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**SUBSTITUTE HOUSE BILL 1483**

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**State of Washington**

**59th Legislature**

**2005 Regular Session**

**By** House Committee on Juvenile Justice & Family Law (originally sponsored by Representatives Dickerson, McDonald, Moeller, Darneille, Jarrett, Simpson, Morrell, Sommers, Kenney, McDermott, Kagi, Chase and Clibborn)

READ FIRST TIME 02/11/05.

1       AN ACT Relating to investments in cost-effective intervention  
2 programs for juvenile justice-involved youth; adding new sections to  
3 chapter 43.31 RCW; adding a new section to chapter 43.135 RCW; creating  
4 new sections; providing an effective date; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6       NEW SECTION. **Sec. 1.** The legislature finds that there are youth  
7 and family-focused intervention services that have been proven through  
8 rigorous evaluation in the state of Washington and elsewhere to  
9 significantly reduce violence and crime while saving more public safety  
10 dollars than they cost. Under current state laws, no local government  
11 acting alone has the financial incentive to invest in these cost-  
12 effective services because the savings accrue to multiple levels of  
13 government with the largest savings going to the state. It is the  
14 intent of the legislature to create incentives for local government to  
15 invest in cost-effective intervention services that reduce crime by  
16 reimbursing local governments with a portion of the cost savings that  
17 accrue to the state as the result of local investments in such  
18 services.

1        NEW SECTION.    **Sec. 2.**    A new section is added to chapter 43.31 RCW  
2 to read as follows:

3        (1) The department of community, trade, and economic development  
4 shall establish a reinvesting in youth program that awards grants to  
5 counties for implementing research-based early intervention services  
6 that target juvenile justice-involved youth and reduce crime, subject  
7 to the availability of amounts appropriated for this specific purpose.

8        (2) The department of community, trade, and economic development  
9 shall review county applications for funding through the reinvesting in  
10 youth program and shall select the counties that will be awarded grants  
11 with funds appropriated to implement this program. The department, in  
12 consultation with the Washington state institute for public policy,  
13 shall develop guidelines to determine which counties will be awarded  
14 funding in accordance with the reinvesting in youth program. At a  
15 minimum, counties must meet the following criteria in order to  
16 participate in the reinvesting in youth program:

17        (a) Counties must match state moneys awarded for research-based  
18 early intervention services with nonstate resources that are at least  
19 proportional to the expected local government share of state and local  
20 government cost avoidance that would result from the implementation of  
21 such services;

22        (b) Counties must demonstrate that state funds allocated pursuant  
23 to this section are used only for the intervention service models  
24 authorized pursuant to sections 3 and 4 of this act;

25        (c) Counties must participate fully in the state quality assurance  
26 program established in section 7 of this act to ensure fidelity of  
27 program implementation. If no state quality assurance program is in  
28 effect for a particular selected research-based service, the county  
29 must submit a quality assurance plan for state approval with its grant  
30 application. Failure to demonstrate continuing compliance with quality  
31 assurance plans shall be grounds for termination of state funding; and

32        (d) Counties that submit joint applications must submit for  
33 approval by the department of community, trade, and economic  
34 development multicounty plans for efficient program delivery.

35        NEW SECTION.    **Sec. 3.**    A new section is added to chapter 43.31 RCW  
36 to read as follows:

37        (1) Effective July 1, 2005, and continuing through June 30, 2007,

1 a reinvesting in youth pilot program shall be established. The pilot  
2 program will test methods for reinvestment of state savings that result  
3 from local investments in evidenced-based services for juvenile  
4 justice-involved youth.

5 (2) Participation in the pilot program shall be limited to three  
6 counties or groups of counties, including at least one charter county  
7 with a population of over eight hundred thousand residents and at least  
8 one county or group of counties with a combined population of three  
9 hundred thousand residents or less.

10 (3) Only the following intervention service models shall be funded  
11 under the pilot program: (a) Functional family therapy, (b)  
12 multisystemic therapy, and (c) aggression replacement training.

13 (4) Subject to subsection (5) of this section, payments to counties  
14 in the pilot program shall be sixty-nine percent of the average service  
15 model cost per youth times the number of youth engaged by the selected  
16 service model. For the purposes of calculating the average service  
17 model cost per engaged youth for a county, the following costs will be  
18 included: Staff salaries, staff benefits, and local expenditures on  
19 administration, training, fees, and quality assurance.

20 (5) Counties that participate in the pilot program shall have a  
21 portion of their costs of serving youth through the intervention  
22 service models paid for with moneys from the reinvesting in youth  
23 account established pursuant to section 5 of this act. Distribution of  
24 funds from the account to the charter county with a population of over  
25 eight hundred thousand residents shall be based upon the number of  
26 youth that are expected to be served by the intervention service model,  
27 up to six hundred fifty-two thousand dollars for the 2005-2007  
28 biennium. The department may distribute the remaining grant moneys to  
29 the other counties selected to participate in the pilot program.

30 NEW SECTION. **Sec. 4.** A new section is added to chapter 43.31 RCW  
31 to read as follows:

32 (1) Effective July 1, 2007, any county may apply for participation  
33 in the reinvesting in youth program.

34 (2)(a) In order to receive funding, intervention service models  
35 must meet the following minimum criteria:

36 (i) There must be scientific evidence from at least one rigorous

1 evaluation study of the specific service model that measures recidivism  
2 reduction;

3 (ii) There must be evidence that the specific service model's  
4 results can be replicated outside of an academic research environment;

5 (iii) The evaluation or evaluations of the service model must  
6 permit dollar cost estimates of both benefits and costs so that the  
7 benefit-cost ratio of the model can be calculated; and

8 (iv) The public taxpayer benefits to all levels of state and local  
9 government must exceed the service model costs.

10 (b) Every two years, beginning in calendar year 2006 for use in  
11 fiscal year 2008, the Washington state institute for public policy  
12 shall publish a list of service models that are eligible for  
13 reimbursement through the reinvesting in youth program. The institute  
14 shall use the technical advisory committee established in subsection  
15 (3) of this section to review and provide comments on the list of  
16 service models that are eligible for reimbursement.

17 (3) The department of community, trade, and economic development  
18 shall convene a technical advisory committee comprised of  
19 representatives from the house of representatives, the senate, the  
20 governor's office of financial management, the department of social and  
21 health services, the department of community, trade, and economic  
22 development, the family policy council, the juvenile court  
23 administrator's association, and the Washington association of counties  
24 to assist in the implementation of this act.

25 (4) Every four years, beginning in calendar year 2006 for use in  
26 fiscal year 2008, the Washington state institute for public policy  
27 shall review and update the methodology for calculating cost savings  
28 resulting from the implementation of this program. The institute shall  
29 use the technical advisory committee established in subsection (3) of  
30 this section to review and provide comments on its methodology and cost  
31 calculations.

32 (5) Every four years, beginning in calendar year 2006, for use in  
33 fiscal year 2008, the department of community, trade, and economic  
34 development shall establish a distribution formula to provide funding  
35 local governments that implement research-based intervention services  
36 pursuant to this program. The department shall use the technical  
37 advisory committee established in subsection (3) of this section to  
38 review and provide comments on its proposed distribution formula.

1 (6) The department of community, trade, and economic development  
2 shall provide a report to the legislature on the initial cost savings  
3 calculation methodology and distribution formula on or before October  
4 1, 2006.

5 NEW SECTION. **Sec. 5.** A new section is added to chapter 43.31 RCW  
6 to read as follows:

7 (1) The reinvesting in youth account is created in the state  
8 treasury. Moneys in the account shall be spent only after  
9 appropriation. Expenditures from the account may be used to reimburse  
10 local governments for the implementation of the reinvesting in youth  
11 program established in sections 2 through 4 of this act.

12 (2) Revenues to the reinvesting in youth account consist of  
13 revenues appropriated to or deposited in the account.

14 (3) The department of community, trade, and economic development  
15 shall review and monitor the expenditures made by any county or group  
16 of counties that is funded, in whole or in part, with funds provided  
17 through the reinvesting in youth account. Counties shall repay any  
18 funds that are not spent in accordance with sections 2 through 4 of  
19 this act.

20 (4) For the fiscal biennium beginning July 1, 2005, the state  
21 treasurer shall transfer nine hundred ninety-seven thousand dollars  
22 from the general fund into the reinvesting in youth account, divided  
23 into eight quarterly payments.

24 NEW SECTION. **Sec. 6.** A new section is added to chapter 43.135 RCW  
25 to read as follows:

26 RCW 43.135.035(4) does not apply to the transfers established in  
27 section 5 of this act.

28 NEW SECTION. **Sec. 7.** A new section is added to chapter 43.31 RCW  
29 to read as follows:

30 The department of community, trade, and economic development shall  
31 contract with the department of social and health services juvenile  
32 rehabilitation administration for the establishment of a state quality  
33 assurance program. The juvenile rehabilitation administration shall  
34 monitor the implementation of intervention services funded pursuant to  
35 section 5 of this act and shall evaluate adherence to service model

1 design and service completion rate. The juvenile rehabilitation  
2 administration shall report any failures to comply with its quality  
3 assurance standards to the county and the department of community,  
4 trade, and economic development.

5 NEW SECTION. **Sec. 8.** The Washington state institute for public  
6 policy shall estimate the costs and benefits resulting from the  
7 implementation of the reinvesting in youth program and provide a report  
8 to the appropriate committees of the legislature, the governor, and to  
9 the department of community, trade, and economic development on  
10 December 1, 2007, and every four years thereafter.

11 NEW SECTION. **Sec. 9.** Nothing in this act creates an entitlement  
12 for a county or group of counties to receive funding under the program  
13 in sections 2 through 4 of this act.

14 NEW SECTION. **Sec. 10.** This act is necessary for the immediate  
15 preservation of the public peace, health, or safety, or support of the  
16 state government and its existing public institutions, and takes effect  
17 July 1, 2005.

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