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## HOUSE BILL 1723

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State of Washington 57th Legislature 2001 Regular Session

By Representatives Ogden, Pennington, Reardon, Veloria, Conway, Dunn, Benson, Fromhold, Wood, Sump, Gombosky, Kirby, Darneille, Hatfield, Santos, Haigh and O'Brien

Read first time 02/01/2001. Referred to Committee on Trade & Economic Development.

- 1 AN ACT Relating to downtown and neighborhood commercial district
- 2 revitalization; adding a new section to chapter 82.04 RCW; adding a new
- 3 section to chapter 84.36 RCW; adding a new section to chapter 82.14
- 4 RCW; and adding a new chapter to Title 43 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds:
- 7 (a) The continued economic vitality of downtown and neighborhood
- 8 commercial districts in our state's cities is essential to community
- 9 preservation, social cohesion, and economic growth;
- 10 (b) In recent years there has been a deterioration of downtown and
- 11 neighborhood commercial districts in both rural and urban communities
- 12 due to a shifting population base, changes in the marketplace, and
- 13 greater competition from suburban shopping malls, discount centers, and
- 14 through the internet;
- 15 (c) This decline has eroded the ability of businesses and property
- 16 owners to renovate and enhance their commercial and residential
- 17 properties; and
- 18 (d) Business owners in these districts need to maintain their local
- 19 economies in order to provide goods and services to adjacent residents,

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- 1 to provide employment opportunities, to avoid disinvestment and 2 economic dislocations, and to develop downtown and neighborhood 3 commercial district revitalization programs to address these problems.
  - (2) It is the intent of the legislature to establish a program to:
  - (a) Work in partnership with these programs;

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- 6 (b) Provide technical assistance and training to local governments,
  7 business organizations, downtown and neighborhood commercial district
  8 organizations, and business and property owners to accomplish community
  9 and economic revitalization and development of business districts; and
- 10 (c) Certify a downtown or neighborhood commercial district 11 organization's use of available tax incentives.
- NEW SECTION. Sec. 2. A new section is added to chapter 82.04 RCW to read as follows:
- 14 (1) There may be credit against the tax imposed by this chapter for 15 the value of private contributions that are designed to assist in the 16 development and operation of a downtown and neighborhood commercial 17 district revitalization program.
- 18 (2) The credit allowed under this section is limited to an amount 19 equal to:
  - (a) Seventy-five percent of the value of the contribution that is made directly, by the business, to a downtown and neighborhood commercial district revitalization program; or
  - (b) Fifty percent of the value of the contribution that is made directly, by the business, to the department of community, trade, and economic development for distribution as financial or technical assistance under section 6 of this act.
  - (3) The total credits allowed under this section for an individual downtown and neighborhood commercial district in each city with a population of greater than one hundred thousand cannot exceed one hundred thousand dollars in a calendar year. The total credits allowed under this section for a business cannot exceed two hundred fifty thousand dollars in a calendar year. The total credits allowed on a statewide basis cannot exceed two million dollars in a calendar year.
- 34 (4) Prior to making a contribution under this section, the business 35 must notify in writing the department of community, trade, and economic 36 development. The business' written notification must include the 37 amount of the contribution. The department will determine if the

- 1 contribution is eligible within the tax credit caps provided in this 2 section and, if so, send confirmation to the business.
- 3 (5) This section applies only to contributions for which 4 notification is made on or after the effective date of this act.
  - (6) As used in this section:
- 6 (a) "Contribution" means cash contributions.
- 7 (b) "Downtown or neighborhood commercial district revitalization 8 program" means a program designated by the department of community, 9 trade, and economic development under sections 1 and 5 through 10 of
- 10 this act.

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- NEW SECTION. **Sec. 3.** A new section is added to chapter 84.36 RCW to read as follows:
- (1) A physical improvement to a commercial building upon real 13 14 property, that is located within a downtown or neighborhood commercial 15 district revitalization program's boundaries identified and approved under section 7 of this act, is exempt from taxation for the ten 16 assessment years subsequent to the completion of the improvement, if 17 18 the improvement meets the guidelines established by the local downtown and neighborhood commercial district revitalization program. 19 In addition, for buildings that meet the definition of historic property 20 as defined in RCW 84.26.020, the improvements must be consistent with 21 the definition of rehabilitation as defined in RCW 84.26.020, and 22 23 adhere to the historic preservation process and guidelines adopted by 24 the community. A taxpayer desiring to obtain the exemption granted by 25 this section must file notice of their intent to construct the improvement prior to the improvement being made on forms prescribed by 26 27 the department of revenue and furnished to the taxpayer by the county This exemption cannot be claimed more than once in a 28 assessor. 29 fifteen-year period. This exemption cannot be claimed on any building 30 that has received an exemption under chapter 84.14 RCW. As used in section, "downtown or neighborhood commercial district 31 revitalization program" has the same meaning as in section 2 of this 32 33 act.
- 34 (2) The department of revenue shall adopt rules necessary to 35 properly administer the provisions of this section.
- NEW SECTION. Sec. 4. A new section is added to chapter 82.14 RCW to read as follows:

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(1) The legislative authority of an eligible local government may 1 impose a sales and use tax in accordance with the terms of this 2 chapter. The tax is in addition to other taxes authorized by law and 3 4 shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable 5 event within the boundaries of the eligible local government. The rate 6 7 of tax shall not exceed: (a) .035 of one percent of the selling price 8 in the case of a sales tax or value of the article used in the case of 9 a use tax in those cities under one hundred thousand in population that 10 include an official main street program designated under section 7 of this act; and (b) .0095 of one percent of the selling price in the case 11 of a sales tax or value of the article used in the case of a use tax in 12 13 cities of over one hundred thousand in population.

The total tax collected under this section for an eligible local government shall not exceed four hundred thousand dollars in a calendar year.

- 17 (2) The tax imposed under subsection (1) of this section shall be 18 deducted from the amount of tax otherwise required to be collected or 19 paid to the department of revenue under chapter 82.08 or 82.12 RCW. 20 The department of revenue shall perform the collection of taxes on 21 behalf of the local government at no cost to the local government.
- 22 (3) Moneys collected under this section shall only be used for the 23 purpose of paying the costs for a downtown or neighborhood commercial 24 district revitalization project that is located within the boundaries 25 identified and approved under section 7 of this act.
- 26 (4) No tax may be collected under this section before January 1, 27 2002.
- (5) Moneys collected under this section shall not be used until two dollars of moneys collected are matched with one dollar of local government or private funds.
  - (6) As used in this section:

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32 (a) "Downtown or neighborhood commercial district revitalization 33 project" means: Public infrastructure improvements, including street 34 and utility improvements; professional management, planning, and 35 promotion within the eligible area, including the management and 36 promotion of retail trade activities in the eligible area; maintenance 37 and security for common or public areas in the eligible area; and 38 historic preservation activities authorized under RCW 35.21.395.

- (b) "Eligible local government" means: (i) A local government working in conjunction with a downtown or neighborhood commercial district revitalization program designated by the department of community, trade, and economic development at the partner-level or associate-level under section 7 of this act; or (ii) a city of over one hundred thousand in population that has designated neighborhood commercial districts under section 7 of this act.
  - (c) "Local government" means a city, code city, or town.

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- 9 <u>NEW SECTION.</u> **Sec. 5.** The definitions in this section apply 10 throughout this chapter unless the context clearly requires otherwise.
- 11 (1) "Area" means a geographic area within a local government that 12 is described by a closed perimeter boundary.
- 13 (2) "Department" means the department of community, trade, and 14 economic development.
- 15 (3) "Director" means the director of the department of community, 16 trade, and economic development.
- 17 (4) "Local government" means a city, code city, or town.
- (5) "Qualified levels of participation" means a local downtown or neighborhood commercial district revitalization effort that has been designated by the department, as being at the participant-level, associate-level, or partner-level.
- NEW SECTION. Sec. 6. The Washington main street program is created within the department. In order to implement the Washington main street program, the department shall:
- 25 (1) Provide technical assistance to businesses, property owners, 26 organizations, and local governments undertaking a comprehensive 27 downtown and neighborhood commercial district revitalization and 28 management strategy within a specified area. Technical assistance includes, but is not limited to, initial site evaluations and 29 assessments, training for local programs, training for local program 30 31 staff, site visits and assessments by technical specialists, local 32 program design assistance and evaluation, and continued local program 33 on-site assistance;
- 34 (2) To the extent funds are made available, provide financial 35 assistance to local governments or local organizations to assist in 36 initial program start-up costs, specific project feasibility studies, 37 market studies, and design assistance;

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- 1 (3) Develop objective criteria for selecting recipients of 2 financial assistance under subsection (1) of this section and providing 3 designation of local programs under section 7 of this act;
- 4 (4) Operate the Washington main street program in accordance with 5 the plan developed by the department, in consultation with the 6 Washington main street advisory committee created under section 8 of 7 this act; and
- 8 (5) Consider other factors the department deems necessary for the 9 implementation of this chapter.
- NEW SECTION. Sec. 7. (1) The department shall, by rule, adopt criteria for the designation of local downtown or neighborhood commercial district revitalization programs and official local main street programs. In establishing the criteria, the department shall consider:
- 15 (a) The degree of interest and commitment to downtown or 16 neighborhood commercial district revitalization and, where applicable, 17 historic preservation by both the public and private sectors;
- 18 (b) The evidence of potential private sector investment in the 19 downtown or neighborhood commercial district;
- 20 (c) Where applicable, a downtown or neighborhood commercial district with sufficient historic fabric to become a foundation for an 22 enhanced community image;
- 23 (d) The capacity of the organization to undertake a comprehensive 24 program and the financial commitment to implement a long-term downtown 25 or neighborhood commercial district revitalization program that 26 includes a commitment to employ a professional program manager and 27 maintain a sufficient operating budget;
- (e) The department's existing downtown revitalization program's tier system;
- 30 (f) The national main street center's criteria for designating 31 official main street cities; and
- 32 (g) Other factors the department deems necessary for the 33 designation of a local program.
- 34 (2) The department shall designate local downtown or neighborhood 35 commercial district revitalization programs and official local main 36 street programs. The programs shall be limited to the following three 37 categories: Partner-level, associate-level, and participant-level.

(3) A city with a population of more than one hundred thousand may choose either to establish eligible neighborhood commercial districts in conjunction with the program established by the department under this act, or it may establish its own neighborhood commercial district revitalization program. A city choosing to establish its own program under this section shall: (a) Create the program by official action of the legislative authority of the city; (b) allocate sufficient local resources to manage the program; (c) specify the boundaries of the neighborhood commercial district area or areas; and (d) establish one or more criteria for designation of eligible downtown or neighborhood commercial districts.

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- (4) The criteria in subsection (3) of this section shall include, 12 at a minimum: (a) Whether there is sufficient commitment by business 13 and property owners in revitalization of the proposed district as 14 15 demonstrated by evidence of potential private sector investment in the 16 downtown or neighborhood commercial district; and (b) evidence of a 17 commitment by both the public and private sectors to preservation of historic properties within the downtown or neighborhood commercial 18 19 district where applicable.
- (5) Sections 2, 3, and 4 of this act do not apply to any local downtown or neighborhood commercial district revitalization program unless the boundaries of the downtown or neighborhood commercial district have been identified and approved by the department under this section. The boundaries of a local downtown or neighborhood commercial district revitalization program are typically limited to the pedestrian core area or the central commercial district.
- NEW SECTION. Sec. 8. (1) The Washington main street advisory committee is created within the department. The members of the advisory committee are appointed by the director and consist of:
- 30 (a) The director, or the director's designee, who shall serve as 31 chair;
- 32 (b) Two representatives of local governments;
- 33 (c) The chair of the governor's small business improvement council;
- (d) Five representatives from existing main street programs or downtown and neighborhood commercial district programs; and
- 36 (e) One representative of the Washington state office
- 36 (e) One representative of the Washington state office of archaeology and historic preservation.

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- 1 (2) The department shall develop a plan for the Washington main 2 street program, in consultation with the Washington main street 3 advisory committee. The plan must describe:
- 4 (a) The objectives and strategies of the Washington main street 5 program;
- 6 (b) How the Washington main street program will be coordinated with 7 existing federal, state, local, and private sector business development 8 and historic preservation efforts;
- 9 (c) The means by which private investment will be solicited and 10 employed;
- 11 (d) The methods of selecting and providing assistance to 12 participating local programs; and
- 13 (e) A means to solicit private contributions for state and local 14 operations of the Washington main street program.
- The Washington main street trust fund 15 NEW SECTION. Sec. 9. 16 account is created in the state treasury. All receipts from private contributions, federal funds, legislative appropriations, and fees for 17 18 services, if levied, must be deposited into the account. Moneys in the 19 account may be spent only after appropriation. Expenditures from the account may be used only for the operation of the Washington main 20 21 street program.
- NEW SECTION. **Sec. 10.** This chapter may be known and cited as the Washington main street act.
- NEW SECTION. Sec. 11. Sections 1 and 5 through 10 of this act constitute a new chapter in Title 43 RCW.
- NEW SECTION. Sec. 12. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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