
SECOND SUBSTITUTE HOUSE BILL 1483

State of Washington

59th Legislature

2005 Regular Session

By House Committee on Appropriations (originally sponsored by Representatives Dickerson, McDonald, Moeller, Darneille, Jarrett, Simpson, Morrell, Sommers, Kenney, McDermott, Kagi, Chase and Clibborn)

READ FIRST TIME 03/07/05.

1 AN ACT Relating to investments in cost-effective intervention
2 programs for juvenile justice-involved youth; adding new sections to
3 chapter 13.40 RCW; adding a new section to chapter 43.135 RCW; creating
4 new sections; providing an effective date; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** The legislature finds that there are youth
7 and family-focused intervention services that have been proven through
8 rigorous evaluation in the state of Washington and elsewhere to
9 significantly reduce violence and crime while saving more public safety
10 dollars than they cost. Under current state laws, no local government
11 acting alone has the financial incentive to invest in these cost-
12 effective services because the savings accrue to multiple levels of
13 government with the largest savings going to the state. It is the
14 intent of the legislature to create incentives for local government to
15 invest in cost-effective intervention services that reduce crime by
16 reimbursing local governments with a portion of the cost savings that
17 accrue to the state as the result of local investments in such
18 services.

1 NEW SECTION. **Sec. 2.** A new section is added to chapter 13.40 RCW
2 to read as follows:

3 (1) The department of social and health services juvenile
4 rehabilitation administration shall establish a reinvesting in youth
5 program that awards grants to counties for implementing research-based
6 early intervention services that target juvenile justice-involved youth
7 and reduce crime, subject to the availability of amounts appropriated
8 for this specific purpose.

9 (2) The department of social and health services juvenile
10 rehabilitation administration shall review county applications for
11 funding through the reinvesting in youth program and shall select the
12 counties that will be awarded grants with funds appropriated to
13 implement this program. The department, in consultation with the
14 Washington state institute for public policy, shall develop guidelines
15 to determine which counties will be awarded funding in accordance with
16 the reinvesting in youth program. At a minimum, counties must meet the
17 following criteria in order to participate in the reinvesting in youth
18 program:

19 (a) Counties must match state moneys awarded for research-based
20 early intervention services with nonstate resources that are at least
21 proportional to the expected local government share of state and local
22 government cost avoidance that would result from the implementation of
23 such services;

24 (b) Counties must demonstrate that state funds allocated pursuant
25 to this section are used only for the intervention service models
26 authorized pursuant to sections 3 and 4 of this act;

27 (c) Counties must participate fully in the state quality assurance
28 program established in section 7 of this act to ensure fidelity of
29 program implementation. If no state quality assurance program is in
30 effect for a particular selected research-based service, the county
31 must submit a quality assurance plan for state approval with its grant
32 application. Failure to demonstrate continuing compliance with quality
33 assurance plans shall be grounds for termination of state funding; and

34 (d) Counties that submit joint applications must submit for
35 approval by the department of social and health services juvenile
36 rehabilitation administration multicounty plans for efficient program
37 delivery.

1 NEW SECTION. **Sec. 3.** A new section is added to chapter 13.40 RCW
2 to read as follows:

3 (1) Effective July 1, 2005, and continuing through June 30, 2007,
4 a reinvesting in youth pilot program shall be established. The pilot
5 program will test methods for reinvestment of state savings that result
6 from local investments in evidenced-based services for juvenile
7 justice-involved youth.

8 (2) Participation in the pilot program shall be limited to three
9 counties or groups of counties, including at least one charter county
10 with a population of over eight hundred thousand residents and at least
11 one county or group of counties with a combined population of three
12 hundred thousand residents or less.

13 (3) Only the following intervention service models shall be funded
14 under the pilot program: (a) Functional family therapy, (b)
15 multisystemic therapy, and (c) aggression replacement training.

16 (4) Subject to subsection (5) of this section, payments to counties
17 in the pilot program shall be sixty-nine percent of the average service
18 model cost per youth times the number of youth engaged by the selected
19 service model. For the purposes of calculating the average service
20 model cost per engaged youth for a county, the following costs will be
21 included: Staff salaries, staff benefits, and local expenditures on
22 administration, training, fees, and quality assurance.

23 (5) Counties that participate in the pilot program shall have a
24 portion of their costs of serving youth through the intervention
25 service models paid for with moneys from the reinvesting in youth
26 account established pursuant to section 5 of this act. Distribution of
27 funds from the account to the charter county with a population of over
28 eight hundred thousand residents shall be based upon the number of
29 youth that are expected to be served by the intervention service model,
30 up to six hundred fifty-two thousand dollars for the 2005-2007
31 biennium. The department may distribute the remaining grant moneys to
32 the other counties selected to participate in the pilot program. The
33 total amount allocated for pilot programs grants established in this
34 section is limited to amounts appropriated for this specific purpose
35 and shall not exceed nine hundred ninety-seven thousand dollars from
36 state sources.

1 NEW SECTION. **Sec. 4.** A new section is added to chapter 13.40 RCW
2 to read as follows:

3 (1) Effective July 1, 2007, any county may apply for participation
4 in the reinvesting in youth program.

5 (2)(a) In order to receive funding, intervention service models
6 must meet the following minimum criteria:

7 (i) There must be scientific evidence from at least one rigorous
8 evaluation study of the specific service model that measures recidivism
9 reduction;

10 (ii) There must be evidence that the specific service model's
11 results can be replicated outside of an academic research environment;

12 (iii) The evaluation or evaluations of the service model must
13 permit dollar cost estimates of both benefits and costs so that the
14 benefit-cost ratio of the model can be calculated; and

15 (iv) The public taxpayer benefits to all levels of state and local
16 government must exceed the service model costs.

17 (b) Every two years, beginning in calendar year 2006 for use in
18 fiscal year 2008, the Washington state institute for public policy
19 shall publish a list of service models that are eligible for
20 reimbursement through the reinvesting in youth program. The institute
21 shall use the technical advisory committee established in subsection
22 (3) of this section to review and provide comments on the list of
23 service models that are eligible for reimbursement.

24 (3) The department of social and health services juvenile
25 rehabilitation administration shall convene a technical advisory
26 committee comprised of representatives from the house of
27 representatives, the senate, the governor's office of financial
28 management, the department of social and health services juvenile
29 rehabilitation administration, the family policy council, the juvenile
30 court administrator's association, and the Washington association of
31 counties to assist in the implementation of this act.

32 (4) Every four years, beginning in calendar year 2006 for use in
33 fiscal year 2008, the Washington state institute for public policy
34 shall review and update the methodology for calculating cost savings
35 resulting from the implementation of this program. The institute shall
36 use the technical advisory committee established in subsection (3) of
37 this section to review and provide comments on its methodology and cost
38 calculations.

1 (5) Every four years, beginning in calendar year 2006, for use in
2 fiscal year 2008, the department of social and health services juvenile
3 rehabilitation administration shall establish a distribution formula to
4 provide funding local governments that implement research-based
5 intervention services pursuant to this program. The department shall
6 use the technical advisory committee established in subsection (3) of
7 this section to review and provide comments on its proposed
8 distribution formula.

9 (6) The department of social and health services juvenile
10 rehabilitation administration shall provide a report to the legislature
11 on the initial cost savings calculation methodology and distribution
12 formula on or before October 1, 2006.

13 NEW SECTION. **Sec. 5.** A new section is added to chapter 13.40 RCW
14 to read as follows:

15 (1) The reinvesting in youth account is created in the state
16 treasury. Moneys in the account shall be spent only after
17 appropriation. Expenditures from the account may be used to reimburse
18 local governments for the implementation of the reinvesting in youth
19 program established in sections 2 through 4 of this act.

20 (2) Revenues to the reinvesting in youth account consist of
21 revenues appropriated to or deposited in the account.

22 (3) The department of social and health services juvenile
23 rehabilitation administration shall review and monitor the expenditures
24 made by any county or group of counties that is funded, in whole or in
25 part, with funds provided through the reinvesting in youth account.
26 Counties shall repay any funds that are not spent in accordance with
27 sections 2 through 4 of this act.

28 NEW SECTION. **Sec. 6.** A new section is added to chapter 43.135 RCW
29 to read as follows:

30 RCW 43.135.035(4) does not apply to the transfers established in
31 section 5 of this act.

32 NEW SECTION. **Sec. 7.** A new section is added to chapter 13.40 RCW
33 to read as follows:

34 The department of social and health services juvenile
35 rehabilitation administration shall establish a state quality assurance

1 program. The juvenile rehabilitation administration shall monitor the
2 implementation of intervention services funded pursuant to section 5 of
3 this act and shall evaluate adherence to service model design and
4 service completion rate.

5 NEW SECTION. **Sec. 8.** If specific funding for the purposes of this
6 act, referencing this act by bill or chapter number, is not provided by
7 June 30, 2005, in the omnibus appropriations act, this act is null and
8 void.

9 NEW SECTION. **Sec. 9.** Nothing in this act creates an entitlement
10 for a county or group of counties to receive funding under the program
11 in sections 2 through 4 of this act.

12 NEW SECTION. **Sec. 10.** This act is necessary for the immediate
13 preservation of the public peace, health, or safety, or support of the
14 state government and its existing public institutions, and takes effect
15 July 1, 2005.

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