION. **Sec. 110.** The definitions in this section apply
29 throughout this chapter unless the context clearly requires otherwise.

30 (1) "Adverse event" means any of the following events or
31 occurrences:

32 (a) An unanticipated death or major permanent loss of function, not
33 related to the natural course of a patient's illness or underlying
34 condition;

1 (b) A patient suicide while the patient was under care in the
2 hospital;

3 (c) An infant abduction or discharge to the wrong family;

4 (d) Sexual assault or rape of a patient or staff member while in
5 the hospital;

6 (e) A hemolytic transfusion reaction involving administration of
7 blood or blood products having major blood group incompatibilities;

8 (f) Surgery performed on the wrong patient or wrong body part;

9 (g) A failure or major malfunction of a facility system such as the
10 heating, ventilation, fire alarm, fire sprinkler, electrical,
11 electronic information management, or water supply which affects any
12 patient diagnosis, treatment, or care service within the facility; or

13 (h) A fire which affects any patient diagnosis, treatment, or care
14 area of the facility.

15 The term does not include an incident.

16 (2) "Ambulatory surgical facility" means any distinct entity that
17 operates exclusively for the purpose of providing surgical services to
18 patients not requiring hospitalization, whether or not the facility is
19 certified under Title XVIII of the federal social security act.

20 (3) "Childbirth center" means a facility licensed under chapter
21 18.46 RCW.

22 (4) "Correctional medical facility" means a part or unit of a
23 correctional facility operated by the department of corrections under
24 chapter 72.10 RCW that provides medical services for lengths of stay in
25 excess of twenty-four hours to offenders.

26 (5) "Department" means the department of health.

27 (6) "Health care worker" means an employee, independent contractor,
28 licensee, or other individual who is directly involved in the delivery
29 of health services in a medical facility.

30 (7) "Hospital" means a facility licensed under chapter 70.41 RCW.

31 (8) "Incident" means an event, occurrence, or situation involving
32 the clinical care of a patient in a medical facility which:

33 (a) Results in unanticipated injury to a patient that is less
34 severe than death or major permanent loss of function and is not
35 related to the natural course of the patient's illness or underlying
36 condition; or

37 (b) Could have injured the patient but did not either cause an

1 unanticipated injury or require the delivery of additional health care
2 services to the patient.

3 The term does not include an adverse event.

4 (9) "Medical facility" means an ambulatory surgical facility,
5 childbirth center, hospital, psychiatric hospital, or correctional
6 medical facility.

7 (10) "Psychiatric hospital" means a hospital facility licensed as
8 a psychiatric hospital under chapter 71.12 RCW.

9 NEW SECTION. **Sec. 111.** (1) Each medical facility shall report to
10 the department the occurrence of any adverse event. The report must be
11 submitted to the department within forty-five days after occurrence of
12 the event has been confirmed.

13 (2) The report shall be filed in a format specified by the
14 department after consultation with medical facilities. It shall
15 identify the facility but shall not include any identifying information
16 for any of the health care professionals, facility employees, or
17 patients involved. This provision does not modify the duty of a
18 hospital to make a report to the department of health or a disciplinary
19 authority if a licensed practitioner has committed unprofessional
20 conduct as defined in RCW 18.130.180.

21 (3) Any medical facility or health care worker may report an
22 incident to the department. The report shall be filed in a format
23 specified by the department after consultation with medical facilities
24 and shall identify the facility but shall not include any identifying
25 information for any of the health care professionals, facility
26 employees, or patients involved. This provision does not modify the
27 duty of a hospital to make a report to the department of health or a
28 disciplinary authority if a licensed practitioner has committed
29 unprofessional conduct as defined in RCW 18.130.180.

30 (4) If, in the course of investigating a complaint received from an
31 employee of a licensed medical facility, the department determines that
32 the facility has not undertaken efforts to investigate the occurrence
33 of an adverse event, the department shall direct the facility to
34 undertake an investigation of the event. If a complaint related to a
35 potential adverse event involves care provided in an ambulatory
36 surgical facility, the department shall notify the facility and request
37 that they undertake an investigation of the event. The protections of

1 RCW 43.70.075 apply to complaints related to adverse events or
2 incidents that are submitted in good faith by employees of medical
3 facilities.

4 NEW SECTION. **Sec. 112.** The department shall:

5 (1) Receive reports of adverse events and incidents under section
6 111 of this act;

7 (2) Investigate adverse events;

8 (3) Establish a system for medical facilities and the health care
9 workers of a medical facility to report adverse events and incidents,
10 which shall be accessible twenty-four hours a day, seven days a week;

11 (4) Adopt rules as necessary to implement this act;

12 (5) Directly or by contract:

13 (a) Collect, analyze, and evaluate data regarding reports of
14 adverse events and incidents, including the identification of
15 performance indicators and patterns in frequency or severity at certain
16 medical facilities or in certain regions of the state;

17 (b) Develop recommendations for changes in health care practices
18 and procedures, which may be instituted for the purpose of reducing the
19 number and severity of adverse events and incidents;

20 (c) Directly advise reporting medical facilities of immediate
21 changes that can be instituted to reduce adverse events and incidents;

22 (d) Issue recommendations to medical facilities on a facility-
23 specific or on a statewide basis regarding changes, trends, and
24 improvements in health care practices and procedures for the purpose of
25 reducing the number and severity of adverse events and incidents.
26 Prior to issuing recommendations, consideration shall be given to the
27 following factors: Expectation of improved quality care,
28 implementation feasibility, other relevant implementation practices,
29 and the cost impact to patients, payers, and medical facilities.
30 Statewide recommendations shall be issued to medical facilities on a
31 continuing basis and shall be published and posted on the department's
32 publicly accessible web site. The recommendations made to medical
33 facilities under this section shall not be considered mandatory for
34 licensure purposes unless they are adopted by the department as rules
35 pursuant to chapter 34.05 RCW; and

36 (e) Monitor implementation of reporting systems addressing adverse
37 events or their equivalent in other states and make recommendations to

1 the governor and the legislature as necessary for modifications to this
2 chapter to keep the system as nearly consistent as possible with
3 similar systems in other states;

4 (6) Report no later than January 1, 2007, and annually thereafter
5 to the governor and the legislature on the department's activities
6 under this act in the preceding year. The report shall include:

7 (a) The number of adverse events and incidents reported by medical
8 facilities on a geographical basis and their outcomes;

9 (b) The information derived from the data collected including any
10 recognized trends concerning patient safety; and

11 (c) Recommendations for statutory or regulatory changes that may
12 help improve patient safety in the state.

13 The annual report shall be made available for public inspection and
14 shall be posted on the department's web site;

15 (7) Conduct all activities under this section in a manner that
16 preserves the confidentiality of documents, materials, or information
17 made confidential by section 113 of this act.

18 NEW SECTION. **Sec. 113.** When a report of an adverse event or
19 incident under section 111 of this act is made by or through a
20 coordinated quality improvement program under RCW 43.70.510 or
21 70.41.200, or by a peer review committee under RCW 4.24.250,
22 information and documents, including complaints and incident reports,
23 created specifically for and collected and maintained by a quality
24 improvement committee for the purpose of preparing a report of an
25 adverse event or incident shall be subject to the confidentiality
26 protections of those laws and RCW 42.17.310(1)(hh).

27 **Coordinated Quality Improvement Programs**

28 **Sec. 114.** RCW 43.70.510 and 2004 c 145 s 2 are each amended to
29 read as follows:

30 (1)(a) Health care institutions and medical facilities, other than
31 hospitals, that are licensed by the department, professional societies
32 or organizations, health care service contractors, health maintenance
33 organizations, health carriers approved pursuant to chapter 48.43 RCW,
34 and any other person or entity providing health care coverage under
35 chapter 48.42 RCW that is subject to the jurisdiction and regulation of

1 any state agency or any subdivision thereof may maintain a coordinated
2 quality improvement program for the improvement of the quality of
3 health care services rendered to patients and the identification and
4 prevention of medical malpractice as set forth in RCW 70.41.200.

5 (b) All such programs shall comply with the requirements of RCW
6 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h) as modified to
7 reflect the structural organization of the institution, facility,
8 professional societies or organizations, health care service
9 contractors, health maintenance organizations, health carriers, or any
10 other person or entity providing health care coverage under chapter
11 48.42 RCW that is subject to the jurisdiction and regulation of any
12 state agency or any subdivision thereof, unless an alternative quality
13 improvement program substantially equivalent to RCW 70.41.200(1)(a) is
14 developed. All such programs, whether complying with the requirement
15 set forth in RCW 70.41.200(1)(a) or in the form of an alternative
16 program, must be approved by the department before the discovery
17 limitations provided in subsections (3) and (4) of this section and the
18 exemption under RCW 42.17.310(1)(hh) and subsection (5) of this section
19 shall apply. In reviewing plans submitted by licensed entities that
20 are associated with physicians' offices, the department shall ensure
21 that the exemption under RCW 42.17.310(1)(hh) and the discovery
22 limitations of this section are applied only to information and
23 documents related specifically to quality improvement activities
24 undertaken by the licensed entity.

25 (2) Health care provider groups of five or more providers may
26 maintain a coordinated quality improvement program for the improvement
27 of the quality of health care services rendered to patients and the
28 identification and prevention of medical malpractice as set forth in
29 RCW 70.41.200. For purposes of this section, a health care provider
30 group may be a consortium of providers consisting of five or more
31 providers in total. All such programs shall comply with the
32 requirements of RCW 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h)
33 as modified to reflect the structural organization of the health care
34 provider group. All such programs must be approved by the department
35 before the discovery limitations provided in subsections (3) and (4) of
36 this section and the exemption under RCW 42.17.310(1)(hh) and
37 subsection (5) of this section shall apply.

1 (3) Any person who, in substantial good faith, provides information
2 to further the purposes of the quality improvement and medical
3 malpractice prevention program or who, in substantial good faith,
4 participates on the quality improvement committee shall not be subject
5 to an action for civil damages or other relief as a result of such
6 activity. Any person or entity participating in a coordinated quality
7 improvement program that, in substantial good faith, shares information
8 or documents with one or more other programs, committees, or boards
9 under subsection (6) of this section is not subject to an action for
10 civil damages or other relief as a result of the activity or its
11 consequences. For the purposes of this section, sharing information is
12 presumed to be in substantial good faith. However, the presumption may
13 be rebutted upon a showing of clear, cogent, and convincing evidence
14 that the information shared was knowingly false or deliberately
15 misleading.

16 (4) Information and documents, including complaints and incident
17 reports, created specifically for, and collected, and maintained by a
18 quality improvement committee are not subject to discovery or
19 introduction into evidence in any civil action, and no person who was
20 in attendance at a meeting of such committee or who participated in the
21 creation, collection, or maintenance of information or documents
22 specifically for the committee shall be permitted or required to
23 testify in any civil action as to the content of such proceedings or
24 the documents and information prepared specifically for the committee.
25 This subsection does not preclude: (a) In any civil action, the
26 discovery of the identity of persons involved in the medical care that
27 is the basis of the civil action whose involvement was independent of
28 any quality improvement activity; (b) in any civil action, the
29 testimony of any person concerning the facts that form the basis for
30 the institution of such proceedings of which the person had personal
31 knowledge acquired independently of such proceedings; (c) in any civil
32 action by a health care provider regarding the restriction or
33 revocation of that individual's clinical or staff privileges,
34 introduction into evidence information collected and maintained by
35 quality improvement committees regarding such health care provider; (d)
36 in any civil action challenging the termination of a contract by a
37 state agency with any entity maintaining a coordinated quality
38 improvement program under this section if the termination was on the

1 basis of quality of care concerns, introduction into evidence of
2 information created, collected, or maintained by the quality
3 improvement committees of the subject entity, which may be under terms
4 of a protective order as specified by the court; (e) in any civil
5 action, disclosure of the fact that staff privileges were terminated or
6 restricted, including the specific restrictions imposed, if any and the
7 reasons for the restrictions; or (f) in any civil action, discovery and
8 introduction into evidence of the patient's medical records required by
9 rule of the department of health to be made regarding the care and
10 treatment received.

11 (5) Information and documents created specifically for, and
12 collected and maintained by a quality improvement committee are exempt
13 from disclosure under chapter 42.17 RCW.

14 (6) A coordinated quality improvement program may share information
15 and documents, including complaints and incident reports, created
16 specifically for, and collected and maintained by a quality improvement
17 committee or a peer review committee under RCW 4.24.250 with one or
18 more other coordinated quality improvement programs maintained in
19 accordance with this section or with RCW 70.41.200 or a peer review
20 committee under RCW 4.24.250, for the improvement of the quality of
21 health care services rendered to patients and the identification and
22 prevention of medical malpractice. The privacy protections of chapter
23 70.02 RCW and the federal health insurance portability and
24 accountability act of 1996 and its implementing regulations apply to
25 the sharing of individually identifiable patient information held by a
26 coordinated quality improvement program. Any rules necessary to
27 implement this section shall meet the requirements of applicable
28 federal and state privacy laws. Information and documents disclosed by
29 one coordinated quality improvement program to another coordinated
30 quality improvement program or a peer review committee under RCW
31 4.24.250 and any information and documents created or maintained as a
32 result of the sharing of information and documents shall not be subject
33 to the discovery process and confidentiality shall be respected as
34 required by subsection (4) of this section and RCW 4.24.250.

35 (7) The department of health shall adopt rules as are necessary to
36 implement this section.

1 **Prescription Legibility**

2 NEW SECTION. **Sec. 115.** The legislature finds that prescription
3 drug errors occur because the pharmacist or nurse cannot read the
4 prescription from the physician or other provider with prescriptive
5 authority. The legislature further finds that legible prescriptions
6 can prevent these errors.

7 **Sec. 116.** RCW 69.41.010 and 2003 c 257 s 2 and 2003 c 140 s 11 are
8 each reenacted and amended to read as follows:

9 As used in this chapter, the following terms have the meanings
10 indicated unless the context clearly requires otherwise:

11 (1) "Administer" means the direct application of a legend drug
12 whether by injection, inhalation, ingestion, or any other means, to the
13 body of a patient or research subject by:

14 (a) A practitioner; or

15 (b) The patient or research subject at the direction of the
16 practitioner.

17 (2) "Community-based care settings" include: Community residential
18 programs for the developmentally disabled, certified by the department
19 of social and health services under chapter 71A.12 RCW; adult family
20 homes licensed under chapter 70.128 RCW; and boarding homes licensed
21 under chapter 18.20 RCW. Community-based care settings do not include
22 acute care or skilled nursing facilities.

23 (3) "Deliver" or "delivery" means the actual, constructive, or
24 attempted transfer from one person to another of a legend drug, whether
25 or not there is an agency relationship.

26 (4) "Department" means the department of health.

27 (5) "Dispense" means the interpretation of a prescription or order
28 for a legend drug and, pursuant to that prescription or order, the
29 proper selection, measuring, compounding, labeling, or packaging
30 necessary to prepare that prescription or order for delivery.

31 (6) "Dispenser" means a practitioner who dispenses.

32 (7) "Distribute" means to deliver other than by administering or
33 dispensing a legend drug.

34 (8) "Distributor" means a person who distributes.

35 (9) "Drug" means:

36 (a) Substances recognized as drugs in the official United States

1 pharmacopoeia, official homeopathic pharmacopoeia of the United States,
2 or official national formulary, or any supplement to any of them;

3 (b) Substances intended for use in the diagnosis, cure, mitigation,
4 treatment, or prevention of disease in man or animals;

5 (c) Substances (other than food, minerals or vitamins) intended to
6 affect the structure or any function of the body of man or animals; and

7 (d) Substances intended for use as a component of any article
8 specified in (a), (b), or (c) of this subsection. It does not include
9 devices or their components, parts, or accessories.

10 (10) "Electronic communication of prescription information" means
11 the communication of prescription information by computer, or the
12 transmission of an exact visual image of a prescription by facsimile,
13 or other electronic means for original prescription information or
14 prescription refill information for a legend drug between an authorized
15 practitioner and a pharmacy or the transfer of prescription information
16 for a legend drug from one pharmacy to another pharmacy.

17 (11) "In-home care settings" include an individual's place of
18 temporary and permanent residence, but does not include acute care or
19 skilled nursing facilities, and does not include community-based care
20 settings.

21 (12) "Legend drugs" means any drugs which are required by state law
22 or regulation of the state board of pharmacy to be dispensed on
23 prescription only or are restricted to use by practitioners only.

24 (13) "Legible prescription" means a prescription or medication
25 order issued by a practitioner that is capable of being read and
26 understood by the pharmacist filling the prescription or the nurse or
27 other practitioner implementing the medication order. A prescription
28 must be hand printed, typewritten, or electronically generated.

29 (14) "Medication assistance" means assistance rendered by a
30 nonpractitioner to an individual residing in a community-based care
31 setting or in-home care setting to facilitate the individual's self-
32 administration of a legend drug or controlled substance. It includes
33 reminding or coaching the individual, handing the medication container
34 to the individual, opening the individual's medication container, using
35 an enabler, or placing the medication in the individual's hand, and
36 such other means of medication assistance as defined by rule adopted by
37 the department. A nonpractitioner may help in the preparation of
38 legend drugs or controlled substances for self-administration where a

1 practitioner has determined and communicated orally or by written
2 direction that such medication preparation assistance is necessary and
3 appropriate. Medication assistance shall not include assistance with
4 intravenous medications or injectable medications, except prefilled
5 insulin syringes.

6 (15) "Person" means individual, corporation, government or
7 governmental subdivision or agency, business trust, estate, trust,
8 partnership or association, or any other legal entity.

9 (16) "Practitioner" means:

10 (a) A physician under chapter 18.71 RCW, an osteopathic physician
11 or an osteopathic physician and surgeon under chapter 18.57 RCW, a
12 dentist under chapter 18.32 RCW, a podiatric physician and surgeon
13 under chapter 18.22 RCW, a veterinarian under chapter 18.92 RCW, a
14 registered nurse, advanced registered nurse practitioner, or licensed
15 practical nurse under chapter 18.79 RCW, an optometrist under chapter
16 18.53 RCW who is certified by the optometry board under RCW 18.53.010,
17 an osteopathic physician assistant under chapter 18.57A RCW, a
18 physician assistant under chapter 18.71A RCW, a naturopath licensed
19 under chapter 18.36A RCW, a pharmacist under chapter 18.64 RCW, or,
20 when acting under the required supervision of a dentist licensed under
21 chapter 18.32 RCW, a dental hygienist licensed under chapter 18.29 RCW;

22 (b) A pharmacy, hospital, or other institution licensed,
23 registered, or otherwise permitted to distribute, dispense, conduct
24 research with respect to, or to administer a legend drug in the course
25 of professional practice or research in this state; and

26 (c) A physician licensed to practice medicine and surgery or a
27 physician licensed to practice osteopathic medicine and surgery in any
28 state, or province of Canada, which shares a common border with the
29 state of Washington.

30 (17) "Secretary" means the secretary of health or the secretary's
31 designee.

32 **Medical Malpractice Premium Assistance**

33 NEW SECTION. **Sec. 117.** The department of health shall develop, in
34 consultation with the department of revenue, a program to provide
35 business and occupation tax credits for physicians who serve uninsured,

1 medicare, and medicaid patients in a private practice or a reduced fee
2 access program for the uninsured and shall submit proposed legislation
3 to the legislature by December 15, 2006.

4 **PART II - INSURANCE INDUSTRY REFORM**

5 **Medical Malpractice Closed Claim Reporting**

6 NEW SECTION. **Sec. 201.** The definitions in this section apply
7 throughout this chapter unless the context clearly requires otherwise.

8 (1) "Claim" means a demand for payment of a loss caused by medical
9 malpractice.

10 (a) Two or more claims, or a single claim naming multiple health
11 care providers or facilities, arising out of a single injury or
12 incident of medical malpractice is one claim.

13 (b) A series of related incidents of medical malpractice is one
14 claim.

15 (2) "Claimant" means a person filing a claim against a health care
16 provider or health care facility.

17 (3) "Closed claim" means a claim concluded with or without payment
18 and for which all administrative activity has been finalized by the
19 insuring entity or self-insurer.

20 (4) "Commissioner" means the insurance commissioner.

21 (5) "Health care facility" or "facility" means a clinic, diagnostic
22 center, hospital, laboratory, mental health center, nursing home,
23 office, surgical facility, treatment facility, or similar place where
24 a health care provider provides health care to patients.

25 (6) "Health care provider" or "provider" means a physician licensed
26 under chapter 18.71 RCW, an osteopathic physician licensed under
27 chapter 18.57 RCW, a podiatric physician licensed under chapter 18.22
28 RCW, a dentist licensed under chapter 18.32 RCW, a chiropractor
29 licensed under chapter 18.25 RCW, an advance registered nurse
30 practitioner licensed under chapter 18.79 RCW, a physician assistant
31 licensed under chapter 18.71A RCW, and a naturopath licensed under
32 chapter 18.36A RCW.

33 (7) "Insuring entity" means:

34 (a) An insurer;

35 (b) A joint underwriting association;

1 (c) A risk retention group; or

2 (d) An unauthorized insurer that provides surplus lines coverage.

3 (8) "Medical malpractice" means a negligent act, error, or omission
4 in providing or failing to provide professional health care services
5 that is actionable under chapter 7.70 RCW.

6 (9) "Self-insurer" means any health care provider, facility, or
7 other individual or entity that assumes operational or financial risk
8 for claims of medical malpractice.

9 NEW SECTION. **Sec. 202.** (1) Beginning January 1, 2007, every self-
10 insurer or insuring entity that provides medical malpractice insurance
11 to any facility or provider in Washington state must report to the
12 commissioner any closed claim related to medical malpractice, if the
13 claim resulted in a final:

14 (a) Judgment in any amount;

15 (b) Settlement or payment in any amount; or

16 (c) Disposition of a medical malpractice claim resulting in no
17 indemnity payment on behalf of an insured.

18 (2) If a closed claim is not required to be reported by an insuring
19 entity or self-insurer and is not covered by insurance, the facility or
20 provider named in the claim must report the closed claim to the
21 commissioner if the claim resulted in a final:

22 (a) Judgment in any amount;

23 (b) Settlement or payment in any amount; or

24 (c) Disposition of a medical malpractice claim resulting in no
25 payment by the health care facility or health care provider.

26 (3) Reports under this section must be filed with the commissioner
27 within sixty days after the claim is closed by the insuring entity or
28 self-insurer.

29 (4)(a) The commissioner may impose a fine of up to two hundred
30 fifty dollars per day per case against any insuring entity that
31 violates the requirements of this section. The total fine per case may
32 not exceed ten thousand dollars.

33 (b) The department of health may impose a fine of up to two hundred
34 fifty dollars per day per case against any facility or provider that
35 violates the requirements of this section. The total fine per case may
36 not exceed ten thousand dollars.

1 NEW SECTION. **Sec. 203.** The reports required under section 202 of
2 this act must contain the following data in a form and with coding
3 prescribed by the commissioner for each claim:

4 (1) A unique number assigned to the claim by the insuring entity or
5 self-insurer to serve as an identifier for the claim;

6 (2) The type of health care provider, including the provider's
7 medical specialty; the type of facility, if any, and the location
8 within the facility where the injury occurred;

9 (3) The date of the event that resulted in the claim;

10 (4) The county or counties in which the event that resulted in the
11 claim occurred;

12 (5) The date the claim was reported to the insuring entity, self-
13 insurer, facility, or provider;

14 (6) The date of suit, if filed;

15 (7) The claimant's age and sex;

16 (8) Specific information about the judgment or settlement
17 including:

18 (a) The date and amount of any judgment or settlement;

19 (b) Whether the settlement:

20 (i) Was the result of a judgment, arbitration, or mediation; and

21 (ii) Occurred before or after trial;

22 (c) For claims that result in a verdict or judgment that itemizes
23 damages:

24 (i) Economic damages, such as incurred and anticipated medical
25 expense and lost wages;

26 (ii) Noneconomic damages; and

27 (iii) Allocated loss adjustment expense, including but not limited
28 to court costs, attorneys' fees, and costs of expert witnesses;

29 (d) For claims that do not result in a verdict or judgment that
30 itemizes damages:

31 (i) Total damages; and

32 (ii) Allocated loss adjustment expense, including but not limited
33 to court costs, attorneys' fees, and costs of expert witnesses; and

34 (e) If there is no judgment or settlement:

35 (i) The date and reason for final disposition; and

36 (ii) The date the claim was closed; and

37 (9) The reason for the medical malpractice claim. The commissioner
38 shall use the same coding of reasons for malpractice claims as those

1 used for mandatory reporting to the national practitioner data bank, in
2 the federal department of health and human services, as provided in 42
3 U.S.C. Secs. 11131 and 11134, as amended.

4 NEW SECTION. **Sec. 204.** The commissioner must prepare aggregate
5 statistical summaries of closed claims based on calendar year data
6 submitted under section 202 of this act.

7 (1) At a minimum, data must be sorted by calendar year and calendar
8 incident year. The commissioner may also decide to display data in
9 other ways.

10 (2) The summaries must be available by April 30th of each year.

11 (3) Information included in an individual closed claim report
12 submitted by an insurer or self-insurer under this chapter is
13 confidential, is exempt from public disclosure, and may not be made
14 available by the commissioner to the public.

15 NEW SECTION. **Sec. 205.** Beginning in 2008, the commissioner must
16 prepare an annual report by June 30th that summarizes and analyzes the
17 closed claim reports for medical malpractice filed under section 202 of
18 this act and the annual financial reports filed by insurers writing
19 medical malpractice insurance in this state. The report must include:

20 (1) An analysis of closed claim reports of prior years for which
21 data are collected and show:

22 (a) Trends in the frequency and severity of claims payments;

23 (b) An itemization of economic and noneconomic damages;

24 (c) An itemization of allocated loss adjustment expenses;

25 (d) The types of medical malpractice for which claims have been
26 paid; and

27 (e) Any other information the commissioner determines illustrates
28 trends in closed claims;

29 (2) An analysis of the medical malpractice insurance market in
30 Washington state, including:

31 (a) An analysis of the financial reports of the insurers with a
32 combined market share of at least ninety percent of net written medical
33 malpractice premium in Washington state for the prior calendar year;

34 (b) A loss ratio analysis of medical malpractice insurance written
35 in Washington state; and

1 (c) A profitability analysis of each insurer writing medical
2 malpractice insurance;

3 (3) A comparison of loss ratios and the profitability of medical
4 malpractice insurance in Washington state to other states based on
5 financial reports filed with the national association of insurance
6 commissioners and any other source of information the commissioner
7 deems relevant;

8 (4) A summary of the rate filings for medical malpractice that have
9 been approved by the commissioner for the prior calendar year,
10 including an analysis of the trend of direct and incurred losses as
11 compared to prior years;

12 (5) The commissioner must post reports required by this section on
13 the internet no later than thirty days after they are due; and

14 (6) The commissioner may adopt rules that require insuring entities
15 and self-insurers required to report under section 202(1) of this act
16 to report data related to:

17 (a) The frequency and severity of open claims for the reporting
18 period;

19 (b) The aggregate amounts reserved for incurred claims;

20 (c) Changes in reserves from the previous reporting period; and

21 (d) Any other information that helps the commissioner monitor
22 losses and claims development in the Washington state medical
23 malpractice insurance market.

24 NEW SECTION. **Sec. 206.** The commissioner shall adopt all rules
25 needed to implement this chapter. The rules shall identify which
26 insuring entity or self-insurer has the primary obligation to report a
27 closed claim when more than one insuring entity or self-insurer is
28 providing medical malpractice liability coverage to a single health
29 care provider or a single health care facility that has been named in
30 a claim. The rules may also specify standards and methodology for the
31 reporting by the insuring entities and self-insurers. To ensure that
32 claimants, health care providers, health care facilities, and self-
33 insurers cannot be individually identified when data is disclosed to
34 the public, the commissioner shall adopt rules that require the
35 protection of information that, in combination, could result in the
36 ability to identify the claimant, health care provider, health care

1 facility, or self-insurer in a particular claim or collection of
2 claims.

3 NEW SECTION. **Sec. 207.** A new section is added to chapter 7.70 RCW
4 to read as follows:

5 In any action filed under this chapter that results in a final:

- 6 (1) Judgment in any amount;
7 (2) Settlement or payment in any amount; or
8 (3) Disposition resulting in no indemnity payment,

9 the claimant or his or her attorney shall report to the office of the
10 insurance commissioner on forms provided by the commissioner any court
11 costs, attorneys' fees, or costs of expert witnesses incurred in
12 pursuing the action.

13 NEW SECTION. **Sec. 208.** If the national association of insurance
14 commissioners adopts model medical malpractice reporting standards, the
15 insurance commissioner must analyze the model standards and report to
16 the legislature on or before the December 1st subsequent to the
17 adoption of the model standards. The report must include an analysis
18 of any differences between the model standards and sections 201 through
19 206 of this act and make recommendations, if any, regarding possible
20 legislative changes. The report must be made to the house of
21 representatives committees on health care; financial institutions and
22 insurance; and judiciary and the senate committees on health and long-
23 term care; financial institutions, housing and consumer protection; and
24 judiciary.

25 NEW SECTION. **Sec. 209.** A new section is added to chapter 42.17
26 RCW to read as follows:

27 Information in a closed claim report filed under section 203 of
28 this act that alone or in combination could result in the ability to
29 identify a claimant, health care provider, health care facility, or
30 self-insurer involved in a particular claim is exempt from disclosure
31 under this chapter.

32 **Underwriting Standards**

1 NEW SECTION. **Sec. 210.** A new section is added to chapter 48.19
2 RCW to read as follows:

3 (1) For the purposes of this section, "underwrite" means the
4 process of selecting, rejecting, or pricing a risk, and includes each
5 of these processes:

6 (a) Evaluation, selection, and classification of risk;

7 (b) Application of rates, rating rules, and classification plans to
8 risks that are accepted; and

9 (c) Determining eligibility for:

10 (i) Coverage provisions;

11 (ii) Providing or limiting the amount of coverage or policy limits;

12 or

13 (iii) Premium payment plans.

14 (2) Each medical malpractice insurer must file its underwriting
15 rules, guidelines, criteria, standards, or other information the
16 insurer uses to underwrite medical malpractice coverage. However, an
17 insurer is excluded from this requirement if the insurer is ordered
18 into rehabilitation under chapter 48.31 or 48.99 RCW.

19 (a) Every filing of underwriting information must identify and
20 explain:

21 (i) The class, type, and extent of coverage provided by the
22 insurer;

23 (ii) Any changes that have occurred to the underwriting standards;
24 and

25 (iii) How underwriting changes are expected to affect future
26 losses.

27 (b) The information under (a) of this subsection must be filed with
28 the commissioner at least thirty days before it becomes effective and
29 is subject to public disclosure upon receipt by the commissioner.

30 NEW SECTION. **Sec. 211.** A new section is added to chapter 48.18
31 RCW to read as follows:

32 (1) For the purposes of this section:

33 (a) "Adverse action" includes, but is not limited to, the
34 following:

35 (i) Cancellation, denial, or nonrenewal of medical malpractice
36 insurance coverage;

1 (ii) Charging a higher insurance premium for medical malpractice
2 insurance than would have been charged, whether the charge is by any of
3 the following:

4 (A) Application of a rating rule;

5 (B) Assignment to a rating tier that does not have the lowest
6 available rates; or

7 (C) Placement with an affiliate company that does not offer the
8 lowest rates available to the insured within the affiliate group of
9 insurance companies; or

10 (iii) Any reduction or adverse or unfavorable change in the terms
11 of coverage or amount of any medical malpractice insurance, including,
12 but not limited to, the following: Coverage provided to the insured
13 health care provider is not as broad in scope as coverage requested by
14 the insured health care provider but is available to other insured
15 health care providers of the insurer or any affiliate.

16 (b) "Affiliate" has the same meaning as in RCW 48.31B.005(1).

17 (c) "Claim" means a demand for payment by an allegedly injured
18 third party under the terms and conditions of an insurance contract.

19 (d) "Tier" has the same meaning as in RCW 48.18.545(1)(h).

20 (2) When an insurer takes adverse action against an insured, the
21 insurer may consider the following factors only in combination with
22 other substantive underwriting factors:

23 (a) An insured has inquired about the nature or scope of coverage
24 under a medical malpractice insurance policy;

25 (b) An insured has notified the insurer, pursuant to the provisions
26 of the insurance contract, about a potential claim, which did not
27 ultimately result in the filing of a claim; or

28 (c) A claim was closed without payment.

29 **Cancellation or Nonrenewal of Liability Insurance Policies**

30 **Sec. 212.** RCW 48.18.290 and 1997 c 85 s 1 are each amended to read
31 as follows:

32 (1) Cancellation by the insurer of any policy which by its terms is
33 cancellable at the option of the insurer, or of any binder based on
34 such policy which does not contain a clearly stated expiration date,
35 may be effected as to any interest only upon compliance with the
36 following:

1 (a)(i) For policies other than medical malpractice liability
2 insurance: Written notice of such cancellation, accompanied by the
3 actual reason therefor, must be actually delivered or mailed to the
4 named insured not less than forty-five days prior to the effective date
5 of the cancellation (~~((except for cancellation of insurance policies~~
6 ~~for))~~);

7 (ii) For policies that provide medical malpractice liability
8 insurance: Written notice of such cancellation, accompanied by the
9 actual reason therefore, must be actually delivered or mailed to the
10 named insured not less than ninety days prior to the effective date of
11 the cancellation;

12 (iii) For policies canceled due to nonpayment of premiums,
13 ((which)) written notice ((shall be)) must be actually delivered or
14 mailed to the named insured not less than ten days prior to ((such date
15 and except for cancellation of fire insurance policies)) the effective
16 date of the cancellation; and

17 (iv) For fire insurance policies canceled under chapter 48.53 RCW,
18 ((which)) written notice ((shall not be)) must be actually delivered or
19 mailed to the named insured not less than five days prior to ((such
20 date)) the effective date of the cancellation;

21 (b) Like notice must also be so delivered or mailed to each
22 mortgagee, pledgee, or other person shown by the policy to have an
23 interest in any loss which may occur thereunder. For purposes of this
24 subsection (1)(b), "delivered" includes electronic transmittal,
25 facsimile, or personal delivery.

26 (2) The mailing of any such notice shall be effected by depositing
27 it in a sealed envelope, directed to the addressee at his or her last
28 address as known to the insurer or as shown by the insurer's records,
29 with proper prepaid postage affixed, in a letter depository of the
30 United States post office. The insurer shall retain in its records any
31 such item so mailed, together with its envelope, which was returned by
32 the post office upon failure to find, or deliver the mailing to, the
33 addressee.

34 (3) The affidavit of the individual making or supervising such a
35 mailing, shall constitute prima facie evidence of such facts of the
36 mailing as are therein affirmed.

37 (4) The portion of any premium paid to the insurer on account of
38 the policy, unearned because of the cancellation and in amount as

1 computed on the pro rata basis, must be actually paid to the insured or
2 other person entitled thereto as shown by the policy or by any
3 endorsement thereon, or be mailed to the insured or such person as soon
4 as possible, and no later than forty-five days after the date of notice
5 of cancellation to the insured for homeowners', dwelling fire, and
6 private passenger auto. Any such payment may be made by cash, or by
7 check, bank draft, or money order.

8 (5) This section shall not apply to contracts of life or disability
9 insurance without provision for cancellation prior to the date to which
10 premiums have been paid, or to contracts of insurance procured under
11 the provisions of chapter 48.15 RCW.

12 **Sec. 213.** RCW 48.18.2901 and 2002 c 347 s 1 are each amended to
13 read as follows:

14 (1) Each insurer shall be required to renew any contract of
15 insurance subject to RCW 48.18.290 unless one of the following
16 situations exists:

17 (a) The insurer gives the named insured at least forty-five or
18 ninety days' notice in writing as provided for in RCW 48.18.290(1)(a)
19 (i) or (ii), that it (~~proposes to refuse to renew~~) will not renew the
20 insurance contract upon its expiration date; and sets forth in that
21 writing the actual reason for refusing to renew;

22 (b) At least twenty days prior to its expiration date, the insurer
23 has communicated, either directly or through its agent, its willingness
24 to renew in writing to the named insured and has included in that
25 writing a statement of the amount of the premium or portion thereof
26 required to be paid by the insured to renew the policy, and the insured
27 fails to discharge when due his or her obligation in connection with
28 the payment of such premium or portion thereof;

29 (c) The insured has procured equivalent coverage prior to the
30 expiration of the policy period;

31 (d) The contract is evidenced by a written binder containing a
32 clearly stated expiration date which has expired according to its
33 terms; or

34 (e) The contract clearly states that it is not renewable, and is
35 for a specific line, subclassification, or type of coverage that is not
36 offered on a renewable basis. This subsection (1)(e) does not restrict
37 the authority of the insurance commissioner under this code.

1 (2) Any insurer failing to include in the notice required by
2 subsection (1)(b) of this section the amount of any increased premium
3 resulting from a change of rates and an explanation of any change in
4 the contract provisions shall renew the policy if so required by that
5 subsection according to the rates and contract provisions applicable to
6 the expiring policy. However, renewal based on the rates and contract
7 provisions applicable to the expiring policy shall not prevent the
8 insurer from making changes in the rates and/or contract provisions of
9 the policy once during the term of its renewal after at least twenty
10 days' advance notice of such change has been given to the named
11 insured.

12 (3) Renewal of a policy shall not constitute a waiver or estoppel
13 with respect to grounds for cancellation which existed before the
14 effective date of such renewal, or with respect to cancellation of fire
15 policies under chapter 48.53 RCW.

16 (4) "Renewal" or "to renew" means the issuance and delivery by an
17 insurer of a contract of insurance replacing at the end of the contract
18 period a contract of insurance previously issued and delivered by the
19 same insurer, or the issuance and delivery of a certificate or notice
20 extending the term of a contract beyond its policy period or term.
21 However, (a) any contract of insurance with a policy period or term of
22 six months or less whether or not made continuous for successive terms
23 upon the payment of additional premiums shall for the purpose of RCW
24 48.18.290 and 48.18.293 through 48.18.295 be considered as if written
25 for a policy period or term of six months; and (b) any policy written
26 for a term longer than one year or any policy with no fixed expiration
27 date, shall, for the purpose of RCW 48.18.290 and 48.18.293 through
28 48.18.295, be considered as if written for successive policy periods or
29 terms of one year.

30 (5) A midterm blanket reduction in rate, approved by the
31 commissioner, for medical malpractice insurance shall not be considered
32 a renewal for purposes of this section.

33 **Prior Approval of Medical Malpractice Insurance Rates**

34 **Sec. 214.** RCW 48.18.100 and 2005 c 223 s 8 are each amended to
35 read as follows:

36 (1) No insurance policy form or application form where written

1 application is required and is to be attached to the policy, or printed
2 life or disability rider or endorsement form may be issued, delivered,
3 or used unless it has been filed with and approved by the commissioner.

4 This section does not apply to:

5 (a) Surety bond forms;

6 (b) Forms filed under RCW 48.18.103;

7 (c) Forms exempted from filing requirements by the commissioner
8 under RCW 48.18.103;

9 (d) Manuscript policies, riders, or endorsements of unique
10 character designed for and used with relation to insurance upon a
11 particular subject; or

12 (e) Contracts of insurance procured under the provisions of chapter
13 48.15 RCW.

14 (2) Every such filing containing a certification, in a form
15 approved by the commissioner, by either the chief executive officer of
16 the insurer or by an actuary who is a member of the American academy of
17 actuaries, attesting that the filing complies with Title 48 RCW and
18 Title 284 of the Washington Administrative Code, may be used by the
19 insurer immediately after filing with the commissioner. The
20 commissioner may order an insurer to cease using a certified form upon
21 the grounds set forth in RCW 48.18.110. This subsection does not apply
22 to certain types of policy forms designated by the commissioner by
23 rule.

24 (3) Except as provided in RCW 48.18.103, every filing that does not
25 contain a certification pursuant to subsection (2) of this section must
26 be made not less than thirty days in advance of issuance, delivery, or
27 use. At the expiration of the thirty days, the filed form shall be
28 deemed approved unless prior thereto it has been affirmatively approved
29 or disapproved by order of the commissioner. The commissioner may
30 extend by not more than an additional fifteen days the period within
31 which he or she may affirmatively approve or disapprove any form, by
32 giving notice of the extension before expiration of the initial thirty-
33 day period. At the expiration of the period that has been extended,
34 and in the absence of prior affirmative approval or disapproval, the
35 form shall be deemed approved. The commissioner may withdraw any
36 approval at any time for cause. By approval of any form for immediate
37 use, the commissioner may waive any unexpired portion of the initial
38 thirty-day waiting period.

1 (4) The commissioner's order disapproving any form or withdrawing
2 a previous approval must state the grounds for disapproval.

3 (5) No form may knowingly be issued or delivered as to which the
4 commissioner's approval does not then exist.

5 (6) The commissioner may, by rule, exempt from the requirements of
6 this section any class or type of insurance policy forms if filing and
7 approval is not desirable or necessary for the protection of the
8 public.

9 (7) Every member or subscriber to a rating organization must adhere
10 to the form filings made on its behalf by the organization. Deviations
11 from the organization are permitted only when filed with the
12 commissioner in accordance with this chapter.

13 (8) Medical malpractice insurance form filings are subject to the
14 provisions of this section.

15 **Sec. 215.** RCW 48.18.103 and 2005 c 223 s 9 are each amended to
16 read as follows:

17 (1) It is the intent of the legislature to assist the purchasers of
18 commercial property casualty insurance by allowing policies to be
19 issued more expeditiously and provide a more competitive market for
20 forms.

21 (2) Commercial property casualty policies may be issued prior to
22 filing the forms.

23 (3) All commercial property casualty forms must be filed with the
24 commissioner within thirty days after an insurer issues any policy
25 using them. This subsection does not apply to:

26 (a) Types or classes of forms that the commissioner exempts from
27 filing by rule; and

28 (b) Manuscript policies, riders, or endorsements of unique
29 character designed for and used with relation to insurance upon a
30 particular subject.

31 (4) If, within thirty days after a commercial property casualty
32 form has been filed, the commissioner finds that the form does not meet
33 the requirements of this chapter, the commissioner shall disapprove the
34 form and give notice to the insurer or rating organization that made
35 the filing, specifying how the form fails to meet the requirements and
36 stating when, within a reasonable period thereafter, the form shall be

1 deemed no longer effective. The commissioner may extend the time for
2 review an additional fifteen days by giving notice to the insurer prior
3 to the expiration of the original thirty-day period.

4 (5) Upon a final determination of a disapproval of a policy form
5 under subsection (4) of this section, the insurer must amend any
6 previously issued disapproved form by endorsement to comply with the
7 commissioner's disapproval.

8 (6) For purposes of this section, "commercial property casualty"
9 means insurance pertaining to a business, profession, occupation,
10 nonprofit organization, or public entity for the lines of property and
11 casualty insurance defined in RCW 48.11.040, 48.11.050, 48.11.060, or
12 48.11.070, but does not mean medical malpractice insurance.

13 (7) Except as provided in subsection (5) of this section, the
14 disapproval shall not affect any contract made or issued prior to the
15 expiration of the period set forth in the notice of disapproval.

16 (8) Every member or subscriber to a rating organization must adhere
17 to the form filings made on its behalf by the organization. An insurer
18 may deviate from forms filed on its behalf by an organization only if
19 the insurer files the forms with the commissioner in accordance with
20 this chapter.

21 (9) In the event a hearing is held on the actions of the
22 commissioner under subsection (4) of this section, the burden of proof
23 shall be on the commissioner.

24 **Sec. 216.** RCW 48.19.043 and 2003 c 248 s 7 are each amended to
25 read as follows:

26 (1) It is the intent of the legislature to assist the purchasers of
27 commercial property casualty insurance by allowing policies to be
28 issued more expeditiously and provide a more competitive market for
29 rates.

30 (2) Notwithstanding the provisions of RCW 48.19.040(1), commercial
31 property casualty policies may be issued prior to filing the rates.
32 All commercial property casualty rates shall be filed with the
33 commissioner within thirty days after an insurer issues any policy
34 using them.

35 (3) If, within thirty days after a commercial property casualty
36 rate has been filed, the commissioner finds that the rate does not meet
37 the requirements of this chapter, the commissioner shall disapprove the

1 filing and give notice to the insurer or rating organization that made
2 the filing, specifying how the filing fails to meet the requirements
3 and stating when, within a reasonable period thereafter, the filing
4 shall be deemed no longer effective. The commissioner may extend the
5 time for review another fifteen days by giving notice to the insurer
6 prior to the expiration of the original thirty-day period.

7 (4) Upon a final determination of a disapproval of a rate filing
8 under subsection (3) of this section, the insurer shall issue an
9 endorsement changing the rate to comply with the commissioner's
10 disapproval from the date the rate is no longer effective.

11 (5) For purposes of this section, "commercial property casualty"
12 means insurance pertaining to a business, profession, occupation,
13 nonprofit organization, or public entity for the lines of property and
14 casualty insurance defined in RCW 48.11.040, 48.11.050, 48.11.060, or
15 48.11.070, but does not mean medical malpractice insurance.

16 (6) Except as provided in subsection (4) of this section, the
17 disapproval shall not affect any contract made or issued prior to the
18 expiration of the period set forth in the notice of disapproval.

19 (7) In the event a hearing is held on the actions of the
20 commissioner under subsection (3) of this section, the burden of proof
21 is on the commissioner.

22 **Sec. 217.** RCW 48.19.060 and 1997 c 428 s 4 are each amended to
23 read as follows:

24 (1) The commissioner shall review a filing as soon as reasonably
25 possible after made, to determine whether it meets the requirements of
26 this chapter.

27 (2) Except as provided in RCW 48.19.070 and 48.19.043:

28 (a) No such filing shall become effective within thirty days after
29 the date of filing with the commissioner, which period may be extended
30 by the commissioner for an additional period not to exceed fifteen days
31 if he or she gives notice within such waiting period to the insurer or
32 rating organization which made the filing that he or she needs such
33 additional time for the consideration of the filing. The commissioner
34 may, upon application and for cause shown, waive such waiting period or
35 part thereof as to a filing that he or she has not disapproved.

36 (b) A filing shall be deemed to meet the requirements of this

1 chapter unless disapproved by the commissioner within the waiting
2 period or any extension thereof.

3 (3) Medical malpractice insurance rate filings are subject to the
4 provisions of this section.

5 **PART III - HEALTH CARE LIABILITY REFORM**

6 **Statutes of Limitations and Repose**

7 NEW SECTION. **Sec. 301.** The purpose of this section and section
8 302 of this act is to respond to the court's decision in *DeYoung v.*
9 *Providence Medical Center*, 136 Wn.2d 136 (1998), by expressly stating
10 the legislature's rationale for the eight-year statute of repose in RCW
11 4.16.350.

12 The legislature recognizes that the eight-year statute of repose
13 alone may not solve the crisis in the medical insurance industry.
14 However, to the extent that the eight-year statute of repose has an
15 effect on medical malpractice insurance, that effect will tend to
16 reduce rather than increase the cost of malpractice insurance.

17 Whether or not the statute of repose has the actual effect of
18 reducing insurance costs, the legislature finds it will provide
19 protection against claims, however few, that are stale, based on
20 untrustworthy evidence, or that place undue burdens on defendants.

21 In accordance with the court's opinion in *DeYoung*, the legislature
22 further finds that compelling even one defendant to answer a stale
23 claim is a substantial wrong, and setting an outer limit to the
24 operation of the discovery rule is an appropriate aim.

25 The legislature further finds that an eight-year statute of repose
26 is a reasonable time period in light of the need to balance the
27 interests of injured plaintiffs and the health care industry.

28 The legislature intends to reenact RCW 4.16.350 with respect to the
29 eight-year statute of repose and specifically set forth for the court
30 the legislature's legitimate rationale for adopting the eight-year
31 statute of repose. The legislature further intends that the eight-year
32 statute of repose reenacted by section 302 of this act be applied to
33 actions commenced on or after the effective date of this act.

1 **Sec. 302.** RCW 4.16.350 and 1998 c 147 s 1 are each reenacted to
2 read as follows:

3 Any civil action for damages for injury occurring as a result of
4 health care which is provided after June 25, 1976 against:

5 (1) A person licensed by this state to provide health care or
6 related services, including, but not limited to, a physician,
7 osteopathic physician, dentist, nurse, optometrist, podiatric physician
8 and surgeon, chiropractor, physical therapist, psychologist,
9 pharmacist, optician, physician's assistant, osteopathic physician's
10 assistant, nurse practitioner, or physician's trained mobile intensive
11 care paramedic, including, in the event such person is deceased, his
12 estate or personal representative;

13 (2) An employee or agent of a person described in subsection (1) of
14 this section, acting in the course and scope of his employment,
15 including, in the event such employee or agent is deceased, his estate
16 or personal representative; or

17 (3) An entity, whether or not incorporated, facility, or
18 institution employing one or more persons described in subsection (1)
19 of this section, including, but not limited to, a hospital, clinic,
20 health maintenance organization, or nursing home; or an officer,
21 director, employee, or agent thereof acting in the course and scope of
22 his employment, including, in the event such officer, director,
23 employee, or agent is deceased, his estate or personal representative;
24 based upon alleged professional negligence shall be commenced within
25 three years of the act or omission alleged to have caused the injury or
26 condition, or one year of the time the patient or his representative
27 discovered or reasonably should have discovered that the injury or
28 condition was caused by said act or omission, whichever period expires
29 later, except that in no event shall an action be commenced more than
30 eight years after said act or omission: PROVIDED, That the time for
31 commencement of an action is tolled upon proof of fraud, intentional
32 concealment, or the presence of a foreign body not intended to have a
33 therapeutic or diagnostic purpose or effect, until the date the patient
34 or the patient's representative has actual knowledge of the act of
35 fraud or concealment, or of the presence of the foreign body; the
36 patient or the patient's representative has one year from the date of
37 the actual knowledge in which to commence a civil action for damages.

1 For purposes of this section, notwithstanding RCW 4.16.190, the
2 knowledge of a custodial parent or guardian shall be imputed to a
3 person under the age of eighteen years, and such imputed knowledge
4 shall operate to bar the claim of such minor to the same extent that
5 the claim of an adult would be barred under this section. Any action
6 not commenced in accordance with this section shall be barred.

7 For purposes of this section, with respect to care provided after
8 June 25, 1976, and before August 1, 1986, the knowledge of a custodial
9 parent or guardian shall be imputed as of April 29, 1987, to persons
10 under the age of eighteen years.

11 This section does not apply to a civil action based on intentional
12 conduct brought against those individuals or entities specified in this
13 section by a person for recovery of damages for injury occurring as a
14 result of childhood sexual abuse as defined in RCW 4.16.340(5).

15 **Sec. 303.** RCW 4.16.190 and 1993 c 232 s 1 are each amended to read
16 as follows:

17 (1) Unless otherwise provided in this section, if a person entitled
18 to bring an action mentioned in this chapter, except for a penalty or
19 forfeiture, or against a sheriff or other officer, for an escape, be at
20 the time the cause of action accrued either under the age of eighteen
21 years, or incompetent or disabled to such a degree that he or she
22 cannot understand the nature of the proceedings, such incompetency or
23 disability as determined according to chapter 11.88 RCW, or imprisoned
24 on a criminal charge prior to sentencing, the time of such disability
25 shall not be a part of the time limited for the commencement of action.

26 (2) Subsection (1) of this section with respect to a person under
27 the age of eighteen years does not apply to the time limited for the
28 commencement of an action under RCW 4.16.350.

29 **Expert Witnesses**

30 NEW SECTION. **Sec. 304.** A new section is added to chapter 7.70 RCW
31 to read as follows:

32 (1) In an action against a health care provider under this chapter,
33 an expert may not provide testimony at trial unless the expert meets
34 the following criteria:

35 (a) Has expertise in the condition at issue in the action; and

1 (b) At the time of the occurrence of the incident at issue in the
2 action, or at the time of retirement in the case of an expert who
3 retired no sooner than five years prior to the time the action is
4 commenced, was either:

5 (i) Engaged in active practice in the same or similar area of
6 practice or specialty as the defendant; or

7 (ii) Teaching at an accredited health professions school or an
8 accredited or affiliated academic or clinical training program in the
9 same or similar area of practice or specialty as the defendant,
10 including instruction regarding the particular condition at issue.

11 (2) Upon motion of a party, the court may waive the requirements of
12 subsection (1) of this section and allow an expert who does not meet
13 those requirements to testify at trial if the court finds that:

14 (a) Extensive efforts were made by the party to locate an expert
15 who meets the criteria under subsection (1) of this section, but none
16 was willing and available to testify; and

17 (b) The proposed expert is qualified to be an expert witness by
18 virtue of the person's training, experience, and knowledge.

19 NEW SECTION. **Sec. 305.** A new section is added to chapter 7.70 RCW
20 to read as follows:

21 An expert opinion provided in the course of an action against a
22 health care provider under this chapter must be corroborated by
23 admissible evidence, such as, but not limited to, treatment or practice
24 protocols or guidelines developed by health care specialty
25 organizations, objective academic research, clinical trials or studies,
26 or widely accepted clinical practices.

27 NEW SECTION. **Sec. 306.** A new section is added to chapter 7.70 RCW
28 to read as follows:

29 In any action under this chapter, each side shall presumptively be
30 entitled to only two independent experts on an issue, except upon a
31 showing of good cause. Where there are multiple parties on a side and
32 the parties cannot agree as to which independent experts will be called
33 on an issue, the court, upon a showing of good cause, shall allow
34 additional experts on an issue to be called as the court deems
35 appropriate.

1 period of time to file the certificate of merit, not to exceed ninety
2 days, if the court finds there is good cause for the extension.

3 (5)(a) Failure to file a certificate of merit that complies with
4 the requirements of this section is grounds for dismissal of the case.

5 (b) If a case is dismissed for failure to file a certificate of
6 merit that complies with the requirements of this section, the filing
7 of the claim against the health care provider shall not be used against
8 the health care provider in professional liability insurance rate
9 setting, personal credit history, or professional licensing and
10 credentialing.

11 **Encouraging Offers of Settlement**

12 NEW SECTION. **Sec. 309.** A new section is added to chapter 7.70 RCW
13 to read as follows:

14 (1) In an action under this chapter where a claimant makes an offer
15 of settlement that complies with subsection (2) of this section, or
16 where a defendant makes an offer of settlement that complies with
17 subsection (2) of this section and has previously made a disclosure
18 that complies with subsection (3) of this section, the court may, in
19 its discretion, award reasonable attorneys' fees and statutory costs to
20 a prevailing party. In making the determination of whether or not
21 reasonable attorneys' fees should be awarded to a prevailing party, the
22 court may consider:

23 (a) Whether the party who rejected or failed to accept the offer of
24 settlement was substantially justified in bringing the case to trial;

25 (b) The extent to which additional relevant and material facts or
26 information became known after the offer was rejected or not accepted;

27 (c) Whether the offer of settlement was made in good faith;

28 (d) The closeness of questions of fact and law at issue in the
29 case;

30 (e) Whether a party engaged in conduct that unduly or unreasonably
31 delayed the resolution of the proceeding;

32 (f) Whether the circumstances make an award unjust; and

33 (g) Any other factor the court deems appropriate under the
34 circumstances of the case.

35 (2) An offer of settlement must be made in writing and served on
36 the opposing party at least fifteen days before trial and not before

1 thirty days after the completion of the service and filing of the
2 summons and complaint. The offer must remain open for a period of not
3 less than ten days.

4 (3) A defendant has made the disclosure required under subsection
5 (1) of this section if, within seven days after the defendant learned
6 that the claimant suffered an unanticipated outcome resulting from the
7 provision of health care involving the defendant, the defendant
8 disclosed the unanticipated outcome to the claimant, made an apology or
9 expression of sympathy regarding the unanticipated outcome, and
10 provided assurances that steps would be taken to prevent similar
11 occurrences in the future.

12 (4) An offer of settlement shall not be filed with the court or
13 communicated to the trier of fact until after judgment in the case, at
14 which point a copy of the offer of settlement shall be filed with the
15 court for the purpose of allowing the court to determine whether an
16 award of reasonable attorneys' fees is appropriate under the
17 circumstances of the case.

18 (5) If the court determines that an award of reasonable attorneys'
19 fees to a prevailing party is appropriate under this section, the court
20 shall consider the factors in RCW 7.70.070 in determining the amount of
21 reasonable attorneys' fees to be awarded. The award of reasonable
22 attorneys' fees shall be limited to attorneys' fees incurred from the
23 date of commencement of the trial.

24 (6) For the purposes of this section, "prevailing party" means a
25 party who makes an offer of settlement that is either rejected or not
26 accepted by the opposing party, and who improves his or her position at
27 trial relative to his or her offer of settlement.

28 **Voluntary Arbitration**

29 NEW SECTION. **Sec. 310.** This chapter applies to any cause of
30 action for damages for personal injury or wrongful death based on
31 alleged professional negligence in the provision of health care where
32 all parties to the action have agreed to submit the dispute to
33 arbitration under this chapter in accordance with the requirements of
34 section 311 of this act. Any contract or other agreement entered into
35 prior to the commencement of an action that purports to require a party
36 to elect arbitration under this chapter is void and unenforceable.

1 NEW SECTION. **Sec. 311.** (1) Parties in an action covered under
2 section 310 of this act may elect to submit the dispute to arbitration
3 under this chapter only in accordance with the requirements in this
4 section.

5 (a) A claimant may elect to submit the dispute to arbitration under
6 this chapter by including such election in the complaint filed at the
7 commencement of the action. A defendant may elect to submit the
8 dispute to arbitration under this chapter by including such election in
9 the defendant's answer to the complaint. The dispute will be submitted
10 to arbitration under this chapter only if all parties to the action
11 elect to submit the dispute to arbitration.

12 (b) If the parties do not initially elect to submit the dispute to
13 arbitration in accordance with (a) of this subsection, the parties may
14 make such an election at any time during the pendency of the action by
15 filing a stipulation with the court in which all parties to the action
16 agree to submit the dispute to arbitration under this chapter.

17 (2) A party that does not initially elect to submit a dispute to
18 arbitration under this chapter must file a declaration with the court
19 that meets the following requirements:

20 (a) In the case of a claimant, the declaration must be filed at the
21 time of commencing the action and must state that the attorney
22 representing the claimant presented the claimant with a copy of the
23 provisions of this chapter before commencing the action and that the
24 claimant elected not to submit the dispute to arbitration under this
25 chapter; and

26 (b) In the case of a defendant, the declaration must be filed at
27 the time of filing the answer and must state that the attorney
28 representing the defendant presented the defendant with a copy of the
29 provisions of this chapter before filing the defendant's answer and
30 that the defendant elected not to submit the dispute to arbitration
31 under this chapter.

32 NEW SECTION. **Sec. 312.** (1) An arbitrator shall be selected by
33 agreement of the parties no later than forty-five days after: (a) The
34 date all defendants elected arbitration in the answer where the parties
35 elected arbitration in the initial complaint and answer; or (b) the
36 date of the stipulation where the parties agreed to enter into

1 arbitration after the commencement of the action through a stipulation
2 filed with the court. The parties may agree to select more than one
3 arbitrator to conduct the arbitration.

4 (2) If the parties are unable to agree to an arbitrator by the time
5 specified in subsection (1) of this section, each side may submit the
6 names of three arbitrators to the court, and the court shall select an
7 arbitrator from among the submitted names within fifteen days of being
8 notified that the parties are unable to agree to an arbitrator. If
9 none of the parties submit any names of potential arbitrators, the
10 court shall select an arbitrator.

11 NEW SECTION. Sec. 313. The arbitrator may conduct the arbitration
12 in such manner as the arbitrator considers appropriate so as to aid in
13 the fair and expeditious disposition of the proceeding subject to the
14 requirements of this section and section 314 of this act.

15 (1)(a) Except as provided in (b) of this subsection, each side is
16 entitled to two experts on the issue of liability, two experts on the
17 issue of damages, and one rebuttal expert.

18 (b) Where there are multiple parties on one side, the arbitrator
19 shall determine the number of experts that are allowed based on the
20 minimum number of experts necessary to ensure a fair and economic
21 resolution of the action.

22 (2)(a) Unless the arbitrator determines that exceptional
23 circumstances require additional discovery, each party is entitled to
24 the following discovery from any other party:

- 25 (i) Twenty-five interrogatories, including subparts;
- 26 (ii) Ten requests for admission; and
- 27 (iii) In accordance with applicable court rules:
 - 28 (A) Requests for production of documents and things, and for entry
 - 29 upon land for inspection and other purposes; and
 - 30 (B) Requests for physical and mental examinations of persons.

31 (b) The parties shall be entitled to the following depositions:

32 (i) Depositions of parties and any expert that a party expects to
33 call as a witness. Except by order of the arbitrator for good cause
34 shown, the length of the deposition of a party or an expert witness
35 shall be limited to four hours.

36 (ii) Depositions of other witnesses. Unless the arbitrator
37 determines that exceptional circumstances require additional

1 depositions, the total number of depositions of persons who are not
2 parties or expert witnesses is limited to five depositions per side,
3 each of which may last no longer than two hours in length. In the
4 deposition of a fact witness, each side is entitled to examine for one
5 hour of the deposition.

6 (3) An arbitrator may issue a subpoena for the attendance of a
7 witness and for the production of records and other evidence at any
8 hearing and may administer oaths. A subpoena must be served in the
9 manner for service of subpoenas in a civil action and, upon motion to
10 the court by a party to the arbitration proceeding or the arbitrator,
11 enforced in the manner for enforcement of subpoenas in a civil action.

12 NEW SECTION. **Sec. 314.** (1) An arbitration under this chapter
13 shall be conducted according to the time frames specified in this
14 section. The time frames provided in this section run from the date
15 all defendants have agreed to arbitration in their answers where the
16 parties elected arbitration in the initial complaint and answer, and
17 from the date of the execution of the stipulation where the parties
18 agreed to enter into arbitration after the commencement of the action
19 through a stipulation filed with the court. The arbitrator shall issue
20 a case scheduling order in every case specifying the dates by which the
21 requirements of (b) through (g) of this subsection must be completed.

22 (a) Within forty-five days, the claimant shall provide stipulations
23 for all relevant medical records to the defendants.

24 (b) Within one hundred twenty days, the claimant shall disclose to
25 the defendants the names and curriculum vitae or other documentation of
26 qualifications of any expert the claimant expects to call as a witness.

27 (c) Within one hundred forty days, each defendant shall disclose to
28 the claimants the names and curriculum vitae or other documentation of
29 qualifications of any expert the defendant expects to call as a
30 witness.

31 (d) Within one hundred sixty days, each party shall disclose to the
32 other parties the name and curriculum vitae or other documentation of
33 qualifications of any rebuttal expert the party expects to call as a
34 witness.

35 (e) Within two hundred forty days, all discovery shall be
36 completed.

1 (f) Within two hundred fifty days, mandatory mediation as required
2 by RCW 7.70.100 shall be completed. The arbitrator for the dispute may
3 not serve as the mediator in the mediation.

4 (g) Within two hundred seventy days, the arbitration hearing shall
5 commence.

6 (2) It is the express public policy of the legislature that
7 arbitration hearings under this chapter be commenced no later than ten
8 months after the parties elect to submit the dispute to arbitration.
9 The arbitrator may grant a continuance of the commencement of the
10 arbitration hearing only where a party shows that exceptional
11 circumstances create an undue and unavoidable hardship on the party.

12 NEW SECTION. **Sec. 315.** (1) The arbitrator shall issue a decision
13 in writing and signed by the arbitrator within fourteen days after the
14 completion of the arbitration hearing and shall promptly deliver a copy
15 of the decision to each of the parties or their attorneys.

16 (2) The arbitrator may not make an award of damages under this
17 chapter that exceeds one million dollars for both economic and
18 noneconomic damages.

19 (3) The arbitrator may not make an award of damages under this
20 chapter under a theory of ostensible agency liability.

21 (4) The arbitrator shall make a finding as to whether a claim,
22 counterclaim, cross-claim, or defense advanced by a party was frivolous
23 as defined in RCW 4.84.185.

24 (5) If the arbitrator makes an award of damages to the claimant,
25 the arbitrator shall make a finding as to whether the claimant suffered
26 serious mental or physical injury as a result of the professional
27 negligence of the defendant or defendants.

28 (6) The arbitrator shall review the reasonableness of each party's
29 attorneys' fees under the provisions of RCW 4.24.005.

30 (7) The fees and expenses of the arbitrator shall be paid by the
31 nonprevailing parties.

32 NEW SECTION. **Sec. 316.** After a party to the arbitration
33 proceeding receives notice of a decision, the party may file a motion
34 with the court for a judgment in accordance with the decision, at which
35 time the court shall issue such a judgment unless the decision is
36 modified, corrected, or vacated as provided in section 317 of this act.

1 NEW SECTION. Sec. 317. There is no right to a trial de novo on an
2 appeal of the arbitrator's decision. An appeal of the arbitrator's
3 decision is limited to the bases for appeal provided in RCW 7.04.160
4 (1) through (4) and 7.04.170, or equivalent provisions in a successor
5 statute.

6 NEW SECTION. Sec. 318. The provisions of chapter 7.04 RCW do not
7 apply to arbitrations conducted under this chapter except to the extent
8 specifically provided in this chapter.

9 **Sec. 319.** RCW 7.04.010 and 1947 c 209 s 1 are each amended to read
10 as follows:

11 Two or more parties may agree in writing to submit to arbitration,
12 in conformity with the provisions of this chapter, any controversy
13 which may be the subject of an action existing between them at the time
14 of the agreement to submit, or they may include in a written agreement
15 a provision to settle by arbitration any controversy thereafter arising
16 between them out of or in relation to such agreement. Such agreement
17 shall be valid, enforceable and irrevocable save upon such grounds as
18 exist in law or equity for the revocation of any agreement.

19 The provisions of this chapter shall not apply to any arbitration
20 agreement between employers and employees or between employers and
21 associations of employees, and as to any such agreement the parties
22 thereto may provide for any method and procedure for the settlement of
23 existing or future disputes and controversies, and such procedure shall
24 be valid, enforceable and irrevocable save upon such grounds as exist
25 in law or equity for the revocation of any agreement.

26 The provisions of this chapter do not apply to arbitrations under
27 chapter 7.--- RCW (sections 310 through 318 of this act) except to the
28 extent provided in that chapter.

29 Collateral Sources

30 **Sec. 320.** RCW 7.70.080 and 1975-'76 2nd ex.s. c 56 s 13 are each
31 amended to read as follows:

32 Any party may present evidence to the trier of fact that the
33 ((~~patient~~)) plaintiff has already been compensated for the injury
34 complained of from any source except the assets of the ((~~patient, his~~))

1 plaintiff, the plaintiff's representative, or ((his)) the plaintiff's
2 immediate family((, or insurance purchased with such assets)). In the
3 event such evidence is admitted, the plaintiff may present evidence of
4 an obligation to repay such compensation and evidence of any amount
5 paid by the plaintiff, or his or her representative or immediate
6 family, to secure the right to the compensation. ((Insurance bargained
7 for or provided on behalf of an employee shall be considered insurance
8 purchased with the assets of the employee.)) Compensation as used in
9 this section shall mean payment of money or other property to or on
10 behalf of the ((patient)) plaintiff, rendering of services to the
11 ((patient)) plaintiff free of charge to the ((patient)) plaintiff, or
12 indemnification of expenses incurred by or on behalf of the ((patient))
13 plaintiff. Notwithstanding this section, evidence of compensation by
14 a defendant health care provider may be offered only by that provider.

15 **Preventing Frivolous Lawsuits**

16 NEW SECTION. Sec. 321. A new section is added to chapter 7.70 RCW
17 to read as follows:

18 In any action under this section, an attorney that has drafted, or
19 assisted in drafting and filing an action, counterclaim, cross-claim,
20 third-party claim, or a defense to a claim, upon signature and filing,
21 certifies that to the best of the party's or attorney's knowledge,
22 information, and belief, formed after reasonable inquiry it is not
23 frivolous, and is well grounded in fact and is warranted by existing
24 law or a good faith argument for the extension, modification, or
25 reversal of existing law, and that it is not interposed for any
26 improper purpose, such as to harass or to cause frivolous litigation.
27 If an action is signed and filed in violation of this rule, the court,
28 upon motion or upon its own initiative, may impose upon the person who
29 signed it, a represented party, or both, an appropriate sanction, which
30 may include an order to pay to the other party or parties the amount of
31 the reasonable expenses incurred because of the filing of the action,
32 counterclaim, cross-claim, third-party claim, or a defense to a claim,
33 including a reasonable attorney fee. The procedures governing the
34 enforcement of RCW 4.84.185 shall apply to this section.

1 **PART IV - MISCELLANEOUS PROVISIONS**

2 NEW SECTION. **Sec. 401.** Part headings and subheadings used in this
3 act are not any part of the law.

4 NEW SECTION. **Sec. 402.** (1) Sections 110 through 113 of this act
5 constitute a new chapter in Title 70 RCW.

6 (2) Sections 201 through 206 of this act constitute a new chapter
7 in Title 48 RCW.

8 (3) Sections 310 through 318 of this act constitute a new chapter
9 in Title 7 RCW.

10 NEW SECTION. **Sec. 403.** If any provision of this act or its
11 application to any person or circumstance is held invalid, the
12 remainder of the act or the application of the provision to other
13 persons or circumstances is not affected.

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