
SUBSTITUTE SENATE BILL 5338

State of Washington

57th Legislature

2001 Regular Session

By Senate Committee on State & Local Government (originally sponsored by Senators Kline, Finkbeiner and Kohl-Welles)

READ FIRST TIME 03/05/01.

1 AN ACT Relating to the process for election to Washington state and
2 federal elective office, except governor and other executive offices;
3 amending RCW 29.18.200 and 29.65.050; adding a new chapter to Title 29
4 RCW; creating a new section; and repealing RCW 29.30.085.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** FINDINGS AND PURPOSE. The legislature finds
7 that it is in the public interest to adopt a voting system in which all
8 successful candidates must win by a majority vote rather than a
9 plurality of effective votes and that allows voters to vote secondary
10 and other preferences in case their favorite candidate is not elected.
11 A system known as instant runoff voting achieves that purpose. The
12 legislature further finds that voter interest and participation in
13 elections will increase because a voter has more choices and all votes
14 will be more meaningful than under the present system. It is in the
15 interest of participatory democracy that voters be given the
16 opportunity to vote their true beliefs with their first choice votes,
17 while still making effective secondary choices among the remaining
18 acceptable candidates.

1 NEW SECTION. **Sec. 2.** DEFINITIONS. The definitions set forth in
2 this section apply throughout this chapter.

3 (1) "Instant runoff voting" means a system of voting whereby voters
4 may rank three or more candidates for the same office in order of
5 preference, so that voters may indicate a first choice, a second
6 choice, and so on for as many of the candidates for the office as they
7 wish, up to the maximum number of choices allowed.

8 (2) "Choice" means an indication on a ballot of a voter's ranking
9 of candidates for a particular office according to the voter's
10 preference.

11 (3) "Vote" means a ballot choice that is counted toward election of
12 a candidate. All first choices are votes, and lower ranked choices are
13 potential votes that may be credited to a candidate, and thus become
14 votes for the candidate, according to the rules stated in this chapter.

15 (4) "Stage" or "stage in the counting" means a step in counting
16 votes, where votes for all remaining candidates are counted to
17 determine whether a candidate has achieved a majority and, if not,
18 which candidate or candidates are eliminated.

19 (5) "Next choice" means the highest ranked choice for a remaining
20 candidate that has not become a vote at the stage referred to.

21 (6) "Last place candidate" means a candidate who has received the
22 fewest votes among the candidates who remain at any stage. Two or more
23 candidates simultaneously become last place candidates where their
24 combined votes add up to less than all votes for the candidate with the
25 next highest number of votes.

26 (7) "Exhausted ballot" means a ballot on which all available
27 choices have been used; for example, all choices made on the ballot
28 have become votes for the various candidates so indicated or contain
29 choices for eliminated candidates or both and no other choices remain.

30 (8) "Continuing ballot" means a ballot that is not exhausted.

31 (9) "Remaining candidate" means a candidate who has not been
32 eliminated. "Candidates who remain" are all those who have not been
33 eliminated at the stage referred to.

34 NEW SECTION. **Sec. 3.** INSTANT RUNOFF VOTING. The instant runoff
35 system of voting is adopted in this state in the manner specified in
36 this chapter for all applicable elections.

1 NEW SECTION. **Sec. 4.** COUNTING OF BALLOTS. (1) General

2 Explanation. In general, instant runoff counting proceeds in the
3 following manner: First by counting all votes. If a candidate
4 receives a majority of votes he or she is elected. If no candidate
5 receives a majority on the first or any subsequent stage then the last
6 place candidate at each stage is eliminated. The next choices on
7 ballots for an eliminated candidate become votes for the candidates
8 indicated in those choices, and this process continues until all but
9 one candidate has been eliminated.

10 (2) Specific Rules and Procedures. The following specific rules
11 and procedures, subject to the conditions of section 5 of this act,
12 govern how votes must be counted for each office subject to instant
13 runoff voting:

14 (a) All first choices are counted first and if a candidate has
15 obtained a majority of those votes that candidate is elected and
16 counting ends.

17 (b) If no candidate receives a majority of votes at the first stage
18 then second stage counting begins by eliminating the last place
19 candidate and the second choices made on ballots for the eliminated
20 candidate become votes for the second choice candidate indicated on
21 those ballots. A candidate who receives a majority of votes at that
22 stage is elected.

23 (c) If no candidate receives a majority at a previous stage then
24 the last place candidate among the remaining candidates is eliminated
25 and the next choices made on ballots for an eliminated candidate become
26 votes for the candidate indicated on those ballots. A candidate who
27 receives a majority of votes at that stage is elected.

28 (d) If at any stage in the counting there are two or more last
29 place candidates, these candidates are eliminated simultaneously and
30 the next choices made on ballots that had votes for all such eliminated
31 candidates become votes for any candidates so indicated who remain.

32 (e) The counting process continues in this manner with successive
33 last place candidates being eliminated and the next choices made on
34 continuing ballots on which votes were cast for eliminated candidates
35 are counted for the remaining candidate or candidates indicated by
36 those choices until all but one candidate has been eliminated and that
37 candidate is then elected.

1 NEW SECTION. **Sec. 5.** VOTING CONDITIONS AND LIMITATIONS. (1)

2 Exhausted Ballots. (a) Once a ballot is exhausted it is disregarded
3 and no longer counted.

4 (b) A ballot assigning the same ranking to more than one candidate
5 for an office is exhausted when the duplicate ranking is reached, and
6 in that case no vote is recorded for any of the duplicate candidates so
7 chosen.

8 (c) If in a partisan primary election a voter makes a choice for a
9 candidate for a particular office who is not a candidate of the party
10 for which the voter has made a higher ranked choice, then that ballot
11 is exhausted with respect to all subsequent choices for that office.

12 (2) Skipped Ranking. If a ballot choice skips a ranking, then the
13 next ranking below the skipped choice is moved up and counted as though
14 it were the rank of the skipped choice.

15 (3) Tie Votes. Ties between candidates occurring at any stage are
16 resolved according to the general election laws of this state.

17 (4) Maximum Effective Choices. Only five choices for any one
18 office are counted.

19 (5) Write-in Votes. Voters may write in one candidate for each
20 office and assign a ranking to the write-in candidate along with
21 candidates whose names are already on the ballot. Write-in candidates
22 with fewer than ten votes are automatically eliminated in elections in
23 jurisdictions where more than one thousand total ballots were cast in
24 the previous election.

25 (6) Insufficient Choice Votes Made. If ballots do not contain
26 sufficient effective second and lower choices for a particular office
27 so that at the end of the counting no candidate achieves a majority
28 then the candidate with the most votes credited to him or her is
29 elected.

30 (7) Votes for Eliminated Candidates. No votes may be counted for
31 a candidate who has been eliminated no matter how many second and lower
32 ranked choices might otherwise have become votes for the candidate in
33 a later stage. A second or lower ranked choice for an eliminated
34 candidate will be treated as a skipped ranking.

35 NEW SECTION. **Sec. 6.** APPLICABILITY. (1) Offices Covered. This
36 chapter applies to elections for the following offices:

37 (a) Members of the Washington state legislature;

1 (b) Judges of the supreme court, the court of appeals, the superior
2 courts, and district courts of this state;

3 (c) President and vice-president of the United States; and

4 (d) Members of the United States senate and United States house of
5 representatives.

6 (2) Elections Covered. This chapter applies to and governs voting
7 in all primary, regular, and special elections where three or more
8 candidates are running for the same office.

9 (3) Nonpartisan Primaries. Primaries for all nonpartisan offices
10 are abolished, and there will be only a general election under instant
11 runoff voting rules for these offices.

12 (4) This section applies only if RCW 29.18.200 does not apply.

13 NEW SECTION. **Sec. 7.** LOCAL OPTION AUTHORIZED. A county, city,
14 town, special purpose district, school district, port district, or
15 other governmental subdivision having elected officers may use instant
16 runoff voting in its elections if adopted by appropriate action of its
17 governing body.

18 NEW SECTION. **Sec. 8.** BALLOT SPECIFICATIONS AND DIRECTIONS TO
19 VOTERS. Ballots should be simple and easy to understand. Sample
20 ballots illustrating voting procedures must be posted in or near the
21 voting booth, and included in the instruction packet of absentee
22 ballots. Directions provided to voters must conform substantially to
23 the following specifications:

24 "You may vote for candidates in order of preference. Indicate
25 your first choice by marking the number "1" beside a
26 candidate's name (or by marking in the column labeled "First
27 Choice"), your second choice by marking the number "2" (or by
28 marking in the column labeled "Second Choice"), your third
29 choice by the number "3" (or marking the "Third Choice"
30 column), and so on, for as many or as few choices as you wish
31 from one up to a total of five. You are under no obligation to
32 rank more than one candidate for each office, but ranking
33 additional candidates will not affect your first choice
34 candidate. Do not mark the same number beside more than one
35 candidate (or put more than one mark in each column for the
36 office you are voting on). Do not skip numbers."

1 NEW SECTION. **Sec. 9.** CHANGES IN VOTING DEVICES AND COUNTING
2 METHODS. Appropriate election officials of this state may provide for
3 the use of electronic, computerized, or other devices for marking,
4 sorting, and counting the ballots and tabulating the results, and may
5 modify the design and form of the ballots, the directions to voters,
6 and the details with respect to the method of marking, sorting,
7 invalidating, and retaining of ballots, and the counting of votes. No
8 change may be made inconsistent with provisions, purposes, or
9 principles of this chapter. Election officials should provide voters
10 with a ballot that has a special design, format, or layout for offices
11 to which instant runoff voting applies, but the parts of ballots for
12 contests that have only one or two candidates for the same office may
13 differ from the parts of a ballot to which instant runoff voting
14 applies.

15 NEW SECTION. **Sec. 10.** The votes at the first stage will be used
16 for the purposes of calculating the relative popularity of the various
17 parties so they may receive federal election funds.

18 **Sec. 11.** RCW 29.18.200 and 1990 c 59 s 88 are each amended to read
19 as follows:

20 (1) Except as provided otherwise in chapter 29.19 RCW, all properly
21 registered voters may vote for their choice at any primary held under
22 this title, for any candidate for each office, regardless of political
23 affiliation and without a declaration of political faith or adherence
24 on the part of the voter.

25 (2) This section applies only if all major political parties agree
26 to a blanket primary as described in subsection (1) of this section by
27 party rules at least one hundred twenty days before the date prescribed
28 by RCW 29.13.070; otherwise chapter 29.-- RCW (sections 1 through 10 of
29 this act) will apply.

30 **Sec. 12.** RCW 29.65.050 and 1965 c 9 s 29.65.050 are each amended
31 to read as follows:

32 The clerk shall issue subpoenas for witnesses in such contested
33 election at the request of either party, which shall be served by the
34 sheriff or constable, as other subpoenas, and the superior court shall
35 have full power to issue attachments to compel the attendance of

1 witnesses who shall have been duly subpoenaed to attend if they fail to
2 do so.

3 The court shall meet at the time and place designated to determine
4 such contested election by the rules of law and evidence governing the
5 determination of questions of law and fact, so far as the same may be
6 applicable, and may dismiss the proceedings if the statement of the
7 cause or causes of contest is insufficient, or for want of prosecution.
8 After hearing the proofs and allegations of the parties, the court
9 shall pronounce judgment in the premises, either confirming or
10 annulling and setting aside such election, according to the law and
11 right of the case.

12 If in any such case it shall appear that another person than the
13 one returned has the highest number of legal votes, said court shall
14 declare such person duly elected, consistent with the requirements for
15 instant runoff voting contained in chapter 29.-- RCW (sections 1
16 through 10 of this act).

17 NEW SECTION. **Sec. 13.** RCW 29.30.085 (Nonpartisan candidates
18 qualified for general election) and 1992 c 181 s 2 & 1990 c 59 s 95 are
19 each repealed.

20 NEW SECTION. **Sec. 14.** Sections 1 through 10 of this act
21 constitute a new chapter in Title 29 RCW.

22 NEW SECTION. **Sec. 15.** Section captions used in this act are not
23 part of the law.

24 NEW SECTION. **Sec. 16.** If any provision of this act or its
25 application to any person or circumstance is held invalid, the
26 remainder of the act or the application of the provision to other
27 persons or circumstances is not affected.

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