H-1821.1		

HOUSE BILL 2214

1999 Regular Session

State of Washington 56th Legislature

By Representatives Mielke and Boldt

Read first time 02/19/1999. Referred to Committee on State Government.

- 1 AN ACT Relating to requiring public lobbyists to file monthly
- 2 reports with the public disclosure commission; and amending RCW
- 3 42.17.190.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 42.17.190 and 1995 c 397 s 7 are each amended to read 6 as follows:
- 7 (1) The house of representatives and the senate shall report 8 annually: The total budget; the portion of the total attributed to 9 staff; and the number of full-time and part-time staff positions by
- 10 assignment, with dollar figures as well as number of positions.
- 11 (2) Unless authorized by subsection (3) of this section or
- 12 otherwise expressly authorized by law, no public funds may be used
- 13 directly or indirectly for lobbying: PROVIDED, This does not prevent
- 14 officers or employees of an agency from communicating with a member of
- 15 the legislature on the request of that member; or communicating to the
- 16 legislature, through the proper official channels, requests for
- 17 legislative action or appropriations which are deemed necessary for the
- 18 efficient conduct of the public business or actually made in the proper

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1 performance of their official duties: PROVIDED FURTHER, That this 2 subsection does not apply to the legislative branch.

- (3) Any agency, not otherwise expressly authorized by law, may 3 4 expend public funds for lobbying, but such lobbying activity shall be limited to (a) providing information or communicating on matters 5 pertaining to official agency business to any elected official or 6 7 officer or employee of any agency or (b) advocating the official 8 position or interests of the agency to any elected official or officer 9 or employee of any agency: PROVIDED, That public funds may not be 10 expended as a direct or indirect gift or campaign contribution to any elected official or officer or employee of any agency. 11 purposes of this subsection, the term "gift" means a voluntary transfer 12 13 of any thing of value without consideration of equal or greater value, but does not include informational material transferred for the sole 14 15 purpose of informing the recipient about matters pertaining to official 16 agency business. This section does not permit the printing of a state 17 publication which has been otherwise prohibited by law.
 - (4) No elective official or any employee of his or her office or any person appointed to or employed by any public office or agency may use or authorize the use of any of the facilities of a public office or agency, directly or indirectly, in any effort to support or oppose an initiative to the legislature. "Facilities of a public office or agency" has the same meaning as in RCW 42.17.130 and 42.52.180. The provisions of this subsection shall not apply to the following activities:
 - (a) Action taken at an open public meeting by members of an elected legislative body to express a collective decision, or to actually vote upon a motion, proposal, resolution, order, or ordinance, or to support or oppose an initiative to the legislature so long as (i) any required notice of the meeting includes the title and number of the initiative to the legislature, and (ii) members of the legislative body or members of the public are afforded an approximately equal opportunity for the expression of an opposing view;
- 34 (b) A statement by an elected official in support of or in 35 opposition to any initiative to the legislature at an open press 36 conference or in response to a specific inquiry;
- 37 (c) Activities which are part of the normal and regular conduct of 38 the office or agency;

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- 1 (d) Activities conducted regarding an initiative to the legislature 2 that would be permitted under RCW 42.17.130 and 42.52.180 if conducted 3 regarding other ballot measures.
- (5) Each state agency, county, city, town, municipal corporation, quasi-municipal corporation, or special purpose district which expends public funds for lobbying shall file with the commission, except as exempted by (d) of this subsection, ((quarterly)) statements providing the following information for the ((quarter)) calendar month just completed:
- 10 (a) The name of the agency filing the statement;
- 11 (b) The name, title, and job description and salary of each elected 12 official, officer, or employee who lobbied, a general description of 13 the nature of the lobbying, and the proportionate amount of time spent 14 on the lobbying;
- 15 (c) A listing of expenditures incurred by the agency for lobbying 16 including but not limited to travel, consultant or other special 17 contractual services, and brochures and other publications, the 18 principal purpose of which is to influence legislation;
- 19 (d) For purposes of this subsection the term "lobbying" does not 20 include:
- (i) Requests for appropriations by a state agency to the office of financial management pursuant to chapter 43.88 RCW nor requests by the office of financial management to the legislature for appropriations other than its own agency budget requests;
- 25 (ii) Recommendations or reports to the legislature in response to 26 a legislative request expressly requesting or directing a specific 27 study, recommendation, or report by an agency on a particular subject;
- (iii) Official reports including recommendations submitted to the legislature on an annual or biennial basis by a state agency as required by law;
- (iv) Requests, recommendations, or other communication between or within state agencies or between or within local agencies;
 - (v) Any other lobbying to the extent that it includes:

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- 34 (A) Telephone conversations or preparation of written 35 correspondence;
- 36 (B) In-person lobbying on behalf of an agency of no more than four 37 days or parts thereof during any three-month period by officers or 38 employees of that agency and in-person lobbying by any elected official 39 of such agency on behalf of such agency or in connection with the

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- 1 powers, duties, or compensation of such official: PROVIDED, That the
- 2 total expenditures of nonpublic funds made in connection with such
- 3 lobbying for or on behalf of any one or more members of the legislature
- 4 or state elected officials or public officers or employees of the state
- 5 of Washington do not exceed fifteen dollars for any three-month period:
- 6 PROVIDED FURTHER, That the exemption under this subsection is in
- 7 addition to the exemption provided in (A) of this subsection;
- 8 (C) Preparation or adoption of policy positions.
- 9 The statements shall be in the form and the manner prescribed by 10 the commission and shall be filed within ((one month)) fifteen days 11 after the end of the ((quarter)) calendar month covered by the report.
- (6) In lieu of reporting under subsection (5) of this section any 12 13 county, city, town, municipal corporation, quasi municipal corporation, or special purpose district may determine and so notify the public 14 15 disclosure commission, that elected officials, officers, or employees 16 who on behalf of any such local agency engage in lobbying reportable 17 under subsection (5) of this section shall register and report such reportable lobbying in the same manner as a lobbyist who is required to 18 19 register and report under RCW 42.17.150 and 42.17.170. Each such local 20 agency shall report as a lobbyist employer pursuant to RCW 42.17.180.
- (7) The provisions of this section do not relieve any elected official or officer or employee of an agency from complying with other provisions of this chapter, if such elected official, officer, or employee is not otherwise exempted.
 - (8) The purpose of this section is to require each state agency and certain local agencies to report the identities of those persons who lobby on behalf of the agency for compensation, together with certain separately identifiable and measurable expenditures of an agency's funds for that purpose. This section shall be reasonably construed to accomplish that purpose and not to require any agency to report any of its general overhead cost or any other costs which relate only indirectly or incidentally to lobbying or which are equally attributable to or inseparable from nonlobbying activities of the agency.
- The public disclosure commission may adopt rules clarifying and implementing this legislative interpretation and policy.

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