
SUBSTITUTE HOUSE BILL 1041

State of Washington 59th Legislature 2005 Regular Session

By House Committee on Appropriations (originally sponsored by Representative Sommers; by request of Office of Financial Management)

READ FIRST TIME 04/19/05.

1 AN ACT Relating to the nursing facility medicaid payment system;
2 amending RCW 74.46.431 and 74.46.506; providing an effective date; and
3 declaring an emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 74.46.431 and 2004 c 276 s 913 are each amended to
6 read as follows:

7 (1) Effective July 1, 1999, nursing facility medicaid payment rate
8 allocations shall be facility-specific and shall have seven components:
9 Direct care, therapy care, support services, operations, property,
10 financing allowance, and variable return. The department shall
11 establish and adjust each of these components, as provided in this
12 section and elsewhere in this chapter, for each medicaid nursing
13 facility in this state.

14 (2) All component rate allocations for essential community
15 providers as defined in this chapter shall be based upon a minimum
16 facility occupancy of eighty-five percent of licensed beds, regardless
17 of how many beds are set up or in use. For all facilities other than
18 essential community providers, effective July 1, 2001, component rate
19 allocations in direct care, therapy care, support services, variable

1 return, operations, property, and financing allowance shall continue to
2 be based upon a minimum facility occupancy of eighty-five percent of
3 licensed beds. For all facilities other than essential community
4 providers, effective July 1, 2002, the component rate allocations in
5 operations, property, and financing allowance shall be based upon a
6 minimum facility occupancy of ninety percent of licensed beds,
7 regardless of how many beds are set up or in use. Effective July 1,
8 2005, a minimum occupancy factor shall not be applied to the direct
9 care rate component for any facility.

10 (3) Information and data sources used in determining medicaid
11 payment rate allocations, including formulas, procedures, cost report
12 periods, resident assessment instrument formats, resident assessment
13 methodologies, and resident classification and case mix weighting
14 methodologies, may be substituted or altered from time to time as
15 determined by the department.

16 (4)(a) Direct care component rate allocations shall be established
17 using adjusted cost report data covering at least six months. Adjusted
18 cost report data from 1996 will be used for October 1, 1998, through
19 June 30, 2001, direct care component rate allocations; adjusted cost
20 report data from 1999 will be used for July 1, 2001, through June 30,
21 2005, direct care component rate allocations.

22 (b) Direct care component rate allocations based on 1996 cost
23 report data shall be adjusted annually for economic trends and
24 conditions by a factor or factors defined in the biennial
25 appropriations act. A different economic trends and conditions
26 adjustment factor or factors may be defined in the biennial
27 appropriations act for facilities whose direct care component rate is
28 set equal to their adjusted June 30, 1998, rate, as provided in RCW
29 74.46.506(5)(i).

30 (c) Direct care component rate allocations based on 1999 cost
31 report data shall be adjusted annually for economic trends and
32 conditions by a factor or factors defined in the biennial
33 appropriations act. A different economic trends and conditions
34 adjustment factor or factors may be defined in the biennial
35 appropriations act for facilities whose direct care component rate is
36 set equal to their adjusted June 30, 1998, rate, as provided in RCW
37 74.46.506(5)(i).

1 (5)(a) Therapy care component rate allocations shall be established
2 using adjusted cost report data covering at least six months. Adjusted
3 cost report data from 1996 will be used for October 1, 1998, through
4 June 30, 2001, therapy care component rate allocations; adjusted cost
5 report data from 1999 will be used for July 1, 2001, through June 30,
6 2005, therapy care component rate allocations.

7 (b) Therapy care component rate allocations shall be adjusted
8 annually for economic trends and conditions by a factor or factors
9 defined in the biennial appropriations act.

10 (6)(a) Support services component rate allocations shall be
11 established using adjusted cost report data covering at least six
12 months. Adjusted cost report data from 1996 shall be used for October
13 1, 1998, through June 30, 2001, support services component rate
14 allocations; adjusted cost report data from 1999 shall be used for July
15 1, 2001, through June 30, 2005, support services component rate
16 allocations.

17 (b) Support services component rate allocations shall be adjusted
18 annually for economic trends and conditions by a factor or factors
19 defined in the biennial appropriations act.

20 (7)(a) Operations component rate allocations shall be established
21 using adjusted cost report data covering at least six months. Adjusted
22 cost report data from 1996 shall be used for October 1, 1998, through
23 June 30, 2001, operations component rate allocations; adjusted cost
24 report data from 1999 shall be used for July 1, 2001, through June 30,
25 2005, operations component rate allocations.

26 (b) Operations component rate allocations shall be adjusted
27 annually for economic trends and conditions by a factor or factors
28 defined in the biennial appropriations act.

29 (8) For July 1, 1998, through September 30, 1998, a facility's
30 property and return on investment component rates shall be the
31 facility's June 30, 1998, property and return on investment component
32 rates, without increase. For October 1, 1998, through June 30, 1999,
33 a facility's property and return on investment component rates shall be
34 rebased utilizing 1997 adjusted cost report data covering at least six
35 months of data.

36 (9) Total payment rates under the nursing facility medicaid payment
37 system shall not exceed facility rates charged to the general public
38 for comparable services.

1 (10) Medicaid contractors shall pay to all facility staff a minimum
2 wage of the greater of the state minimum wage or the federal minimum
3 wage.

4 (11) The department shall establish in rule procedures, principles,
5 and conditions for determining component rate allocations for
6 facilities in circumstances not directly addressed by this chapter,
7 including but not limited to: The need to prorate inflation for
8 partial-period cost report data, newly constructed facilities, existing
9 facilities entering the medicaid program for the first time or after a
10 period of absence from the program, existing facilities with expanded
11 new bed capacity, existing medicaid facilities following a change of
12 ownership of the nursing facility business, facilities banking beds or
13 converting beds back into service, facilities temporarily reducing the
14 number of set-up beds during a remodel, facilities having less than six
15 months of either resident assessment, cost report data, or both, under
16 the current contractor prior to rate setting, and other circumstances.

17 (12) The department shall establish in rule procedures, principles,
18 and conditions, including necessary threshold costs, for adjusting
19 rates to reflect capital improvements or new requirements imposed by
20 the department or the federal government. Any such rate adjustments
21 are subject to the provisions of RCW 74.46.421.

22 (13) Effective July 1, 2001, medicaid rates shall continue to be
23 revised downward in all components, in accordance with department
24 rules, for facilities converting banked beds to active service under
25 chapter 70.38 RCW, by using the facility's increased licensed bed
26 capacity to recalculate minimum occupancy for rate setting. However,
27 for facilities other than essential community providers which bank beds
28 under chapter 70.38 RCW, after May 25, 2001, medicaid rates shall be
29 revised upward, in accordance with department rules, in direct care,
30 therapy care, support services, and variable return components only, by
31 using the facility's decreased licensed bed capacity to recalculate
32 minimum occupancy for rate setting, but no upward revision shall be
33 made to operations, property, or financing allowance component rates.
34 The direct care rate component allocation shall be adjusted, without
35 using the minimum occupancy threshold, for facilities that convert
36 banked beds to active service, under chapter 70.38 RCW, on or after
37 July 1, 2005.

1 (14) Facilities obtaining a certificate of need or a certificate of
2 need exemption under chapter 70.38 RCW after June 30, 2001, must have
3 a certificate of capital authorization in order for (a) the
4 depreciation resulting from the capitalized addition to be included in
5 calculation of the facility's property component rate allocation; and
6 (b) the net invested funds associated with the capitalized addition to
7 be included in calculation of the facility's financing allowance rate
8 allocation.

9 **Sec. 2.** RCW 74.46.506 and 2001 1st sp.s. c 8 s 10 are each amended
10 to read as follows:

11 (1) The direct care component rate allocation corresponds to the
12 provision of nursing care for one resident of a nursing facility for
13 one day, including direct care supplies. Therapy services and
14 supplies, which correspond to the therapy care component rate, shall be
15 excluded. The direct care component rate includes elements of case mix
16 determined consistent with the principles of this section and other
17 applicable provisions of this chapter.

18 (2) Beginning October 1, 1998, the department shall determine and
19 update quarterly for each nursing facility serving medicaid residents
20 a facility-specific per-resident day direct care component rate
21 allocation, to be effective on the first day of each calendar quarter.
22 In determining direct care component rates the department shall
23 utilize, as specified in this section, minimum data set resident
24 assessment data for each resident of the facility, as transmitted to,
25 and if necessary corrected by, the department in the resident
26 assessment instrument format approved by federal authorities for use in
27 this state.

28 (3) The department may question the accuracy of assessment data for
29 any resident and utilize corrected or substitute information, however
30 derived, in determining direct care component rates. The department is
31 authorized to impose civil fines and to take adverse rate actions
32 against a contractor, as specified by the department in rule, in order
33 to obtain compliance with resident assessment and data transmission
34 requirements and to ensure accuracy.

35 (4) Cost report data used in setting direct care component rate
36 allocations shall be 1996 and 1999, for rate periods as specified in
37 RCW 74.46.431(4)(a).

1 (5) Beginning October 1, 1998, the department shall rebase each
2 nursing facility's direct care component rate allocation as described
3 in RCW 74.46.431, adjust its direct care component rate allocation for
4 economic trends and conditions as described in RCW 74.46.431, and
5 update its medicaid average case mix index, consistent with the
6 following:

7 (a) Reduce total direct care costs reported by each nursing
8 facility for the applicable cost report period specified in RCW
9 74.46.431(4)(a) to reflect any department adjustments, and to eliminate
10 reported resident therapy costs and adjustments, in order to derive the
11 facility's total allowable direct care cost;

12 (b) Divide each facility's total allowable direct care cost by its
13 adjusted resident days for the same report period, increased if
14 necessary to a minimum occupancy of eighty-five percent; that is, the
15 greater of actual or imputed occupancy at eighty-five percent of
16 licensed beds, to derive the facility's allowable direct care cost per
17 resident day. However, effective July 1, 2005, and for all future rate
18 setting, each facility's allowable direct care costs shall be divided
19 by its adjusted resident days without application of a minimum
20 occupancy threshold;

21 (c) Adjust the facility's per resident day direct care cost by the
22 applicable factor specified in RCW 74.46.431(4) (b) and (c) to derive
23 its adjusted allowable direct care cost per resident day;

24 (d) Divide each facility's adjusted allowable direct care cost per
25 resident day by the facility average case mix index for the applicable
26 quarters specified by RCW 74.46.501(7)(b) to derive the facility's
27 allowable direct care cost per case mix unit;

28 (e) Effective for July 1, 2001, rate setting, divide nursing
29 facilities into at least two and, if applicable, three peer groups:
30 Those located in nonurban counties; those located in high labor-cost
31 counties, if any; and those located in other urban counties;

32 (f) Array separately the allowable direct care cost per case mix
33 unit for all facilities in nonurban counties; for all facilities in
34 high labor-cost counties, if applicable; and for all facilities in
35 other urban counties, and determine the median allowable direct care
36 cost per case mix unit for each peer group;

37 (g) Except as provided in (i) of this subsection, from October 1,

1 1998, through June 30, 2000, determine each facility's quarterly direct
2 care component rate as follows:

3 (i) Any facility whose allowable cost per case mix unit is less
4 than eighty-five percent of the facility's peer group median
5 established under (f) of this subsection shall be assigned a cost per
6 case mix unit equal to eighty-five percent of the facility's peer group
7 median, and shall have a direct care component rate allocation equal to
8 the facility's assigned cost per case mix unit multiplied by that
9 facility's medicaid average case mix index from the applicable quarter
10 specified in RCW 74.46.501(7)(c);

11 (ii) Any facility whose allowable cost per case mix unit is greater
12 than one hundred fifteen percent of the peer group median established
13 under (f) of this subsection shall be assigned a cost per case mix unit
14 equal to one hundred fifteen percent of the peer group median, and
15 shall have a direct care component rate allocation equal to the
16 facility's assigned cost per case mix unit multiplied by that
17 facility's medicaid average case mix index from the applicable quarter
18 specified in RCW 74.46.501(7)(c);

19 (iii) Any facility whose allowable cost per case mix unit is
20 between eighty-five and one hundred fifteen percent of the peer group
21 median established under (f) of this subsection shall have a direct
22 care component rate allocation equal to the facility's allowable cost
23 per case mix unit multiplied by that facility's medicaid average case
24 mix index from the applicable quarter specified in RCW 74.46.501(7)(c);

25 (h) Except as provided in (i) of this subsection, from July 1,
26 2000, forward, and for all future rate setting, determine each
27 facility's quarterly direct care component rate as follows:

28 (i) Through June 30, 2005, any facility whose allowable cost per
29 case mix unit is less than ninety percent of the facility's peer group
30 median established under (f) of this subsection shall be assigned a
31 cost per case mix unit equal to ninety percent of the facility's peer
32 group median, and shall have a direct care component rate allocation
33 equal to the facility's assigned cost per case mix unit multiplied by
34 that facility's medicaid average case mix index from the applicable
35 quarter specified in RCW 74.46.501(7)(c). From July 1, 2005, forward,
36 and for all future rate setting, any facility whose allowable cost per
37 case mix unit is less than or equal to one hundred ten percent of the
38 facility's peer group median established under (f) of this subsection

1 shall have a direct care component rate allocation equal to the
2 facility's allowable cost per case mix unit multiplied by that
3 facility's medicaid average case mix index from the applicable quarter
4 specified in RCW 74.46.501(7)(c);

5 (ii) Any facility whose allowable cost per case mix unit is greater
6 than one hundred ten percent of the peer group median established under
7 (f) of this subsection shall be assigned a cost per case mix unit equal
8 to one hundred ten percent of the peer group median, and shall have a
9 direct care component rate allocation equal to the facility's assigned
10 cost per case mix unit multiplied by that facility's medicaid average
11 case mix index from the applicable quarter specified in RCW
12 74.46.501(7)(c);

13 (iii) Through June 30, 2005, any facility whose allowable cost per
14 case mix unit is between ninety and one hundred ten percent of the peer
15 group median established under (f) of this subsection shall have a
16 direct care component rate allocation equal to the facility's allowable
17 cost per case mix unit multiplied by that facility's medicaid average
18 case mix index from the applicable quarter specified in RCW
19 74.46.501(7)(c);

20 (i)(i) Between October 1, 1998, and June 30, 2000, the department
21 shall compare each facility's direct care component rate allocation
22 calculated under (g) of this subsection with the facility's nursing
23 services component rate in effect on September 30, 1998, less therapy
24 costs, plus any exceptional care offsets as reported on the cost
25 report, adjusted for economic trends and conditions as provided in RCW
26 74.46.431. A facility shall receive the higher of the two rates.

27 (ii) Between July 1, 2000, and June 30, 2002, the department shall
28 compare each facility's direct care component rate allocation
29 calculated under (h) of this subsection with the facility's direct care
30 component rate in effect on June 30, 2000. A facility shall receive
31 the higher of the two rates. Between July 1, 2001, and June 30, 2002,
32 if during any quarter a facility whose rate paid under (h) of this
33 subsection is greater than either the direct care rate in effect on
34 June 30, 2000, or than that facility's allowable direct care cost per
35 case mix unit calculated in (d) of this subsection multiplied by that
36 facility's medicaid average case mix index from the applicable quarter
37 specified in RCW 74.46.501(7)(c), the facility shall be paid in that

1 and each subsequent quarter pursuant to (h) of this subsection and
2 shall not be entitled to the greater of the two rates.

3 (iii) Effective July 1, 2002, all direct care component rate
4 allocations shall be as determined under (h) of this subsection.

5 (6) The direct care component rate allocations calculated in
6 accordance with this section shall be adjusted to the extent necessary
7 to comply with RCW 74.46.421.

8 (7) Payments resulting from increases in direct care component
9 rates, granted under authority of RCW 74.46.508(1) for a facility's
10 exceptional care residents, shall be offset against the facility's
11 examined, allowable direct care costs, for each report year or partial
12 period such increases are paid. Such reductions in allowable direct
13 care costs shall be for rate setting, settlement, and other purposes
14 deemed appropriate by the department.

15 NEW SECTION. **Sec. 3.** This act is necessary for the immediate
16 preservation of the public peace, health, or safety, or support of the
17 state government and its existing public institutions, and takes effect
18 July 1, 2005.

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