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**SUBSTITUTE HOUSE BILL 2292**

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**State of Washington**

**59th Legislature**

**2005 Regular Session**

**By** House Committee on Judiciary (originally sponsored by Representatives Lantz, Cody, Campbell, Kirby, Flannigan, Williams, Linville, Springer, Clibborn, Wood, Fromhold, Morrell, Hunt, Moeller, Green, Kilmer, Conway, O'Brien, Sells, Kenney, Kessler, Chase, Upthegrove, Ormsby, Lovick, McCoy and Santos)

READ FIRST TIME 03/29/05.

1 AN ACT Relating to improving health care by increasing patient  
2 safety, reducing medical errors, reforming medical malpractice  
3 insurance, and resolving medical malpractice claims fairly without  
4 imposing mandatory limits on damage awards or fees; amending RCW  
5 5.64.010, 4.24.260, 18.71.015, 18.130.160, 18.130.172, 43.70.510,  
6 48.18.290, 48.18.2901, 48.18.100, 48.18.103, 48.19.043, 48.19.060,  
7 4.16.190, 7.04.010, and 7.70.080; reenacting and amending RCW  
8 69.41.010; reenacting RCW 4.16.350; adding new sections to chapter  
9 18.130 RCW; adding new sections to chapter 7.70 RCW; adding a new  
10 section to chapter 42.17 RCW; adding a new section to chapter 48.19  
11 RCW; adding a new section to chapter 48.18 RCW; adding a new chapter to  
12 Title 70 RCW; adding a new chapter to Title 48 RCW; adding a new  
13 chapter to Title 7 RCW; creating new sections; prescribing penalties;  
14 and providing for submission of this act to a vote of the people.

15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

16 NEW SECTION. **Sec. 1.** The legislature finds that access to safe,  
17 affordable health care is one of the most important issues facing the  
18 citizens of Washington state. The legislature further finds that the  
19 rising cost of medical malpractice insurance has caused some

1 physicians, particularly those in high-risk specialties such as  
2 obstetrics and emergency room practice, to be unavailable when and  
3 where the citizens need them the most. The answers to these problems  
4 are varied and complex, requiring comprehensive solutions that  
5 encourage patient safety practices, increase oversight of medical  
6 malpractice insurance, and making the civil justice system more  
7 understandable, fair, and efficient for all the participants. The  
8 legislature finds that neither of the initiatives, Initiative 330 or  
9 Initiative 336, contain comprehensive, real solutions to the problems  
10 they are attempting to solve, and for this reason, offers the following  
11 single alternative to both of these initiatives to the citizens of this  
12 state.

13 It is the intent of the legislature to prioritize patient safety  
14 and the prevention of medical errors above all other considerations as  
15 legal changes are made to address the problem of high malpractice  
16 insurance premiums. Thousands of patients are injured each year as a  
17 result of medical errors, many of which can be avoided by supporting  
18 health care providers, facilities, and carriers in their efforts to  
19 reduce the incidence of those mistakes. It is also the legislature's  
20 intent to provide incentives to settle cases before resorting to court,  
21 and to provide the option of a more fair, efficient, and streamlined  
22 alternative to trials for those for whom settlement negotiations do not  
23 work. Finally, it is the intent of the legislature to provide the  
24 insurance commissioner with the tools and information necessary to  
25 regulate medical malpractice insurance rates and policies so that they  
26 are fair to both the insurers and the insured.

## 27 PART I - PATIENT SAFETY

### 28 Encouraging Patient Safety Through Communications With Patients

29 **Sec. 101.** RCW 5.64.010 and 1975-'76 2nd ex.s. c 56 s 3 are each  
30 amended to read as follows:

31 (1) In any civil action against a health care provider for personal  
32 injuries which is based upon alleged professional negligence ((and  
33 which is against:

34 (1) A person licensed by this state to provide health care or  
35 related services, including, but not limited to, a physician,

1 osteopathic physician, dentist, nurse, optometrist, podiatrist,  
2 chiropractor, physical therapist, psychologist, pharmacist, optician,  
3 physician's assistant, osteopathic physician's assistant, nurse  
4 practitioner, or physician's trained mobile intensive care paramedic,  
5 including, in the event such person is deceased, his estate or personal  
6 representative;

7 (2) An employee or agent of a person described in subsection (1) of  
8 this section, acting in the course and scope of his employment,  
9 including, in the event such employee or agent is deceased, his estate  
10 or personal representative; or

11 (3) An entity, whether or not incorporated, facility, or  
12 institution employing one or more persons described in subsection (1)  
13 of this section, including, but not limited to, a hospital, clinic,  
14 health maintenance organization, or nursing home; or an officer,  
15 director, employee, or agent thereof acting in the course and scope of  
16 his employment, including, in the event such officer, director,  
17 employee, or agent is deceased, his estate or personal  
18 representative;)), or in any arbitration or mediation proceeding  
19 related to such civil action, evidence of furnishing or offering or  
20 promising to pay medical, hospital, or similar expenses occasioned by  
21 an injury is not admissible ((to prove liability for the injury)).

22 (2)(a) In a civil action against a health care provider for  
23 personal injuries that is based upon alleged professional negligence,  
24 or in any arbitration or mediation proceeding related to such civil  
25 action, a statement, affirmation, gesture, or conduct identified in (b)  
26 of this subsection is inadmissible as evidence if:

27 (i) More than twenty days before commencement of trial it was  
28 conveyed by a health care provider to the injured person, or to a  
29 person specified in RCW 7.70.065(1); and

30 (ii) It relates to the discomfort, pain, suffering, injury, or  
31 death of the injured person as the result of the alleged professional  
32 negligence.

33 (b) (a) of this subsection applies to:

34 (i) Any statement, affirmation, gesture, or conduct expressing  
35 apology, fault, sympathy, commiseration, condolence, compassion, or a  
36 general sense of benevolence; or

37 (ii) Any statement or affirmation regarding remedial actions that

1 may be taken to address the act or omission that is the basis for the  
2 allegation of negligence.

3 **Encouraging Reports of Unprofessional Conduct or Lack of**  
4 **Capacity to Practice Safely**

5 **Sec. 102.** RCW 4.24.260 and 1994 sp.s. c 9 s 701 are each amended  
6 to read as follows:

7 ~~((Physicians licensed under chapter 18.71 RCW, dentists licensed~~  
8 ~~under chapter 18.32 RCW, and pharmacists licensed under chapter 18.64~~  
9 ~~RCW)) Any member of a health profession listed under RCW 18.130.040~~  
10 ~~who, in good faith, makes a report, files charges, or presents evidence~~  
11 ~~against another member of ((their)) a health profession based on the~~  
12 ~~claimed ((incompetency or gross misconduct)) unprofessional conduct as~~  
13 ~~provided in RCW 18.130.180 or inability to practice with reasonable~~  
14 ~~skill and safety to consumers by reason of any physical or mental~~  
15 ~~condition as provided in RCW 18.130.170 of such person before the~~  
16 ~~((medical quality assurance commission established under chapter 18.71~~  
17 ~~RCW, in a proceeding under chapter 18.32 RCW, or to the board of~~  
18 ~~pharmacy under RCW 18.64.160)) agency, board, or commission responsible~~  
19 ~~for disciplinary activities for the person's profession under chapter~~  
20 ~~18.130 RCW, shall be immune from civil action for damages arising out~~  
21 ~~of such activities. A person prevailing upon the good faith defense~~  
22 ~~provided for in this section is entitled to recover expenses and~~  
23 ~~reasonable attorneys' fees incurred in establishing the defense.~~

24 **Medical Quality Assurance Commission Consumer Membership**

25 **Sec. 103.** RCW 18.71.015 and 1999 c 366 s 4 are each amended to  
26 read as follows:

27 The Washington state medical quality assurance commission is  
28 established, consisting of thirteen individuals licensed to practice  
29 medicine in the state of Washington under this chapter, two individuals  
30 who are licensed as physician assistants under chapter 18.71A RCW, and  
31 ~~((four)) six individuals who are members of the public. At least two~~  
32 ~~of the public members shall not be from the health care industry and~~  
33 ~~shall be representatives of patient advocacy groups or organizations.~~  
34 Each congressional district now existing or hereafter created in the

1 state must be represented by at least one physician member of the  
2 commission. The terms of office of members of the commission are not  
3 affected by changes in congressional district boundaries. Public  
4 members of the commission may not be a member of any other health care  
5 licensing board or commission, or have a fiduciary obligation to a  
6 facility rendering health services regulated by the commission, or have  
7 a material or financial interest in the rendering of health services  
8 regulated by the commission.

9 The members of the commission shall be appointed by the governor.  
10 Members of the initial commission may be appointed to staggered terms  
11 of one to four years, and thereafter all terms of appointment shall be  
12 for four years. The governor shall consider such physician and  
13 physician assistant members who are recommended for appointment by the  
14 appropriate professional associations in the state. In appointing the  
15 initial members of the commission, it is the intent of the legislature  
16 that, to the extent possible, the existing members of the board of  
17 medical examiners and medical disciplinary board repealed under section  
18 336, chapter 9, Laws of 1994 sp. sess. be appointed to the commission.  
19 No member may serve more than two consecutive full terms. Each member  
20 shall hold office until a successor is appointed.

21 Each member of the commission must be a citizen of the United  
22 States, must be an actual resident of this state, and, if a physician,  
23 must have been licensed to practice medicine in this state for at least  
24 five years.

25 The commission shall meet as soon as practicable after appointment  
26 and elect officers each year. Meetings shall be held at least four  
27 times a year and at such place as the commission determines and at such  
28 other times and places as the commission deems necessary. A majority  
29 of the commission members appointed and serving constitutes a quorum  
30 for the transaction of commission business.

31 The affirmative vote of a majority of a quorum of the commission is  
32 required to carry any motion or resolution, to adopt any rule, or to  
33 pass any measure. The commission may appoint panels consisting of at  
34 least three members. A quorum for the transaction of any business by  
35 a panel is a minimum of three members. A majority vote of a quorum of  
36 the panel is required to transact business delegated to it by the  
37 commission.

1 Each member of the commission shall be compensated in accordance  
2 with RCW 43.03.265 and in addition thereto shall be reimbursed for  
3 travel expenses incurred in carrying out the duties of the commission  
4 in accordance with RCW 43.03.050 and 43.03.060. Any such expenses  
5 shall be paid from funds appropriated to the department of health.

6 Whenever the governor is satisfied that a member of a commission  
7 has been guilty of neglect of duty, misconduct, or malfeasance or  
8 misfeasance in office, the governor shall file with the secretary of  
9 state a statement of the causes for and the order of removal from  
10 office, and the secretary shall forthwith send a certified copy of the  
11 statement of causes and order of removal to the last known post office  
12 address of the member.

13 Vacancies in the membership of the commission shall be filled for  
14 the unexpired term by appointment by the governor.

15 The members of the commission are immune from suit in an action,  
16 civil or criminal, based on its disciplinary proceedings or other  
17 official acts performed in good faith as members of the commission.

18 Whenever the workload of the commission requires, the commission  
19 may request that the secretary appoint pro tempore members of the  
20 commission. When serving, pro tempore members of the commission have  
21 all of the powers, duties, and immunities, and are entitled to all of  
22 the emoluments, including travel expenses, of regularly appointed  
23 members of the commission.

#### 24 Health Care Provider Discipline

25 **Sec. 104.** RCW 18.130.160 and 2001 c 195 s 1 are each amended to  
26 read as follows:

27 Upon a finding, after hearing, that a license holder or applicant  
28 has committed unprofessional conduct or is unable to practice with  
29 reasonable skill and safety due to a physical or mental condition, the  
30 disciplining authority may consider the imposition of sanctions, taking  
31 into account any prior findings of fact under RCW 18.130.110, any  
32 stipulations to informal disposition under RCW 18.130.172, and any  
33 action taken by other in-state or out-of-state disciplining  
34 authorities, and issue an order providing for one or any combination of  
35 the following:

- 36 (1) Revocation of the license;

- 1 (2) Suspension of the license for a fixed or indefinite term;
- 2 (3) Restriction or limitation of the practice;
- 3 (4) Requiring the satisfactory completion of a specific program of
- 4 remedial education or treatment;
- 5 (5) The monitoring of the practice by a supervisor approved by the
- 6 disciplining authority;
- 7 (6) Censure or reprimand;
- 8 (7) Compliance with conditions of probation for a designated period
- 9 of time;
- 10 (8) Payment of a fine for each violation of this chapter, not to
- 11 exceed five thousand dollars per violation. Funds received shall be
- 12 placed in the health professions account;
- 13 (9) Denial of the license request;
- 14 (10) Corrective action;
- 15 (11) Refund of fees billed to and collected from the consumer;
- 16 (12) A surrender of the practitioner's license in lieu of other
- 17 sanctions, which must be reported to the federal data bank.

18 Except as otherwise provided in section 106 of this act, any of the  
19 actions under this section may be totally or partly stayed by the  
20 disciplining authority. In determining what action is appropriate, the  
21 disciplining authority must first consider what sanctions are necessary  
22 to protect or compensate the public. Only after such provisions have  
23 been made may the disciplining authority consider and include in the  
24 order requirements designed to rehabilitate the license holder or  
25 applicant. All costs associated with compliance with orders issued  
26 under this section are the obligation of the license holder or  
27 applicant.

28 The licensee or applicant may enter into a stipulated disposition  
29 of charges that includes one or more of the sanctions of this section,  
30 but only after a statement of charges has been issued and the licensee  
31 has been afforded the opportunity for a hearing and has elected on the  
32 record to forego such a hearing. The stipulation shall either contain  
33 one or more specific findings of unprofessional conduct or inability to  
34 practice, or a statement by the licensee acknowledging that evidence is  
35 sufficient to justify one or more specified findings of unprofessional  
36 conduct or inability to practice. The stipulation entered into  
37 pursuant to this subsection shall be considered formal disciplinary  
38 action for all purposes.

1           **Sec. 105.** RCW 18.130.172 and 2000 c 171 s 29 are each amended to  
2 read as follows:

3           (1) Except for those acts of unprofessional conduct specified in  
4 section 106 of this act, prior to serving a statement of charges under  
5 RCW 18.130.090 or 18.130.170, the disciplinary authority may furnish a  
6 statement of allegations to the licensee or applicant along with a  
7 detailed summary of the evidence relied upon to establish the  
8 allegations and a proposed stipulation for informal resolution of the  
9 allegations. These documents shall be exempt from public disclosure  
10 until such time as the allegations are resolved either by stipulation  
11 or otherwise.

12           (2) The disciplinary authority and the applicant or licensee may  
13 stipulate that the allegations may be disposed of informally in  
14 accordance with this subsection. The stipulation shall contain a  
15 statement of the facts leading to the filing of the complaint; the act  
16 or acts of unprofessional conduct alleged to have been committed or the  
17 alleged basis for determining that the applicant or licensee is unable  
18 to practice with reasonable skill and safety; a statement that the  
19 stipulation is not to be construed as a finding of either  
20 unprofessional conduct or inability to practice; an acknowledgement  
21 that a finding of unprofessional conduct or inability to practice, if  
22 proven, constitutes grounds for discipline under this chapter; and an  
23 agreement on the part of the licensee or applicant that the sanctions  
24 set forth in RCW 18.130.160, except RCW 18.130.160 (1), (2), (6), and  
25 (8), may be imposed as part of the stipulation, except that no fine may  
26 be imposed but the licensee or applicant may agree to reimburse the  
27 disciplinary authority the costs of investigation and processing the  
28 complaint up to an amount not exceeding one thousand dollars per  
29 allegation; and an agreement on the part of the disciplinary authority  
30 to forego further disciplinary proceedings concerning the allegations.  
31 A stipulation entered into pursuant to this subsection shall not be  
32 considered formal disciplinary action.

33           (3) If the licensee or applicant declines to agree to disposition  
34 of the charges by means of a stipulation pursuant to subsection (2) of  
35 this section, the disciplinary authority may proceed to formal  
36 disciplinary action pursuant to RCW 18.130.090 or 18.130.170.

37           (4) Upon execution of a stipulation under subsection (2) of this  
38 section by both the licensee or applicant and the disciplinary

1 authority, the complaint is deemed disposed of and shall become subject  
2 to public disclosure on the same basis and to the same extent as other  
3 records of the disciplinary authority. Should the licensee or  
4 applicant fail to pay any agreed reimbursement within thirty days of  
5 the date specified in the stipulation for payment, the disciplinary  
6 authority may seek collection of the amount agreed to be paid in the  
7 same manner as enforcement of a fine under RCW 18.130.165.

8 NEW SECTION. **Sec. 106.** A new section is added to chapter 18.130  
9 RCW to read as follows:

10 (1) The disciplining authority shall revoke the license of a  
11 license holder who is found, in three unrelated orders under RCW  
12 18.130.110 in a ten-year period, to have engaged in three separate  
13 courses of unprofessional conduct based upon any combination of the  
14 following:

15 (a) Any violation of RCW 18.130.180(4) that causes or substantially  
16 contributes to the death of or severe injury to a patient or creates a  
17 significant risk of harm to the public;

18 (b) Any violation of RCW 18.130.180(6) that creates a significant  
19 risk of harm to the public;

20 (c) Any violation of RCW 18.130.180(7) that causes or substantially  
21 contributes to the death of or severe injury to a patient or creates a  
22 significant risk of harm to the public;

23 (d) Any violation of RCW 18.130.180(9);

24 (e) Any violation of RCW 18.130.180(17), except gross misdemeanors;

25 (f) Any violation of RCW 18.130.180(23) that causes or  
26 substantially contributes to the death of or severe injury to a patient  
27 or creates a significant risk of harm to the public;

28 (g) Any violation of RCW 18.130.180(24) based upon an act of abuse  
29 to a client or patient; and

30 (h) Any violation of RCW 18.130.180(24) based upon sexual contact  
31 with a client or patient.

32 (2) For the purposes of subsection (1) of this section, a ten-year  
33 period commences upon the completion of all conditions and obligations  
34 imposed for the acts identified in subsection (1)(a) through (h) of  
35 this section.

36 (3) An order that includes a finding of mitigating circumstances  
37 for an act of unprofessional conduct may be issued and, except for (a)

1 of this subsection, applied one time for any license holder or  
2 applicant for a license, and if so, that order does not count as one of  
3 the three orders that triggers a license revocation for purposes of  
4 this section. A finding of mitigating circumstances under (a) of this  
5 subsection may be issued and applied as many times as the license  
6 holder meets the criteria for such a finding and does not count as one  
7 of the three orders that triggers the revocation of a license for the  
8 purposes of this section. Except for (a) of this subsection, after a  
9 finding of mitigating circumstances is issued and applied, no  
10 subsequent orders under this section may consider any mitigating  
11 circumstances. The following mitigating circumstances may be  
12 considered:

13 (a) For subsection (1)(a) of this section, the act involved a high-  
14 risk procedure, there was no lower-risk alternative to that procedure,  
15 the patient was informed of the risks of the procedure and consented to  
16 the procedure anyway, and prior to the institution of disciplinary  
17 actions the license holder took appropriate remedial measures;

18 (b) There is a strong potential for rehabilitation of the license  
19 holder; or

20 (c) There is a strong potential for remedial education and training  
21 to prevent future harm to the public.

22 (4) Nothing in this section limits the ability of the disciplining  
23 authority to impose any sanction, including revocation, for a single  
24 violation of any subsection of RCW 18.130.180.

25 (5) Notwithstanding RCW 9.96A.020(1), revocation of a license under  
26 this section is not subject to a petition for reinstatement under RCW  
27 18.130.150.

28 (6) Revocation of a license under this section is subject to appeal  
29 as provided in RCW 18.130.140.

30 **Burden of Proof for License Suspension or Revocation**

31 NEW SECTION. **Sec. 107.** The legislature finds that under the  
32 Washington Constitution, the legislative branch of government has  
33 plenary authority over medical practice and the right to set policy for  
34 the disciplining of health care practitioners. While medical  
35 professionals have a right to due process before their professional  
36 license may be taken away, citizens have equally significant concerns

1 for protection against incompetent or dishonest practitioners. The  
2 legislature further finds that in carefully balancing the interests of  
3 all concerned, a substantial and significant evidence standard of proof  
4 most appropriately calibrates the balance of interests between the  
5 practitioner and the public.

6 NEW SECTION. **Sec. 108.** A new section is added to chapter 18.130  
7 RCW to read as follows:

8 Except as otherwise provided by statute or the provisions of this  
9 section, the burden of proof in all proceedings brought under this  
10 chapter is a preponderance of the evidence. In a disciplinary  
11 proceeding under this chapter involving the suspension or revocation of  
12 the license of a health care professional licensed under chapter 18.57  
13 or 18.71 RCW, the burden of proof is substantial and significant  
14 evidence. A substantial and significant evidence standard is a higher  
15 standard of proof than a preponderance of the evidence standard and a  
16 lower standard of proof than a clear and convincing evidence standard  
17 and shall be based on the kind of evidence that reasonably prudent  
18 persons are accustomed to relying on in the conduct of their affairs.

19 NEW SECTION. **Sec. 109.** In the event that the Washington supreme  
20 court or other court of competent jurisdiction rules or affirms that  
21 section 108 of this act is unconstitutional, then the prescribed  
22 standard of proof set forth in section 108 of this act takes effect  
23 upon the ratification of a state constitutional amendment that empowers  
24 the legislature to enact a standard of proof in health care  
25 professional disciplinary proceedings or upon the enactment by the  
26 United States congress of a law permitting such standard of proof,  
27 whichever occurs first.

28 **Increasing Patient Safety Through**  
29 **Disclosure and Analysis of Adverse Events**

30 NEW SECTION. **Sec. 110.** The definitions in this section apply  
31 throughout this chapter unless the context clearly requires otherwise.

32 (1) "Adverse event" means any of the following events or  
33 occurrences:

1 (a) An unanticipated death or major permanent loss of function, not  
2 related to the natural course of a patient's illness or underlying  
3 condition;

4 (b) A patient suicide while the patient was under care in the  
5 hospital;

6 (c) An infant abduction or discharge to the wrong family;

7 (d) Sexual assault or rape of a patient or staff member while in  
8 the hospital;

9 (e) A hemolytic transfusion reaction involving administration of  
10 blood or blood products having major blood group incompatibilities;

11 (f) Surgery performed on the wrong patient or wrong body part;

12 (g) A failure or major malfunction of a facility system such as the  
13 heating, ventilation, fire alarm, fire sprinkler, electrical,  
14 electronic information management, or water supply which affects any  
15 patient diagnosis, treatment, or care service within the facility; or

16 (h) A fire which affects any patient diagnosis, treatment, or care  
17 area of the facility.

18 The term does not include an incident.

19 (2) "Ambulatory surgical facility" means any distinct entity that  
20 operates exclusively for the purpose of providing surgical services to  
21 patients not requiring hospitalization, whether or not the facility is  
22 certified under Title XVIII of the federal social security act.

23 (3) "Childbirth center" means a facility licensed under chapter  
24 18.46 RCW.

25 (4) "Correctional medical facility" means a part or unit of a  
26 correctional facility operated by the department of corrections under  
27 chapter 72.10 RCW that provides medical services for lengths of stay in  
28 excess of twenty-four hours to offenders.

29 (5) "Department" means the department of health.

30 (6) "Health care worker" means an employee, independent contractor,  
31 licensee, or other individual who is directly involved in the delivery  
32 of health services in a medical facility.

33 (7) "Hospital" means a facility licensed under chapter 70.41 RCW.

34 (8) "Incident" means an event, occurrence, or situation involving  
35 the clinical care of a patient in a medical facility which:

36 (a) Results in unanticipated injury to a patient that is less  
37 severe than death or major permanent loss of function and is not

1 related to the natural course of the patient's illness or underlying  
2 condition; or

3 (b) Could have injured the patient but did not either cause an  
4 unanticipated injury or require the delivery of additional health care  
5 services to the patient.

6 The term does not include an adverse event.

7 (9) "Medical facility" means an ambulatory surgical facility,  
8 childbirth center, hospital, psychiatric hospital, or correctional  
9 medical facility.

10 (10) "Psychiatric hospital" means a hospital facility licensed as  
11 a psychiatric hospital under chapter 71.12 RCW.

12 NEW SECTION. **Sec. 111.** (1) Each medical facility shall report to  
13 the department the occurrence of any adverse event. The report must be  
14 submitted to the department within forty-five days after occurrence of  
15 the event has been confirmed.

16 (2) The report shall be filed in a format specified by the  
17 department after consultation with medical facilities. It shall  
18 identify the facility but shall not include any identifying information  
19 for any of the health care professionals, facility employees, or  
20 patients involved. This provision does not modify the duty of a  
21 hospital to make a report to the department of health or a disciplinary  
22 authority if a licensed practitioner has committed unprofessional  
23 conduct as defined in RCW 18.130.180.

24 (3) Any medical facility or health care worker may report an  
25 incident to the department. The report shall be filed in a format  
26 specified by the department after consultation with medical facilities  
27 and shall identify the facility but shall not include any identifying  
28 information for any of the health care professionals, facility  
29 employees, or patients involved. This provision does not modify the  
30 duty of a hospital to make a report to the department of health or a  
31 disciplinary authority if a licensed practitioner has committed  
32 unprofessional conduct as defined in RCW 18.130.180.

33 (4) If, in the course of investigating a complaint received from an  
34 employee of a licensed medical facility, the department determines that  
35 the facility has not undertaken efforts to investigate the occurrence  
36 of an adverse event, the department shall direct the facility to  
37 undertake an investigation of the event. If a complaint related to a

1 potential adverse event involves care provided in an ambulatory  
2 surgical facility, the department shall notify the facility and request  
3 that they undertake an investigation of the event. The protections of  
4 RCW 43.70.075 apply to complaints related to adverse events or  
5 incidents that are submitted in good faith by employees of medical  
6 facilities.

7 NEW SECTION. **Sec. 112.** The department shall:

8 (1) Receive reports of adverse events and incidents under section  
9 111 of this act;

10 (2) Investigate adverse events;

11 (3) Establish a system for medical facilities and the health care  
12 workers of a medical facility to report adverse events and incidents,  
13 which shall be accessible twenty-four hours a day, seven days a week;

14 (4) Adopt rules as necessary to implement this act;

15 (5) Directly or by contract:

16 (a) Collect, analyze, and evaluate data regarding reports of  
17 adverse events and incidents, including the identification of  
18 performance indicators and patterns in frequency or severity at certain  
19 medical facilities or in certain regions of the state;

20 (b) Develop recommendations for changes in health care practices  
21 and procedures, which may be instituted for the purpose of reducing the  
22 number and severity of adverse events and incidents;

23 (c) Directly advise reporting medical facilities of immediate  
24 changes that can be instituted to reduce adverse events and incidents;

25 (d) Issue recommendations to medical facilities on a facility-  
26 specific or on a statewide basis regarding changes, trends, and  
27 improvements in health care practices and procedures for the purpose of  
28 reducing the number and severity of adverse events and incidents.  
29 Prior to issuing recommendations, consideration shall be given to the  
30 following factors: Expectation of improved quality care,  
31 implementation feasibility, other relevant implementation practices,  
32 and the cost impact to patients, payers, and medical facilities.  
33 Statewide recommendations shall be issued to medical facilities on a  
34 continuing basis and shall be published and posted on the department's  
35 publicly accessible web site. The recommendations made to medical  
36 facilities under this section shall not be considered mandatory for

1 licensure purposes unless they are adopted by the department as rules  
2 pursuant to chapter 34.05 RCW; and

3 (e) Monitor implementation of reporting systems addressing adverse  
4 events or their equivalent in other states and make recommendations to  
5 the governor and the legislature as necessary for modifications to this  
6 chapter to keep the system as nearly consistent as possible with  
7 similar systems in other states;

8 (6) Report no later than January 1, 2007, and annually thereafter  
9 to the governor and the legislature on the department's activities  
10 under this act in the preceding year. The report shall include:

11 (a) The number of adverse events and incidents reported by medical  
12 facilities on a geographical basis and their outcomes;

13 (b) The information derived from the data collected including any  
14 recognized trends concerning patient safety; and

15 (c) Recommendations for statutory or regulatory changes that may  
16 help improve patient safety in the state.

17 The annual report shall be made available for public inspection and  
18 shall be posted on the department's web site;

19 (7) Conduct all activities under this section in a manner that  
20 preserves the confidentiality of documents, materials, or information  
21 made confidential by section 114 of this act.

22 NEW SECTION. **Sec. 113.** (1) Medical facilities licensed by the  
23 department shall have in place policies to assure that, when  
24 appropriate, information about unanticipated outcomes is provided to  
25 patients or their families or any surrogate decision makers identified  
26 pursuant to RCW 7.70.065. Notifications of unanticipated outcomes  
27 under this section do not constitute an acknowledgment or admission of  
28 liability, nor can the fact of notification or the content disclosed be  
29 introduced as evidence in a civil action.

30 (2) Beginning January 1, 2006, the department shall, during the  
31 annual survey of a licensed medical facility, ensure that the policy  
32 required in subsection (1) of this section is in place.

33 NEW SECTION. **Sec. 114.** When a report of an adverse event or  
34 incident under section 111 of this act is made by or through a  
35 coordinated quality improvement program under RCW 43.70.510 or  
36 70.41.200, or by a peer review committee under RCW 4.24.250,

1 information and documents, including complaints and incident reports,  
2 created specifically for and collected and maintained by a quality  
3 improvement committee for the purpose of preparing a report of an  
4 adverse event or incident shall be subject to the confidentiality  
5 protections of those laws and RCW 42.17.310(1)(hh).

6 **Coordinated Quality Improvement Programs**

7 **Sec. 115.** RCW 43.70.510 and 2004 c 145 s 2 are each amended to  
8 read as follows:

9 (1)(a) Health care institutions and medical facilities, other than  
10 hospitals, that are licensed by the department, professional societies  
11 or organizations, health care service contractors, health maintenance  
12 organizations, health carriers approved pursuant to chapter 48.43 RCW,  
13 and any other person or entity providing health care coverage under  
14 chapter 48.42 RCW that is subject to the jurisdiction and regulation of  
15 any state agency or any subdivision thereof may maintain a coordinated  
16 quality improvement program for the improvement of the quality of  
17 health care services rendered to patients and the identification and  
18 prevention of medical malpractice as set forth in RCW 70.41.200.

19 (b) All such programs shall comply with the requirements of RCW  
20 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h) as modified to  
21 reflect the structural organization of the institution, facility,  
22 professional societies or organizations, health care service  
23 contractors, health maintenance organizations, health carriers, or any  
24 other person or entity providing health care coverage under chapter  
25 48.42 RCW that is subject to the jurisdiction and regulation of any  
26 state agency or any subdivision thereof, unless an alternative quality  
27 improvement program substantially equivalent to RCW 70.41.200(1)(a) is  
28 developed. All such programs, whether complying with the requirement  
29 set forth in RCW 70.41.200(1)(a) or in the form of an alternative  
30 program, must be approved by the department before the discovery  
31 limitations provided in subsections (3) and (4) of this section and the  
32 exemption under RCW 42.17.310(1)(hh) and subsection (5) of this section  
33 shall apply. In reviewing plans submitted by licensed entities that  
34 are associated with physicians' offices, the department shall ensure  
35 that the exemption under RCW 42.17.310(1)(hh) and the discovery

1 limitations of this section are applied only to information and  
2 documents related specifically to quality improvement activities  
3 undertaken by the licensed entity.

4 (2) Health care provider groups of five or more providers may  
5 maintain a coordinated quality improvement program for the improvement  
6 of the quality of health care services rendered to patients and the  
7 identification and prevention of medical malpractice as set forth in  
8 RCW 70.41.200. For purposes of this section, a health care provider  
9 group may be a consortium of providers consisting of five or more  
10 providers in total. All such programs shall comply with the  
11 requirements of RCW 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h)  
12 as modified to reflect the structural organization of the health care  
13 provider group. All such programs must be approved by the department  
14 before the discovery limitations provided in subsections (3) and (4) of  
15 this section and the exemption under RCW 42.17.310(1)(hh) and  
16 subsection (5) of this section shall apply.

17 (3) Any person who, in substantial good faith, provides information  
18 to further the purposes of the quality improvement and medical  
19 malpractice prevention program or who, in substantial good faith,  
20 participates on the quality improvement committee shall not be subject  
21 to an action for civil damages or other relief as a result of such  
22 activity. Any person or entity participating in a coordinated quality  
23 improvement program that, in substantial good faith, shares information  
24 or documents with one or more other programs, committees, or boards  
25 under subsection (6) of this section is not subject to an action for  
26 civil damages or other relief as a result of the activity or its  
27 consequences. For the purposes of this section, sharing information is  
28 presumed to be in substantial good faith. However, the presumption may  
29 be rebutted upon a showing of clear, cogent, and convincing evidence  
30 that the information shared was knowingly false or deliberately  
31 misleading.

32 (4) Information and documents, including complaints and incident  
33 reports, created specifically for, and collected, and maintained by a  
34 quality improvement committee are not subject to discovery or  
35 introduction into evidence in any civil action, and no person who was  
36 in attendance at a meeting of such committee or who participated in the  
37 creation, collection, or maintenance of information or documents  
38 specifically for the committee shall be permitted or required to

1 testify in any civil action as to the content of such proceedings or  
2 the documents and information prepared specifically for the committee.  
3 This subsection does not preclude: (a) In any civil action, the  
4 discovery of the identity of persons involved in the medical care that  
5 is the basis of the civil action whose involvement was independent of  
6 any quality improvement activity; (b) in any civil action, the  
7 testimony of any person concerning the facts that form the basis for  
8 the institution of such proceedings of which the person had personal  
9 knowledge acquired independently of such proceedings; (c) in any civil  
10 action by a health care provider regarding the restriction or  
11 revocation of that individual's clinical or staff privileges,  
12 introduction into evidence information collected and maintained by  
13 quality improvement committees regarding such health care provider; (d)  
14 in any civil action challenging the termination of a contract by a  
15 state agency with any entity maintaining a coordinated quality  
16 improvement program under this section if the termination was on the  
17 basis of quality of care concerns, introduction into evidence of  
18 information created, collected, or maintained by the quality  
19 improvement committees of the subject entity, which may be under terms  
20 of a protective order as specified by the court; (e) in any civil  
21 action, disclosure of the fact that staff privileges were terminated or  
22 restricted, including the specific restrictions imposed, if any and the  
23 reasons for the restrictions; or (f) in any civil action, discovery and  
24 introduction into evidence of the patient's medical records required by  
25 rule of the department of health to be made regarding the care and  
26 treatment received.

27 (5) Information and documents created specifically for, and  
28 collected and maintained by a quality improvement committee are exempt  
29 from disclosure under chapter 42.17 RCW.

30 (6) A coordinated quality improvement program may share information  
31 and documents, including complaints and incident reports, created  
32 specifically for, and collected and maintained by a quality improvement  
33 committee or a peer review committee under RCW 4.24.250 with one or  
34 more other coordinated quality improvement programs maintained in  
35 accordance with this section or with RCW 70.41.200 or a peer review  
36 committee under RCW 4.24.250, for the improvement of the quality of  
37 health care services rendered to patients and the identification and  
38 prevention of medical malpractice. The privacy protections of chapter

1 70.02 RCW and the federal health insurance portability and  
2 accountability act of 1996 and its implementing regulations apply to  
3 the sharing of individually identifiable patient information held by a  
4 coordinated quality improvement program. Any rules necessary to  
5 implement this section shall meet the requirements of applicable  
6 federal and state privacy laws. Information and documents disclosed by  
7 one coordinated quality improvement program to another coordinated  
8 quality improvement program or a peer review committee under RCW  
9 4.24.250 and any information and documents created or maintained as a  
10 result of the sharing of information and documents shall not be subject  
11 to the discovery process and confidentiality shall be respected as  
12 required by subsection (4) of this section and RCW 4.24.250.

13 (7) The department of health shall adopt rules as are necessary to  
14 implement this section.

### 15 **Prescription Legibility**

16 NEW SECTION. **Sec. 116.** The legislature finds that prescription  
17 drug errors occur because the pharmacist or nurse cannot read the  
18 prescription from the physician or other provider with prescriptive  
19 authority. The legislature further finds that legible prescriptions  
20 can prevent these errors.

21 **Sec. 117.** RCW 69.41.010 and 2003 c 257 s 2 and 2003 c 140 s 11 are  
22 each reenacted and amended to read as follows:

23 As used in this chapter, the following terms have the meanings  
24 indicated unless the context clearly requires otherwise:

25 (1) "Administer" means the direct application of a legend drug  
26 whether by injection, inhalation, ingestion, or any other means, to the  
27 body of a patient or research subject by:

28 (a) A practitioner; or

29 (b) The patient or research subject at the direction of the  
30 practitioner.

31 (2) "Community-based care settings" include: Community residential  
32 programs for the developmentally disabled, certified by the department  
33 of social and health services under chapter 71A.12 RCW; adult family  
34 homes licensed under chapter 70.128 RCW; and boarding homes licensed

1 under chapter 18.20 RCW. Community-based care settings do not include  
2 acute care or skilled nursing facilities.

3 (3) "Deliver" or "delivery" means the actual, constructive, or  
4 attempted transfer from one person to another of a legend drug, whether  
5 or not there is an agency relationship.

6 (4) "Department" means the department of health.

7 (5) "Dispense" means the interpretation of a prescription or order  
8 for a legend drug and, pursuant to that prescription or order, the  
9 proper selection, measuring, compounding, labeling, or packaging  
10 necessary to prepare that prescription or order for delivery.

11 (6) "Dispenser" means a practitioner who dispenses.

12 (7) "Distribute" means to deliver other than by administering or  
13 dispensing a legend drug.

14 (8) "Distributor" means a person who distributes.

15 (9) "Drug" means:

16 (a) Substances recognized as drugs in the official United States  
17 pharmacopoeia, official homeopathic pharmacopoeia of the United States,  
18 or official national formulary, or any supplement to any of them;

19 (b) Substances intended for use in the diagnosis, cure, mitigation,  
20 treatment, or prevention of disease in man or animals;

21 (c) Substances (other than food, minerals or vitamins) intended to  
22 affect the structure or any function of the body of man or animals; and

23 (d) Substances intended for use as a component of any article  
24 specified in (a), (b), or (c) of this subsection. It does not include  
25 devices or their components, parts, or accessories.

26 (10) "Electronic communication of prescription information" means  
27 the communication of prescription information by computer, or the  
28 transmission of an exact visual image of a prescription by facsimile,  
29 or other electronic means for original prescription information or  
30 prescription refill information for a legend drug between an authorized  
31 practitioner and a pharmacy or the transfer of prescription information  
32 for a legend drug from one pharmacy to another pharmacy.

33 (11) "In-home care settings" include an individual's place of  
34 temporary and permanent residence, but does not include acute care or  
35 skilled nursing facilities, and does not include community-based care  
36 settings.

37 (12) "Legend drugs" means any drugs which are required by state law

1 or regulation of the state board of pharmacy to be dispensed on  
2 prescription only or are restricted to use by practitioners only.

3 (13) "Legible prescription" means a prescription or medication  
4 order issued by a practitioner that is capable of being read and  
5 understood by the pharmacist filling the prescription or the nurse or  
6 other practitioner implementing the medication order. A prescription  
7 must be hand printed, typewritten, or electronically generated.

8 (14) "Medication assistance" means assistance rendered by a  
9 nonpractitioner to an individual residing in a community-based care  
10 setting or in-home care setting to facilitate the individual's self-  
11 administration of a legend drug or controlled substance. It includes  
12 reminding or coaching the individual, handing the medication container  
13 to the individual, opening the individual's medication container, using  
14 an enabler, or placing the medication in the individual's hand, and  
15 such other means of medication assistance as defined by rule adopted by  
16 the department. A nonpractitioner may help in the preparation of  
17 legend drugs or controlled substances for self-administration where a  
18 practitioner has determined and communicated orally or by written  
19 direction that such medication preparation assistance is necessary and  
20 appropriate. Medication assistance shall not include assistance with  
21 intravenous medications or injectable medications, except prefilled  
22 insulin syringes.

23 (15) "Person" means individual, corporation, government or  
24 governmental subdivision or agency, business trust, estate, trust,  
25 partnership or association, or any other legal entity.

26 (16) "Practitioner" means:

27 (a) A physician under chapter 18.71 RCW, an osteopathic physician  
28 or an osteopathic physician and surgeon under chapter 18.57 RCW, a  
29 dentist under chapter 18.32 RCW, a podiatric physician and surgeon  
30 under chapter 18.22 RCW, a veterinarian under chapter 18.92 RCW, a  
31 registered nurse, advanced registered nurse practitioner, or licensed  
32 practical nurse under chapter 18.79 RCW, an optometrist under chapter  
33 18.53 RCW who is certified by the optometry board under RCW 18.53.010,  
34 an osteopathic physician assistant under chapter 18.57A RCW, a  
35 physician assistant under chapter 18.71A RCW, a naturopath licensed  
36 under chapter 18.36A RCW, a pharmacist under chapter 18.64 RCW, or,  
37 when acting under the required supervision of a dentist licensed under  
38 chapter 18.32 RCW, a dental hygienist licensed under chapter 18.29 RCW;

1 (b) A pharmacy, hospital, or other institution licensed,  
2 registered, or otherwise permitted to distribute, dispense, conduct  
3 research with respect to, or to administer a legend drug in the course  
4 of professional practice or research in this state; and

5 (c) A physician licensed to practice medicine and surgery or a  
6 physician licensed to practice osteopathic medicine and surgery in any  
7 state, or province of Canada, which shares a common border with the  
8 state of Washington.

9 (17) "Secretary" means the secretary of health or the secretary's  
10 designee.

### 11 **Medical Malpractice Premium Assistance**

12 NEW SECTION. **Sec. 118.** The department of health shall develop, in  
13 consultation with the department of revenue, a program to provide  
14 business and occupation tax credits for physicians who serve uninsured,  
15 medicare, and medicaid patients in a private practice or a reduced fee  
16 access program for the uninsured and shall submit proposed legislation  
17 to the legislature by December 15, 2005.

## 18 **PART II - INSURANCE INDUSTRY REFORM**

### 19 **Medical Malpractice Closed Claim Reporting**

20 NEW SECTION. **Sec. 201.** The definitions in this section apply  
21 throughout this chapter unless the context clearly requires otherwise.

22 (1) "Claim" means a demand for payment of a loss caused by medical  
23 malpractice.

24 (a) Two or more claims, or a single claim naming multiple health  
25 care providers or facilities, arising out of a single injury or  
26 incident of medical malpractice is one claim.

27 (b) A series of related incidents of medical malpractice is one  
28 claim.

29 (2) "Claimant" means a person filing a claim against a health care  
30 provider or health care facility.

31 (3) "Closed claim" means a claim concluded with or without payment  
32 and for which all administrative activity has been finalized by the  
33 insuring entity or self-insurer.

1 (4) "Commissioner" means the insurance commissioner.

2 (5) "Health care facility" or "facility" means a clinic, diagnostic  
3 center, hospital, laboratory, mental health center, nursing home,  
4 office, surgical facility, treatment facility, or similar place where  
5 a health care provider provides health care to patients.

6 (6) "Health care provider" or "provider" means a physician licensed  
7 under chapter 18.71 RCW, an osteopathic physician licensed under  
8 chapter 18.57 RCW, a podiatric physician licensed under chapter 18.22  
9 RCW, a dentist licensed under chapter 18.32 RCW, a chiropractor  
10 licensed under chapter 18.25 RCW, an advance registered nurse  
11 practitioner licensed under chapter 18.79 RCW, a physician assistant  
12 licensed under chapter 18.71A RCW, and a naturopath licensed under  
13 chapter 18.36A RCW.

14 (7) "Insuring entity" means:

15 (a) An insurer;

16 (b) A joint underwriting association;

17 (c) A risk retention group; or

18 (d) An unauthorized insurer that provides surplus lines coverage.

19 (8) "Medical malpractice" means a negligent act, error, or omission  
20 in providing or failing to provide professional health care services  
21 that is actionable under chapter 7.70 RCW.

22 (9) "Self-insurer" means any health care provider, facility, or  
23 other individual or entity that assumes operational or financial risk  
24 for claims of medical malpractice.

25 NEW SECTION. **Sec. 202.** (1) Beginning January 1, 2007, every self-  
26 insurer or insuring entity that provides medical malpractice insurance  
27 to any facility or provider in Washington state must report to the  
28 commissioner any closed claim related to medical malpractice, if the  
29 claim resulted in a final:

30 (a) Judgment in any amount;

31 (b) Settlement or payment in any amount; or

32 (c) Disposition of a medical malpractice claim resulting in no  
33 indemnity payment on behalf of an insured.

34 (2) If a closed claim is not required to be reported by an insuring  
35 entity or self-insurer and is not covered by insurance, the facility or  
36 provider named in the claim must report the closed claim to the  
37 commissioner if the claim resulted in a final:

- 1 (a) Judgment in any amount;  
2 (b) Settlement or payment in any amount; or  
3 (c) Disposition of a medical malpractice claim resulting in no  
4 payment by the health care facility or health care provider.

5 (3) Reports under this section must be filed with the commissioner  
6 within sixty days after the claim is closed by the insuring entity or  
7 self-insurer.

8 (4)(a) The commissioner may impose a fine of up to two hundred  
9 fifty dollars per day per case against any insuring entity that  
10 violates the requirements of this section. The total fine per case may  
11 not exceed ten thousand dollars.

12 (b) The department of health may impose a fine of up to two hundred  
13 fifty dollars per day per case against any facility or provider that  
14 violates the requirements of this section. The total fine per case may  
15 not exceed ten thousand dollars.

16 NEW SECTION. **Sec. 203.** The reports required under section 202 of  
17 this act must contain the following data in a form and with coding  
18 prescribed by the commissioner for each claim:

19 (1) A unique number assigned to the claim by the insuring entity or  
20 self-insurer to serve as an identifier for the claim;

21 (2) The type of health care provider, including the provider's  
22 medical specialty; the type of facility, if any, and the location  
23 within the facility where the injury occurred;

24 (3) The date of the event that resulted in the claim;

25 (4) The county or counties in which the event that resulted in the  
26 claim occurred;

27 (5) The date the claim was reported to the insuring entity, self-  
28 insurer, facility, or provider;

29 (6) The date of suit, if filed;

30 (7) The claimant's age and sex;

31 (8) Specific information about the judgment or settlement  
32 including:

33 (a) The date and amount of any judgment or settlement;

34 (b) Whether the settlement:

35 (i) Was the result of a judgment, arbitration, or mediation; and

36 (ii) Occurred before or after trial;

1 (c) For claims that result in a verdict or judgment that itemizes  
2 damages:

3 (i) Economic damages, such as incurred and anticipated medical  
4 expense and lost wages;

5 (ii) Noneconomic damages; and

6 (iii) Allocated loss adjustment expense, including but not limited  
7 to court costs, attorneys' fees, and costs of expert witnesses;

8 (d) For claims that do not result in a verdict or judgment that  
9 itemizes damages:

10 (i) Total damages; and

11 (ii) Allocated loss adjustment expense, including but not limited  
12 to court costs, attorneys' fees, and costs of expert witnesses; and

13 (e) If there is no judgment or settlement:

14 (i) The date and reason for final disposition; and

15 (ii) The date the claim was closed; and

16 (9) The reason for the medical malpractice claim. The commissioner  
17 shall use the same coding of reasons for malpractice claims as those  
18 used for mandatory reporting to the national practitioner data bank, in  
19 the federal department of health and human services, as provided in 42  
20 U.S.C. Secs. 11131 and 11134, as amended.

21 NEW SECTION. **Sec. 204.** The commissioner must prepare aggregate  
22 statistical summaries of closed claims based on calendar year data  
23 submitted under section 202 of this act.

24 (1) At a minimum, data must be sorted by calendar year and calendar  
25 incident year. The commissioner may also decide to display data in  
26 other ways.

27 (2) The summaries must be available by April 30th of each year.

28 (3) Information included in an individual closed claim report  
29 submitted by an insurer or self-insurer under this chapter is  
30 confidential, is exempt from public disclosure, and may not be made  
31 available by the commissioner to the public.

32 NEW SECTION. **Sec. 205.** Beginning in 2008, the commissioner must  
33 prepare an annual report by June 30th that summarizes and analyzes the  
34 closed claim reports for medical malpractice filed under section 202 of  
35 this act and the annual financial reports filed by insurers writing  
36 medical malpractice insurance in this state. The report must include:

1 (1) An analysis of closed claim reports of prior years for which  
2 data are collected and show:

- 3 (a) Trends in the frequency and severity of claims payments;
- 4 (b) An itemization of economic and noneconomic damages;
- 5 (c) An itemization of allocated loss adjustment expenses;
- 6 (d) The types of medical malpractice for which claims have been  
7 paid; and
- 8 (e) Any other information the commissioner determines illustrates  
9 trends in closed claims;

10 (2) An analysis of the medical malpractice insurance market in  
11 Washington state, including:

- 12 (a) An analysis of the financial reports of the insurers with a  
13 combined market share of at least ninety percent of net written medical  
14 malpractice premium in Washington state for the prior calendar year;
- 15 (b) A loss ratio analysis of medical malpractice insurance written  
16 in Washington state; and
- 17 (c) A profitability analysis of each insurer writing medical  
18 malpractice insurance;
- 19 (3) A comparison of loss ratios and the profitability of medical  
20 malpractice insurance in Washington state to other states based on  
21 financial reports filed with the national association of insurance  
22 commissioners and any other source of information the commissioner  
23 deems relevant;
- 24 (4) A summary of the rate filings for medical malpractice that have  
25 been approved by the commissioner for the prior calendar year,  
26 including an analysis of the trend of direct and incurred losses as  
27 compared to prior years;
- 28 (5) The commissioner must post reports required by this section on  
29 the internet no later than thirty days after they are due; and
- 30 (6) The commissioner may adopt rules that require insuring entities  
31 and self-insurers required to report under section 202(1) of this act  
32 to report data related to:

- 33 (a) The frequency and severity of open claims for the reporting  
34 period;
- 35 (b) The aggregate amounts reserved for incurred claims;
- 36 (c) Changes in reserves from the previous reporting period; and
- 37 (d) Any other information that helps the commissioner monitor

1 losses and claims development in the Washington state medical  
2 malpractice insurance market.

3 NEW SECTION. **Sec. 206.** The commissioner shall adopt all rules  
4 needed to implement this chapter. The rules shall identify which  
5 insuring entity or self-insurer has the primary obligation to report a  
6 closed claim when more than one insuring entity or self-insurer is  
7 providing medical malpractice liability coverage to a single health  
8 care provider or a single health care facility that has been named in  
9 a claim. The rules may also specify standards and methodology for the  
10 reporting by the insuring entities and self-insurers. To ensure that  
11 claimants, health care providers, health care facilities, and self-  
12 insurers cannot be individually identified when data is disclosed to  
13 the public, the commissioner shall adopt rules that require the  
14 protection of information that, in combination, could result in the  
15 ability to identify the claimant, health care provider, health care  
16 facility, or self-insurer in a particular claim or collection of  
17 claims.

18 NEW SECTION. **Sec. 207.** A new section is added to chapter 7.70 RCW  
19 to read as follows:

20 In any action filed under this chapter that results in a final:  
21 (1) Judgment in any amount;  
22 (2) Settlement or payment in any amount; or  
23 (3) Disposition resulting in no indemnity payment,  
24 the claimant or his or her attorney shall report to the office of the  
25 insurance commissioner on forms provided by the commissioner any court  
26 costs, attorneys' fees, or costs of expert witnesses incurred in  
27 pursuing the action.

28 NEW SECTION. **Sec. 208.** If the national association of insurance  
29 commissioners adopts model medical malpractice reporting standards, the  
30 insurance commissioner must analyze the model standards and report to  
31 the legislature on or before the December 1st subsequent to the  
32 adoption of the model standards. The report must include an analysis  
33 of any differences between the model standards and sections 201 through  
34 206 of this act and make recommendations, if any, regarding possible  
35 legislative changes. The report must be made to the house of

1 representatives committees on health care; financial institutions and  
2 insurance; and judiciary and the senate committees on health and long-  
3 term care; financial institutions, housing and consumer protection; and  
4 judiciary.

5 NEW SECTION. **Sec. 209.** A new section is added to chapter 42.17  
6 RCW to read as follows:

7 Information in a closed claim report filed under section 203 of  
8 this act that alone or in combination could result in the ability to  
9 identify a claimant, health care provider, health care facility, or  
10 self-insurer involved in a particular claim is exempt from disclosure  
11 under this chapter.

## 12 **Underwriting Standards**

13 NEW SECTION. **Sec. 210.** A new section is added to chapter 48.19  
14 RCW to read as follows:

15 (1) For the purposes of this section, "underwrite" means the  
16 process of selecting, rejecting, or pricing a risk, and includes each  
17 of these processes:

- 18 (a) Evaluation, selection, and classification of risk;
- 19 (b) Application of rates, rating rules, and classification plans to  
20 risks that are accepted; and
- 21 (c) Determining eligibility for:
  - 22 (i) Coverage provisions;
  - 23 (ii) Providing or limiting the amount of coverage or policy limits;
  - 24 or
  - 25 (iii) Premium payment plans.

26 (2) Each medical malpractice insurer must file its underwriting  
27 rules, guidelines, criteria, standards, or other information the  
28 insurer uses to underwrite medical malpractice coverage. However, an  
29 insurer is excluded from this requirement if the insurer is ordered  
30 into rehabilitation under chapter 48.31 or 48.99 RCW.

31 (a) Every filing of underwriting information must identify and  
32 explain:

- 33 (i) The class, type, and extent of coverage provided by the  
34 insurer;

- 1 (ii) Any changes that have occurred to the underwriting standards;  
2 and  
3 (iii) How underwriting changes are expected to affect future  
4 losses.  
5 (b) The information under (a) of this subsection must be filed with  
6 the commissioner at least thirty days before it becomes effective and  
7 is subject to public disclosure upon receipt by the commissioner.

8 NEW SECTION. **Sec. 211.** A new section is added to chapter 48.18  
9 RCW to read as follows:

10 (1) For the purposes of this section:

11 (a) "Adverse action" includes, but is not limited to, the  
12 following:

13 (i) Cancellation, denial, or nonrenewal of medical malpractice  
14 insurance coverage;

15 (ii) Charging a higher insurance premium for medical malpractice  
16 insurance than would have been charged, whether the charge is by any of  
17 the following:

18 (A) Application of a rating rule;

19 (B) Assignment to a rating tier that does not have the lowest  
20 available rates; or

21 (C) Placement with an affiliate company that does not offer the  
22 lowest rates available to the insured within the affiliate group of  
23 insurance companies; or

24 (iii) Any reduction or adverse or unfavorable change in the terms  
25 of coverage or amount of any medical malpractice insurance, including,  
26 but not limited to, the following: Coverage provided to the insured  
27 health care provider is not as broad in scope as coverage requested by  
28 the insured health care provider but is available to other insured  
29 health care providers of the insurer or any affiliate.

30 (b) "Affiliate" has the same meaning as in RCW 48.31B.005(1).

31 (c) "Claim" means a demand for payment by an allegedly injured  
32 third party under the terms and conditions of an insurance contract.

33 (d) "Tier" has the same meaning as in RCW 48.18.545(1)(h).

34 (2) When an insurer takes adverse action against an insured, the  
35 insurer may consider the following factors only in combination with  
36 other substantive underwriting factors:

1 (a) An insured has inquired about the nature or scope of coverage  
2 under a medical malpractice insurance policy;

3 (b) An insured has notified the insurer, pursuant to the provisions  
4 of the insurance contract, about a potential claim, which did not  
5 ultimately result in the filing of a claim; or

6 (c) A claim was closed without payment.

7 **Cancellation or Nonrenewal of Liability Insurance Policies**

8 **Sec. 212.** RCW 48.18.290 and 1997 c 85 s 1 are each amended to read  
9 as follows:

10 (1) Cancellation by the insurer of any policy which by its terms is  
11 cancellable at the option of the insurer, or of any binder based on  
12 such policy which does not contain a clearly stated expiration date,  
13 may be effected as to any interest only upon compliance with the  
14 following:

15 (a)(i) For policies other than medical malpractice liability  
16 insurance: Written notice of such cancellation, accompanied by the  
17 actual reason therefor, must be actually delivered or mailed to the  
18 named insured not less than forty-five days prior to the effective date  
19 of the cancellation (~~((except for cancellation of insurance policies~~  
20 ~~for))~~);

21 (ii) For policies that provide medical malpractice liability  
22 insurance: Written notice of such cancellation, accompanied by the  
23 actual reason therefore, must be actually delivered or mailed to the  
24 named insured not less than ninety days prior to the effective date of  
25 the cancellation;

26 (iii) For policies canceled due to nonpayment of premiums,  
27 ((which)) written notice ((shall be)) must be actually delivered or  
28 mailed to the named insured not less than ten days prior to ((such date  
29 and except for cancellation of fire insurance policies)) the effective  
30 date of the cancellation; and

31 (iv) For fire insurance policies canceled under chapter 48.53 RCW,  
32 ((which)) written notice ((shall not be)) must be actually delivered or  
33 mailed to the named insured not less than five days prior to ((such  
34 date)) the effective date of the cancellation;

35 (b) Like notice must also be so delivered or mailed to each  
36 mortgagee, pledgee, or other person shown by the policy to have an

1 interest in any loss which may occur thereunder. For purposes of this  
2 subsection (1)(b), "delivered" includes electronic transmittal,  
3 facsimile, or personal delivery.

4 (2) The mailing of any such notice shall be effected by depositing  
5 it in a sealed envelope, directed to the addressee at his or her last  
6 address as known to the insurer or as shown by the insurer's records,  
7 with proper prepaid postage affixed, in a letter depository of the  
8 United States post office. The insurer shall retain in its records any  
9 such item so mailed, together with its envelope, which was returned by  
10 the post office upon failure to find, or deliver the mailing to, the  
11 addressee.

12 (3) The affidavit of the individual making or supervising such a  
13 mailing, shall constitute prima facie evidence of such facts of the  
14 mailing as are therein affirmed.

15 (4) The portion of any premium paid to the insurer on account of  
16 the policy, unearned because of the cancellation and in amount as  
17 computed on the pro rata basis, must be actually paid to the insured or  
18 other person entitled thereto as shown by the policy or by any  
19 endorsement thereon, or be mailed to the insured or such person as soon  
20 as possible, and no later than forty-five days after the date of notice  
21 of cancellation to the insured for homeowners', dwelling fire, and  
22 private passenger auto. Any such payment may be made by cash, or by  
23 check, bank draft, or money order.

24 (5) This section shall not apply to contracts of life or disability  
25 insurance without provision for cancellation prior to the date to which  
26 premiums have been paid, or to contracts of insurance procured under  
27 the provisions of chapter 48.15 RCW.

28 **Sec. 213.** RCW 48.18.2901 and 2002 c 347 s 1 are each amended to  
29 read as follows:

30 (1) Each insurer shall be required to renew any contract of  
31 insurance subject to RCW 48.18.290 unless one of the following  
32 situations exists:

33 (a) The insurer gives the named insured at least forty-five or  
34 ninety days' notice in writing as provided for in RCW 48.18.290(1)(a)  
35 (i) or (ii), that it (~~proposes to refuse to renew~~) will not renew the  
36 insurance contract upon its expiration date; and sets forth in that  
37 writing the actual reason for refusing to renew;

1 (b) At least twenty days prior to its expiration date, the insurer  
2 has communicated, either directly or through its agent, its willingness  
3 to renew in writing to the named insured and has included in that  
4 writing a statement of the amount of the premium or portion thereof  
5 required to be paid by the insured to renew the policy, and the insured  
6 fails to discharge when due his or her obligation in connection with  
7 the payment of such premium or portion thereof;

8 (c) The insured has procured equivalent coverage prior to the  
9 expiration of the policy period;

10 (d) The contract is evidenced by a written binder containing a  
11 clearly stated expiration date which has expired according to its  
12 terms; or

13 (e) The contract clearly states that it is not renewable, and is  
14 for a specific line, subclassification, or type of coverage that is not  
15 offered on a renewable basis. This subsection (1)(e) does not restrict  
16 the authority of the insurance commissioner under this code.

17 (2) Any insurer failing to include in the notice required by  
18 subsection (1)(b) of this section the amount of any increased premium  
19 resulting from a change of rates and an explanation of any change in  
20 the contract provisions shall renew the policy if so required by that  
21 subsection according to the rates and contract provisions applicable to  
22 the expiring policy. However, renewal based on the rates and contract  
23 provisions applicable to the expiring policy shall not prevent the  
24 insurer from making changes in the rates and/or contract provisions of  
25 the policy once during the term of its renewal after at least twenty  
26 days' advance notice of such change has been given to the named  
27 insured.

28 (3) Renewal of a policy shall not constitute a waiver or estoppel  
29 with respect to grounds for cancellation which existed before the  
30 effective date of such renewal, or with respect to cancellation of fire  
31 policies under chapter 48.53 RCW.

32 (4) "Renewal" or "to renew" means the issuance and delivery by an  
33 insurer of a contract of insurance replacing at the end of the contract  
34 period a contract of insurance previously issued and delivered by the  
35 same insurer, or the issuance and delivery of a certificate or notice  
36 extending the term of a contract beyond its policy period or term.  
37 However, (a) any contract of insurance with a policy period or term of  
38 six months or less whether or not made continuous for successive terms

1 upon the payment of additional premiums shall for the purpose of RCW  
2 48.18.290 and 48.18.293 through 48.18.295 be considered as if written  
3 for a policy period or term of six months; and (b) any policy written  
4 for a term longer than one year or any policy with no fixed expiration  
5 date, shall, for the purpose of RCW 48.18.290 and 48.18.293 through  
6 48.18.295, be considered as if written for successive policy periods or  
7 terms of one year.

8 (5) A midterm blanket reduction in rate, approved by the  
9 commissioner, for medical malpractice insurance shall not be considered  
10 a renewal for purposes of this section.

### 11 **Prior Approval of Medical Malpractice Insurance Rates**

12 **Sec. 214.** RCW 48.18.100 and 1997 c 428 s 3 are each amended to  
13 read as follows:

14 (1) No insurance policy form other than surety bond forms, forms  
15 exempt under RCW 48.18.103, or application form where written  
16 application is required and is to be attached to the policy, or printed  
17 life or disability rider or endorsement form shall be issued,  
18 delivered, or used unless it has been filed with and approved by the  
19 commissioner. This section shall not apply to policies, riders or  
20 endorsements of unique character designed for and used with relation to  
21 insurance upon a particular subject.

22 (2) Every such filing containing a certification, in a form  
23 approved by the commissioner, by either the chief executive officer of  
24 the insurer or by an actuary who is a member of the American academy of  
25 actuaries, attesting that the filing complies with Title 48 RCW and  
26 Title 284 of the Washington Administrative Code, may be used by such  
27 insurer immediately after filing with the commissioner. The  
28 commissioner may order an insurer to cease using a certified form upon  
29 the grounds set forth in RCW 48.18.110. This subsection shall not  
30 apply to certain types of policy forms designated by the commissioner  
31 by rule.

32 (3) Except as provided in RCW 48.18.103, every filing that does not  
33 contain a certification pursuant to subsection (2) of this section  
34 shall be made not less than thirty days in advance of any such  
35 issuance, delivery, or use. At the expiration of such thirty days the  
36 form so filed shall be deemed approved unless prior thereto it has been

1 affirmatively approved or disapproved by order of the commissioner.  
2 The commissioner may extend by not more than an additional fifteen days  
3 the period within which he or she may so affirmatively approve or  
4 disapprove any such form, by giving notice of such extension before  
5 expiration of the initial thirty-day period. At the expiration of any  
6 such period as so extended, and in the absence of such prior  
7 affirmative approval or disapproval, any such form shall be deemed  
8 approved. The commissioner may withdraw any such approval at any time  
9 for cause. By approval of any such form for immediate use, the  
10 commissioner may waive any unexpired portion of such initial thirty-day  
11 waiting period.

12 (4) The commissioner's order disapproving any such form or  
13 withdrawing a previous approval shall state the grounds therefor.

14 (5) No such form shall knowingly be so issued or delivered as to  
15 which the commissioner's approval does not then exist.

16 (6) The commissioner may, by order, exempt from the requirements of  
17 this section for so long as he or she deems proper, any insurance  
18 document or form or type thereof as specified in such order, to which  
19 in his or her opinion this section may not practicably be applied, or  
20 the filing and approval of which are, in his or her opinion, not  
21 desirable or necessary for the protection of the public.

22 (7) Every member or subscriber to a rating organization shall  
23 adhere to the form filings made on its behalf by the organization.  
24 Deviations from such organization are permitted only when filed with  
25 the commissioner in accordance with this chapter.

26 (8) Medical malpractice insurance form filings are subject to the  
27 provisions of this section.

28 **Sec. 215.** RCW 48.18.103 and 2003 c 248 s 4 are each amended to  
29 read as follows:

30 (1) It is the intent of the legislature to assist the purchasers of  
31 commercial property casualty insurance by allowing policies to be  
32 issued more expeditiously and provide a more competitive market for  
33 forms.

34 (2) Commercial property casualty policies may be issued prior to  
35 filing the forms. All commercial property casualty forms shall be  
36 filed with the commissioner within thirty days after an insurer issues  
37 any policy using them.

1 (3) If, within thirty days after a commercial property casualty  
2 form has been filed, the commissioner finds that the form does not meet  
3 the requirements of this chapter, the commissioner shall disapprove the  
4 form and give notice to the insurer or rating organization that made  
5 the filing, specifying how the form fails to meet the requirements and  
6 stating when, within a reasonable period thereafter, the form shall be  
7 deemed no longer effective. The commissioner may extend the time for  
8 review another fifteen days by giving notice to the insurer prior to  
9 the expiration of the original thirty-day period.

10 (4) Upon a final determination of a disapproval of a policy form  
11 under subsection (3) of this section, the insurer shall amend any  
12 previously issued disapproved form by endorsement to comply with the  
13 commissioner's disapproval.

14 (5) For purposes of this section, "commercial property casualty"  
15 means insurance pertaining to a business, profession, occupation,  
16 nonprofit organization, or public entity for the lines of property and  
17 casualty insurance defined in RCW 48.11.040, 48.11.050, 48.11.060, or  
18 48.11.070, but does not mean medical malpractice insurance.

19 (6) Except as provided in subsection (4) of this section, the  
20 disapproval shall not affect any contract made or issued prior to the  
21 expiration of the period set forth in the notice of disapproval.

22 (7) In the event a hearing is held on the actions of the  
23 commissioner under subsection (3) of this section, the burden of proof  
24 shall be on the commissioner.

25 **Sec. 216.** RCW 48.19.043 and 2003 c 248 s 7 are each amended to  
26 read as follows:

27 (1) It is the intent of the legislature to assist the purchasers of  
28 commercial property casualty insurance by allowing policies to be  
29 issued more expeditiously and provide a more competitive market for  
30 rates.

31 (2) Notwithstanding the provisions of RCW 48.19.040(1), commercial  
32 property casualty policies may be issued prior to filing the rates.  
33 All commercial property casualty rates shall be filed with the  
34 commissioner within thirty days after an insurer issues any policy  
35 using them.

36 (3) If, within thirty days after a commercial property casualty  
37 rate has been filed, the commissioner finds that the rate does not meet

1 the requirements of this chapter, the commissioner shall disapprove the  
2 filing and give notice to the insurer or rating organization that made  
3 the filing, specifying how the filing fails to meet the requirements  
4 and stating when, within a reasonable period thereafter, the filing  
5 shall be deemed no longer effective. The commissioner may extend the  
6 time for review another fifteen days by giving notice to the insurer  
7 prior to the expiration of the original thirty-day period.

8 (4) Upon a final determination of a disapproval of a rate filing  
9 under subsection (3) of this section, the insurer shall issue an  
10 endorsement changing the rate to comply with the commissioner's  
11 disapproval from the date the rate is no longer effective.

12 (5) For purposes of this section, "commercial property casualty"  
13 means insurance pertaining to a business, profession, occupation,  
14 nonprofit organization, or public entity for the lines of property and  
15 casualty insurance defined in RCW 48.11.040, 48.11.050, 48.11.060, or  
16 48.11.070, but does not mean medical malpractice insurance.

17 (6) Except as provided in subsection (4) of this section, the  
18 disapproval shall not affect any contract made or issued prior to the  
19 expiration of the period set forth in the notice of disapproval.

20 (7) In the event a hearing is held on the actions of the  
21 commissioner under subsection (3) of this section, the burden of proof  
22 is on the commissioner.

23 **Sec. 217.** RCW 48.19.060 and 1997 c 428 s 4 are each amended to  
24 read as follows:

25 (1) The commissioner shall review a filing as soon as reasonably  
26 possible after made, to determine whether it meets the requirements of  
27 this chapter.

28 (2) Except as provided in RCW 48.19.070 and 48.19.043:

29 (a) No such filing shall become effective within thirty days after  
30 the date of filing with the commissioner, which period may be extended  
31 by the commissioner for an additional period not to exceed fifteen days  
32 if he or she gives notice within such waiting period to the insurer or  
33 rating organization which made the filing that he or she needs such  
34 additional time for the consideration of the filing. The commissioner  
35 may, upon application and for cause shown, waive such waiting period or  
36 part thereof as to a filing that he or she has not disapproved.

1 (b) A filing shall be deemed to meet the requirements of this  
2 chapter unless disapproved by the commissioner within the waiting  
3 period or any extension thereof.

4 (3) Medical malpractice insurance rate filings are subject to the  
5 provisions of this section.

6 **PART III - HEALTH CARE LIABILITY REFORM**

7 **Statutes of Limitations and Repose**

8 NEW SECTION. **Sec. 301.** The purpose of this section and section  
9 302 of this act is to respond to the court's decision in *DeYoung v.*  
10 *Providence Medical Center*, 136 Wn.2d 136 (1998), by expressly stating  
11 the legislature's rationale for the eight-year statute of repose in RCW  
12 4.16.350.

13 The legislature recognizes that the eight-year statute of repose  
14 alone may not solve the crisis in the medical insurance industry.  
15 However, to the extent that the eight-year statute of repose has an  
16 effect on medical malpractice insurance, that effect will tend to  
17 reduce rather than increase the cost of malpractice insurance.

18 Whether or not the statute of repose has the actual effect of  
19 reducing insurance costs, the legislature finds it will provide  
20 protection against claims, however few, that are stale, based on  
21 untrustworthy evidence, or that place undue burdens on defendants.

22 In accordance with the court's opinion in *DeYoung*, the legislature  
23 further finds that compelling even one defendant to answer a stale  
24 claim is a substantial wrong, and setting an outer limit to the  
25 operation of the discovery rule is an appropriate aim.

26 The legislature further finds that an eight-year statute of repose  
27 is a reasonable time period in light of the need to balance the  
28 interests of injured plaintiffs and the health care industry.

29 The legislature intends to reenact RCW 4.16.350 with respect to the  
30 eight-year statute of repose and specifically set forth for the court  
31 the legislature's legitimate rationale for adopting the eight-year  
32 statute of repose. The legislature further intends that the eight-year  
33 statute of repose reenacted by section 302 of this act be applied to  
34 actions commenced on or after the effective date of this act.

1       **Sec. 302.** RCW 4.16.350 and 1998 c 147 s 1 are each reenacted to  
2 read as follows:

3       Any civil action for damages for injury occurring as a result of  
4 health care which is provided after June 25, 1976 against:

5       (1) A person licensed by this state to provide health care or  
6 related services, including, but not limited to, a physician,  
7 osteopathic physician, dentist, nurse, optometrist, podiatric physician  
8 and surgeon, chiropractor, physical therapist, psychologist,  
9 pharmacist, optician, physician's assistant, osteopathic physician's  
10 assistant, nurse practitioner, or physician's trained mobile intensive  
11 care paramedic, including, in the event such person is deceased, his  
12 estate or personal representative;

13       (2) An employee or agent of a person described in subsection (1) of  
14 this section, acting in the course and scope of his employment,  
15 including, in the event such employee or agent is deceased, his estate  
16 or personal representative; or

17       (3) An entity, whether or not incorporated, facility, or  
18 institution employing one or more persons described in subsection (1)  
19 of this section, including, but not limited to, a hospital, clinic,  
20 health maintenance organization, or nursing home; or an officer,  
21 director, employee, or agent thereof acting in the course and scope of  
22 his employment, including, in the event such officer, director,  
23 employee, or agent is deceased, his estate or personal representative;  
24 based upon alleged professional negligence shall be commenced within  
25 three years of the act or omission alleged to have caused the injury or  
26 condition, or one year of the time the patient or his representative  
27 discovered or reasonably should have discovered that the injury or  
28 condition was caused by said act or omission, whichever period expires  
29 later, except that in no event shall an action be commenced more than  
30 eight years after said act or omission: PROVIDED, That the time for  
31 commencement of an action is tolled upon proof of fraud, intentional  
32 concealment, or the presence of a foreign body not intended to have a  
33 therapeutic or diagnostic purpose or effect, until the date the patient  
34 or the patient's representative has actual knowledge of the act of  
35 fraud or concealment, or of the presence of the foreign body; the  
36 patient or the patient's representative has one year from the date of  
37 the actual knowledge in which to commence a civil action for damages.

1 For purposes of this section, notwithstanding RCW 4.16.190, the  
2 knowledge of a custodial parent or guardian shall be imputed to a  
3 person under the age of eighteen years, and such imputed knowledge  
4 shall operate to bar the claim of such minor to the same extent that  
5 the claim of an adult would be barred under this section. Any action  
6 not commenced in accordance with this section shall be barred.

7 For purposes of this section, with respect to care provided after  
8 June 25, 1976, and before August 1, 1986, the knowledge of a custodial  
9 parent or guardian shall be imputed as of April 29, 1987, to persons  
10 under the age of eighteen years.

11 This section does not apply to a civil action based on intentional  
12 conduct brought against those individuals or entities specified in this  
13 section by a person for recovery of damages for injury occurring as a  
14 result of childhood sexual abuse as defined in RCW 4.16.340(5).

15 **Sec. 303.** RCW 4.16.190 and 1993 c 232 s 1 are each amended to read  
16 as follows:

17 (1) Unless otherwise provided in this section, if a person entitled  
18 to bring an action mentioned in this chapter, except for a penalty or  
19 forfeiture, or against a sheriff or other officer, for an escape, be at  
20 the time the cause of action accrued either under the age of eighteen  
21 years, or incompetent or disabled to such a degree that he or she  
22 cannot understand the nature of the proceedings, such incompetency or  
23 disability as determined according to chapter 11.88 RCW, or imprisoned  
24 on a criminal charge prior to sentencing, the time of such disability  
25 shall not be a part of the time limited for the commencement of action.

26 (2) Subsection (1) of this section with respect to a person under  
27 the age of eighteen years does not apply to the time limited for the  
28 commencement of an action under RCW 4.16.350.

29 **Expert Witnesses**

30 NEW SECTION. **Sec. 304.** A new section is added to chapter 7.70 RCW  
31 to read as follows:

32 (1) In an action against a health care provider under this chapter,  
33 an expert may not provide testimony at trial unless the expert meets  
34 the following criteria:

35 (a) Has expertise in the condition at issue in the action; and

1 (b) At the time of the occurrence of the incident at issue in the  
2 action, or at the time of retirement in the case of an expert who  
3 retired no sooner than five years prior to the time the action is  
4 commenced, was either:

5 (i) Engaged in active practice in the same or similar area of  
6 practice or specialty as the defendant; or

7 (ii) Teaching at an accredited health professions school or an  
8 accredited or affiliated academic or clinical training program in the  
9 same or similar area of practice or specialty as the defendant,  
10 including instruction regarding the particular condition at issue.

11 (2) Upon motion of a party, the court may waive the requirements of  
12 subsection (1) of this section and allow an expert who does not meet  
13 those requirements to testify at trial if the court finds that:

14 (a) Extensive efforts were made by the party to locate an expert  
15 who meets the criteria under subsection (1) of this section, but none  
16 was willing and available to testify; and

17 (b) The proposed expert is qualified to be an expert witness by  
18 virtue of the person's training, experience, and knowledge.

19 NEW SECTION. **Sec. 305.** A new section is added to chapter 7.70 RCW  
20 to read as follows:

21 An expert opinion provided in the course of an action against a  
22 health care provider under this chapter must be corroborated by  
23 admissible evidence, such as, but not limited to, treatment or practice  
24 protocols or guidelines developed by health care specialty  
25 organizations, objective academic research, clinical trials or studies,  
26 or widely accepted clinical practices.

27 NEW SECTION. **Sec. 306.** A new section is added to chapter 7.70 RCW  
28 to read as follows:

29 In any action under this chapter, each side shall presumptively be  
30 entitled to only two independent experts on an issue, except upon a  
31 showing of good cause. Where there are multiple parties on a side and  
32 the parties cannot agree as to which independent experts will be called  
33 on an issue, the court, upon a showing of good cause, shall allow  
34 additional experts on an issue to be called as the court deems  
35 appropriate.



1 period of time to file the certificate of merit, not to exceed ninety  
2 days, if the court finds there is good cause for the extension.

3 (5)(a) Failure to file a certificate of merit that complies with  
4 the requirements of this section is grounds for dismissal of the case.

5 (b) If a case is dismissed for failure to file a certificate of  
6 merit that complies with the requirements of this section, the filing  
7 of the claim against the health care provider shall not be used against  
8 the health care provider in professional liability insurance rate  
9 setting, personal credit history, or professional licensing and  
10 credentialing.

### 11 **Encouraging Offers of Settlement**

12 NEW SECTION. **Sec. 309.** A new section is added to chapter 7.70 RCW  
13 to read as follows:

14 (1) In an action under this chapter where a claimant makes an offer  
15 of settlement that complies with subsection (2) of this section, or  
16 where a defendant makes an offer of settlement that complies with  
17 subsection (2) of this section and has previously made a disclosure  
18 that complies with subsection (3) of this section, the court may, in  
19 its discretion, award reasonable attorneys' fees and statutory costs to  
20 a prevailing party. In making the determination of whether or not  
21 reasonable attorneys' fees should be awarded to a prevailing party, the  
22 court may consider:

23 (a) Whether the party who rejected or failed to accept the offer of  
24 settlement was substantially justified in bringing the case to trial;

25 (b) The extent to which additional relevant and material facts or  
26 information became known after the offer was rejected or not accepted;

27 (c) Whether the offer of settlement was made in good faith;

28 (d) The closeness of questions of fact and law at issue in the  
29 case;

30 (e) Whether a party engaged in conduct that unduly or unreasonably  
31 delayed the resolution of the proceeding;

32 (f) Whether the circumstances make an award unjust; and

33 (g) Any other factor the court deems appropriate under the  
34 circumstances of the case.

35 (2) An offer of settlement must be made in writing and served on  
36 the opposing party at least fifteen days before trial and not before

1 thirty days after the completion of the service and filing of the  
2 summons and complaint. The offer must remain open for a period of not  
3 less than ten days.

4 (3) A defendant has made the disclosure required under subsection  
5 (1) of this section if, within seven days after the defendant learned  
6 that the claimant suffered an unanticipated outcome resulting from the  
7 provision of health care involving the defendant, the defendant  
8 disclosed the unanticipated outcome to the claimant, made an apology or  
9 expression of sympathy regarding the unanticipated outcome, and  
10 provided assurances that steps would be taken to prevent similar  
11 occurrences in the future.

12 (4) An offer of settlement shall not be filed with the court or  
13 communicated to the trier of fact until after judgment in the case, at  
14 which point a copy of the offer of settlement shall be filed with the  
15 court for the purpose of allowing the court to determine whether an  
16 award of reasonable attorneys' fees is appropriate under the  
17 circumstances of the case.

18 (5) If the court determines that an award of reasonable attorneys'  
19 fees to a prevailing party is appropriate under this section, the court  
20 shall consider the factors in RCW 7.70.070 in determining the amount of  
21 reasonable attorneys' fees to be awarded. The award of reasonable  
22 attorneys' fees shall be limited to attorneys' fees incurred from the  
23 date of commencement of the trial.

24 (6) For the purposes of this section, "prevailing party" means a  
25 party who makes an offer of settlement that is either rejected or not  
26 accepted by the opposing party, and who improves his or her position at  
27 trial relative to his or her offer of settlement.

## 28 **Voluntary Arbitration**

29 NEW SECTION. **Sec. 310.** This chapter applies to any cause of  
30 action for damages for personal injury or wrongful death based on  
31 alleged professional negligence in the provision of health care where  
32 all parties to the action have agreed to submit the dispute to  
33 arbitration under this chapter in accordance with the requirements of  
34 section 311 of this act. Any contract or other agreement entered into  
35 prior to the commencement of an action that purports to require a party  
36 to elect arbitration under this chapter is void and unenforceable.

1        NEW SECTION.    **Sec. 311.**    (1) Parties in an action covered under  
2 section 310 of this act may elect to submit the dispute to arbitration  
3 under this chapter only in accordance with the requirements in this  
4 section.

5        (a) A claimant may elect to submit the dispute to arbitration under  
6 this chapter by including such election in the complaint filed at the  
7 commencement of the action.    A defendant may elect to submit the  
8 dispute to arbitration under this chapter by including such election in  
9 the defendant's answer to the complaint.    The dispute will be submitted  
10 to arbitration under this chapter only if all parties to the action  
11 elect to submit the dispute to arbitration.

12        (b) If the parties do not initially elect to submit the dispute to  
13 arbitration in accordance with (a) of this subsection, the parties may  
14 make such an election at any time during the pendency of the action by  
15 filing a stipulation with the court in which all parties to the action  
16 agree to submit the dispute to arbitration under this chapter.

17        (2) A party that does not initially elect to submit a dispute to  
18 arbitration under this chapter must file a declaration with the court  
19 that meets the following requirements:

20        (a) In the case of a claimant, the declaration must be filed at the  
21 time of commencing the action and must state that the attorney  
22 representing the claimant presented the claimant with a copy of the  
23 provisions of this chapter before commencing the action and that the  
24 claimant elected not to submit the dispute to arbitration under this  
25 chapter; and

26        (b) In the case of a defendant, the declaration must be filed at  
27 the time of filing the answer and must state that the attorney  
28 representing the defendant presented the defendant with a copy of the  
29 provisions of this chapter before filing the defendant's answer and  
30 that the defendant elected not to submit the dispute to arbitration  
31 under this chapter.

32        NEW SECTION.    **Sec. 312.**    (1) An arbitrator shall be selected by  
33 agreement of the parties no later than forty-five days after:    (a) The  
34 date all defendants elected arbitration in the answer where the parties  
35 elected arbitration in the initial complaint and answer; or (b) the  
36 date of the stipulation where the parties agreed to enter into

1 arbitration after the commencement of the action through a stipulation  
2 filed with the court. The parties may agree to select more than one  
3 arbitrator to conduct the arbitration.

4 (2) If the parties are unable to agree to an arbitrator by the time  
5 specified in subsection (1) of this section, each side may submit the  
6 names of three arbitrators to the court, and the court shall select an  
7 arbitrator from among the submitted names within fifteen days of being  
8 notified that the parties are unable to agree to an arbitrator. If  
9 none of the parties submit any names of potential arbitrators, the  
10 court shall select an arbitrator.

11 NEW SECTION. **Sec. 313.** The arbitrator may conduct the arbitration  
12 in such manner as the arbitrator considers appropriate so as to aid in  
13 the fair and expeditious disposition of the proceeding subject to the  
14 requirements of this section and section 314 of this act.

15 (1)(a) Except as provided in (b) of this subsection, each side is  
16 entitled to two experts on the issue of liability, two experts on the  
17 issue of damages, and one rebuttal expert.

18 (b) Where there are multiple parties on one side, the arbitrator  
19 shall determine the number of experts that are allowed based on the  
20 minimum number of experts necessary to ensure a fair and economic  
21 resolution of the action.

22 (2)(a) Unless the arbitrator determines that exceptional  
23 circumstances require additional discovery, each party is entitled to  
24 the following discovery from any other party:

- 25 (i) Twenty-five interrogatories, including subparts;
- 26 (ii) Ten requests for admission; and
- 27 (iii) In accordance with applicable court rules:
  - 28 (A) Requests for production of documents and things, and for entry
  - 29 upon land for inspection and other purposes; and
  - 30 (B) Requests for physical and mental examinations of persons.

31 (b) The parties shall be entitled to the following depositions:

32 (i) Depositions of parties and any expert that a party expects to  
33 call as a witness. Except by order of the arbitrator for good cause  
34 shown, the length of the deposition of a party or an expert witness  
35 shall be limited to four hours.

36 (ii) Depositions of other witnesses. Unless the arbitrator  
37 determines that exceptional circumstances require additional

1 depositions, the total number of depositions of persons who are not  
2 parties or expert witnesses is limited to five depositions per side,  
3 each of which may last no longer than two hours in length. In the  
4 deposition of a fact witness, each side is entitled to examine for one  
5 hour of the deposition.

6 (3) An arbitrator may issue a subpoena for the attendance of a  
7 witness and for the production of records and other evidence at any  
8 hearing and may administer oaths. A subpoena must be served in the  
9 manner for service of subpoenas in a civil action and, upon motion to  
10 the court by a party to the arbitration proceeding or the arbitrator,  
11 enforced in the manner for enforcement of subpoenas in a civil action.

12 NEW SECTION. **Sec. 314.** (1) An arbitration under this chapter  
13 shall be conducted according to the time frames specified in this  
14 section. The time frames provided in this section run from the date  
15 all defendants have agreed to arbitration in their answers where the  
16 parties elected arbitration in the initial complaint and answer, and  
17 from the date of the execution of the stipulation where the parties  
18 agreed to enter into arbitration after the commencement of the action  
19 through a stipulation filed with the court. The arbitrator shall issue  
20 a case scheduling order in every case specifying the dates by which the  
21 requirements of (b) through (g) of this subsection must be completed.

22 (a) Within forty-five days, the claimant shall provide stipulations  
23 for all relevant medical records to the defendants.

24 (b) Within one hundred twenty days, the claimant shall disclose to  
25 the defendants the names and curriculum vitae or other documentation of  
26 qualifications of any expert the claimant expects to call as a witness.

27 (c) Within one hundred forty days, each defendant shall disclose to  
28 the claimants the names and curriculum vitae or other documentation of  
29 qualifications of any expert the defendant expects to call as a  
30 witness.

31 (d) Within one hundred sixty days, each party shall disclose to the  
32 other parties the name and curriculum vitae or other documentation of  
33 qualifications of any rebuttal expert the party expects to call as a  
34 witness.

35 (e) Within two hundred forty days, all discovery shall be  
36 completed.

1 (f) Within two hundred fifty days, mandatory mediation as required  
2 by RCW 7.70.100 shall be completed. The arbitrator for the dispute may  
3 not serve as the mediator in the mediation.

4 (g) Within two hundred seventy days, the arbitration hearing shall  
5 commence.

6 (2) It is the express public policy of the legislature that  
7 arbitration hearings under this chapter be commenced no later than ten  
8 months after the parties elect to submit the dispute to arbitration.  
9 The arbitrator may grant a continuance of the commencement of the  
10 arbitration hearing only where a party shows that exceptional  
11 circumstances create an undue and unavoidable hardship on the party.

12 NEW SECTION. **Sec. 315.** (1) The arbitrator shall issue a decision  
13 in writing and signed by the arbitrator within fourteen days after the  
14 completion of the arbitration hearing and shall promptly deliver a copy  
15 of the decision to each of the parties or their attorneys.

16 (2) The arbitrator may not make an award of damages under this  
17 chapter that exceeds one million dollars for both economic and  
18 noneconomic damages.

19 (3) The arbitrator may not make an award of damages under this  
20 chapter under a theory of ostensible agency liability.

21 (4) The arbitrator shall make a finding as to whether a claim,  
22 counterclaim, cross-claim, or defense advanced by a party was frivolous  
23 as defined in RCW 4.84.185.

24 (5) If the arbitrator makes an award of damages to the claimant,  
25 the arbitrator shall make a finding as to whether the claimant suffered  
26 serious mental or physical injury as a result of the professional  
27 negligence of the defendant or defendants.

28 (6) The arbitrator shall review the reasonableness of each party's  
29 attorneys' fees under the provisions of RCW 4.24.005.

30 (7) The fees and expenses of the arbitrator shall be paid by the  
31 nonprevailing parties.

32 NEW SECTION. **Sec. 316.** After a party to the arbitration  
33 proceeding receives notice of a decision, the party may file a motion  
34 with the court for a judgment in accordance with the decision, at which  
35 time the court shall issue such a judgment unless the decision is  
36 modified, corrected, or vacated as provided in section 317 of this act.



1 plaintiff, the plaintiff's representative, or ((his)) the plaintiff's  
2 immediate family((, or insurance purchased with such assets)). In the  
3 event such evidence is admitted, the plaintiff may present evidence of  
4 an obligation to repay such compensation and evidence of any amount  
5 paid by the plaintiff, or his or her representative or immediate  
6 family, to secure the right to the compensation. (~~Insurance bargained~~  
7 ~~for or provided on behalf of an employee shall be considered insurance~~  
8 ~~purchased with the assets of the employee.)) Compensation as used in  
9 this section shall mean payment of money or other property to or on  
10 behalf of the patient, rendering of services to the patient free of  
11 charge to the patient, or indemnification of expenses incurred by or on  
12 behalf of the patient. Notwithstanding this section, evidence of  
13 compensation by a defendant health care provider may be offered only by  
14 that provider.~~

15 **Preventing Frivolous Lawsuits**

16 NEW SECTION. Sec. 321. A new section is added to chapter 7.70 RCW  
17 to read as follows:

18 In any action under this section, an attorney that has drafted, or  
19 assisted in drafting and filing an action, counterclaim, cross-claim,  
20 third-party claim, or a defense to a claim, upon signature and filing,  
21 certifies that to the best of the party's or attorney's knowledge,  
22 information, and belief, formed after reasonable inquiry it is not  
23 frivolous, and is well grounded in fact and is warranted by existing  
24 law or a good faith argument for the extension, modification, or  
25 reversal of existing law, and that it is not interposed for any  
26 improper purpose, such as to harass or to cause frivolous litigation.  
27 If an action is signed and filed in violation of this rule, the court,  
28 upon motion or upon its own initiative, may impose upon the person who  
29 signed it, a represented party, or both, an appropriate sanction, which  
30 may include an order to pay to the other party or parties the amount of  
31 the reasonable expenses incurred because of the filing of the action,  
32 counterclaim, cross-claim, third-party claim, or a defense to a claim,  
33 including a reasonable attorney fee. The procedures governing the  
34 enforcement of RCW 4.84.185 shall apply to this section.

PART IV - MISCELLANEOUS PROVISIONS

NEW SECTION. **Sec. 401.** Part headings and subheadings used in this act are not any part of the law.

NEW SECTION. **Sec. 402.** (1) Sections 110 through 114 of this act constitute a new chapter in Title 70 RCW.

(2) Sections 201 through 206 of this act constitute a new chapter in Title 48 RCW.

(3) Sections 310 through 318 of this act constitute a new chapter in Title 7 RCW.

NEW SECTION. **Sec. 403.** If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

NEW SECTION. **Sec. 404.** This act constitutes an alternative to Initiative 330. The secretary of state shall place this act on the ballot in conjunction with Initiative 330 at the next regular general election. In accordance with RCW 29A.72.050, the legislature designates the following as the concise description of this alternative measure to be included in the ballot title:

"As an alternative, the legislature has proposed Initiative Measure No. 330B, which would improve health care by increasing patient safety, reducing medical errors, reforming medical malpractice insurance, and resolving medical malpractice claims fairly."

NEW SECTION. **Sec. 405.** This act constitutes an alternative to Initiative 336. The secretary of state shall place this act on the ballot in conjunction with Initiative 336 at the next regular general election. In accordance with RCW 29A.72.050, the legislature designates the following as the concise description of this alternative measure to be included in the ballot title:

"As an alternative, the legislature has proposed Initiative Measure No. 336B, which would improve health care by increasing patient safety, reducing medical errors, reforming medical malpractice insurance, and

1 resolving medical malpractice claims fairly."

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