# Washington State House of Representatives Office of Program Research

BILL ANALYSIS

# **Local Government Committee**

# **HB 3068**

**Brief Description:** Requiring the department of community, trade, and economic development to study annexation progress in certain counties.

**Sponsors:** Representatives Clibborn and Romero.

## **Brief Summary of Bill**

- Requires the Department of Community, Trade and Economic Development (CTED) to conduct a study to examine annexation in counties subject to the "buildable lands" provisionss of the Growth Management Act (GMA).
- Requires the CTED to report the findings and results of its study to the Legislature's committees on economic development by November 30, 2004.

**Hearing Date:** 2/4/04

**Staff:** Ethan Moreno (786-7386).

#### **Background:**

In addition to specifying numerous land use and planning requirements for counties and cities, the Growth Management Act (GMA) includes policy directives regarding the provision of services by local governments. The GMA recognizes that counties are regional governments within their boundaries, and that cities are the primary providers of urban governmental services within urban growth areas (UGAs), areas within which urban growth must be encouraged and outside of which growth can occur only if it is not urban in nature. Furthermore, the GMA specifies that cities are the units of local government most appropriate to provide urban governmental services, a term defined to include, in part, storm and sanitary sewer systems, domestic water systems, fire and police protection services, and other public utilities associated with urban areas and normally not associated with rural areas.

The GMA requires six western Washington counties (*i.e.*, Clark, King, Kitsap, Pierce, Snohomish, and Thurston counties) and the cities within those counties to establish a review and evaluation "buildable lands" program. The purpose of the program is to determine whether a county and its cities are achieving urban densities, and identify reasonable measures, other than adjusting UGA boundaries, that will be taken to comply with GMA requirements.

The Department of Community, Trade and Economic Development (CTED) provides technical and financial assistance to jurisdictions implementing the GMA. The CTED also adopts

procedural criteria to assist counties and cities in adopting comprehensive plans and development regulations that meet the goals and requirements of the GMA.

Current law authorizes multiple methods for municipal annexations. While code and non-code cities and towns have separate statutory requirements for governance and operation, the annexation methods employed are generally similar.

### **Summary of Bill:**

Subject to legislative funding, the Department of Community, Trade and Economic Development (CTED) must conduct a study to examine annexation in counties subject to the "buildable lands" provisions of the GMA. The CTED must report the findings and results of its study to the Legislature's committees on economic development by November 30, 2004.

The study is not intended to replicate the requirements to review and evaluate growth prescribed in the "buildable lands" provisions of the GMA.

#### The study must:

- detail the progress in each of the "buildable lands" counties in achieving annexation or incorporation of its UGA since adoption of county-wide planning policies;
- determine the characteristics of remaining urban unincorporated areas and current statutes, and estimate when all urban unincorporated areas in each county will be annexed or incorporated;
- survey the counties to identify obstacles that slow or prohibit annexation;
- survey the subject cities to identify obstacles that slow or prohibit annexation;
- survey residents of urban unincorporated areas in the counties to identify attitudes towards annexation or incorporation;
- propose possible changes to city and county taxing authority that will serve to aid the transfer of [or] annexation of remaining UGAs in a timely manner;
- identify and discuss the need for funding of capital improvement projects needed to provide urban levels of service;
- assess the role and statutory authority of the boundary review board and how altering their role and authority might facilitate annexation; and
- propose possible changes to growth management or annexation processes that will facilitate annexation.

**Appropriation:** None.

**Fiscal Note:** Preliminary fiscal note available.

**Effective Date:** The bill takes effect 90 days after adjournment of session in which bill is passed.