
HOUSE BILL 1331

State of Washington 58th Legislature 2003 Regular Session

By Representatives Cody and Campbell

Read first time 01/22/2003. Referred to Committee on Appropriations.

1 AN ACT Relating to payment for nursing care services; amending RCW
2 18.52C.040, 74.46.410, and 74.46.431; and declaring an emergency.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 18.52C.040 and 1997 c 392 s 528 are each amended to
5 read as follows:

6 (1) The nursing pool shall document that each temporary employee or
7 referred independent contractor provided or referred to health care
8 facilities currently meets the applicable minimum state credentialing
9 requirements.

10 (2) The nursing pool shall not require, as a condition of
11 employment or referral, that employees or independent contractors of
12 the nursing pool recruit new employees or independent contractors for
13 the nursing pool from among the permanent employees of the health care
14 facility to which the nursing pool employee or independent contractor
15 has been assigned or referred.

16 (3) The nursing pool shall carry professional and general liability
17 insurance to insure against any loss or damage occurring, whether
18 professional or otherwise, as the result of the negligence of its
19 employees, agents or independent contractors for acts committed in the

1 course of their employment with the nursing pool: PROVIDED, That a
2 nursing pool that only refers self-employed, independent contractors to
3 health care facilities shall carry professional and general liability
4 insurance to cover its own liability as a nursing pool which refers
5 self-employed, independent contractors to health care facilities: AND
6 PROVIDED FURTHER, That it shall require, as a condition of referral,
7 that self-employed, independent contractors carry professional and
8 general liability insurance to insure against loss or damage resulting
9 from their own acts committed in the course of their own employment by
10 a health care facility.

11 (4) The uniform disciplinary act, chapter 18.130 RCW, shall govern
12 the issuance and denial of registration and the discipline of persons
13 registered under this chapter. The secretary shall be the disciplinary
14 authority under this chapter.

15 (5) The nursing pool shall conduct a criminal background check on
16 all employees and independent contractors as required under RCW
17 43.43.842 prior to employment or referral of the employee or
18 independent contractor.

19 (6) The nursing pool providing employees or referring independent
20 contractors to a nursing facility shall not bill or receive payments
21 from the nursing facility at a rate higher than one hundred thirty-five
22 percent of the weighted average wage rate, in the county in which the
23 nursing facility is located, for nursing facility employees of like
24 classification. Each county's weighted average wage rate for employee
25 classifications, which includes related taxes and benefits, must be
26 determined by the department of social and health services using the
27 most recent and available nursing facility cost reports required under
28 chapter 74.46 RCW. The department of social and health services must
29 report this data to the secretary by June 1st each year. The secretary
30 will immediately thereafter publish this data to all nursing pools
31 registered under this chapter. Effective July 1st of each year, the
32 maximum rate a nursing pool may charge a nursing facility, as specified
33 in this subsection, must include all charges for administrative fees,
34 contract fees, or other special charges in addition to the hourly rates
35 for the nursing pool employees or referred independent contractors
36 supplied to the nursing facility.

1 **Sec. 2.** RCW 74.46.410 and 2001 1st sp.s. c 8 s 3 are each amended
2 to read as follows:

3 (1) Costs will be unallowable if they are not documented,
4 necessary, ordinary, and related to the provision of care services to
5 authorized patients.

6 (2) Unallowable costs include, but are not limited to, the
7 following:

8 (a) Costs of items or services not covered by the medical care
9 program. Costs of such items or services will be unallowable even if
10 they are indirectly reimbursed by the department as the result of an
11 authorized reduction in patient contribution;

12 (b) Costs of services and items provided to recipients which are
13 covered by the department's medical care program but not included in
14 the medicaid per-resident day payment rate established by the
15 department under this chapter;

16 (c) Costs associated with a capital expenditure subject to section
17 1122 approval (part 100, Title 42 C.F.R.) if the department found it
18 was not consistent with applicable standards, criteria, or plans. If
19 the department was not given timely notice of a proposed capital
20 expenditure, all associated costs will be unallowable up to the date
21 they are determined to be reimbursable under applicable federal
22 regulations;

23 (d) Costs associated with a construction or acquisition project
24 requiring certificate of need approval, or exemption from the
25 requirements for certificate of need for the replacement of existing
26 nursing home beds, pursuant to chapter 70.38 RCW if such approval or
27 exemption was not obtained;

28 (e) Interest costs other than those provided by RCW 74.46.290 on
29 and after January 1, 1985;

30 (f) Salaries or other compensation of owners, officers, directors,
31 stockholders, partners, principals, participants, and others associated
32 with the contractor or its home office, including all board of
33 directors' fees for any purpose, except reasonable compensation paid
34 for service related to patient care;

35 (g) Costs in excess of limits or in violation of principles set
36 forth in this chapter;

37 (h) Costs resulting from transactions or the application of

1 accounting methods which circumvent the principles of the payment
2 system set forth in this chapter;

3 (i) Costs applicable to services, facilities, and supplies
4 furnished by a related organization in excess of the lower of the cost
5 to the related organization or the price of comparable services,
6 facilities, or supplies purchased elsewhere;

7 (j) Bad debts of non-Title XIX recipients. Bad debts of Title XIX
8 recipients are allowable if the debt is related to covered services, it
9 arises from the recipient's required contribution toward the cost of
10 care, the provider can establish that reasonable collection efforts
11 were made, the debt was actually uncollectible when claimed as
12 worthless, and sound business judgment established that there was no
13 likelihood of recovery at any time in the future;

14 (k) Charity and courtesy allowances;

15 (l) Cash, assessments, or other contributions, excluding dues, to
16 charitable organizations, professional organizations, trade
17 associations, or political parties, and costs incurred to improve
18 community or public relations;

19 (m) Vending machine expenses;

20 (n) Expenses for barber or beautician services not included in
21 routine care;

22 (o) Funeral and burial expenses;

23 (p) Costs of gift shop operations and inventory;

24 (q) Personal items such as cosmetics, smoking materials, newspapers
25 and magazines, and clothing, except those used in patient activity
26 programs;

27 (r) Fund-raising expenses, except those directly related to the
28 patient activity program;

29 (s) Penalties and fines;

30 (t) Expenses related to telephones, radios, and similar appliances
31 in patients' private accommodations;

32 (u) Televisions acquired prior to July 1, 2001;

33 (v) Federal, state, and other income taxes;

34 (w) Costs of special care services except where authorized by the
35 department;

36 (x) Expenses of an employee benefit not in fact made available to
37 all employees on an equal or fair basis, for example, key-man insurance
38 and other insurance or retirement plans;

- 1 (y) Expenses of profit-sharing plans;
- 2 (z) Expenses related to the purchase and/or use of private or
3 commercial airplanes which are in excess of what a prudent contractor
4 would expend for the ordinary and economic provision of such a
5 transportation need related to patient care;
- 6 (aa) Personal expenses and allowances of owners or relatives;
- 7 (bb) All expenses of maintaining professional licenses or
8 membership in professional organizations;
- 9 (cc) Costs related to agreements not to compete;
- 10 (dd) Amortization of goodwill, lease acquisition, or any other
11 intangible asset, whether related to resident care or not, and whether
12 recognized under generally accepted accounting principles or not;
- 13 (ee) Expenses related to vehicles which are in excess of what a
14 prudent contractor would expend for the ordinary and economic provision
15 of transportation needs related to patient care;
- 16 (ff) Legal and consultant fees in connection with a fair hearing
17 against the department where a decision is rendered in favor of the
18 department or where otherwise the determination of the department
19 stands;
- 20 (gg) Legal and consultant fees of a contractor or contractors in
21 connection with a lawsuit against the department;
- 22 (hh) Lease acquisition costs, goodwill, the cost of bed rights, or
23 any other intangible assets;
- 24 (ii) All rental or lease costs other than those provided in RCW
25 74.46.300 on and after January 1, 1985;
- 26 (jj) Postsurvey charges incurred by the facility as a result of
27 subsequent inspections under RCW 18.51.050 which occur beyond the first
28 postsurvey visit during the certification survey calendar year;
- 29 ~~(kk) ((Compensation paid for any purchased nursing care services,
30 including registered nurse, licensed practical nurse, and nurse
31 assistant services, obtained through service contract arrangement in
32 excess of the amount of compensation paid for such hours of nursing
33 care service had they been paid at the average hourly wage, including
34 related taxes and benefits, for in-house nursing care staff of like
35 classification at the same nursing facility, as reported in the most
36 recent cost report period;~~
- 37 ~~(ll))~~) For all partial or whole rate periods after July 17, 1984,

1 costs of land and depreciable assets that cannot be reimbursed under
2 the Deficit Reduction Act of 1984 and implementing state statutory and
3 regulatory provisions;

4 ~~((+mm+))~~ (ll) Costs reported by the contractor for a prior period
5 to the extent such costs, due to statutory exemption, will not be
6 incurred by the contractor in the period to be covered by the rate;

7 ~~((+nn+))~~ (mm) Costs of outside activities, for example, costs
8 allocated to the use of a vehicle for personal purposes or related to
9 the part of a facility leased out for office space;

10 ~~((+oo+))~~ (nn) Travel expenses outside the states of Idaho, Oregon,
11 and Washington and the province of British Columbia. However, travel
12 to or from the home or central office of a chain organization operating
13 a nursing facility is allowed whether inside or outside these areas if
14 the travel is necessary, ordinary, and related to resident care;

15 ~~((+pp+))~~ (oo) Moving expenses of employees in the absence of
16 demonstrated, good-faith effort to recruit within the states of Idaho,
17 Oregon, and Washington, and the province of British Columbia;

18 ~~((+qq+))~~ (pp) Depreciation in excess of four thousand dollars per
19 year for each passenger car or other vehicle primarily used by the
20 administrator, facility staff, or central office staff;

21 ~~((+rr+))~~ (qq) Costs for temporary health care personnel from a
22 nursing pool not registered with the secretary of the department of
23 health;

24 ~~((+ss+))~~ (rr) Payroll taxes associated with compensation in excess
25 of allowable compensation of owners, relatives, and administrative
26 personnel;

27 ~~((+tt+))~~ (ss) Costs and fees associated with filing a petition for
28 bankruptcy;

29 ~~((+uu+))~~ (tt) All advertising or promotional costs, except
30 reasonable costs of help wanted advertising;

31 ~~((+vv+))~~ (uu) Outside consultation expenses required to meet
32 department-required minimum data set completion proficiency;

33 ~~((+ww+))~~ (vv) Interest charges assessed by any department or agency
34 of this state for failure to make a timely refund of overpayments and
35 interest expenses incurred for loans obtained to make the refunds;

36 ~~((+xx+))~~ (ww) All home office or central office costs, whether on
37 or off the nursing facility premises, and whether allocated or not to

1 specific services, in excess of the median of those adjusted costs for
2 all facilities reporting such costs for the most recent report period;
3 and

4 ~~((yy))~~ (xx) Tax expenses that a nursing facility has never
5 incurred.

6 **Sec. 3.** RCW 74.46.431 and 2001 1st sp.s. c 8 s 5 are each amended
7 to read as follows:

8 (1) Effective July 1, 1999, nursing facility medicaid payment rate
9 allocations shall be facility-specific and shall have seven components:
10 Direct care, therapy care, support services, operations, property,
11 financing allowance, and variable return. The department shall
12 establish and adjust each of these components, as provided in this
13 section and elsewhere in this chapter, for each medicaid nursing
14 facility in this state.

15 (2) All component rate allocations for essential community
16 providers as defined in this chapter shall be based upon a minimum
17 facility occupancy of eighty-five percent of licensed beds, regardless
18 of how many beds are set up or in use. For all facilities other than
19 essential community providers, effective July 1, 2001, component rate
20 allocations in direct care, therapy care, support services, variable
21 return, operations, property, and financing allowance shall continue to
22 be based upon a minimum facility occupancy of eighty-five percent of
23 licensed beds. For all facilities other than essential community
24 providers, effective July 1, 2002, the component rate allocations in
25 operations, property, and financing allowance shall be based upon a
26 minimum facility occupancy of ninety percent of licensed beds,
27 regardless of how many beds are set up or in use.

28 (3) Information and data sources used in determining medicaid
29 payment rate allocations, including formulas, procedures, cost report
30 periods, resident assessment instrument formats, resident assessment
31 methodologies, and resident classification and case mix weighting
32 methodologies, may be substituted or altered from time to time as
33 determined by the department.

34 (4)(a) Direct care component rate allocations shall be established
35 using adjusted cost report data covering at least six months. Adjusted
36 cost report data from 1996 will be used for October 1, 1998, through

1 June 30, 2001, direct care component rate allocations; adjusted cost
2 report data from 1999 will be used for July 1, 2001, through June 30,
3 2004, direct care component rate allocations.

4 (b) Direct care component rate allocations based on 1996 cost
5 report data shall be adjusted annually for economic trends and
6 conditions by a factor or factors defined in the biennial
7 appropriations act. A different economic trends and conditions
8 adjustment factor or factors may be defined in the biennial
9 appropriations act for facilities whose direct care component rate is
10 set equal to their adjusted June 30, 1998, rate, as provided in RCW
11 74.46.506(5)(i).

12 (c) Direct care component rate allocations based on 1999 cost
13 report data shall be adjusted annually for economic trends and
14 conditions by a factor or factors defined in the biennial
15 appropriations act. A different economic trends and conditions
16 adjustment factor or factors may be defined in the biennial
17 appropriations act for facilities whose direct care component rate is
18 set equal to their adjusted June 30, 1998, rate, as provided in RCW
19 74.46.506(5)(i).

20 (5)(a) Therapy care component rate allocations shall be established
21 using adjusted cost report data covering at least six months. Adjusted
22 cost report data from 1996 will be used for October 1, 1998, through
23 June 30, 2001, therapy care component rate allocations; adjusted cost
24 report data from 1999 will be used for July 1, 2001, through June 30,
25 2004, therapy care component rate allocations.

26 (b) Therapy care component rate allocations shall be adjusted
27 annually for economic trends and conditions by a factor or factors
28 defined in the biennial appropriations act.

29 (6)(a) Support services component rate allocations shall be
30 established using adjusted cost report data covering at least six
31 months. Adjusted cost report data from 1996 shall be used for October
32 1, 1998, through June 30, 2001, support services component rate
33 allocations; adjusted cost report data from 1999 shall be used for July
34 1, 2001, through June 30, 2004, support services component rate
35 allocations.

36 (b) Support services component rate allocations shall be adjusted
37 annually for economic trends and conditions by a factor or factors
38 defined in the biennial appropriations act.

1 (7)(a) Operations component rate allocations shall be established
2 using adjusted cost report data covering at least six months. Adjusted
3 cost report data from 1996 shall be used for October 1, 1998, through
4 June 30, 2001, operations component rate allocations; adjusted cost
5 report data from 1999 shall be used for July 1, 2001, through June 30,
6 2004, operations component rate allocations.

7 (b) Operations component rate allocations shall be adjusted
8 annually for economic trends and conditions by a factor or factors
9 defined in the biennial appropriations act.

10 (8) For July 1, 1998, through September 30, 1998, a facility's
11 property and return on investment component rates shall be the
12 facility's June 30, 1998, property and return on investment component
13 rates, without increase. For October 1, 1998, through June 30, 1999,
14 a facility's property and return on investment component rates shall be
15 rebased utilizing 1997 adjusted cost report data covering at least six
16 months of data.

17 (9) Total payment rates under the nursing facility medicaid payment
18 system shall not exceed facility rates charged to the general public
19 for comparable services.

20 (10) Medicaid contractors shall pay to all facility staff a minimum
21 wage of the greater of the state minimum wage or the federal minimum
22 wage.

23 (11) The department shall establish in rule procedures, principles,
24 and conditions for determining component rate allocations for
25 facilities in circumstances not directly addressed by this chapter,
26 including but not limited to: The need to prorate inflation for
27 partial-period cost report data, newly constructed facilities, existing
28 facilities entering the medicaid program for the first time or after a
29 period of absence from the program, existing facilities with expanded
30 new bed capacity, existing medicaid facilities following a change of
31 ownership of the nursing facility business, facilities banking beds or
32 converting beds back into service, facilities temporarily reducing the
33 number of set-up beds during a remodel, facilities having less than six
34 months of either resident assessment, cost report data, or both, under
35 the current contractor prior to rate setting, and other circumstances.

36 (12) The department shall establish in rule procedures, principles,
37 and conditions, including necessary threshold costs, for adjusting

1 rates to reflect capital improvements or new requirements imposed by
2 the department or the federal government. Any such rate adjustments
3 are subject to the provisions of RCW 74.46.421.

4 (13) Effective July 1, 2001, medicaid rates shall continue to be
5 revised downward in all components, in accordance with department
6 rules, for facilities converting banked beds to active service under
7 chapter 70.38 RCW, by using the facility's increased licensed bed
8 capacity to recalculate minimum occupancy for rate setting. However,
9 for facilities other than essential community providers which bank beds
10 under chapter 70.38 RCW, after May 25, 2001, medicaid rates shall be
11 revised upward, in accordance with department rules, in direct care,
12 therapy care, support services, and variable return components only, by
13 using the facility's decreased licensed bed capacity to recalculate
14 minimum occupancy for rate setting, but no upward revision shall be
15 made to operations, property, or financing allowance component rates.

16 (14) Facilities obtaining a certificate of need or a certificate of
17 need exemption under chapter 70.38 RCW after June 30, 2001, must have
18 a certificate of capital authorization in order for (a) the
19 depreciation resulting from the capitalized addition to be included in
20 calculation of the facility's property component rate allocation; and
21 (b) the net invested funds associated with the capitalized addition to
22 be included in calculation of the facility's financing allowance rate
23 allocation.

24 (15) The department shall recalculate the direct care component
25 urban and nonurban medians to recognize purchased nursing services
26 using 1999 cost report data and shall recalculate each contractor's
27 direct care component rate allocation effective July 1, 2003.

28 NEW SECTION. Sec. 4. This act is necessary for the immediate
29 preservation of the public peace, health, or safety, or support of the
30 state government and its existing public institutions, and takes effect
31 immediately.

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