HOUSE BILL REPORT HB 1123

As Reported by House Committee On:

Higher Education

Title: An act relating to creating a state financial aid account to ensure that all statewide financial aid is made available.

Brief Description: Creating the state financial aid account.

Sponsors: Representatives Kenney, Cox, Fromhold, Jarrett, Berkey, Chase, Kessler, Wallace, Conway, Wood, Cody, McCoy and Upthegrove.

Brief History:

Committee Activity:

Higher Education: 2/7/03, 2/11/03 [DPS].

Brief Summary of Substitute Bill

 Creates a non-appropriated state financial aid account where the Higher Education Coordinating Board deposits money received for various state financial aid programs.

HOUSE COMMITTEE ON HIGHER EDUCATION

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 15 members: Representatives Kenney, Chair; Fromhold, Vice Chair; Cox, Ranking Minority Member; Priest, Assistant Ranking Minority Member; Berkey, Boldt, Buck, Chase, Clements, Condotta, Gombosky, Jarrett, Lantz, McCoy and Morrell.

Staff: Barbara McLain (786-7383).

Background:

State Financial Aid Programs: State funds for a number of financial aid programs are appropriated in the operating budget to the Higher Education Coordinating Board (HECB). These programs include: State Need Grant, State Work Study, Washington Scholars, Washington Award for Vocational Excellence, and Educational Opportunity Grant.

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In distributing the funds to public institutions of higher education and students attending private institutions, the HECB makes certain assumptions about how many eligible students will be attending each institution. If these assumptions are not precisely accurate or money is not moved among institutions in a timely manner, it is possible for financial aid funds to remain unspent at the end of a fiscal year. Under state law, unspent funds cannot be used in the following fiscal year (e.g., the money lapses).

Over the past five years, the following money from the State Need Grant (by far the largest program) has lapsed at the end of the fiscal year:

 1997-98:
 \$ 450,000
 2000-01:
 \$ 0

 1998-99:
 \$ 350,000
 2001-02:
 \$ 0

1999-00: \$4,100,000

Promise Scholarship: When the Promise Scholarship was authorized in statute in 2002, the Legislature created a Promise Scholarship Account. A legislative appropriation is not needed to spend monies placed in the account, which are to be used only for Promise Scholarships. Disbursements from the account are exempt from state laws regarding allotments or lapsing of funds at the end of a fiscal year. Both the statute and the biennial operating budget direct the HECB to place state funds for the Promise Scholarship into the account.

Summary of Substitute Bill:

The state financial aid account is created with the primary purpose to ensure appropriations for financial aid are made available to eligible students. A legislative appropriation is not needed to spend monies placed in the account, which are to be used only for various scholarship programs. Disbursements from the account are exempt from state laws regarding allotment or lapsing of funds at the end of a fiscal year.

The HECB is directed to place state funds for the following financial aid programs in the account: State Need Grant, State Work Study, Washington Scholars, Washington Award for Vocational Excellence, and Educational Opportunity Grant.

Substitute Bill Compared to Original Bill:

Provisions allowing the state financial aid account to retain its own interest are removed.

Appropriation: None.

Fiscal Note: Not Requested.

Effective Date of Substitute Bill: The bill takes effect on July 1, 2003.

Testimony For: The bill was drafted using the Promise Scholarship as a precedent and in order to help with the administration of financial aid programs. It is a challenge to spend all of the appropriated funds precisely by the end of each fiscal year because they must be allocated to multiple institutions. Allowing even small amounts of money to carry forward into the following fiscal year eases the administration burden on the HECB. At a time when funding is not adequate to cover all needy students, as much as possible must be retained for financial aid.

Testimony Against: None.

Testified: Representative Kenney, prime sponsor; Bruce Botka, Higher Education Coordinating Board; and Ben Medina, Washington Student Lobby.

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