
HOUSE BILL 2386

State of Washington

56th Legislature

2000 Regular Session

By Representatives Kastama and McMorris

Read first time 01/12/2000. Referred to Committee on Health Care.

1 AN ACT Relating to basic health plan eligibility for persons
2 eligible for medicare; amending RCW 70.47.020; reenacting and amending
3 RCW 70.47.060; adding a new section to chapter 70.47 RCW; creating a
4 new section; and providing an effective date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** A new section is added to chapter 70.47 RCW
7 to read as follows:

8 Individuals who are eligible for medicare are eligible to enroll in
9 the basic health plan as a subsidized enrollee if the individual:

10 (1) Pays all or a portion of medicare part A premiums in order to
11 receive medicare part A coverage;

12 (2) Demonstrates that the individual or his or her spouse worked
13 for an employer who did not provide contributions to social security on
14 behalf of the individual or his or her spouse, and as a result the
15 individual is not eligible to receive premium-free medicare part A
16 coverage; and

17 (3) Meets the eligibility criteria established by the administrator
18 under RCW 70.47.060(16).

1 **Sec. 2.** RCW 70.47.020 and 1997 c 335 s 1 are each amended to read
2 as follows:

3 As used in this chapter:

4 (1) "Washington basic health plan" or "plan" means the system of
5 enrollment and payment on a prepaid capitated basis for basic health
6 care services, administered by the plan administrator through
7 participating managed health care systems, created by this chapter.

8 (2) "Administrator" means the Washington basic health plan
9 administrator, who also holds the position of administrator of the
10 Washington state health care authority.

11 (3) "Managed health care system" means any health care
12 organization, including health care providers, insurers, health care
13 service contractors, health maintenance organizations, or any
14 combination thereof, that provides directly or by contract basic health
15 care services, as defined by the administrator and rendered by duly
16 licensed providers, on a prepaid capitated basis to a defined patient
17 population enrolled in the plan and in the managed health care system.

18 (4) "Subsidized enrollee" means an individual, or an individual
19 plus the individual's spouse or dependent children: (a) Who is not
20 eligible for medicare, except as provided in section 1 of this act; (b)
21 who is not confined or residing in a government-operated institution,
22 unless he or she meets eligibility criteria adopted by the
23 administrator; (c) who resides in an area of the state served by a
24 managed health care system participating in the plan; (d) whose gross
25 family income at the time of enrollment does not exceed twice the
26 federal poverty level as adjusted for family size and determined
27 annually by the federal department of health and human services; and
28 (e) who chooses to obtain basic health care coverage from a particular
29 managed health care system in return for periodic payments to the plan.

30 (5) "Nonsubsidized enrollee" means an individual, or an individual
31 plus the individual's spouse or dependent children: (a) Who is not
32 eligible for medicare; (b) who is not confined or residing in a
33 government-operated institution, unless he or she meets eligibility
34 criteria adopted by the administrator; (c) who resides in an area of
35 the state served by a managed health care system participating in the
36 plan; (d) who chooses to obtain basic health care coverage from a
37 particular managed health care system; and (e) who pays or on whose
38 behalf is paid the full costs for participation in the plan, without
39 any subsidy from the plan.

1 (6) "Subsidy" means the difference between the amount of periodic
2 payment the administrator makes to a managed health care system on
3 behalf of a subsidized enrollee plus the administrative cost to the
4 plan of providing the plan to that subsidized enrollee, and the amount
5 determined to be the subsidized enrollee's responsibility under RCW
6 70.47.060(2).

7 (7) "Premium" means a periodic payment, based upon gross family
8 income which an individual, their employer or another financial sponsor
9 makes to the plan as consideration for enrollment in the plan as a
10 subsidized enrollee or a nonsubsidized enrollee.

11 (8) "Rate" means the per capita amount, negotiated by the
12 administrator with and paid to a participating managed health care
13 system, that is based upon the enrollment of subsidized and
14 nonsubsidized enrollees in the plan and in that system.

15 (9) "Medicare" means the "health insurance for the aged act," Title
16 XVIII of the social security amendments of 1965, as then constituted or
17 later amended.

18 (10) "Medicare part A" means part A coverage as defined by
19 medicare.

20 **Sec. 3.** RCW 70.47.060 and 1998 c 314 s 17 and 1998 c 148 s 1 are
21 each reenacted and amended to read as follows:

22 The administrator has the following powers and duties:

23 (1) To design and from time to time revise a schedule of covered
24 basic health care services, including physician services, inpatient and
25 outpatient hospital services, prescription drugs and medications, and
26 other services that may be necessary for basic health care. In
27 addition, the administrator may, to the extent that funds are
28 available, offer as basic health plan services chemical dependency
29 services, mental health services and organ transplant services;
30 however, no one service or any combination of these three services
31 shall increase the actuarial value of the basic health plan benefits by
32 more than five percent excluding inflation, as determined by the office
33 of financial management. All subsidized and nonsubsidized enrollees in
34 any participating managed health care system under the Washington basic
35 health plan shall be entitled to receive covered basic health care
36 services in return for premium payments to the plan. The schedule of
37 services shall emphasize proven preventive and primary health care and
38 shall include all services necessary for prenatal, postnatal, and well-

1 child care. However, with respect to coverage for groups of subsidized
2 enrollees who are eligible to receive prenatal and postnatal services
3 through the medical assistance program under chapter 74.09 RCW, the
4 administrator shall not contract for such services except to the extent
5 that such services are necessary over not more than a one-month period
6 in order to maintain continuity of care after diagnosis of pregnancy by
7 the managed care provider. The schedule of services shall also include
8 a separate schedule of basic health care services for children,
9 eighteen years of age and younger, for those subsidized or
10 nonsubsidized enrollees who choose to secure basic coverage through the
11 plan only for their dependent children. In designing and revising the
12 schedule of services, the administrator shall consider the guidelines
13 for assessing health services under the mandated benefits act of 1984,
14 RCW 48.47.030, and such other factors as the administrator deems
15 appropriate.

16 However, with respect to coverage for subsidized enrollees who are
17 eligible to receive prenatal and postnatal services through the medical
18 assistance program under chapter 74.09 RCW, the administrator shall not
19 contract for such services except to the extent that the services are
20 necessary over not more than a one-month period in order to maintain
21 continuity of care after diagnosis of pregnancy by the managed care
22 provider.

23 (2)(a) To design and implement a structure of periodic premiums due
24 the administrator from subsidized enrollees that is based upon gross
25 family income, giving appropriate consideration to family size and the
26 ages of all family members. The enrollment of children shall not
27 require the enrollment of their parent or parents who are eligible for
28 the plan. The structure of periodic premiums shall be applied to
29 subsidized enrollees entering the plan as individuals pursuant to
30 subsection (9) of this section and to the share of the cost of the plan
31 due from subsidized enrollees entering the plan as employees pursuant
32 to subsection (10) of this section.

33 (b) To determine the periodic premiums due the administrator from
34 nonsubsidized enrollees. Premiums due from nonsubsidized enrollees
35 shall be in an amount equal to the cost charged by the managed health
36 care system provider to the state for the plan plus the administrative
37 cost of providing the plan to those enrollees and the premium tax under
38 RCW 48.14.0201.

1 (c) An employer or other financial sponsor may, with the prior
2 approval of the administrator, pay the premium, rate, or any other
3 amount on behalf of a subsidized or nonsubsidized enrollee, by
4 arrangement with the enrollee and through a mechanism acceptable to the
5 administrator.

6 (d) To develop, as an offering by every health carrier providing
7 coverage identical to the basic health plan, as configured on January
8 1, 1996, a basic health plan model plan with uniformity in enrollee
9 cost-sharing requirements.

10 (3) To design and implement a structure of enrollee cost sharing
11 due a managed health care system from subsidized and nonsubsidized
12 enrollees. The structure shall discourage inappropriate enrollee
13 utilization of health care services, and may utilize copayments,
14 deductibles, and other cost-sharing mechanisms, but shall not be so
15 costly to enrollees as to constitute a barrier to appropriate
16 utilization of necessary health care services.

17 (4) To limit enrollment of persons who qualify for subsidies so as
18 to prevent an overexpenditure of appropriations for such purposes.
19 Whenever the administrator finds that there is danger of such an
20 overexpenditure, the administrator shall close enrollment until the
21 administrator finds the danger no longer exists.

22 (5) To limit the payment of subsidies to subsidized enrollees, as
23 defined in RCW 70.47.020. The level of subsidy provided to persons who
24 qualify may be based on the lowest cost plans, as defined by the
25 administrator.

26 (6) To adopt a schedule for the orderly development of the delivery
27 of services and availability of the plan to residents of the state,
28 subject to the limitations contained in RCW 70.47.080 or any act
29 appropriating funds for the plan.

30 (7) To solicit and accept applications from managed health care
31 systems, as defined in this chapter, for inclusion as eligible basic
32 health care providers under the plan. The administrator shall endeavor
33 to assure that covered basic health care services are available to any
34 enrollee of the plan from among a selection of two or more
35 participating managed health care systems. In adopting any rules or
36 procedures applicable to managed health care systems and in its
37 dealings with such systems, the administrator shall consider and make
38 suitable allowance for the need for health care services and the
39 differences in local availability of health care resources, along with

1 other resources, within and among the several areas of the state.
2 Contracts with participating managed health care systems shall ensure
3 that basic health plan enrollees who become eligible for medical
4 assistance may, at their option, continue to receive services from
5 their existing providers within the managed health care system if such
6 providers have entered into provider agreements with the department of
7 social and health services.

8 (8) To receive periodic premiums from or on behalf of subsidized
9 and nonsubsidized enrollees, deposit them in the basic health plan
10 operating account, keep records of enrollee status, and authorize
11 periodic payments to managed health care systems on the basis of the
12 number of enrollees participating in the respective managed health care
13 systems.

14 (9) To accept applications from individuals residing in areas
15 served by the plan, on behalf of themselves and their spouses and
16 dependent children, for enrollment in the Washington basic health plan
17 as subsidized or nonsubsidized enrollees, to establish appropriate
18 minimum-enrollment periods for enrollees as may be necessary, and to
19 determine, upon application and on a reasonable schedule defined by the
20 authority, or at the request of any enrollee, eligibility due to
21 current gross family income for sliding scale premiums. Funds received
22 by a family as part of participation in the adoption support program
23 authorized under RCW 26.33.320 and 74.13.100 through 74.13.145 shall
24 not be counted toward a family's current gross family income for the
25 purposes of this chapter. When an enrollee fails to report income or
26 income changes accurately, the administrator shall have the authority
27 either to bill the enrollee for the amounts overpaid by the state or to
28 impose civil penalties of up to two hundred percent of the amount of
29 subsidy overpaid due to the enrollee incorrectly reporting income. The
30 administrator shall adopt rules to define the appropriate application
31 of these sanctions and the processes to implement the sanctions
32 provided in this subsection, within available resources. No subsidy
33 may be paid with respect to any enrollee whose current gross family
34 income exceeds twice the federal poverty level or, subject to RCW
35 70.47.110, who is a recipient of medical assistance or medical care
36 services under chapter 74.09 RCW. If a number of enrollees drop their
37 enrollment for no apparent good cause, the administrator may establish
38 appropriate rules or requirements that are applicable to such
39 individuals before they will be allowed to reenroll in the plan.

1 (10) To accept applications from business owners on behalf of
2 themselves and their employees, spouses, and dependent children, as
3 subsidized or nonsubsidized enrollees, who reside in an area served by
4 the plan. The administrator may require all or the substantial
5 majority of the eligible employees of such businesses to enroll in the
6 plan and establish those procedures necessary to facilitate the orderly
7 enrollment of groups in the plan and into a managed health care system.
8 The administrator may require that a business owner pay at least an
9 amount equal to what the employee pays after the state pays its portion
10 of the subsidized premium cost of the plan on behalf of each employee
11 enrolled in the plan. Enrollment is limited to those not eligible for
12 medicare who wish to enroll in the plan and choose to obtain the basic
13 health care coverage and services from a managed care system
14 participating in the plan. The administrator shall adjust the amount
15 determined to be due on behalf of or from all such enrollees whenever
16 the amount negotiated by the administrator with the participating
17 managed health care system or systems is modified or the administrative
18 cost of providing the plan to such enrollees changes.

19 (11) To determine the rate to be paid to each participating managed
20 health care system in return for the provision of covered basic health
21 care services to enrollees in the system. Although the schedule of
22 covered basic health care services will be the same for similar
23 enrollees, the rates negotiated with participating managed health care
24 systems may vary among the systems. In negotiating rates with
25 participating systems, the administrator shall consider the
26 characteristics of the populations served by the respective systems,
27 economic circumstances of the local area, the need to conserve the
28 resources of the basic health plan trust account, and other factors the
29 administrator finds relevant.

30 (12) To monitor the provision of covered services to enrollees by
31 participating managed health care systems in order to assure enrollee
32 access to good quality basic health care, to require periodic data
33 reports concerning the utilization of health care services rendered to
34 enrollees in order to provide adequate information for evaluation, and
35 to inspect the books and records of participating managed health care
36 systems to assure compliance with the purposes of this chapter. In
37 requiring reports from participating managed health care systems,
38 including data on services rendered enrollees, the administrator shall
39 endeavor to minimize costs, both to the managed health care systems and

1 to the plan. The administrator shall coordinate any such reporting
2 requirements with other state agencies, such as the insurance
3 commissioner and the department of health, to minimize duplication of
4 effort.

5 (13) To evaluate the effects this chapter has on private employer-
6 based health care coverage and to take appropriate measures consistent
7 with state and federal statutes that will discourage the reduction of
8 such coverage in the state.

9 (14) To develop a program of proven preventive health measures and
10 to integrate it into the plan wherever possible and consistent with
11 this chapter.

12 (15) To provide, consistent with available funding, assistance for
13 rural residents, underserved populations, and persons of color.

14 (16) In consultation with appropriate state and local government
15 agencies, to establish criteria defining eligibility for persons
16 confined or residing in government-operated institutions.

17 (17) To establish basic health plan eligibility criteria for
18 individuals under section 1 of this act who are eligible for medicare
19 but required to pay all or a portion of medicare part A premiums,
20 including income eligibility criteria based on the relationship of an
21 individual's medicare part A premium payment to his or her monthly
22 income.

23 NEW SECTION. Sec. 4. Sections 1 and 2 of this act take effect
24 June 1, 2001.

25 NEW SECTION. Sec. 5. If specific funding for the purposes of this
26 act, referencing this act by bill or chapter number, is not provided by
27 June 30, 2000, in the omnibus appropriations act, this act is null and
28 void.

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