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## SENATE BILL 6239

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State of Washington 58th Legislature 2004 Regular Session

By Senators Zarelli, Benton, Carlson, Hale, McAuliffe, Prentice, Rasmussen, Murray, Haugen and Poulsen; by request of Governor Locke

Read first time 01/15/2004. Referred to Committee on Ways & Means.

- 1 AN ACT Relating to high technology and research and development tax
- 2 incentives; amending RCW 82.04.4452, 82.63.010, 82.63.020, 82.63.030,
- 3 82.63.045, and 82.63.070; adding new sections to chapter 82.04 RCW;
- 4 providing an effective date; and providing expiration dates.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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- 6 **Sec. 1.** RCW 82.04.4452 and 2000 c 103 s 7 are each amended to read 7 as follows:
  - (1) In computing the tax imposed under this chapter, a credit is allowed for each person whose research and development spending during the year in which the credit is claimed exceeds 0.92 percent of the person's taxable amount during the same calendar year.
  - (2) The credit is equal to the greater of the amount of qualified research and development expenditures of a person or eighty percent of amounts received by a person other than a public educational or research institution in compensation for the conduct of qualified research and development, multiplied by the rate provided in RCW 82.04.260(3) in the case of a nonprofit corporation or nonprofit association engaging within this state in research and development, and the rate provided in RCW 82.04.290(2) for every other person.

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(3) Any person entitled to the credit provided in subsection (2) of this section as a result of qualified research and development conducted under contract may assign all or any portion of the credit to the person contracting for the performance of the qualified research and development.

- (4) The credit, including any credit assigned to a person under subsection (3) of this section, shall be taken against taxes due for the same calendar year in which the qualified research and development expenditures are incurred. The credit, including any credit assigned to a person under subsection (3) of this section, for each calendar year shall not exceed the lesser of two million dollars or the amount of tax otherwise due under this chapter for the calendar year.
- (5) Any person taking the credit, including any credit assigned to a person under subsection (3) of this section, whose research and development spending during the calendar year in which the credit is claimed fails to exceed 0.92 percent of the person's taxable amount during the same calendar year shall be liable for payment of the additional taxes represented by the amount of credit taken together with interest, but not penalties. Interest shall be due at the rate provided for delinquent excise taxes retroactively to the date the credit was taken until the taxes are paid. Any credit assigned to a person under subsection (3) of this section that is disallowed as a result of this section may be taken by the person who performed the qualified research and development subject to the limitations set forth in subsection (4) of this section.
- (6) Any person claiming the credit, and any person assigning a credit as provided in subsection (3) of this section, shall file an ((affidavit)) annual report in a form prescribed by the department which shall include the amount of the credit claimed, ((an estimate of)) the ((anticipated)) qualified research and development expenditures during the calendar year for which the credit is claimed, ((an estimate of)) and the taxable amount during the calendar year for which the credit is claimed, and such additional information as the department may prescribe. The report is due by March 31st following any year a credit is taken.
- (7)(a) A person claiming the credit shall agree to ((supply the department with information necessary to measure the results of the tax credit program for qualified research and development expenditures))

complete an annual survey. The annual survey is in addition to the annual report due under subsection (6) of this section. The survey may include questions pertaining to job creation, job retention, the number of full-time equivalent positions created for Washington residents, wage and benefit levels of the jobs, company growth, introduction of new products, the diversification of the state's economy, growth in research and development investment, movement of firms or the consolidation of firms' operations into the state, and any additional information the department may prescribe. The survey is due by March 31st following any year a credit is taken. The survey information is deemed taxpayer information under RCW 82.32.330 and is not disclosable.

- (b) If a person fails to complete the survey required under this subsection by the due date, the person entitled to the credit provided in subsection (2) of this section is not eligible to take or assign the credit provided in subsection (2) of this section in the year the person failed to complete the survey.
- (8) The department shall use the information ((required under)) from subsection (7) of this section to ((perform three assessments on)) study the tax credit program authorized under this section. ((The assessments will take place in 1997, 2000, and 2003. The department shall prepare reports on each assessment and deliver their reports by September 1, 1997, September 1, 2000, and September 1, 2003. The assessments)) The department shall report to the legislature by December 1, 2009. The report shall measure the effect of the program on job creation, the number of jobs created for Washington residents, company growth, the introduction of new products, the diversification of the state's economy, growth in research and development investment, the movement of firms or the consolidation of firms' operations into the state, and such other factors as the department selects.
  - (9) For the purpose of this section:

(a) "Qualified research and development expenditures" means operating expenses, including wages, compensation of a proprietor or a partner in a partnership as determined under rules adopted by the department, benefits, supplies, and computer expenses, directly incurred in qualified research and development by a person claiming the credit provided in this section. The term does not include amounts paid to a person other than a public educational or research

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institution to conduct qualified research and development. Nor does the term include capital costs and overhead, such as expenses for land, structures, or depreciable property.

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- (b) "Qualified research and development" shall have the same meaning as in RCW 82.63.010.
- (c) "Research and development spending" means qualified research and development expenditures plus eighty percent of amounts paid to a person other than a public educational or research institution to conduct qualified research and development.
- 10 (d) "Taxable amount" means the taxable amount subject to the tax 11 imposed in this chapter required to be reported on the person's 12 combined excise tax returns during the year in which the credit is 13 claimed, less any taxable amount for which a credit is allowed under 14 RCW 82.04.440.
- 15 (10) This section expires ((<del>December 31, 2004</del>)) <u>January 1, 2011</u>.
- 16 **Sec. 2.** RCW 82.63.010 and 1995 1st sp.s. c 3 s 12 are each amended to read as follows:
  - Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
    - (1) "Advanced computing" means technologies used in the designing and developing of computing hardware and software, including innovations in designing the full spectrum of hardware from hand-held calculators to super computers, and peripheral equipment.
    - (2) "Advanced materials" means materials with engineered properties created through the development of specialized processing and synthesis technology, including ceramics, high value-added metals, electronic materials, composites, polymers, and biomaterials.
- 28 (3) "Applicant" means a person applying for a tax deferral under 29 this chapter.
- 30 (4) "Biotechnology" means the application of technologies, such as 31 recombinant DNA techniques, biochemistry, molecular and cellular 32 biology, genetics and genetic engineering, cell fusion techniques, and 33 new bioprocesses, using living organisms, or parts of organisms, to 34 produce or modify products, to improve plants or animals, to develop 35 microorganisms for specific uses, to identify targets for small 36 molecule pharmaceutical development, or to transform biological systems

into useful processes and products or to develop microorganisms for specific uses.

(5) "Department" means the department of revenue.

- (6) "Electronic device technology" means technologies involving microelectronics; semiconductors; electronic equipment and instrumentation; radio frequency, microwave, and millimeter electronics; optical and optic-electrical devices; and data and digital communications and imaging devices.
- (7) "Eligible investment project" means an investment project which either initiates a new operation, or expands or diversifies a current operation by expanding, renovating, or equipping an existing facility. The lessor or owner of the qualified building is not eligible for a deferral unless the underlying ownership of the buildings, machinery, and equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the economic benefit of the deferral to the lessee in the form of reduced rent payments.
- (8) "Environmental technology" means assessment and prevention of threats or damage to human health or the environment, environmental cleanup, and the development of alternative energy sources.
- (9) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction or improvement of the project.
- (10) "Person" has the meaning given in RCW 82.04.030 and includes state universities as defined in RCW 28B.10.016.
- (11) "Pilot scale manufacturing" means design, construction, and testing of preproduction prototypes and models in the fields of biotechnology, advanced computing, electronic device technology, advanced materials, and environmental technology other than for commercial sale. As used in this subsection, "commercial sale" excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do not exceed one million dollars.
- (12) "Qualified buildings" means construction of new structures, and expansion or renovation of existing structures for the purpose of increasing floor space or production capacity used for pilot scale manufacturing or qualified research and development, including plant offices and other facilities that are an essential or an integral part

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of a structure used for pilot scale manufacturing or qualified research and development. If a building is used partly for pilot scale manufacturing or qualified research and development, and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department.

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- (13) "Qualified machinery and equipment" means fixtures, equipment, and support facilities that are an integral and necessary part of a pilot scale manufacturing or qualified research and development "Qualified machinery and equipment" includes: Computers; operation. processing equipment; software; data laboratory equipment, instrumentation, and other devices used in a process of experimentation to develop a new or improved pilot model, plant process, product, formula, invention, or similar property; manufacturing components such as belts, pulleys, shafts, and moving parts; molds, tools, and dies; vats, tanks, and fermenters; operating structures; and all other equipment used to control, monitor, or operate the machinery. For purposes of this chapter, qualified machinery and equipment must be either new to the taxing jurisdiction of the state or new to the certificate holder, except that used machinery and equipment may be treated as qualified machinery and equipment if the certificate holder either brings the machinery and equipment into Washington or makes a retail purchase of the machinery and equipment in Washington or elsewhere.
- (14) "Qualified research and development" means research and development performed within this state in the fields of advanced computing, advanced materials, biotechnology, electronic device technology, and environmental technology.
- 29 (15) "Recipient" means a person receiving a tax deferral under this 30 chapter.
  - (16) "Research and development" means activities performed to discover technological information, and technical and nonroutine activities concerned with translating technological information into new or improved products, processes, techniques, formulas, inventions, or software. The term includes exploration of a new use for an existing drug, device, or biological product if the new use requires separate licensing by the federal food and drug administration under chapter 21, C.F.R., as amended. The term does not include adaptation

or duplication of existing products where the products are not substantially improved by application of the technology, nor does the term include surveys and studies, social science and humanities research, market research or testing, quality control, sale promotion and service, computer software developed for internal use, and research in areas such as improved style, taste, and seasonal design.

7 **Sec. 3.** RCW 82.63.020 and 1994 sp.s. c 5 s 4 are each amended to 8 read as follows:

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- (1) Application for deferral of taxes under this chapter must be made before initiation of construction of, or acquisition of equipment or machinery for the investment project. The application shall be made to the department in a form and manner prescribed by the department. The application shall contain information regarding the location of the investment project, the applicant's average employment in the state for the prior year, estimated or actual new employment related to the project, estimated or actual wages of employees related to the project, estimated or actual costs, time schedules for completion and operation, and other information required by the department. The department shall rule on the application within sixty days.
- (2) Applicants for deferral of taxes under this chapter shall agree to ((supply)) complete an annual survey, supplying the department with nonproprietary information necessary to measure the results of the tax deferral program for high-technology research and development and pilot scale manufacturing facilities. The survey may include questions pertaining to job creation, job retention, the number of full-time equivalent positions created for Washington residents, wage and benefit levels of the jobs, company growth, introduction of new products, the diversification of the state's economy, growth in research and development investment, movement of firms or the consolidation of firms' operations into the state, and any additional information the department may prescribe. The survey is due by March 31st the year following the calendar year in which the investment project is certified by the department as having been operationally complete. The survey information is deemed taxpayer information under RCW 82.32.330 and is not disclosable.
- (3) The department shall use the information to ((perform three assessments on)) study the tax deferral program authorized under this

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- 1 chapter. ((The assessments will take place in 1997, 2000, and 2003.))
- 2 The department shall ((prepare reports on each assessment and deliver
- 3 their reports by September 1, 1997, September 1, 2000, and September 1,
- 4 2003)) report to the legislature by December 1, 2009. The
- 5 ((assessments)) report shall measure the effect of the program on job
- 6 creation, the number of jobs created for Washington residents, company
- 7 growth, the introduction of new products, the diversification of the
- 8 state's economy, growth in research and development investment, the
- 9 movement of firms or the consolidation of firms' operations into the
- 10 state, and such other factors as the department selects.
- 11 **Sec. 4.** RCW 82.63.030 and 1994 sp.s. c 5 s 5 are each amended to read as follows:
- (1) Except as provided in subsection (2) of this section, the department shall issue a sales and use tax deferral certificate for state and local sales and use taxes due under chapters 82.08, 82.12, and 82.14 RCW on each eligible investment project.
  - (2) No certificate may be issued for an investment project that has already received a deferral under chapter 82.60 or 82.61 RCW or this chapter, except that an investment project for qualified research and development that has already received a deferral may also receive an additional deferral certificate for adapting the investment project for use in pilot scale manufacturing.
- 23 (3) This section shall expire July 1, ((2004)) 2010.

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- 24 **Sec. 5.** RCW 82.63.045 and 2000 c 106 s 10 are each amended to read 25 as follows:
- 26 (1) Except as provided in subsection (2) of this section, taxes 27 deferred under this chapter need not be repaid.
  - (2)(a) If, on the basis of ((a report)) survey under RCW 82.63.020 or other information, the department finds that an investment project is used for purposes other than qualified research and development or pilot scale manufacturing at any time during the calendar year in which the investment project is certified by the department as having been operationally completed, or at any time during any of the seven succeeding calendar years, a portion of deferred taxes shall be immediately due according to the following schedule:

| 1 | Year in which use occurs | % of deferred taxes due |
|---|--------------------------|-------------------------|
| 2 | 1                        | 100%                    |
| 3 | 2                        | 87.5%                   |
| 4 | 3                        | 75%                     |
| 5 | 4                        | 62.5%                   |
| 6 | 5                        | 50%                     |
| 7 | 6                        | 37.5%                   |
| 8 | 7                        | 25%                     |
| 9 | 8                        | 12.5%                   |

- 10 <u>(b) If a recipient of the deferral fails to complete the annual</u>
  11 <u>survey required under RCW 82.63.020 by the date due, 12.5 percent of</u>
  12 <u>the deferred tax shall be immediately due.</u>
  - (c) If an investment project is used for purposes other than qualified research and development or pilot scale manufacturing at any time during the calendar year in which the investment project is certified as having been operationally complete and the recipient of the deferral fails to complete the annual survey due under RCW 82.63.020, the portion of deferred taxes immediately due is the amount on the schedule in (a) of this subsection.
  - (3) The department shall assess interest at the rate provided for delinquent taxes, but not penalties, retroactively to the date of deferral. The debt for deferred taxes will not be extinguished by insolvency or other failure of the recipient. Transfer of ownership does not terminate the deferral. The deferral is transferred, subject to the successor meeting the eligibility requirements of this chapter, for the remaining periods of the deferral.
- $((\frac{3}{3}))$  (4) Notwithstanding subsection (2) of this section, 28 deferred taxes on the following need not be repaid:
  - (a) Machinery and equipment, and sales of or charges made for labor and services, which at the time of purchase would have qualified for exemption under RCW 82.08.02565; and
- 32 (b) Machinery and equipment which at the time of first use would 33 have qualified for exemption under RCW 82.12.02565.
- **Sec. 6.** RCW 82.63.070 and 1994 sp.s. c 5 s 9 are each amended to read as follows:

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- 1 Applications ((and other information)) received by the department 2 under this chapter are not confidential and are subject to disclosure.
- 3 <u>NEW SECTION.</u> **Sec. 7.** A new section is added to chapter 82.04 RCW 4 to read as follows:
- This chapter does not apply to amounts received by any person for research and development under the federal small business innovation research program (114 Stat. 2763A; 15 U.S.C. Sec. 638 et seq.).
- 8 <u>NEW SECTION.</u> **Sec. 8.** A new section is added to chapter 82.04 RCW 9 to read as follows:
- This chapter does not apply to amounts received by any person for research and development under the federal small business technology transfer program (115 Stat. 263; 15 U.S.C. Sec. 638 et seq.).
- NEW SECTION. Sec. 9. Sections 7 and 8 of this act take effect July 1, 2004.

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