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SENATE BILL 5305

State of Washington 56th Legislature 1999 Regular Session

By Senators Jacobsen, Oke, T. Sheldon, Hargrove, Rossi and Rasmussen; by request of Commissioner of Public Lands

Read first time 01/19/1999. Referred to Committee on Natural Resources, Parks & Recreation.

- 1 AN ACT Relating to providing incentives for nonindustrial private
- 2 forest landowners with landscape planning, technical assistance, carbon
- 3 storage markets, and rural design assistance; amending RCW 76.09.020,
- 4 75.20.100, 84.34.210, and 84.34.220; reenacting and amending RCW
- 5 76.09.060 and 76.09.220; adding new sections to chapter 76.09 RCW;
- 6 creating new sections; and making appropriations.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 <u>NEW SECTION.</u> **Sec. 1.** This act may be known and cited as the
- 9 family forestry support act.
- 10 **PART 1**
- 11 NONINDUSTRIAL LANDOWNER LANDSCAPE MANAGEMENT PLANS
- 12 <u>NEW SECTION</u>. **Sec. 101**. The legislature finds that approximately
- 13 one-third of Washington's forested land base is managed by individuals
- 14 who own less than five thousand acres of forest land. These forest
- 15 lands often are located on the edges of urban areas. Current economic
- 16 factors are encouraging the conversion of these timber lands to uses
- 17 such as roads, residential areas, shopping malls, and other uses

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1 incompatible with providing timber and other natural resources. Once

2 these lands have been converted, the land base available for growing

3 timber is permanently reduced. The loss of productive forest land

reduces the supply of commodities and the associated jobs in timber

5 production. It also causes the loss of habitat, wetlands, and open

6 space, all of which are essential to our quality of life in this state.

7 The legislature recognizes the importance of these nonindustrial

8 forest lands for providing the land base for timber production and

9 habitat, particularly riparian, wetland, and other habitat for assuring

10 the long-term sustainability of fish and wildlife. The legislature

11 recognizes that nonindustrial private forest landowners play a critical

12 role in managing and conserving forest land.

13 The legislature recognizes that with current economic factors many nonindustrial private forest landowners will need incentives to help 14 them remain in forestry for the long term. 15 These incentives and 16 assistance programs include: Enhanced forest stewardship programs; 17 long-term landscape planning and associated permits; purchase of conservation easements and development rights; marketing credits for 18 19 using forests for carbon storage; and demonstrating different ways of

21 **Sec. 102.** RCW 76.09.020 and 1974 ex.s. c 137 s 2 are each amended 22 to read as follows:

keeping lands in production while allowing low-impact development.

23 For purposes of this chapter:

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- 24 (1) "Appeals board" shall mean the forest practices appeals board 25 created by RCW 76.09.210.
 - (2) "Commissioner" shall mean the commissioner of public lands.
- 27 (3) "Contiguous" shall mean land adjoining or touching by common 28 corner or otherwise. Land having common ownership divided by a road or 29 other right of way shall be considered contiguous.
- 30 (4) "Conversion to a use other than commercial timber operation"
 31 shall mean a bona fide conversion to an active use which is
 32 incompatible with timber growing and as may be defined by forest
 33 practices regulations.
- 34 (5) "Department" shall mean the department of natural resources.
- 35 (6) "Forest land" shall mean all land which is capable of 36 supporting a merchantable stand of timber and is not being actively 37 used for a use which is incompatible with timber growing.

- (7) "Forest land owner" shall mean any person in actual control of 1 2 forest land, whether such control is based either on legal or equitable title, or on any other interest entitling the holder to sell or 3 4 otherwise dispose of any or all of the timber on such land in any manner: PROVIDED, That any lessee or other person in possession of 5 forest land without legal or equitable title to such land shall be 6 7 excluded from the definition of "forest land owner" unless such lessee or other person has the right to sell or otherwise dispose of any or 8 9 all of the timber located on such forest land.
- 10 (8) "Forest practice" shall mean any activity conducted on or 11 directly pertaining to forest land and relating to growing, harvesting, 12 or processing timber, including but not limited to:
- 13 (a) Road and trail construction;
 - (b) Harvesting, final and intermediate;
- 15 (c) Precommercial thinning;
- 16 (d) Reforestation;

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- 17 (e) Fertilization;
- 18 (f) Prevention and suppression of diseases and insects;
- 19 (g) Salvage of trees; and
- 20 (h) Brush control.
- "Forest practice" shall not include preparatory work such as tree marking, surveying and road flagging, and removal or harvesting of incidental vegetation from forest lands such as berries, ferns, greenery, mistletoe, herbs, mushrooms, and other products which cannot normally be expected to result in damage to forest soils, timber, or public resources.
- 27 (9) "Forest practices regulations" shall mean any rules promulgated 28 pursuant to RCW 76.09.040.
- 29 (10) "Application" shall mean the application required pursuant to 30 RCW 76.09.050.
- 31 (11) "Operator" shall mean any person engaging in forest practices 32 except an employee with wages as his sole compensation.
- 33 (12) "Person" shall mean any individual, partnership, private, 34 public, or municipal corporation, county, the department or other state 35 or local governmental entity, or association of individuals of whatever 36 nature.
- 37 (13) "Public resources" shall mean water, fish and wildlife, and in 38 addition shall mean capital improvements of the state or its political 39 subdivisions.

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- 1 (14) "Timber" shall mean forest trees, standing or down, of a 2 commercial species, including Christmas trees.
- 3 (15) "Timber owner" shall mean any person having all or any part of 4 the legal interest in timber. Where such timber is subject to a 5 contract of sale, "timber owner" shall mean the contract purchaser.
- 6 (16) "Board" shall mean the forest practices board created in RCW 7 76.09.030.
- 8 (17) "Landowner landscape plan" means an individual landowner plan
 9 prepared under section 103 of this act and approved by the department.
- 10 (18) "Landscape level permit" means a single forest practices
 11 permit issued upon approval of a landowner landscape plan for a term
 12 not to exceed twenty-five years.
- 13 (19) "Nonindustrial private forest landowner" means a nonindustrial
 14 private forest landowner owning fifteen thousand acres or less of
 15 forest land in Washington state and does not own or operate a forest
 16 products manufacturing facility.
- NEW SECTION. **Sec. 103.** A new section is added to chapter 76.09 RCW to read as follows:
- 19 (1) A landowner landscape plan will help each nonindustrial private 20 forest landowner incorporate best available science into his or her 21 long-term forest management objectives. This planning system is 22 intended to be a voluntary approach to providing protection for public 23 resources and capital improvements of the state, while providing 24 landowners longer term certainty for timber harvest.
- (2) Sections 103, 104, and 108 of this act and RCW 76.09.060, 76.09.220, and 75.20.100 establish a pilot project to evaluate using landscape plans and long-term permits as an incentive to keep nonindustrial private forest landowners from converting their forest lands to other incompatible uses.
- 30 (3) The department is granted authority to select up to twenty 31 nonindustrial landowners for the purpose of a pilot project to develop 32 individual landscape management plans.
- 33 (a) Pilot project participants must be selected by the department 34 in consultation with the departments of fish and wildlife and ecology 35 by December 31, 1999.
- 36 (b) Pilot project participants shall be selected on the basis of 37 size (less than fifteen thousand acres total ownership), risk to the 38 habitat and species, variety and importance of species and habitats in

- 1 the planning area, geographic distribution, surrounding ownership,
- 2 other ongoing landscape and watershed planning activities in the area,
- 3 potential benefits to water quantity and quality, financial and
- 4 staffing capabilities of participants, and other factors that will
- 5 contribute to the creation of a nonindustrial forest landowner
- 6 multispecies landscape planning system.
- 7 (c) The department shall, subject to available funding, assist
- 8 landowners in the development of the pilot landscape management plans.
- 9 (d) Each pilot landscape management plan shall contain the 10 following:
- 11 (i) A termination date not to exceed twenty-five years;
- 12 (ii) Short and long-term management objectives for the property;
- 13 (iii) Assessment of the current habitat conditions;
- 14 (iv) Management strategies in the following areas:
- 15 (A) Forest health;
- 16 (B) Timber and wood production;
- 17 (C) Soils;
- 18 (D) Water quality, riparian, and wetland areas;
- 19 (E) Fish and wildlife habitat;
- 20 (F) Threatened and endangered species;
- 21 (G) Aesthetics and recreation; and
- 22 (H) Road maintenance and abandonment;
- 23 (v) Maps delineating:
- 24 (A) Ownership, including the specific location covered by the
- 25 landowner landscape plan;
- 26 (B) Vegetative types including forest stands;
- 27 (C) Streams, ponds, wetlands, roads, structures;
- 28 (D) Soil types; and
- 29 (E) Other significant elements of the environment in need of
- 30 protection;
- 31 (vi) Reporting requirements and a schedule for review of the
- 32 landowner's performance under the plan;
- (vii) Conditions under which the plan may be terminated. No plan
- 34 shall permit forest land covered by its terms to be withdrawn from
- 35 coverage, whether by sale, exchange, or other means, nor to be
- 36 converted to nonforestry uses except to the extent that such withdrawal
- 37 or conversion would not measurably impair the achievement of the plan's
- 38 stated public resource objectives;

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- 1 (viii) Conditions under which the plan may be modified, such as 2 sale or transfer of land, exchanges, or catastrophic events; and
- 3 (ix) Conditions for modifying the plan in response to changes in 4 best available science and adaptive management.
- 5 (4) Until December 31, 2002, the department, in consultation with 6 the departments of fish and wildlife and ecology, shall approve a 7 landscape management plan when in the view of the department, the plan:
- 8 (a) Contains all the provisions required under chapter . . ., Laws 9 of 1999 (this act), and in the view of the department, meets the 10 standards and objectives of these provisions;
- (b) Provides better protection than current state law for the ecological functions expected to be provided by the landscape, including but not limited to upland wildlife habitat, riparian habitat, and water quality;
- 15 (c) Does not result in poorer habitat conditions over the life of 16 the plan for any species listed as threatened or endangered under 17 federal law;
- 18 (d) Measurably improves habitat conditions for the majority of 19 species that would be expected to be found within the planning area;
- (e) Provides an opportunity for affected Indian tribes and interested parties to review and comment on the plan prior to approval; and
- 23 (f) Has undergone the environmental review process of chapter 24 43.21C RCW.
- (5) If the department receives from the department of fish and wildlife or the department of ecology a recommendation that is not adopted, the department shall provide a written explanation of the reasons for not adopting the recommendation.
- 29 (6) After a nonindustrial forest landowner landscape plan is 30 adopted:
- 31 (a) The department shall issue a single forest practices permit 32 valid for the term of the plan and the landowner landscape plan shall 33 supersede any current or future rule that specifically covers the 34 specific elements of the environment being protected under the plan.
- 35 This permit shall not impose additional conditions beyond those agreed
- 36 to in the plan;
- 37 (b) The plan shall serve as the hydraulic project approval for the 38 life of the plan, in compliance with RCW 75.20.100; and

- 1 (c) Nothing in this section impairs the department's conditioning 2 and enforcement authority.
- 3 (7) Landowners receiving a landscape level permit shall meet 4 annually with the department and the departments of fish and wildlife 5 and ecology to review the specific forest practices activities planned 6 for the next twelve months and to determine whether these activities 7 are in compliance with the plan. The departments will consult with the 8 affected Indian tribes and other interested parties who have expressed 9 an interest in a particular landscape plan.
- 10 (8) The landowner shall provide ten calendar days' written notice 11 to the department prior to the commencement of any forest practices 12 authorized under the landscape level permit. The department shall 13 forward the landowner's notice to the department of revenue.
- (9) Except as otherwise provided in a plan, the agreement 14 15 implementing the landscape management plan is an agreement that runs 16 with the property covered by the approved landscape management plan. 17 The department shall record notice of the plan in the real property records of the counties in which the affected properties are located. 18 19 If a participant transfers all or part of its interest in the property, 20 the terms of the plan still apply to the new landowner for the plan's stated duration unless the plan is terminated under its terms or unless 21 22 the plan specifies the conditions under which the terms of the plan do 23 not apply to the new landowner.
- NEW SECTION. **Sec. 104.** A new section is added to chapter 76.09 RCW to read as follows:
- The department is directed to provide to the forest practices board, no later than December 31, 2002, and every two years thereafter, an evaluation of the pilot projects created in chapter . . ., Laws of 1999 (this act). The department shall recommend to the forest practices board whether a permanent landscape planning process should be established along with a discussion of what legislative and rule
- 32 modifications are necessary.
- 33 **Sec. 105.** RCW 76.09.060 and 1997 c 290 s 3 and 1997 c 173 s 3 are 34 each reenacted and amended to read as follows:
- The following shall apply to those forest practices administered and enforced by the department and for which the board shall promulgate regulations as provided in this chapter:

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- (1) The department shall prescribe the form and contents of the 1 2 notification and application. The forest practices rules shall specify by whom and under what conditions the notification and application 3 shall be signed or otherwise certified as acceptable. The application 4 5 or notification shall be delivered in person to the department, sent by first class mail to the department or electronically filed in a form 6 defined by the department. The form for electronic filing shall be 7 readily convertible to a paper copy, which shall be available to the 8 public pursuant to chapter 42.17 RCW. The information required may 9 10 include, but is not limited to:
- 11 (a) Name and address of the forest landowner, timber owner, and 12 operator;
- 13 (b) Description of the proposed forest practice or practices to be conducted;
- 15 (c) Legal description and tax parcel identification numbers of the land on which the forest practices are to be conducted;
- (d) Planimetric and topographic maps showing location and size of all lakes and streams and other public waters in and immediately adjacent to the operating area and showing all existing and proposed roads and major tractor roads;
- (e) Description of the silvicultural, harvesting, or other forest practice methods to be used, including the type of equipment to be used and materials to be applied;
- (f) Proposed plan for reforestation and for any revegetation necessary to reduce erosion potential from roadsides and yarding roads, as required by the forest practices rules;
- 27 (g) Soil, geological, and hydrological data with respect to forest 28 practices;
- 29 (h) The expected dates of commencement and completion of all forest 30 practices specified in the application;
- 31 (i) Provisions for continuing maintenance of roads and other 32 construction or other measures necessary to afford protection to public 33 resources;
- 34 (j) An affirmation that the statements contained in the 35 notification or application are true; and
 - (k) All necessary application or notification fees.
- 37 (2) Long range plans may be submitted to the department for review 38 and consultation.

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- 1 (3) The application for a forest practice or the notification of a 2 Class II forest practice is subject to the three-year reforestation 3 requirement.
- 4 (a) If the application states that any such land will be or is 5 intended to be so converted:

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- (i) The reforestation requirements of this chapter and of the forest practices rules shall not apply if the land is in fact so converted unless applicable alternatives or limitations are provided in forest practices rules issued under RCW 76.09.070 as now or hereafter amended;
- (ii) Completion of such forest practice operations shall be deemed conversion of the lands to another use for purposes of chapters 84.33 and 84.34 RCW unless the conversion is to a use permitted under a current use tax agreement permitted under chapter 84.34 RCW;
- (iii) The forest practices described in the application are subject to applicable county, city, town, and regional governmental authority permitted under RCW 76.09.240 as now or hereafter amended as well as the forest practices rules.
- 19 (b) Except as provided elsewhere in this section, if the 20 application or notification does not state that any land covered by the 21 application or notification will be or is intended to be so converted:
 - (i) For six years after the date of the application the county, city, town, and regional governmental entities shall deny any or all applications for permits or approvals, including building permits and subdivision approvals, relating to nonforestry uses of land subject to the application;
 - (A) The department shall submit to the local governmental entity a copy of the statement of a forest landowner's intention not to convert which shall represent a recognition by the landowner that the six-year moratorium shall be imposed and shall preclude the landowner's ability to obtain development permits while the moratorium is in place. This statement shall be filed by the local governmental entity with the county recording officer, who shall record the documents as provided in chapter 65.04 RCW, except that lands designated as forest lands of long-term commercial significance under chapter 36.70A RCW shall not be recorded due to the low likelihood of conversion. Not recording the statement of a forest landowner's conversion intention shall not be construed to mean the moratorium is not in effect.

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- 1 (B) The department shall collect the recording fee and reimburse 2 the local governmental entity for the cost of recording the 3 application.
- 4 (C) When harvesting takes place without an application, the local governmental entity shall impose the six-year moratorium provided in (b)(i) of this subsection from the date the unpermitted harvesting was discovered by the department or the local governmental entity.
- 8 (D) The local governmental entity shall develop a process for 9 lifting the six-year moratorium, which shall include public 10 notification, and procedures for appeals and public hearings.
- 11 (E) The local governmental entity may develop an administrative 12 process for lifting or waiving the six-year moratorium for the purposes 13 of constructing a single-family residence or outbuildings, or both, on 14 a legal lot and building site. Lifting or waiving of the six-year 15 moratorium is subject to compliance with all local ordinances.
- 16 (F) The six-year moratorium shall not be imposed on a forest 17 practices application that contains a conversion option harvest plan 18 approved by the local governmental entity unless the forest practice 19 was not in compliance with the approved forest practice permit. Where 20 not in compliance with the conversion option harvest plan, the six-year 21 moratorium shall be imposed from the date the application was approved 22 by the department or the local governmental entity;
 - (ii) Failure to comply with the reforestation requirements contained in any final order or decision shall constitute a removal of designation under the provisions of RCW 84.33.140, and a change of use under the provisions of RCW 84.34.080, and, if applicable, shall subject such lands to the payments and/or penalties resulting from such removals or changes; and
- (iii) Conversion to a use other than commercial forest product operations within six years after approval of the forest practices without the consent of the county, city, or town shall constitute a violation of each of the county, municipal city, town, and regional authorities to which the forest practice operations would have been subject if the application had so stated.
- 35 (c) The application or notification shall be signed by the forest 36 landowner and accompanied by a statement signed by the forest landowner 37 indicating his or her intent with respect to conversion and 38 acknowledging that he or she is familiar with the effects of this 39 subsection.

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(4) Whenever an approved application authorizes a forest practice which, because of soil condition, proximity to a water course or other unusual factor, has a potential for causing material damage to a public resource, as determined by the department, the applicant shall, when requested on the approved application, notify the department two days before the commencement of actual operations.

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- (5) Before the operator commences any forest practice in a manner or to an extent significantly different from that described in a previously approved application or notification, there shall be submitted to the department a new application or notification form in the manner set forth in this section.
- (6) Except as provided in RCW 76.09.350(4) or section 103(6)(a) of 12 13 this act, the notification to or the approval given by the department to an application to conduct a forest practice shall be effective for 14 15 a term of two years from the date of approval or notification and shall 16 not be renewed unless a new application is filed and approved or a new 17 notification has been filed. At the option of the applicant, an application or notification may be submitted to cover a single forest 18 19 practice or a number of forest practices within reasonable geographic 20 or political boundaries as specified by the department. An application or notification that covers more than one forest practice may have an 21 22 effective term of more than two years. The board shall adopt rules 23 that establish standards and procedures for approving an application or 24 notification that has an effective term of more than two years. Such 25 shall include extended time periods for application or 26 notification approval or disapproval. On an approved application with a term of more than two years, the applicant shall inform the 27 department before commencing operations. 28
 - (7) Notwithstanding any other provision of this section, no prior application or notification shall be required for any emergency forest practice necessitated by fire, flood, windstorm, earthquake, or other emergency as defined by the board, but the operator shall submit an application or notification, whichever is applicable, to the department within forty-eight hours after commencement of such practice or as required by local regulations.
- 36 **Sec. 106.** RCW 76.09.220 and 1997 c 290 s 5 and 1997 c 423 s 2 are 37 each reenacted and amended to read as follows:

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- (1) The appeals board shall operate on either a part-time or a 1 full-time basis, as determined by the governor. If it is determined 2 3 that the appeals board shall operate on a full-time basis, each member 4 shall receive an annual salary to be determined by the governor. If it is determined that the appeals board shall operate on a part-time 5 basis, each member shall be compensated in accordance with RCW((-6 7 However, such)) 43.03.250. The director of the environmental hearings 8 office shall make the determination, required under RCW 43.03.250, as 9 to what statutorily prescribed duties, in addition to attendance at a 10 hearing or meeting of the board, shall merit compensation. compensation shall not exceed ten thousand dollars in a fiscal year. 11 12 Each member shall receive reimbursement for travel expenses incurred in 13 the discharge of his duties in accordance with the provisions of RCW 14 43.03.050 and 43.03.060.
- 15 (2) The appeals board shall as soon as practicable after the 16 initial appointment of the members thereof, meet and elect from among 17 its members a chair, and shall at least biennially thereafter meet and 18 elect or reelect a chair.
 - (3) The principal office of the appeals board shall be at the state capital, but it may sit or hold hearings at any other place in the state. A majority of the appeals board shall constitute a quorum for making orders or decisions, promulgating rules and regulations necessary for the conduct of its powers and duties, or transacting other official business, and may act though one position on the board be vacant. One or more members may hold hearings and take testimony to be reported for action by the board when authorized by rule or order of the board. The appeals board shall perform all the powers and duties granted to it in this chapter or as otherwise provided by law.
- (4) The appeals board shall make findings of fact and prepare a written decision in each case decided by it, and such findings and decision shall be effective upon being signed by two or more members and upon being filed at the appeals board's principal office, and shall be open to public inspection at all reasonable times.
- 34 (5) The appeals board shall either publish at its expense or make 35 arrangements with a publishing firm for the publication of those of its 36 findings and decisions which are of general public interest, in such 37 form as to assure reasonable distribution thereof.
- 38 (6) The appeals board shall maintain at its principal office a 39 journal which shall contain all official actions of the appeals board,

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with the exception of findings and decisions, together with the vote of 2 each member on such actions. The journal shall be available for public inspection at the principal office of the appeals board at all 4 reasonable times.

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- 5 (7) The forest practices appeals board shall have exclusive jurisdiction to hear appeals arising from an action or determination by 6 7 the department, and the department of fish and wildlife, and the 8 department of ecology with respect to management plans provided for 9 under RCW 76.09.350 and provisions of section 103 (4) and (6)(a) of this act. 10
- (8)(a) Any person aggrieved by the approval or disapproval of an 11 12 application to conduct a forest practice or the approval or disapproval 13 of any landscape plan or permit may seek review from the appeals board by filing a request for the same within thirty days of the approval or 14 15 disapproval. Concurrently with the filing of any request for review 16 with the board as provided in this section, the requestor shall file a 17 copy of his or her request with the department and the attorney The attorney general may intervene to protect the public 18 general. 19 interest and ensure that the provisions of this chapter are complied 20 with.
- (b) The review proceedings authorized in (a) of this subsection are 21 22 subject to the provisions of chapter 34.05 RCW pertaining to procedures 23 in adjudicative proceedings.
- 24 Sec. 107. RCW 75.20.100 and 1998 c 190 s 87 are each amended to 25 read as follows:
- (1) In the event that any person or government agency desires to 26 construct any form of hydraulic project or perform other work that will 27 28 use, divert, obstruct, or change the natural flow or bed of any of the 29 salt or fresh waters of the state, such person or government agency 30 shall, before commencing construction or work thereon and to ensure the proper protection of fish life, secure the approval of the department 31 32 as to the adequacy of the means proposed for the protection of fish life. This approval shall not be unreasonably withheld. 33
- 34 (2)(a) Except as provided in RCW 75.20.1001, the department shall grant or deny approval of a standard permit within forty-five calendar 35 36 days of the receipt of a complete application and notice of compliance with any applicable requirements of the state environmental policy act, 37 38 made in the manner prescribed in this section.

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- 1 (b) The applicant may document receipt of application by filing in 2 person or by registered mail. A complete application for approval 3 shall contain general plans for the overall project, complete plans and 4 specifications of the proposed construction or work within the mean 5 higher high water line in salt water or within the ordinary high water 6 line in fresh water, and complete plans and specifications for the 7 proper protection of fish life.
 - (c) The forty-five day requirement shall be suspended if:

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- 9 (i) After ten working days of receipt of the application, the 10 applicant remains unavailable or unable to arrange for a timely field 11 evaluation of the proposed project;
 - (ii) The site is physically inaccessible for inspection; or
- (iii) The applicant requests delay. Immediately upon determination that the forty-five day period is suspended, the department shall notify the applicant in writing of the reasons for the delay.
- (d) For purposes of this section, "standard permit" means a written permit issued by the department when the conditions under subsections (3) and (5)(b) of this section are not met.
- 19 (3)(a) The department may issue an expedited written permit in 20 those instances where normal permit processing would result in significant hardship for the applicant or unacceptable damage to the 21 environment. In cases of imminent danger, the department shall issue 22 23 an expedited written permit, upon request, for work to repair existing 24 structures, move obstructions, restore banks, protect property, or 25 protect fish resources. Expedited permit requests require a complete 26 written application as provided in subsection (2)(b) of this section 27 and shall be issued within fifteen calendar days of the receipt of a complete written application. Approval of an expedited permit is valid 28 for up to sixty days from the date of issuance. 29
- 30 (b) For the purposes of this subsection, "imminent danger" means a 31 threat by weather, water flow, or other natural conditions that is 32 likely to occur within sixty days of a request for a permit 33 application.
- 34 (c) The department may not require the provisions of the state 35 environmental policy act, chapter 43.21C RCW, to be met as a condition 36 of issuing a permit under this subsection.
- 37 (d) The department or the county legislative authority may 38 determine if an imminent danger exists. The county legislative

authority shall notify the department, in writing, if it determines that an imminent danger exists.

- (4) Approval of a standard permit is valid for a period of up to five years from date of issuance. The permittee must demonstrate substantial progress on construction of that portion of the project relating to the approval within two years of the date of issuance. If the department denies approval, the department shall provide the applicant, in writing, a statement of the specific reasons why and how the proposed project would adversely affect fish life. Protection of fish life shall be the only ground upon which approval may be denied or conditioned. Chapter 34.05 RCW applies to any denial of project approval, conditional approval, or requirements for project modification upon which approval may be contingent.
- (5)(a) In case of an emergency arising from weather or stream flow conditions or other natural conditions, the department, through its authorized representatives, shall issue immediately, upon request, oral approval for removing any obstructions, repairing existing structures, restoring stream banks, or to protect property threatened by the stream or a change in the stream flow without the necessity of obtaining a written approval prior to commencing work. Conditions of an oral approval to protect fish life shall be established by the department and reduced to writing within thirty days and complied with as provided for in this section. Oral approval shall be granted immediately, upon request, for a stream crossing during an emergency situation.
- (b) For purposes of this section and RCW 75.20.103, "emergency" means an immediate threat to life, the public, property, or of environmental degradation.
 - (c) The department or the county legislative authority may declare and continue an emergency when one or more of the criteria under (b) of this subsection are met. The county legislative authority shall immediately notify the department if it declares an emergency under this subsection.
- 33 (6) The department shall, at the request of a county, develop five-34 year maintenance approval agreements, consistent with comprehensive 35 flood control management plans adopted under the authority of RCW 36 86.12.200, or other watershed plan approved by a county legislative 37 authority, to allow for work on public and private property for bank 38 stabilization, bridge repair, removal of sand bars and debris, channel 39 maintenance, and other flood damage repair and reduction activity under

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1 agreed-upon conditions and times without obtaining permits for specific 2 projects.

(7) This section shall not apply to the construction of any form of 3 4 hydraulic project or other work which diverts water for agricultural 5 irrigation or stock watering purposes authorized under or recognized as being valid by the state's water codes, or when such hydraulic project 6 7 or other work is associated with streambank stabilization to protect 8 farm and agricultural land as defined in RCW 84.34.020. 9 irrigation or stock watering diversion and streambank stabilization 10 projects shall be governed by RCW 75.20.103.

A landscape management plan approved by the department and the department of natural resources under RCW 76.09.350(2), shall serve as a hydraulic project approval for the life of the plan if fish are selected as one of the public resources for coverage under such a plan.

A landscape management plan approved by the department of natural resources under section 103(4) of this act shall serve as a hydraulic project approval for the life of the plan.

- (8) For the purposes of this section and RCW 75.20.103, "bed" means the land below the ordinary high water lines of state waters. This definition does not include irrigation ditches, canals, storm water run-off devices, or other artificial watercourses except where they exist in a natural watercourse that has been altered by man.
- (9) The phrase "to construct any form of hydraulic project or perform other work" does not include the act of driving across an established ford. Driving across streams or on wetted stream beds at areas other than established fords requires approval. Work within the ordinary high water line of state waters to construct or repair a ford or crossing requires approval.
- NEW SECTION. Sec. 108. (1) The implementation of sections 103 through 107 of this act, and providing assistance to nonindustrial private forest landowners in the development of landscape plans, will require wildlife biologists, foresters, and cartographers to develop and review the plans and will require funding to implement tracking and recording systems.
- 35 (2) The sum of three hundred thirty thousand five hundred dollars, 36 or as much thereof as may be necessary, is appropriated for the fiscal 37 year ending June 30, 2000, from the general fund to the department of

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1 natural resources for the purposes of this section and sections 103 2 through 107 of this act.

(3) The sum of three hundred thirty thousand five hundred dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 2001, from the general fund to the department of natural resources for the purposes of this section and sections 103 through 107 of this act.

8 PART 2

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STEWARDSHIP TECHNICAL ASSISTANCE

- NEW SECTION. Sec. 201. (1) The legislature finds that providing 10 for long-term stewardship of private nonindustrial forest lands in 11 rural areas is an important factor in maintaining Washington's rural 12 13 character and quality of life. The department of natural resources currently provides stewardship technical assistance to nonindustrial 14 15 forest landowners. Funding for this program currently comes primarily from federal sources. Those funds have been dwindling over the past 16 17 several biennia. The legislature finds that additional resources are 18 needed by the department of natural resources to provide an enhanced level of stewardship technical assistance to nonindustrial forest 19 landowners. The enhanced stewardship program will allow the department 20 21 to expand the current program to cover more nonindustrial forest lands 22 and in additional counties. Funding will cover the development of 23 stewardship plans, planting of trees and shrubs, forest stand improvement, riparian and wetland establishment or enhancement, and 24 prevention and control of sedimentation. 25
 - (2) The sum of nine hundred forty-three thousand five hundred dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 2000, from the general fund to the department of natural resources for the purposes of enhanced forest land stewardship programs.
- 31 (3) The sum of nine hundred forty-three thousand five hundred 32 dollars, or as much thereof as may be necessary, is appropriated for 33 the fiscal year ending June 30, 2001, from the general fund to the 34 department of natural resources for the purposes of enhanced forest 35 land stewardship programs.

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1 PART 3
2 CARBON STORAGE

3 NEW SECTION. Sec. 301. The legislature finds that some private 4 sector companies that generate carbon dioxide emissions or manufacture 5 products emitting carbon dioxide, have begun purchasing carbon credits from landowners and other companies that have invested in energy 6 7 efficiency retrofits. The companies that are purchasing these credits recognize that the development of a market or trading program for these 8 9 credits would be beneficial. Forests are one of the most effective long-term resources able to absorb carbon dioxide. 10 These forests provide carbon storage and are often referred to as "carbon sinks." 11 12 Because Washington contains some of the most productive forests worldwide, nonindustrial private forest landowners could greatly 13 14 benefit from the establishment of a formally recognized carbon storage 15 Marketing forest land for carbon storage could trading program. provide additional revenue to nonindustrial forest landowners and this 16 could act as an incentive to maintaining the land base in long-term 17 18 forest production.

- NEW SECTION. Sec. 302. The department of natural resources shall evaluate and submit to the legislature a report recommending the most feasible methods and credible technologies for developing and implementing a carbon storage trading market. The report shall also evaluate which state agencies can best facilitate a carbon storage market and the associated registration, verification, monitoring, and technical assistance.
- NEW SECTION. Sec. 303. (1) The sum of fifty thousand dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 2000, from the general fund to the department of natural resources for the purpose of preparing the report on developing and implementing a carbon storage market.
- 31 (2) The sum of fifty thousand dollars, or as much thereof as may 32 necessary, is appropriated for the fiscal year ending June 30, 2001, 33 from the general fund to the department of natural resources for the 34 purpose of preparing the report on developing and implementing a carbon 35 storage market.

1 PART 4

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RURAL DESIGN DEMONSTRATION

3 <u>NEW SECTION.</u> **Sec. 401.** Between 1970 and 1997, two million three

4 hundred thousand acres of forest land were converted to other uses.

5 Economics provide the main driver for the conversion of forest lands in

6 the state of Washington. Development often presents higher and more

7 immediate value to the landowner. Most of the acres converted have

8 been owned by nonindustrial forest landowners. Most of those acres

were converted for urban expansion. The loss of these productive

forest lands reduces the jobs and products they could produce as well

11 as reducing important habitat for fish and wildlife.

12 Despite local governments' efforts to maintain rural areas, conserve natural resource lands, and preserve fish and wildlife 13 14 habitat, development of Washington's rural landscape is still causing 15 the loss of these resources. Several strategies have been and continue to be used to control the conversion of forest land. These strategies 16 include density controls, critical area protections, development 17 18 regulations, and development clustering. Each of these strategies is, however, carried out independently, which makes it difficult to 19 integrate resource and habitat protection with a rural human settlement 20 21 strategy.

A program is needed that encourages each of these independent strategies to be used together. That program should encourage landowners and developers to design for rural development, including assuring that rural settlement patterns are structured in a way to assure the conservation of natural resources.

The program should encourage the integration of land use planning with conservation principles, including landscape architecture, to produce a more balanced pattern of development and conservation. This should occur in a way that respects the rights of landowners who would continue to realize densities allowed under the applicable zoning code while designing their development around an open space framework that includes meadows, fields, woodlots, riparian corridors, and other features of the natural environment.

This program is intended to demonstrate a means to achieve a better balance between development and the conservation of the natural environment.

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NEW SECTION. Sec. 402. (1) The department of natural resources, 1 2 in coordination with the department of community, trade, and economic 3 development, shall develop and implement a rural design demonstration. 4 The rural design demonstration will include defining design principles, assessing compatibility with existing county plans, and developing 5 rural design standards for rural land. It shall be developed in such 6 7 a way that it can be used as a model for conserving natural resources 8 and preserving rural landscapes while maintaining existing development 9 The rural design demonstration must involve nonindustrial 10 private forests that are zoned residential. The rural design demonstration would be a design for a proposed development that would 11 12 ensure that the development proceed on no more than forty percent of 13 the site, be designed for maximum salmonid habitat protection, and protect in perpetuity, such as through an easement or covenant on the 14 15 land, the practice of forestry on a majority of the site. design demonstration must specify when the development project will 16 17 begin and end.

(2) The sum of three hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 2000, from the general fund to the department of natural resources for the purpose of a rural design pilot grant program.

22 (3) The sum of three hundred thousand dollars, or as much thereof 23 as may be necessary, is appropriated for the fiscal year ending June 24 30, 2001, from the general fund to the department of natural resources 25 for the purpose of a rural design pilot grant program.

26 **PART 5**

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27 CONSERVATION EASEMENTS

NEW SECTION. Sec. 501. (1) The goal of restoring salmon to our watersheds requires a commitment to protecting existing habitat that is in good condition. In western Washington, three hundred twenty-two thousand acres of forest land were converted during the 1980's from forest to another use, predominantly urban development. The challenge to reverse or slow this trend of habitat loss, given the population projections, is to provide incentives to landowners to keep their land in a forested condition.

- 1 (2) Maintaining the land in a forested condition along riparian 2 areas provides shade, cool temperatures, large woody debris, and 3 sediment filtration, which in turn provides key habitat functions for 4 fish and other wildlife.
- 5 (3) The purchase of conservation easements, also known as 6 "conservation futures," provides the strongest possible incentive to 7 nonindustrial, private forest landowners to prevent the conversion of 8 their forest land to a use incompatible with forestry.
- 9 (4) The sum of three million dollars, or as much thereof as may be 10 necessary, is appropriated for the biennium ending June 30, 2001, from 11 the state building construction account to the department of natural 12 resources to acquire less than fee simple conservation easements in 13 riparian areas from nonindustrial private forest landowners.
- 14 **Sec. 502.** RCW 84.34.210 and 1993 c 248 s 1 are each amended to 15 read as follows:
- Any state agency, county, city, town, metropolitan park district, 16 17 metropolitan municipal corporation, nonprofit historic preservation 18 corporation as defined in RCW 64.04.130, or nonprofit nature 19 conservancy corporation or association, as such are defined in RCW 84.34.250, may acquire by purchase, gift, grant, bequest, devise, 20 lease, or otherwise, except by eminent domain, the fee simple or any 21 22 lesser interest, development right, easement, covenant, or other 23 contractual right necessary to protect, preserve, maintain, improve, 24 restore, limit the future use of, or otherwise conserve, selected open 25 space land, farm and agricultural land, and timber land as such are defined in chapter 84.34 RCW for public use or enjoyment. 26 interests that may be so acquired are mineral rights. Any state 27 agency, county, city, town, metropolitan park district, metropolitan 28 29 municipal corporation, nonprofit historic preservation corporation as defined in RCW 64.04.130, or nonprofit nature conservancy corporation 30 or association, as such are defined in RCW 84.34.250, may acquire such 31 32 property for the purpose of conveying or leasing the property back to its original owner or other person under such covenants or other 33 34 contractual arrangements as will limit the future use of the property in accordance with the purposes of chapter 243, Laws of 1971 ex. sess. 35
- 36 **Sec. 503.** RCW 84.34.220 and 1993 c 248 s 2 are each amended to 37 read as follows:

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In accordance with the authority granted in RCW 84.34.210, a state 1 2 agency, county, city, town, metropolitan park district, metropolitan municipal corporation, nonprofit historic preservation corporation as 3 4 defined in RCW 64.04.130, or nonprofit nature conservancy corporation 5 or association, as such are defined in RCW 84.34.250, may specifically purchase or otherwise acquire, except by eminent domain, rights in 6 7 perpetuity to future development of any open space land, farm and 8 agricultural land, and timber land which are so designated under the 9 provisions of chapter 84.34 RCW and taxed at current use assessment as 10 provided by that chapter. For the purposes of chapter 243, Laws of 1971 ex. sess., such developmental rights shall be termed "conservation" 11 12 futures". The private owner may retain the right to continue any 13 existing open space use of the land, and to develop any other open space use, but, under the terms of purchase of conservation futures, 14 15 the state agency, county, city, town, metropolitan park district, 16 metropolitan municipal corporation, nonprofit historic preservation corporation as defined in RCW 64.04.130, or nonprofit nature 17 conservancy corporation or association, as such are defined in RCW 18 19 84.34.250, may forbid or restrict building thereon, or may require that 20 improvements cannot be made without state agency, county, city, town, metropolitan park district, metropolitan municipal corporation, 21 nonprofit historic preservation corporation as defined 22 23 64.04.130, or nonprofit nature conservancy corporation or association, 24 as such are defined in RCW 84.34.250, permission. The land may be 25 alienated or sold and used as formerly by the new owner, subject to the 26 terms of the agreement made by the state agency, county, city, town, metropolitan park district, metropolitan municipal corporation, 27 nonprofit historic preservation corporation as defined in RCW 28 64.04.130, or nonprofit nature conservancy corporation or association, 29 30 as such are defined in RCW 84.34.250, with the original owner.

31 PART 6
32 MISCELLANEOUS

NEW SECTION. **Sec. 601.** If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2001, in the omnibus appropriations act, this act is null and void.

- 1 <u>NEW SECTION.</u> **Sec. 602.** If any provision of this act or its
- 2 application to any person or circumstance is held invalid, the
- 3 remainder of the act or the application of the provision to other
- 4 persons or circumstances is not affected.
- 5 <u>NEW SECTION.</u> **Sec. 603.** Part headings used in this act are not any 6 part of the law.

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