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SUBSTITUTE SENATE BILL 6576

State of Washington 57th Legislature

2002 Regular Session

By Senate Committee on Human Services & Corrections (originally sponsored by Senator Hargrove)

READ FIRST TIME 02/08/2002.

- 1 AN ACT Relating to supervision of juvenile offenders; amending RCW
- 2 13.40.020; reenacting and amending RCW 13.40.210; adding a new section
- 3 to chapter 13.40 RCW; creating a new section; and repealing RCW
- 4 13.40.212.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 13.40.210 and 2001 c 137 s 2 and 2001 c 51 s 1 are 7 each reenacted and amended to read as follows:
- 8 (1) The secretary shall set a release date for each juvenile
- 9 committed to its custody. The release date shall be within the
- 10 prescribed range to which a juvenile has been committed under RCW
- 11 13.40.0357 or 13.40.030 except as provided in RCW 13.40.320 concerning
- 12 offenders the department determines are eligible for the juvenile
- 13 offender basic training camp program. Such dates shall be determined
- 14 prior to the expiration of sixty percent of a juvenile's minimum term
- 15 of confinement included within the prescribed range to which the
- 16 juvenile has been committed. The secretary shall release any juvenile
- 17 committed to the custody of the department within four calendar days
- 18 prior to the juvenile's release date or on the release date set under
- 19 this chapter. Days spent in the custody of the department shall be

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tolled by any period of time during which a juvenile has absented himself or herself from the department's supervision without the prior approval of the secretary or the secretary's designee.

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4 (2) The secretary shall monitor the average daily population of the state's juvenile residential facilities. When the secretary concludes 5 that in-residence population of residential facilities exceeds one 6 hundred five percent of the rated bed capacity specified in statute, or 7 8 in absence of such specification, as specified by the department in 9 rule, the secretary may recommend reductions to the governor. 10 certification by the governor that the recommended reductions are necessary, the secretary has authority to administratively release a 11 sufficient number of offenders to reduce in-residence population to one 12 13 hundred percent of rated bed capacity. The secretary shall release those offenders who have served the greatest proportion of their 14 15 sentence. However, the secretary may deny release in a particular case 16 at the request of an offender, or if the secretary finds that there is 17 no responsible custodian, as determined by the department, to whom to release the offender, or if the release of the offender would pose a 18 19 clear danger to society. The department shall notify the committing court of the release at the time of release if any such early releases 20 have occurred as a result of excessive in-residence population. 21 event shall an offender adjudicated of a violent offense be granted 22 23 release under the provisions of this subsection.

24 (3)(a) Following the release of any juvenile under subsection (1) 25 of this section, the ((secretary may)) sentencing court shall require 26 the juvenile to comply with a program of parole to be administered by 27 the county's juvenile community supervision program or the department in his or her community which shall last no longer than ((eighteen)) 28 twelve months, except that in the case of a juvenile sentenced for rape 29 30 in the first or second degree, rape of a child in the first or second degree, child molestation in the first degree, or indecent liberties 31 with forcible compulsion, the period of parole shall be twenty-four 32 months and, in the discretion of the ((secretary)) juvenile court, may 33 be up to thirty-six months when the ((secretary)) juvenile court finds 34 35 that an additional period of parole is necessary and appropriate in the interests of public safety or to meet the ongoing needs of the 36 37 juvenile. A parole program is mandatory for offenders released under subsection (2) of this section. The decision to place an offender on 38 39 parole shall be based on an assessment by the ((department)) juvenile

court of the offender's risk for reoffending upon release. ((The department shall prioritize available parole resources to provide supervision and services to offenders at moderate to high risk for reoffending.)) Prior pending probation sentences shall run concurrent with the parole supervision period.

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(b) The ((secretary)) sentencing court shall, for the period of parole, facilitate the juvenile's reintegration into his or her community and to further this goal shall require the juvenile to refrain from possessing a firearm or using a deadly weapon and refrain from committing new offenses and may require the juvenile to: Undergo available medical, psychiatric, drug and alcohol, sex offender, mental health, and other offense-related treatment services; (ii) report as directed to a parole/juvenile community supervision officer ((and/or designee)); (iii) pursue a course of study, vocational training, or employment; (iv) notify the parole officer of the current address where he or she resides; (v) be present at a particular address during specified hours; (vi) remain within prescribed geographical boundaries; (vii) submit to electronic monitoring; (viii) refrain from using illegal drugs and alcohol, and submit to random urinalysis when requested by the assigned parole officer; (ix) refrain from contact with specific individuals or a specified class of individuals; (x) meet other conditions determined by the parole officer to further enhance the juvenile's reintegration into the community; (xi) pay any courtordered fines or restitution; and (xii) perform community service. Community service for the purpose of this section means compulsory service, without compensation, performed for the benefit of the community by the offender. Community service may be performed through public or private organizations or through work crews.

(c) ((The secretary may further require up to twenty-five percent of the highest risk juvenile offenders who are placed on parole to participate in an intensive supervision program. Offenders participating in an intensive supervision program shall be required to comply with all terms and conditions listed in (b) of this subsection and shall also be required to comply with the following additional terms and conditions: (i) Obey all laws and refrain from any conduct that threatens public safety; (ii) report at least once a week to an assigned community case manager; and (iii) meet all other requirements imposed by the community case manager related to participating in the

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intensive supervision program. As a part of the intensive supervision program, the secretary may require day reporting.

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- (d))) After termination of the parole period, the juvenile shall be discharged from the ((department's)) juvenile court's supervision.
- 5 (4)(a) The ((department)) juvenile court may also modify parole for violation thereof. If, after affording a juvenile all of the due 6 7 process rights to which he or she would be entitled if the juvenile 8 were an adult, the ((secretary)) juvenile court finds that a juvenile 9 has violated a condition of his or her parole, the ((secretary shall)) 10 juvenile court may order one of the following which is reasonably likely to effectuate the purpose of the parole and to protect the 11 public: (i) Continued supervision under the same conditions previously 12 13 imposed; (ii) intensified supervision with increased reporting requirements; (iii) additional conditions of supervision authorized by 14 15 this chapter; (iv) except as provided in (a)(v) and (vi) of this 16 subsection, imposition of a period of confinement not to exceed thirty 17 days in a facility operated by or pursuant to a contract with the state of Washington or any city or county for a portion of each day or for a 18 19 certain number of days each week with the balance of the days or weeks 20 spent under supervision; (v) the ((secretary)) juvenile court may order any of the conditions or may return the offender to confinement for the 21 remainder of the sentence range if the offense for which the offender 22 was sentenced is rape in the first or second degree, rape of a child in 23 24 the first or second degree, child molestation in the first degree, 25 indecent liberties with forcible compulsion, or a sex offense that is 26 also a serious violent offense as defined by RCW 9.94A.030; and (vi) 27 the ((secretary)) juvenile court may order any of the conditions or may return the offender to confinement for the remainder of the sentence 28 29 range if the youth has completed the basic training camp program as 30 described in RCW 13.40.320.
 - (b) If the ((department)) juvenile court finds that any juvenile in a program of parole has possessed a firearm or used a deadly weapon during the program of parole, the ((department)) juvenile court shall modify the parole under (a) of this subsection and confine the juvenile for at least thirty days. Confinement shall be in a facility operated by or pursuant to a contract with the state or any county.
- 37 (5) A parole/juvenile community supervision officer of the 38 ((department of social and health services)) juvenile court shall have 39 the power to arrest a juvenile under his or her supervision on the same

grounds as a law enforcement officer would be authorized to arrest the person.

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- 3 (6) ((If so requested and approved under chapter 13.06 RCW, the 4 secretary shall permit a county or group of counties to perform 5 functions under subsections (3) through (5) of this section)) The responsibility for providing parole/juvenile community supervision 6 7 services shall be that of the state, unless individual counties choose to contract with the state to provide parole/juvenile community 8 9 supervision services. In the event that a county chooses to provide these services, the county shall follow the parole standards 10 established by the state and being used as of January 1, 2002. The 11 state may change the standards of parole only after consultation and 12 consideration from the counties. 13
- 14 (7) So long as the county follows the state parole standards, and 15 in the absence of gross negligence, the state shall indemnify the 16 county from liability from any action, claim, or proceeding instituted 17 against the county or its employees arising out of the performance or 18 failure of performance of the parole/juvenile community supervision 19 services.
- 20 (8) Until July 1, 2002, all juvenile offenders released from a state commitment institution and subject to parole supervision shall remain under the jurisdiction of the state. On and after July 1, 2002, juvenile offenders released from a state commitment institution and subject to parole supervision shall come under the jurisdiction of the counties who have chosen to contract with the state for those services as described in this section.
- NEW SECTION. Sec. 2. A new section is added to chapter 13.40 RCW to read as follows:
- In recognizing the legislature's intent to provide community services to juvenile offenders through consolidation of service delivery systems, counties choosing not to provide parole/juvenile community supervision services may contract with adjoining counties to provide these services, and shall be indemnified by the state to the same degree as the county providing the services.
- 35 **Sec. 3.** RCW 13.40.020 and 1997 c 338 s 10 are each amended to read 36 as follows:
- For the purposes of this chapter:

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- (1) "Community-based rehabilitation" means one or more of the 1 2 following: Employment; attendance of information classes; literacy classes; counseling, outpatient substance abuse treatment programs, 3 outpatient mental health programs, anger management classes, education 4 5 or outpatient treatment programs to prevent animal cruelty, or other services; or attendance at school or other educational programs 6 7 appropriate for the juvenile as determined by the school district. 8 Placement in community-based rehabilitation programs is subject to 9 available funds;
- 10 (2) Community-based sanctions may include one or more of the 11 following:
- 12 (a) A fine, not to exceed five hundred dollars;
- 13 (b) Community service not to exceed one hundred fifty hours of 14 service;
- 15 (3) "Community service" means compulsory service, without 16 compensation, performed for the benefit of the community by the 17 offender as punishment for committing an offense. Community service 18 may be performed through public or private organizations or through 19 work crews;
- 20 (4) "Community supervision" means an order of disposition by the court of an adjudicated youth not committed to the department or an 21 order granting a deferred disposition. A community supervision order 22 for a single offense may be for a period of up to two years for a sex 23 24 offense as defined by RCW 9.94A.030 and up to one year for other 25 offenses. As a mandatory condition of any term of community 26 supervision, the court shall order the juvenile to refrain from 27 committing new offenses. As a mandatory condition of community supervision, the court shall order the juvenile to comply with the 28 29 mandatory school attendance provisions of chapter 28A.225 RCW and to 30 inform the school of the existence of this requirement. Community 31 supervision is an individualized program comprised of one or more of the following: 32
 - (a) Community-based sanctions;

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- (b) Community-based rehabilitation;
- 35 (c) Monitoring and reporting requirements;
- 36 (d) Posting of a probation bond;
- 37 (5) "Confinement" means physical custody by the department of 38 social and health services in a facility operated by or pursuant to a 39 contract with the state, or physical custody in a detention facility

- 1 operated by or pursuant to a contract with any county. The county may
- 2 operate or contract with vendors to operate county detention
- 3 facilities. The department may operate or contract to operate
- 4 detention facilities for juveniles committed to the department.
- 5 Pretrial confinement or confinement of less than thirty-one days
- 6 imposed as part of a disposition or modification order may be served
- 7 consecutively or intermittently, in the discretion of the court;
- 8 (6) "Court," when used without further qualification, means the 9 juvenile court judge(s) or commissioner(s);
- 10 (7) "Criminal history" includes all criminal complaints against the 11 respondent for which, prior to the commission of a current offense:
- 12 (a) The allegations were found correct by a court. If a respondent 13 is convicted of two or more charges arising out of the same course of 14 conduct, only the highest charge from among these shall count as an 15 offense for the purposes of this chapter; or
- (b) The criminal complaint was diverted by a prosecutor pursuant to the provisions of this chapter on agreement of the respondent and after an advisement to the respondent that the criminal complaint would be considered as part of the respondent's criminal history. A successfully completed deferred adjudication that was entered before July 1, 1998, or a deferred disposition shall not be considered part of the respondent's criminal history;
- 23 (8) "Department" means the department of social and health 24 services;
- (9) "Detention facility" means a county facility, paid for by the county, for the physical confinement of a juvenile alleged to have committed an offense or an adjudicated offender subject to a disposition or modification order. "Detention facility" includes county group homes, inpatient substance abuse programs, juvenile basic training camps, and electronic monitoring;

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38 39 (10) "Diversion unit" means any probation counselor who enters into a diversion agreement with an alleged youthful offender, or any other person, community accountability board, or other entity except a law enforcement official or entity, with whom the juvenile court administrator has contracted to arrange and supervise such agreements pursuant to RCW 13.40.080, or any person, community accountability board, or other entity specially funded by the legislature to arrange and supervise diversion agreements in accordance with the requirements of this chapter. For purposes of this subsection, "community

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- 1 accountability board" means a board comprised of members of the local
- 2 community in which the juvenile offender resides. The superior court
- 3 shall appoint the members. The boards shall consist of at least three
- 4 and not more than seven members. If possible, the board should include
- 5 a variety of representatives from the community, such as a law
- 6 enforcement officer, teacher or school administrator, high school
- 7 student, parent, and business owner, and should represent the cultural
- 8 diversity of the local community;
- 9 (11) "Foster care" means temporary physical care in a foster family
- 10 home or group care facility as defined in RCW 74.15.020 and licensed by
- 11 the department, or other legally authorized care;
- 12 (12) "Institution" means a juvenile facility established pursuant
- 13 to chapters 72.05 and 72.16 through 72.20 RCW;
- 14 (13) (("Intensive supervision program" means a parole program that
- 15 requires intensive supervision and monitoring, offers an array of
- 16 individualized treatment and transitional services, and emphasizes
- 17 community involvement and support in order to reduce the likelihood a
- 18 juvenile offender will commit further offenses;
- 19 $\frac{(14)}{(14)}$) "Juvenile," "youth," and "child" mean any individual who is
- 20 under the chronological age of eighteen years and who has not been
- 21 previously transferred to adult court pursuant to RCW 13.40.110 or who
- 22 is otherwise under adult court jurisdiction;
- 23 $((\frac{15}{15}))$ <u>(14)</u> "Juvenile offender" means any juvenile who has been
- 24 found by the juvenile court to have committed an offense, including a
- 25 person eighteen years of age or older over whom jurisdiction has been
- 26 extended under RCW 13.40.300;
- $((\frac{16}{16}))$ "Local sanctions" means one or more of the following:
- 28 (a) 0-30 days of confinement; (b) 0-12 months of community supervision;
- 29 (c) 0-150 hours of community service; or (d) \$0-\$500 fine;
- $((\frac{17}{17}))$ (16) "Manifest injustice" means a disposition that would
- 31 either impose an excessive penalty on the juvenile or would impose a
- 32 serious, and clear danger to society in light of the purposes of this
- 33 chapter;
- $((\frac{18}{18}))$ (17) "Monitoring and reporting requirements" means one or
- 35 more of the following: Curfews; requirements to remain at home,
- 36 school, work, or court-ordered treatment programs during specified
- 37 hours; restrictions from leaving or entering specified geographical
- 38 areas; requirements to report to the probation officer as directed and
- 39 to remain under the probation officer's supervision; and other

conditions or limitations as the court may require which may not 1 2 include confinement;

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 $((\frac{19}{19}))$ (18) "Offense" means an act designated a violation or a crime if committed by an adult under the law of this state, under any ordinance of any city or county of this state, under any federal law, or under the law of another state if the act occurred in that state;

(((20))) <u>(19)</u> "Probation bond" means a bond, posted with sufficient security by a surety justified and approved by the court, to secure the offender's appearance at required court proceedings and compliance with court-ordered community supervision or conditions of release ordered pursuant to RCW 13.40.040 or 13.40.050. It also means a deposit of cash or posting of other collateral in lieu of a bond if approved by the court;

14 $((\frac{(21)}{21}))$ <u>(20)</u> "Respondent" means a juvenile who is alleged or 15 proven to have committed an offense;

 $((\frac{22}{2}))$ (21) "Restitution" means financial reimbursement by the offender to the victim, and shall be limited to easily ascertainable damages for injury to or loss of property, actual expenses incurred for medical treatment for physical injury to persons, lost wages resulting from physical injury, and costs of the victim's counseling reasonably related to the offense if the offense is a sex offense. Restitution shall not include reimbursement for damages for mental anguish, pain and suffering, or other intangible losses. Nothing in this chapter shall limit or replace civil remedies or defenses available to the victim or offender;

26 $((\frac{23}{23}))$ (22) "Secretary" means the secretary of the department of social and health services. "Assistant secretary" means the assistant 27 secretary for juvenile rehabilitation for the department;

29 $((\frac{24}{24}))$ (23) "Services" means services which provide alternatives 30 incarceration for those juveniles who have pleaded or been adjudicated guilty of an offense or have signed a diversion agreement 31 32 pursuant to this chapter;

 $((\frac{(25)}{)}))$ <u>(24)</u> "Sex offense" means an offense defined as a sex 33 34 offense in RCW 9.94A.030;

35 $((\frac{26}{1}))$ (25) "Sexual motivation" means that one of the purposes for which the respondent committed the offense was for the purpose of 36 37 his or her sexual gratification;

 $((\frac{27}{1}))$ (26) "Surety" means an entity licensed under state 38 39 insurance laws or by the state department of licensing, to write

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- 1 corporate, property, or probation bonds within the state, and justified
- 2 and approved by the superior court of the county having jurisdiction of
- 3 the case;
- 4 (((28))) (27) "Violation" means an act or omission, which if
- 5 committed by an adult, must be proven beyond a reasonable doubt, and is
- 6 punishable by sanctions which do not include incarceration;
- 7 (((29))) (28) "Violent offense" means a violent offense as defined
- 8 in RCW 9.94A.030.
- 9 <u>NEW SECTION.</u> **Sec. 4.** RCW 13.40.212 (Intensive supervision
- 10 program--Elements--Report) and 1997 c 338 s 34 are each repealed.
- 11 <u>NEW SECTION.</u> **Sec. 5.** If specific funding for the purposes of this
- 12 act, referencing this act by bill or chapter number, is not provided by
- 13 June 30, 2002, in the omnibus appropriations act, this act is null and
- 14 void.

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