H-1493.1
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## HOUSE BILL 1903

State of Washington 58th Legislature 2003 Regular Session

By Representatives Romero, Jarrett, Upthegrove, Edwards, Hunt and Moeller

Read first time 02/13/2003. Referred to Committee on Local Government.

- AN ACT Relating to relocation assistance for low-income tenants;
- 2 and amending RCW 59.18.440 and 35.80.030.

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- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 59.18.440 and 1997 c 452 s 17 are each amended to read 5 as follows:
  - (1) Any city, town, county, or municipal corporation that is required to develop a comprehensive plan under RCW 36.70A.040(1) is authorized to require, after reasonable notice to the public and a public hearing, property owners to provide their portion of reasonable relocation assistance to low-income tenants upon the demolition, substantial rehabilitation ((whether due to code enforcement or any other reason)), or change of use of residential property, ((or)) upon the removal of use restrictions in an assisted-housing development, or any other reason not related to code enforcement. No city, town, county, or municipal corporation may require property owners to provide relocation assistance to low-income tenants, as defined in this chapter, upon the demolition, substantial rehabilitation, upon the change of use of residential property, or upon the removal of use restrictions in an assisted-housing development, except as expressly

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- authorized herein or when authorized or required by state or federal law. As used in this section, "assisted housing development" means a multifamily rental housing development that either receives government assistance and is defined as federally assisted housing in RCW 59.28.020, or that receives other federal, state, or local government assistance and is subject to use restrictions.
  - (2) As used in this section, "low-income tenants" means tenants whose combined total income per dwelling unit is at or below fifty percent of the median income, adjusted for family size, in the county where the tenants reside.

The department of community, trade, and economic development shall adopt rules defining county median income in accordance with the definitions promulgated by the federal department of housing and urban development.

- (3) A requirement that property owners provide relocation assistance shall include the amounts of such assistance to be provided to low-income tenants. In determining such amounts, the jurisdiction imposing the requirement shall evaluate, and receive public testimony on, what relocation expenses displaced tenants would reasonably incur in that jurisdiction including:
  - (a) Actual physical moving costs and expenses;

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- 22 (b) Advance payments required for moving into a new residence such 23 as the cost of first and last month's rent and security and damage 24 deposits;
  - (c) Utility connection fees and deposits; and
  - (d) Anticipated additional rent and utility costs in the residence for one year after relocation.
    - (4)(a) Relocation assistance provided to low-income tenants under this section shall not exceed two thousand dollars for each dwelling unit displaced by actions of the property owner under subsection (1) of this section. A city, town, county, or municipal corporation may make future annual adjustments to the maximum amount of relocation assistance required under this subsection in order to reflect any changes in the housing component of the consumer price index as published by the United States department of labor, bureau of labor statistics.
- 37 (b) The property owner's portion of any relocation assistance

provided to low-income tenants under this section shall not exceed onehalf of the required relocation assistance under (a) of this subsection in cash or services.

- (c) The portion of relocation assistance not covered by the property owner under (b) of this subsection shall be paid by the city, town, county, or municipal corporation authorized to require relocation assistance under subsection (1) of this section. The relocation assistance may be paid from proceeds collected from the excise tax imposed under RCW 82.46.010.
- (5) A city, town, county, or municipal corporation requiring the provision of relocation assistance under this section shall adopt policies, procedures, or regulations to implement such requirement. Such policies, procedures, or regulations shall include provisions for administrative hearings to resolve disputes between tenants and property owners relating to relocation assistance or unlawful detainer actions during relocation, and shall require a decision within thirty days of a request for a hearing by either a tenant or property owner.

Judicial review of an administrative hearing decision relating to relocation assistance may be had by filing a petition, within ten days of the decision, in the superior court in the county where the residential property is located. Judicial review shall be confined to the record of the administrative hearing and the court may reverse the decision only if the administrative findings, inferences, conclusions, or decision is:

- (a) In violation of constitutional provisions;
- 26 (b) In excess of the authority or jurisdiction of the 27 administrative hearing officer;
- 28 (c) Made upon unlawful procedure or otherwise is contrary to law; 29 or
  - (d) Arbitrary and capricious.

- (6) Any city, town, county, or municipal corporation may require relocation assistance, under the terms of this section, for otherwise eligible tenants whose living arrangements are exempted from the provisions of this chapter under RCW 59.18.040(3) and if the living arrangement is considered to be a rental or lease not defined as a retail sale under RCW 82.04.050.
- (7)(a) Persons who move from a dwelling unit prior to the application by the owner of the dwelling unit for any governmental

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permit necessary for the demolition, substantial rehabilitation, or change of use of residential property or prior to any notification or filing required for condominium conversion shall not be entitled to the assistance authorized by this section.

(b) Persons who move into a dwelling unit after the application for any necessary governmental permit or after any required condominium conversion notification or filing shall not be entitled to the assistance authorized by this section if such persons receive written notice from the property owner prior to taking possession of the dwelling unit that specifically describes the activity or condition that may result in their temporary or permanent displacement and advises them of their ineligibility for relocation assistance.

## **Sec. 2.** RCW 35.80.030 and 1989 c 133 s 3 are each amended to read 14 as follows:

- (1) Whenever the local governing body of a municipality finds that one or more conditions of the character described in RCW 35.80.010 exist within its territorial limits, said governing body may adopt ordinances relating to such dwellings, buildings, structures, or premises. Such ordinances may provide for the following:
- (a) That an "improvement board" or officer be designated or appointed to exercise the powers assigned to such board or officer by the ordinance as specified herein. Said board or officer may be an existing municipal board or officer in the municipality, or may be a separate board or officer appointed solely for the purpose of exercising the powers assigned by said ordinance.
- If a board is created, the ordinance shall specify the terms, method of appointment, and type of membership of said board, which may be limited, if the local governing body chooses, to public officers as herein defined.
- (b) If a board is created, a public officer, other than a member of the improvement board, may be designated to work with the board and carry out the duties and exercise the powers assigned to said public officer by the ordinance.
- (c) That if, after a preliminary investigation of any dwelling, building, structure, or premises, the board or officer finds that it is unfit for human habitation or other use, he shall cause to be served either personally or by certified mail, with return receipt requested,

upon all persons having any interest therein, as shown upon the records 1 2 of the auditor's office of the county in which such property is located, and shall post in a conspicuous place on such property, a 3 complaint stating in what respects such dwelling, building, structure, 4 or premises is unfit for human habitation or other use. 5 whereabouts of any of such persons is unknown and the same cannot be 6 7 ascertained by the board or officer in the exercise of reasonable diligence, and the board or officer makes an affidavit to that effect, 8 then the serving of such complaint or order upon such persons may be 9 10 made either by personal service or by mailing a copy of the complaint and order by certified mail, postage prepaid, return receipt requested, 11 12 to each such person at the address of the building involved in the 13 proceedings, and mailing a copy of the complaint and order by first 14 class mail to any address of each such person in the records of the county assessor or the county auditor for the county where the property 15 is located. Such complaint shall contain a notice that a hearing will 16 be held before the board or officer, at a place therein fixed, not less 17 than ten days nor more than thirty days after the serving of said 18 complaint; and that all parties in interest shall be given the right to 19 file an answer to the complaint, to appear in person, or otherwise, and 20 21 to give testimony at the time and place in the complaint. The rules of 22 evidence prevailing in courts of law or equity shall not be controlling in hearings before the board or officer. A copy of such complaint 23 24 shall also be filed with the auditor of the county in which the dwelling, building, structure, or ((premise [premises])) premises is 25 26 located, and such filing of the complaint or order shall have the same 27 force and effect as other lis pendens notices provided by law. 28

(d) That the board or officer may determine that a dwelling, building, structure, or premises is unfit for human habitation or other use if it finds that conditions exist in such dwelling, building, structure, or premises which are dangerous or injurious to the health or safety of the occupants of such dwelling, building, structure, or premises, the occupants of neighboring dwellings, or other residents of such municipality. Such conditions may include the following, without limitations: Defects therein increasing the hazards of fire or accident; inadequate ventilation, light, or sanitary facilities, dilapidation, disrepair, structural defects, uncleanliness, overcrowding, or inadequate drainage. The ordinance shall state

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reasonable and minimum standards covering such conditions, including those contained in ordinances adopted in accordance with ((subdivision)) subsection (7)(a) ((herein)) of this section, to guide the board or the public officer and the agents and employees of either, in determining the fitness of a dwelling for human habitation, or building, structure, or premises for other use.

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- (e) That the determination of whether a dwelling, building, structure, or premises should be repaired or demolished, shall be based on specific stated standards on (i) the degree of structural deterioration of the dwelling, building, structure, or premises, or (ii) the relationship that the estimated cost of repair bears to the value of the dwelling, building, structure, or premises, with the method of determining this value to be specified in the ordinance.
- (f) That if, after the required hearing, the board or officer determines that the dwelling is unfit for human habitation, or building or structure or premises is unfit for other use, it shall state in writing its findings of fact in support of such determination, and shall issue and cause to be served upon the owner or party in interest thereof, as is provided in ((subdivision (1)))(c) of this subsection, and shall post in a conspicuous place on said property, an order which (i) requires the owner or party in interest, within the time specified in the order, to repair, alter, or improve such dwelling, building, structure, or premises to render it fit for human habitation, or for other use, or to vacate and close the dwelling, building, structure, or premises, if such course of action is deemed proper on the basis of the standards set forth as required in ((subdivision (1)))(e) of this subsection; or (ii) requires the owner or party in interest, within the time specified in the order, to remove or demolish such dwelling, building, structure, or premises, if this course of action is deemed proper on the basis of said standards. An order may also require payment by the owner of a rental relocation allowance to qualified lowincome tenants if authorized by an ordinance adopted as provided in subsection (8) of this section. If no appeal is filed, a copy of such order shall be filed with the auditor of the county in which the dwelling, building, structure, or premises is located.
- (g) The owner or any party in interest, within thirty days from the date of service upon the owner and posting of an order issued by the

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board under the provisions of ((subdivision)) (c) of this subsection, may file an appeal with the appeals commission.

The local governing body of the municipality shall designate or establish a municipal agency to serve as the appeals commission. The local governing body shall also establish rules of procedure adequate to assure a prompt and thorough review of matters submitted to the appeals commission, and such rules of procedure shall include the following, without being limited thereto: (i) All matters submitted to the appeals commission must be resolved by the commission within sixty days from the date of filing therewith and (ii) a transcript of the findings of fact of the appeals commission shall be made available to the owner or other party in interest upon demand.

The findings and orders of the appeals commission shall be reported in the same manner and shall bear the same legal consequences as if issued by the board, and shall be subject to review only in the manner and to the extent provided in ((subdivision)) subsection (2) of this section.

If the owner or party in interest, following exhaustion of his rights to appeal, fails to comply with the final order to repair, alter, improve, vacate, close, remove, or demolish the dwelling, building, structure, or premises, the board or officer may direct or cause such dwelling, building, structure, or premises to be repaired, altered, improved, vacated, and closed, removed, or demolished.

(h) That the amount of the cost of such repairs, alterations or improvements; or vacating and closing; or removal or demolition by the board or officer, shall be assessed against the real property upon which such cost was incurred unless such amount is previously paid. Upon certification to him by the treasurer of the municipality in cases arising out of the city or town or by the county improvement board or officer, in cases arising out of the county, of the assessment amount being due and owing, the county treasurer shall enter the amount of such assessment upon the tax rolls against the property for the current year and the same shall become a part of the general taxes for that year to be collected at the same time and with interest at such rates and in such manner as provided for in RCW 84.56.020, as now or hereafter amended, for delinquent taxes, and when collected to be deposited to the credit of the general fund of the municipality. If the dwelling, building, structure, or premises is removed or demolished

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by the board or officer, the board or officer shall, if possible, sell the materials of such dwelling, building, structure, ((<del>[or]</del>)) or premises in accordance with procedures set forth in said ordinance, and shall credit the proceeds of such sale against the cost of the removal or demolition and if there be any balance remaining, it shall be paid to the parties entitled thereto, as determined by the board or officer, after deducting the costs incident thereto.

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The assessment shall constitute a lien against the property which shall be of equal rank with state, county and municipal taxes.

- (2) Any person affected by an order issued by the appeals commission pursuant to ((subdivision)) subsection (1)(f) ((hereof)) of this section may, within thirty days after the posting and service of the order, petition to the superior court for an injunction restraining the public officer or members of the board from carrying out the provisions of the order. In all such proceedings the court is authorized to affirm, reverse, or modify the order and such trial shall be heard de novo.
- (3) An ordinance adopted by the local governing body of the municipality may authorize the board or officer to exercise such powers as may be necessary or convenient to carry out and effectuate the purposes and provisions of this section. These powers shall include the following in addition to others herein granted: (a)(i) determine which dwellings within the municipality are unfit for human habitation; (ii) to determine which buildings, structures, or premises are unfit for other use; (b) to administer oaths and affirmations, examine witnesses and receive evidence; and (c) to investigate the dwelling and other property conditions in the municipality or county and to enter upon premises for the purpose of making examinations when the board or officer has reasonable ground for believing they are unfit for human habitation, or for other use: PROVIDED, That such entries in such manner as to cause the least possible shall be made inconvenience to the persons in possession, and to obtain an order for this purpose after submitting evidence in support of an application which is adequate to justify such an order from a court of competent jurisdiction in the event entry is denied or resisted.
- (4) The local governing body of any municipality adopting an ordinance pursuant to this chapter may appropriate the necessary funds to administer such ordinance.

(5) Nothing in this section shall be construed to abrogate or impair the powers of the courts or of any department of any municipality to enforce any provisions of its charter or its ordinances or regulations, nor to prevent or punish violations thereof; and the powers conferred by this section shall be in addition and supplemental to the powers conferred by any other law.

- (6) Nothing in this section shall be construed to impair or limit in any way the power of the municipality to define and declare nuisances and to cause their removal or abatement, by summary proceedings or otherwise.
- (7) Any municipality may (by ordinance adopted by its governing body) (a) prescribe minimum standards for the use and occupancy of dwellings throughout the municipality, or county, (b) prescribe minimum standards for the use or occupancy of any building, structure, or premises used for any other purpose, (c) prevent the use or occupancy of any dwelling, building, structure, or premises, which is injurious to the public health, safety, morals, or welfare, and (d) prescribe punishment for the violation of any provision of such ordinance.
- (8)(a) Any municipality that has adopted an ordinance under subsection (7)(c) of this section may also adopt an ordinance requiring a property owner to pay reasonable relocation assistance to low-income tenants who are prevented from using or occupying the property owner's dwelling, building, structure, or premises by an order of the municipality issued during the course of enforcing its code and/or ordinances. As used in this subsection, "low-income tenants" means tenants whose combined total income per dwelling unit is at or below fifty percent of the median income, adjusted for family size, in the county where the tenants reside.
- (b) A requirement that property owners provide relocation assistance shall include the amounts of such assistance to be provided to low-income tenants. In determining such amounts, the jurisdiction imposing the requirement shall evaluate, and receive public testimony on, what relocation expenses displaced tenants would reasonably incur in that jurisdiction including:
  - (i) Actual physical moving costs and expenses;
- (ii) Advance payments required for moving into a new residence such as the cost of first and last month's rent and security and damage deposits;

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(iii) Utility connection fees and deposits; and

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2 <u>(iv) Anticipated additional rent and utility costs in the residence</u> 3 for one year after relocation.

- (c) Relocation assistance provided to low-income tenants under this section shall not exceed two thousand dollars for each dwelling unit from which tenants are displaced as a result of a municipality's enforcement of its code or ordinances. A municipality may make future annual adjustments to the maximum amount of relocation assistance required under this subsection in order to reflect any changes in the housing component of the consumer price index as published by the United States department of labor, bureau of labor statistics.
- (d) A municipality that adopts an ordinance requiring the payment
  of relocation assistance under this section shall adopt policies,
  procedures, or regulations to implement such requirement.
  - (i) Such policies, procedures, or regulations may:
- 16 <u>(A) Include a deadline by which the relocation assistance shall be</u>
  17 <u>paid;</u>
  - (B) Provide that a property owner who fails to pay relocation assistance by such deadline shall be assessed a per-day monetary penalty for each day the relocation assistance is late;
  - (C) Provide that relocation assistance that is not paid by the deadline shall accrue interest at the maximum rate allowed by law;
  - (D) Require that, in the event that legal action is required by the municipality to collect relocation assistance, penalty, and/or interest required under (d)(i)(A) and (E) of this subsection, the property owner shall pay the city, town, county, or municipal corporation's actual attorneys' fees and expenses incurred in the legal action; and
  - (E) Provide that the municipality may, in addition to other legal remedies, assess any unpaid relocation assistance, penalties, and/or interest against the property in the manner provided in subsection (1)(h) of this section.
- (ii) Such policies, procedures, or regulations shall include provisions for administrative hearings to resolve disputes between tenants and property owners relating to relocation assistance or unlawful detainer actions during relocation, and shall require a decision within thirty days of a request for a hearing by either a tenant or property owner.

(e) If a property owner fails to pay relocation assistance by the deadline required by an order issued by a board or officer, the municipality may institute a legal action in the municipal court or county district court, as applicable, to collect the relocation assistance and/or any delinquent penalties or interest required by the municipality's policies, rules, or regulations adopted under (d) of this subsection.

(f) If a municipality prevails in any legal action instituted under (e) of this subsection, the court shall award the municipality its actual attorneys' fees and expenses incurred in the legal action if required by policies, rules, or regulations of the municipality adopted under (d) of this subsection.

(g) If a property owner fails to pay relocation assistance by the deadline required by an order under (d) of this subsection, the obligation to pay relocation assistance becomes an obligation of the officers, directors, manager, and managing partner of any such corporation, limited liability corporation, or limited liability partnership that is a property owner. However, this requirement shall not apply to any officers, directors, managers, or managing partners of any entity who, without participating in the management of the property, holds indicia of ownership primarily to protect a security interest in the property.

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