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## HOUSE BILL 1631

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State of Washington 56th Legislature 1999 Regular Session

By Representatives Ruderman, D. Schmidt, Dunshee, DeBolt, Poulsen, Crouse, Reardon, Bush, Morris, Linville, Esser, Campbell, Miloscia and O'Brien

Read first time 02/01/1999. Referred to Committee on Economic Development, Housing & Trade.

- 1 AN ACT Relating to providing a tax incentive to build facilities to
- 2 be used by biotechnology businesses; amending RCW 82.63.010 and
- 3 82.63.045; adding a new section to chapter 82.63 RCW; creating a new
- 4 section; providing an effective date; and declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that biotechnology
- 7 businesses often lack the start-up capital to build their own
- 8 laboratories. The building industry has indicated a willingness to
- 9 build, on a speculative basis, facilities for the biotechnology
- 10 industry. The various exemption and deferral programs currently in law
- 11 are specifically directed to the operators of the facilities or to
- 12 lessors who in advance of construction or acquisition agree to pass the
- 13 benefit of the incentive to the tenant. Speculative building does not
- 14 qualify for any of the exemption or deferral programs. It is the
- 15 intent of the legislature to allow speculative builders to be exempt
- 16 from sales and use tax on the construction of laboratory space for this
- 17 uniquely situated industry segment.

p. 1 HB 1631

- Sec. 2. RCW 82.63.010 and 1995 1st sp.s. c 3 s 12 are each amended 1 2 to read as follows:
- Unless the context clearly requires otherwise, the definitions in 3 4 this section apply throughout this chapter.
- 5 (1) "Advanced computing" means technologies used in the designing and developing of computing hardware and 6 software, including 7 innovations in designing the full spectrum of hardware from hand-held 8 calculators to super computers, and peripheral equipment.
- 9 (2) "Advanced materials" means materials with engineered properties 10 created through the development of specialized processing and synthesis 11 technology, including ceramics, high value-added metals, electronic 12 materials, composites, polymers, and biomaterials.
- 13 (3) "Applicant" means a person applying for a tax deferral under this chapter. 14
- (4) "Biotechnology" means the application of technologies, such as recombinant DNA techniques, biochemistry, molecular and cellular biology, genetics and genetic engineering, cell fusion techniques, and new bioprocesses, using living organisms, or parts of organisms, to 19 produce or modify products, to improve plants or animals, to develop microorganisms for specific uses, to identify targets for small molecule pharmaceutical development, or to transform biological systems into useful processes and products or to develop microorganisms for specific uses.
  - (5) "Department" means the department of revenue.
- 25 (6) "Electronic device technology" means technologies involving 26 microelectronics; semiconductors; electronic equipment and 27 instrumentation; radio frequency, microwave, and millimeter electronics; optical and optic-electrical devices; and data and digital 28 communications and imaging devices. 29
- 30 (7) "Eligible investment project" means an investment project which either initiates a new operation, or expands or diversifies a current 31 operation by expanding, renovating, or equipping an existing facility. 32 Except as provided in section 3 of this act for builders of qualified 33 buildings used for biotechnology research and development, the lessor 34 35 or owner of the qualified building is not eligible for a deferral unless the underlying ownership of the buildings, machinery, and 36 37 equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the economic benefit of the deferral to 38 the lessee in the form of reduced rent payments. 39

HB 1631 p. 2

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- 1 (8) "Environmental technology" means assessment and prevention of 2 threats or damage to human health or the environment, environmental 3 cleanup, and the development of alternative energy sources.
  - (9) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction or improvement of the project.
    - (10) "Person" has the meaning given in RCW 82.04.030.

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- 9 (11) "Pilot scale manufacturing" means design, construction, and 10 testing of preproduction prototypes and models in the fields of biotechnology, advanced computing, electronic device technology, 11 advanced materials, and environmental technology other than for 12 commercial sale. As used in this subsection, "commercial sale" 13 excludes sales of prototypes or sales for market testing if the total 14 15 gross receipts from such sales of the product, service, or process do 16 not exceed one million dollars.
  - (12) "Qualified buildings" means construction of new structures, and expansion or renovation of existing structures for the purpose of increasing floor space or production capacity used for pilot scale manufacturing or qualified research and development, including plant offices and other facilities that are an essential or an integral part of a structure used for pilot scale manufacturing or qualified research and development. If a building is used partly for pilot scale manufacturing or qualified research and development, and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department.
- (13) "Qualified machinery and equipment" means fixtures, equipment, 28 and support facilities that are an integral and necessary part of a 29 30 pilot scale manufacturing or qualified research and development 31 "Qualified machinery and equipment" includes: Computers; operation. equipment; laboratory 32 software; data processing equipment, 33 instrumentation, and other devices used in a process of experimentation to develop a new or improved pilot model, plant process, product, 34 35 formula, invention, or similar property; manufacturing components such as belts, pulleys, shafts, and moving parts; molds, tools, and dies; 36 37 vats, tanks, and fermenters; operating structures; and all other equipment used to control, monitor, or operate the machinery. For 38 39 purposes of this chapter, qualified machinery and equipment must be

p. 3 HB 1631

- either new to the taxing jurisdiction of the state or new to the certificate holder, except that used machinery and equipment may be treated as qualified machinery and equipment if the certificate holder either brings the machinery and equipment into Washington or makes a retail purchase of the machinery and equipment in Washington or elsewhere.
- 7 (14) "Qualified research and development" means research and 8 development performed within this state in the fields of advanced 9 computing, advanced materials, biotechnology, electronic device 10 technology, and environmental technology.
- 11 (15) "Recipient" means a person receiving a tax deferral under this 12 chapter.
- 13 (16) "Research and development" means activities performed to discover technological information, and technical and nonroutine 14 15 activities concerned with translating technological information into 16 new or improved products, processes, techniques, formulas, inventions, The term includes exploration of a new use for an 17 or software. existing drug, device, or biological product if the new use requires 18 19 separate licensing by the federal food and drug administration under 20 chapter 21, C.F.R., as amended. The term does not include adaptation or duplication of existing products where the products are not 21 substantially improved by application of the technology, nor does the 22 term include surveys and studies, social science and humanities 23 24 research, market research or testing, quality control, sale promotion 25 and service, computer software developed for internal use, and research 26 in areas such as improved style, taste, and seasonal design.
- NEW SECTION. Sec. 3. A new section is added to chapter 82.63 RCW to read as follows:
- (1) A person who proposes to construct a new qualified building or renovate an existing qualified building, for biotechnology research and development, may submit an application for an investment project to the department of revenue. The department shall issue a sales and use tax deferral certificate for state and local sales and use taxes due under chapters 82.08, 82.12, and 82.14 RCW on the eligible investment project provided that the building meets the following criteria:
- 36 (a) The building has an airflow capacity of twelve to fifteen air 37 changes per hour and the air must be one hundred percent outside air;

HB 1631 p. 4

- 1 (b) The following fire protection systems and standards must be in 2 place:
- 3 (i) All areas of the building are covered by automatic fire 4 detection and fire suppression systems;
- 5 (ii) The fire suppression system is designed to an "ordinary hazard 6 group II" classification level;
- 7 (iii) The hazardous materials storage rooms have a sprinkler system 8 designed for "extra hazard group II";
- 9 (iv) Laboratory areas are defined by at least one hour firewall 10 separations;
- 11 (c) The minimum total electrical capacity for the building must be 12 twenty-five watts per square foot;
- (d) The chemical storage and handling rooms and waste storage and recycling activities must be designed to meet "H occupancy" of the uniform building code;
- 16 (e) A separate hot and cold water supply should be provided to 17 serve the laboratory areas with code-approved backflow prevention at 18 the connection to the building or municipal water system;
- 19 (f) Floor to floor height for new construction should be at least 20 fifteen feet and for renovations should be at least thirteen feet; and
- 21 (g) The building is intended for use as a biotechnology research 22 and development facility.
- (2) A person to whom a certificate is issued under this section is 23 24 subject to all requirements of this chapter except the recipient is not 25 required to have a signed agreement with a tenant before initiation of 26 construction nor is the recipient required to pass the economic benefit of the deferral to the lessee in the form of reduced rent payments. If 27 the certificate holder transfers ownership of the building before the 28 end of the eight-year period in RCW 82.63.045, taxes are immediately 29 30 due unless the purchaser agrees to accept the conditions of the deferral. This agreement shall be in writing and a copy of it shall be 31
- 32 transmitted to the department.
- 33 **Sec. 4.** RCW 82.63.045 and 1995 1st sp.s. c 3 s 13 are each amended to read as follows:
- 35 (1) Except as provided in subsection (2) of this section, taxes 36 deferred under this chapter need not be repaid.
- 37 (2) If, on the basis of a report under RCW 82.63.020 or other 38 information, the department finds that an investment project eligible

p. 5 HB 1631

- under section 3 of this act is not used for biotechnology research and development or that ((an)) any other investment project is used for purposes other than qualified research and development or pilot scale manufacturing at any time during the calendar year in which the investment project is certified by the department as having been
- 6 operationally completed, or at any time during any of the seven
- operationally completed, or at any time during any of the seven
- 7 succeeding calendar years, a portion of deferred taxes shall be
- 8 immediately due according to the following schedule:

9	Year in which use occurs	<pre>% of deferred taxes due</pre>
10	1	100%
11	2	87.5%
12	3	75%
13	4	62.5%
14	5	50%
15	6	37.5%
16	7	25%
17	8	12.5%

- 18 The department shall assess interest at the rate provided for 19 delinquent taxes, but not penalties, retroactively to the date of 20 deferral.
- 21 (3) Notwithstanding subsection (2) of this section, deferred taxes 22 on the following need not be repaid:
- (a) Machinery and equipment, and sales of or charges made for labor and services, which at the time of purchase would have qualified for exemption under RCW 82.08.02565; and
- 26 (b) Machinery and equipment which at the time of first use would 27 have qualified for exemption under RCW 82.12.02565.
- NEW SECTION. Sec. 5. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 1999.

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