

2SHB 2818 - S COMM AMD

By Committee on Children & Family Services & Corrections

1 Strike everything after the enacting clause and insert the
2 following:

3 "NEW SECTION. **Sec. 1.** The legislature finds that homeless
4 families who have access to supportive services, such as counseling,
5 employment support and job training, health care treatment and
6 programs, parenting skills education and training, child care, and
7 transportation assistance, are more likely to achieve housing stability
8 than families without access to those services. The legislature finds
9 that linkages between supportive services and transitional housing must
10 be strengthened in order to provide homeless families with the
11 necessary skills and supports to sustain stable housing as they
12 transition out of homelessness. However, the unpredictable nature of
13 current service funding limits new housing development and puts
14 existing programs for homeless families at risk.

15 The legislature finds that the sound families initiative in Pierce,
16 King, and Snohomish counties provides a successful model of combining
17 public funding and private support for services and housing for
18 homeless families. Recent outcomes of the sound families initiative
19 include increased work activity and increased income levels among
20 households eligible for the federal temporary assistance for needy
21 families program who were provided housing-based supportive services.
22 A strong partnership between private resources and public services can
23 greatly increase the successful transition of homeless families to
24 stable housing and employment.

25 The legislature further finds that in order to make the public-
26 private model work statewide, an ongoing stable source of service funds
27 is essential. State funds could provide the catalyst for significant
28 private contributions that would spur development of housing-based
29 support services statewide. Where there is a strong public-private
30 partnership to support the provision of services, as is the case with

1 the sound families initiative, the return on the investment of public
2 funds far exceeds that initial expenditure. With a one-time investment
3 in housing-based supportive services for homeless families that is
4 supplemented and sustained with ongoing private investments, the long-
5 term availability of resources for those families can be ensured.

6 Therefore, it is the intent of the legislature to create, and make
7 an initial investment of state funds in, a homeless families services
8 fund that will leverage private resources and thereby ensure the long-
9 term availability of stable housing to support homeless families
10 throughout the state.

11 NEW SECTION. **Sec. 2.** The definitions in this section apply
12 throughout this chapter unless the context clearly requires otherwise.

13 (1) "Advisory board" means the homeless families services fund
14 advisory board established under this chapter.

15 (2) "Department" means the department of community, trade, and
16 economic development.

17 (3) "Director" means the director of community, trade, and economic
18 development.

19 (4) "Fund" means the homeless families services fund established
20 under this chapter.

21 (5) "Homeless family" means a family that is eligible for services
22 funded through the emergency shelter assistance program carried out
23 within the department of community, trade, and economic development.

24 (6) "Program" means the homeless families services fund program
25 established under this chapter.

26 NEW SECTION. **Sec. 3.** There is created within the department of
27 community, trade, and economic development the homeless families
28 services fund program to carry out the purposes of this chapter.
29 Duties established by this chapter do not commence until and unless
30 sufficient moneys are appropriated or otherwise provided for this
31 specific purpose to the fund created in section 4 of this act.

32 NEW SECTION. **Sec. 4.** (1) There is created in the custody of the
33 state treasurer an account to be known as the homeless families

1 services fund. The fund shall include a one-time appropriation by the
2 legislature, private contributions, and all other sources.

3 (2) Expenditures from the fund may only be used for the purposes of
4 the program established under this chapter, including administrative
5 expenses.

6 (3) Expenditures from the fund are exempt from appropriations and
7 the allotment provisions of chapter 43.88 RCW. However, money used for
8 program administration by the department is subject to the allotment
9 and budgetary controls of chapter 43.88 RCW, and an appropriation is
10 required for these expenditures.

11 NEW SECTION. **Sec. 5.** (1) The homeless families services fund
12 advisory board is hereby established to advise the department in the
13 design and administration of the fund. The director shall provide
14 staff and administrative support to the advisory board in carrying out
15 the provisions of this chapter.

16 (2) The advisory board shall consist of ten members to be appointed
17 by the governor, as follows:

18 (a) A representative of the department of social and health
19 services;

20 (b) A representative of the regional support networks;

21 (c) A representative of a local housing authority that provides
22 federal section 8 vouchers to homeless families, and which primarily
23 serves a rural population;

24 (d) A representative of a local housing authority that provides
25 federal section 8 vouchers to homeless families, and which primarily
26 serves an urban population;

27 (e) An individual with expertise in the design or evaluation of
28 service delivery to homeless families;

29 (f) An individual with expertise in the provision of supportive
30 services to homeless families who primarily serves a rural population;

31 (g) An individual with expertise in the provision of supportive
32 services to homeless families who primarily serves an urban population;

33 (h) An individual with expertise in the development and operation
34 of low-income housing, including housing set aside for homeless
35 families; and

36 (i) Two individuals with expertise in private philanthropy.

1 (3) Members of the advisory board shall serve terms of four years
2 and may be appointed for successive terms of four years. The governor
3 may stagger the terms of the initial members of the board so that
4 approximately one-fourth of the members' terms expire each year. The
5 advisory board shall select a chair from among its members.

6 (4) Members of the advisory board shall be reimbursed for travel
7 expenses as provided in RCW 43.03.050 and 43.03.060.

8 NEW SECTION. **Sec. 6.** Duties of the advisory board shall include
9 the following:

10 (1) Recommending criteria for determination of grant allocations
11 from the fund, which shall include, but need not be limited to:

12 (a) Guidelines for the amounts of allocations of grants from the
13 fund, taking into consideration the variation in housing market and
14 services costs throughout the state;

15 (b) Guidelines for the minimum amount of matching funds that an
16 applicant to the fund must secure in order to qualify for a grant from
17 the fund;

18 (c) Criteria that an applicant to the fund must meet in order to
19 demonstrate that the proposed housing and services are financially
20 viable and meet quality standards;

21 (d) Necessary qualifications and capacity of an applicant to the
22 fund; and

23 (e) Guidelines for geographic distribution of funds from the fund
24 in order to foster development of supportive housing statewide;

25 (2) Reviewing applications to the fund and making recommendations
26 to the director on the allocation of grants from the fund;

27 (3) Recommending performance and outcome measures for recipients of
28 grants from the fund;

29 (4) Recommending an evaluation method for the homeless families
30 services fund program;

31 (5) Investigating administrative options for the fund, including
32 administration by a community foundation or other nonprofit
33 organization that would manage state funds along with private
34 contributions to the fund on behalf of the department, which could
35 include contracting with recipients of grants from the fund, dispersing

1 funds to recipients of grants from the fund, monitoring performance of
2 recipients of grants from the fund, and evaluating the overall
3 effectiveness of the program; and

4 (6) Working with housing authorities, community-based service and
5 housing providers, or other applicants to the fund to identify
6 additional sources of revenue for the fund.

7 NEW SECTION. **Sec. 7.** (1) The department shall use funds from the
8 fund and other legislative appropriations to provide state matching
9 funds for housing-based supportive services for homeless families over
10 a period of at least ten years.

11 (2) Services funded through the homeless families services fund
12 shall be coordinated with existing and available services and shall not
13 inappropriately duplicate any other state-funded services available to
14 homeless families assisted through the fund. The fund shall not be
15 used to supplant existing funding.

16 (3) Activities eligible for funding through the fund include, but
17 are not limited to, the following:

- 18 (a) Case management;
- 19 (b) Counseling;
- 20 (c) Referrals to employment support and job training services and
21 direct employment support and job training services;
- 22 (d) Domestic violence services and programs;
- 23 (e) Mental health treatment, services, and programs;
- 24 (f) Substance abuse treatment, services, and programs;
- 25 (g) Parenting skills education and training;
- 26 (h) Transportation assistance;
- 27 (i) Child care; and
- 28 (j) Other supportive services identified by the department to be an
29 important link for housing stability.

30 NEW SECTION. **Sec. 8.** Organizations that may receive funds from
31 the fund include local housing authorities, nonprofit community or
32 neighborhood-based organizations, public development authorities,
33 federally recognized Indian tribes in the state, and regional or
34 statewide nonprofit housing assistance organizations.

1 NEW SECTION. **Sec. 9.** The department shall collect information
2 from recipients of grants from the fund to evaluate and improve the
3 overall effectiveness of the homeless families services fund program.
4 Areas of evaluation shall include, but need not be limited to, the
5 following:

- 6 (1) Increases in housing stability for assisted homeless families;
- 7 (2) Increases in economic self-sufficiency of assisted homeless
8 families;
- 9 (3) Increases in independent living skills of assisted homeless
10 families; and
- 11 (4) Decreases in the use of state-funded services or the costs of
12 state-funded services and income support for assisted homeless
13 families.

14 NEW SECTION. **Sec. 10.** (1) The department shall report to the
15 appropriate policy and fiscal committees of the legislature by December
16 1, 2004, with a preliminary plan for implementation of this chapter.

17 (2) The department and the advisory board shall thereafter report
18 on an annual basis to the appropriate policy and fiscal committees of
19 the legislature regarding the status of applications to and grant
20 allocations from the fund and performance of the program.

21 **Sec. 11.** RCW 43.20A.790 and 1999 c 267 s 2 are each amended to
22 read as follows:

23 (1) The department shall collaborate with the department of
24 community, trade, and economic development in the development of the
25 coordinated and comprehensive plan for homeless families with children
26 required under RCW 43.63A.650, which designates the department of
27 community, trade, and economic development as the state agency with
28 primary responsibility for providing shelter and housing services to
29 homeless families with children. In fulfilling its responsibilities to
30 collaborate with the department of community, trade, and economic
31 development pursuant to RCW 43.63A.650, the department shall develop,
32 administer, supervise, and monitor its portion of the plan. The
33 department's portion of the plan shall contain at least the following
34 elements:

- 35 (a) Coordination or linkage of services with shelter and housing;

1 (b) Accommodation and addressing the needs of homeless families in
2 the design and administration of department programs;

3 (c) Participation of the department's local offices in the
4 identification, assistance, and referral of homeless families; and

5 (d) Ongoing monitoring of the efficiency and effectiveness of the
6 plan's design and implementation.

7 (2) The department shall include community organizations involved
8 in the delivery of services to homeless families with children, and
9 experts in the development and ongoing evaluation of the plan.

10 (3) The department shall coordinate with the department of
11 community, trade, and economic development in supporting the work of
12 the homeless families services fund program established pursuant to
13 section 3 of this act. As part of its coordination efforts, the
14 department shall work with organizations receiving grants from the
15 homeless families services fund to identify and coordinate the
16 provision of services offered by the department that meet the goals of
17 the homeless families services fund program.

18 (4) The department shall identify and implement ways to minimize
19 any duplication of referral or other case management services between
20 WorkFirst program specialists and case managers funded by the homeless
21 families services fund program. The department shall report annually,
22 beginning on December 1, 2005, to the appropriate committees of the
23 legislature on the extent of duplication of services, the plan
24 implemented to minimize the duplication of services, and the methods
25 utilized to monitor the services to prevent duplication.

26 (5) The duties under this section shall be implemented within
27 amounts appropriated for that specific purpose by the legislature in
28 the operating and capital budgets.

29 **Sec. 12.** RCW 43.79A.040 and 2003 c 403 s 9, 2003 c 313 s 10, 2003
30 c 191 s 7, 2003 c 148 s 15, 2003 c 92 s 8, and 2003 c 19 s 12 are each
31 reenacted and amended to read as follows:

32 (1) Money in the treasurer's trust fund may be deposited, invested,
33 and reinvested by the state treasurer in accordance with RCW 43.84.080
34 in the same manner and to the same extent as if the money were in the
35 state treasury.

1 (2) All income received from investment of the treasurer's trust
2 fund shall be set aside in an account in the treasury trust fund to be
3 known as the investment income account.

4 (3) The investment income account may be utilized for the payment
5 of purchased banking services on behalf of treasurer's trust funds
6 including, but not limited to, depository, safekeeping, and
7 disbursement functions for the state treasurer or affected state
8 agencies. The investment income account is subject in all respects to
9 chapter 43.88 RCW, but no appropriation is required for payments to
10 financial institutions. Payments shall occur prior to distribution of
11 earnings set forth in subsection (4) of this section.

12 (4)(a) Monthly, the state treasurer shall distribute the earnings
13 credited to the investment income account to the state general fund
14 except under (b) and (c) of this subsection.

15 (b) The following accounts and funds shall receive their
16 proportionate share of earnings based upon each account's or fund's
17 average daily balance for the period: The Washington promise
18 scholarship account, the college savings program account, the
19 Washington advanced college tuition payment program account, the
20 agricultural local fund, the American Indian scholarship endowment
21 fund, the students with dependents grant account, the basic health plan
22 self-insurance reserve account, the contract harvesting revolving
23 account, the Washington state combined fund drive account, the
24 Washington international exchange scholarship endowment fund, the
25 developmental disabilities endowment trust fund, the energy account,
26 the fair fund, the fruit and vegetable inspection account, the game
27 farm alternative account, the grain inspection revolving fund, the
28 juvenile accountability incentive account, the law enforcement
29 officers' and fire fighters' plan 2 expense fund, the local tourism
30 promotion account, the produce railcar pool account, the rural
31 rehabilitation account, the stadium and exhibition center account, the
32 youth athletic facility account, the self-insurance revolving fund, the
33 sulfur dioxide abatement account, the children's trust fund, ~~((and))~~
34 the investing in innovation account, and the homeless families services
35 fund. However, the earnings to be distributed shall first be reduced
36 by the allocation to the state treasurer's service fund pursuant to RCW
37 43.08.190.

1 (c) The following accounts and funds shall receive eighty percent
2 of their proportionate share of earnings based upon each account's or
3 fund's average daily balance for the period: The advanced right of way
4 revolving fund, the advanced environmental mitigation revolving
5 account, the city and county advance right-of-way revolving fund, the
6 federal narcotics asset forfeitures account, the high occupancy vehicle
7 account, the local rail service assistance account, and the
8 miscellaneous transportation programs account.

9 (5) In conformance with Article II, section 37 of the state
10 Constitution, no trust accounts or funds shall be allocated earnings
11 without the specific affirmative directive of this section.

12 NEW SECTION. **Sec. 13.** Sections 1 through 10 of this act
13 constitute a new chapter in Title 43 RCW."

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14 On page 1, line 2 of the title, after "families;" strike the
15 remainder of the title and insert "amending RCW 43.20A.790; reenacting
16 and amending RCW 43.79A.040; and adding a new chapter to Title 43 RCW."

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