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SUBSTITUTE SENATE BILL 5951

State of Washington 57th Legislature

2002 Regular Session

By Senate Committee on Labor, Commerce & Financial Institutions (originally sponsored by Senators Prentice, Fraser, Franklin, Costa and Kline)

READ FIRST TIME 02/28/2001.

- 1 AN ACT Relating to payment of wages; amending RCW 49.46.100,
- 2 49.48.020, 49.48.040, 49.48.060, and 49.48.070; adding a new section to
- 3 chapter 49.48 RCW; creating a new section; and prescribing penalties.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that over five
- 6 thousand state residents per year file cases and complaints with the
- 7 department of labor and industries alleging they have been denied
- 8 payment for work they performed. Each month an average of over one
- 9 million dollars in back wages is sought by workers.
- 10 The legislature further finds that the Washington state minimum
- 11 wage law and wage claim laws do not require payment of interest on back
- 12 wages owed and do not authorize adequate penalties against violators.
- 13 To improve compliance, the department of labor and industries should be
- 14 allowed to assess interest on back wages and impose civil penalties
- 15 against employers who are found to be not in compliance with chapters
- 16 49.46 and 49.48 RCW.
- 17 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 49.48 RCW
- 18 to read as follows:

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- 1 (1) An employer shall pay each worker all wages due on an 2 established payday for each payroll period.
- 3 (2) An employer who fails to pay wages due as required by this 4 section may be assessed civil penalties of:
 - (a) Fifty dollars for each failure to pay each worker; and

- (b) For each subsequent violation, or any willful or intentional violation, one hundred dollars for each failure to pay each worker, plus twenty-five percent of the amount of wages unlawfully withheld.
- (3) An employer who does not pay all wages owed within seventy-two hours of an order issued by the department under RCW 49.48.040(1)(b) shall, in addition to any other applicable penalty, be assessed a civil penalty equal to three times the amount of wages due and not paid.
- (4) Upon a finding by the director that an employer who discharges or in any other manner discriminates against any employee because such employee has made any complaint to his or her employer, to the director, or his or her authorized representatives that he or she has not been paid wages in accordance with this section, or that the employer has violated this section, or because such employee has caused to be instituted or is about to cause to be instituted any proceeding under or related to this section, or because such employee has testified or is about to testify in any such proceeding, the director may require an employer who has discharged or discriminated against an employee in violation of this section to reinstate the employee to the same position with back pay and interest up to one percent per month.
- (5) The director, or the director's authorized representative, has authority to assess all civil penalties provided in this section, giving due consideration to the appropriateness of the penalty with respect to the number of affected employees of the employer being charged, the gravity of the violation, the size of the employer's business, the good faith of the employer, and the history of previous violations.
- (6) Civil penalties imposed under this chapter shall be paid to the director for deposit in the general fund. Civil penalties may be recovered and other civil remedies authorized by this chapter may be enforced in a civil action in the name of the department brought in the superior court of the county where the violation is alleged to have occurred, or the department may use the procedures for collection of wages set forth in this chapter.

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1 **Sec. 3.** RCW 49.46.100 and 1959 c 294 s 10 are each amended to read 2 as follows:

- 3 (1) Any employer who hinders or delays the director or ((his)) the 4 director's authorized representatives in the performance of ((his)) the director's duties in the enforcement of this chapter, or refuses to 5 admit the director or ((his)) the director's authorized representatives 6 7 to any place of employment, or fails to make, keep, and preserve any 8 records as required under the provisions of this chapter, or falsifies 9 any such record, or refuses to make any record accessible to the director or ((his)) the director's authorized representatives upon 10 demand, or refuses to furnish a sworn statement of such record or any 11 other information required for the proper enforcement of this chapter 12 to the director or ((his)) the director's authorized representatives 13 upon demand((, or pays or agrees to pay wages at a rate less than the 14 15 rate applicable under this chapter, or otherwise violates any provision of this chapter or of any regulation issued under this chapter)) shall 16 17 be deemed in violation of this chapter and shall((, upon conviction therefor, be guilty of a gross misdemeanor)) be assessed a civil 18 19 penalty of not more than one thousand dollars depending on the size of the business and the gravity of the violation, provided that, before 20 entering a business or any other establishment to commence an 21 investigation under this section, the director or the director's 22 authorized representative shall notify the owner, manager, operator, or 23 24 person in charge. If access is refused, the director or the director's 25 authorized representative may obtain an administrative search warrant 26 from a court of competent jurisdiction.
- (2) ((Any)) (a) An employer who pays or agrees to pay wages at a rate less than the rate applicable under this chapter or any rule or order adopted under this chapter may be assessed civil penalties of an amount equal to twenty percent of the wage violation.

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- (b) An employer who willfully or repeatedly pays or agrees to pay wages at a rate less than the rate applicable under this chapter or a rule or order adopted under this chapter is in violation of this chapter and shall, upon conviction, be guilty of a gross misdemeanor.
- 35 <u>(c) An employer who fails to pay wages due as required by this</u> 36 <u>chapter may be assessed civil penalties of:</u>
 - (i) Fifty dollars for each failure to pay each worker; and

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- 1 (ii) For each subsequent violation, or any willful or intentional
 2 violation, one hundred dollars for each failure to pay each worker,
 3 plus twenty-five percent of the amount of wages unlawfully withheld.
- (d) An employer who does not pay all wages owed within seventy-two hours of an order issued by the department under RCW 49.48.040(1)(b) shall, in addition to any other applicable penalty, be assessed a civil penalty equal to three times the amount of wages due and not paid.
- 8 (3) Upon a finding by the director that an employer who discharges 9 or in any other manner discriminates against any employee because such 10 employee has made any complaint to his or her employer, to the director, or his or her authorized representatives that he or she has 11 not been paid wages in accordance with the provisions of this chapter, 12 or that the employer has violated any provision of this chapter, or 13 because such employee has caused to be instituted or is about to cause 14 15 to be instituted any proceeding under or related to this chapter, or because such employee has testified or is about to testify in any such 16 17 proceeding ((shall be deemed in violation of this chapter and shall, upon conviction therefor, be guilty of a gross misdemeanor)), the 18 19 director may require an employer who has discharged or discriminated against an employee in violation of this chapter to reinstate the 20 employee to the same position with back pay and interest up to one 21 percent per month. 22
 - (4) The director, or the director's authorized representative, has authority to assess all civil penalties provided in this section, giving due consideration to the appropriateness of the penalty with respect to the number of affected employees of the employer being charged, the gravity of the violation, the size of the employer's business, the good faith of the employer, and the history of previous violations.
- 30 (5) Civil penalties imposed under this chapter shall be paid to the director for deposit in the general fund. Civil penalties may be recovered and other civil remedies authorized by this chapter may be enforced in a civil action in the name of the department brought in the superior court of the county where the violation is alleged to have occurred, or the department may use the procedures for collection of wages set forth in chapter 49.48 RCW.
- 37 **Sec. 4.** RCW 49.48.020 and 1971 ex.s. c 55 s 2 are each amended to 38 read as follows:

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- Any person, firm, or corporation which violates any of the 1 2 provisions of RCW 49.48.010 through 49.48.030 ((and)), 49.48.060, and 3 section 2 of this act shall be guilty of a misdemeanor.
- 4 Sec. 5. RCW 49.48.040 and 1987 c 172 s 1 are each amended to read 5 as follows:
 - (1) The department of labor and industries may:

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- 7 (a) Conduct investigations to ensure compliance with this chapter and chapters 39.12 and 49.46 RCW, upon obtaining information indicating 8 9 an employer may be committing a violation under this chapter and chapters 39.12((,)) and 49.46((, and 49.48 RCW, conduct investigations 10 to ensure compliance with chapters 39.12, 49.46, and 49.48)) RCW; 11
- 12 (b) Order the payment of all wages owed the workers, including interest of up to one percent per month on back wages owed, and 13 14 institute actions necessary for the collection of the sums determined 15 owed; and
- (c) Take assignments of wage claims and prosecute actions for the collection of wages and interest of up to one percent per month on back 18 wages owed of persons who are financially unable to employ counsel when in the judgment of the director of the department the claims are valid and enforceable in the courts.
 - (2) <u>Upon being informed of a wage claim against an employer or</u> former employer, the director shall, if such claim appears to be just, immediately notify the employer or former employer, of such claim by mail. If the employer or former employer fails to pay the claim or make satisfactory explanation to the director of the failure to do so, within thirty days, the employer or former employer is liable to a penalty of twenty percent of that portion of the claim found to be justly due. The director shall have a cause of action against the employer or former employer for the recovery of such penalty, and the same may be included in any subsequent action by the director on the wage claim, or may be exercised separately after adjustment of such wage claim without court action.
- 33 (3) The director of the department or any authorized representative 34 may, for the purpose of carrying out RCW 49.48.040 through 49.48.080: (a) Issue subpoenas to compel the attendance of witnesses or parties 35 36 and the production of books, papers, or records; (b) administer oaths and examine witnesses under oath; (c) take the verification of proof of 37 38 instruments of writing; and (d) take depositions and affidavits.

p. 5 SSB 5951 1 assignments for wage claims are taken, court costs shall not be payable 2 by the department for prosecuting such suits.

 $((\frac{3}{3}))$ (4) The director shall have a seal inscribed "Department of Labor and Industries--State of Washington" and all courts shall take judicial notice of such seal. Obedience to subpoenas issued by the director or authorized representative shall be enforced by the courts in any county.

 $((\frac{4}{}))$ (5) The director or authorized representative shall have free access to all places and works of labor. Any employer or any agent or employee of such employer who refuses the director or authorized representative admission therein, or who, when requested by the director or authorized representative, willfully neglects or refuses to furnish the director or authorized representative any statistics or information pertaining to his or her lawful duties, which statistics or information may be in his or her possession or under the control of the employer or agent, shall be guilty of a misdemeanor.

17 <u>(6) An action for relief under this section shall be commenced</u> 18 <u>within three years after the cause of action accrues, unless a longer</u> 19 <u>period of time applies under law.</u>

Sec. 6. RCW 49.48.060 and 1971 ex.s. c 55 s 4 are each amended to read as follows:

(1) If upon investigation by the director, after taking assignments of any wage claim under RCW 49.48.040, it appears to the director that the employer is representing to ((his)) employees that ((he)) the employer is able to pay wages for their services and that the employees are not being paid for their services or if the director determines an employer has repeatedly violated the provisions of this chapter or chapter 39.12 or 49.46 RCW requiring payment of wages, the director may require the employer to give a bond in such sum as the director deems reasonable and adequate in the circumstances, with sufficient surety, conditioned that the employer will for a definite future period not exceeding six months conduct ((his)) business and pay ((his)) employees in accordance with the laws of the state of Washington.

(2) If within ten days after demand for such bond the employer fails to provide the same, the director may commence a suit against the employer in the superior court of appropriate jurisdiction to compel ((him)) the employer to furnish such bond or cease doing business until

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1 ((he)) the employer has done so. The employer shall have the burden of 2 proving the amount thereof to be excessive.

(3) If the court finds that there is just cause for requiring such bond and that the same is reasonable, necessary, or appropriate to secure the prompt payment of the wages of the employees of such employer and ((his)) the employer's compliance with RCW 49.48.010 through 49.48.080, the court shall enjoin such employer from doing business in this state until the requirement is met, or shall make other, and may make further, orders appropriate to compel compliance with the requirement.

((Upon being informed of a wage claim against an employer or former employer, the director shall, if such claim appears to be just, immediately notify the employer or former employer, of such claim by mail. If the employer or former employer fails to pay the claim or make satisfactory explanation to the director of his failure to do so, within thirty days thereafter, the employer or former employer shall be liable to a penalty of ten percent of that portion of the claim found to be justly due. The director shall have a cause of action against the employer or former employer for the recovery of such penalty, and the same may be included in any subsequent action by the director on said wage claim, or may be exercised separately after adjustment of such wage claim without court action.))

Sec. 7. RCW 49.48.070 and 1935 c 96 s 4 are each amended to read 24 as follows:

It shall be the duty of the director of labor and industries to inquire diligently for any violations of RCW 49.48.040 through 49.48.080 and section 2 of this act, and to institute the actions for penalties herein provided, and to enforce generally the provisions of RCW 49.48.040 through 49.48.080 and section 2 of this act.

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