H-2344.1				

#### SECOND SUBSTITUTE HOUSE BILL 1477

\_\_\_\_\_

State of Washington 56th Legislature 1999 Regular Session

**By** House Committee on Appropriations (originally sponsored by Representatives Haigh, Bush, Talcott, Linville, Santos and Edmonds; by request of Board of Education)

Read first time 03/08/1999.

- AN ACT Relating to school district organization; amending RCW 1 2 36.70A.035; adding new sections to chapter 28A.315 RCW; adding a new 3 section to chapter 28A.300 RCW; adding new chapters to Title 28A RCW; 4 recodifying RCW 28A.315.020, 28A.315.220, 28A.315.210, 28A.315.690, 5 28A.315.700, 28A.315.710, 28A.315.720, 28A.315.350, 28A.315.380, 28A.315.390, 28A.315.400, 6 28A.315.410, 28A.315.420, 28A.315.430, 7 28A.315.440, 28A.315.450, 28A.315.650, 28A.315.470, 28A.315.480, 8 28A.315.490, 28A.315.500, 28A.315.530, 28A.315.510, 28A.315.540, 28A.315.610, 9 28A.315.570, 28A.315.460, 28A.315.600, 28A.315.620, 28A.315.560, 28A.315.630, 28A.315.670, 28A.315.680, 28A.315.550, 10 28A.315.580, 28A.315.590, 28A.315.593, 28A.315.660, 28A.315.597, and 11 12 28A.315.640; and repealing RCW 28A.305.150, 28A.315.010, 28A.315.030, 28A.315.130, 28A.315.140, 28A.315.160, 13 28A.315.150, 28A.315.170, 14 28A.315.180, 28A.315.190, 28A.315.200, 28A.315.230, 28A.315.240, 28A.315.250, 15 28A.315.260, 28A.315.270, 28A.315.280, 28A.315.290, 28A.315.300, 28A.315.310, 28A.315.320, 28A.315.330, and 28A.315.340. 16
- 17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. (1) Under the constitutional framework and the laws of the state of Washington, the governance structure for the

p. 1 2SHB 1477

- 1 state's public common school system is comprised of the following
- 2 bodies: The legislature, the governor, the superintendent of public
- 3 instruction, the state board of education, the educational service
- 4 district boards of directors, and local school district boards of
- 5 directors. The respective policy and administrative roles of each body
- 6 are determined by the state Constitution and statutes.
- 7 (2) Local school districts are political subdivisions of the state
- 8 and the organization of such districts, including the powers, duties,
- 9 and boundaries thereof, may be altered or abolished by laws of the
- 10 state of Washington.
- 11 **PART 1**
- 12 PURPOSE AND POLICY
- NEW SECTION. Sec. 101. PURPOSE--POLICY. (1) It is the purpose of this chapter to:
- 15 (a) Incorporate into a single, comprehensive, school district 16 organization law all essential provisions governing:
- 17 (i) The formation and establishment of new school districts;
- 18 (ii) The alteration of the boundaries of existing districts; and
- 19 (iii) The adjustment of the assets and liabilities of school
- 20 districts when changes are made under this chapter; and
- 21 (b) Establish methods and procedures whereby changes in the school
- 22 district system may be brought about by the people concerned and
- 23 affected.
- 24 (2) It is the state's policy that decisions on proposed changes in
- 25 school district organization should be made, whenever possible, by
- 26 negotiated agreement between the affected school districts. If the
- 27 districts cannot agree, the decision shall be made by the regional
- 28 committees on school district organization, based on the committees'
- 29 best judgment, taking into consideration the following factors and
- 30 factors under section 402 of this act:
- 31 (a) A balance of local petition requests and the needs of the
- 32 state-wide community at large in a manner that advances the best
- 33 interest of public education in the affected school districts and
- 34 communities, the educational service district, and the state;
- 35 (b) Responsibly serving all of the affected citizens and students
- 36 by contributing to logical service boundaries and recognizing a

- 1 changing economic pattern within the educational service districts of 2 the state;
- 3 (c) Enhancing the educational opportunities of pupils in the 4 territory by reducing existing disparities among the affected school 5 districts' ability to provide operating and capital funds through an 6 equitable adjustment of the assets and liabilities of the affected 7 districts;
- 8 (d) Promoting a wiser use of public funds through improvement in 9 the school district system of the educational service districts and the 10 state; and
- 11 (e) Other criteria or considerations as may be established in rule 12 by the state board of education.
- 13 (3) It is neither the intent nor purpose of this chapter to apply 14 to organizational changes and the procedure therefor relating to 15 capital fund aid by nonhigh school districts as provided for in chapter 16 28A.540 RCW.

# 17 PART 2 18 GENERAL PROVISIONS

23

24

27

- NEW SECTION. Sec. 201. REORGANIZATION OF DISTRICTS. (1) A new school district may be formed comprising contiguous territory lying in either a single county or in two or more counties. The new district may comprise:
  - (a) Two or more whole school districts;
  - (b) Parts of two or more school districts; and/or
- 25 (c) Territory that is not a part of any school district if such 26 territory is contiguous to the district to which it is transferred.
  - (2) The boundaries of existing school districts may be altered:
- 28 (a) By the transfer of territory from one district to another 29 district;
- 30 (b) By the consolidation of one or more school districts with one 31 or more school districts; or
- 32 (c) By the dissolution and annexation to a district of a part or 33 all of one or more other districts or of territory that is not a part 34 of any school district: PROVIDED, That such territory shall be 35 contiguous to the district to which it is transferred or annexed.
- 36 (3) Territory may be transferred or annexed to or consolidated with 37 an existing school district without regard to county boundaries.

p. 3 2SHB 1477

- 1 <u>NEW SECTION.</u> **Sec. 202.** A new section is added to chapter 28A.300
- 3 CLASSIFICATION--NUMBERING SYSTEM--CHANGE OF CLASSIFICATION. (1) 4 The superintendent of public instruction is responsible for the 5 classification and numbering system of school districts.
  - (2) Any school district in the state that has a student enrollment in its public schools of two thousand pupils or more, as shown by evidence acceptable to the educational service district superintendent and the superintendent of public instruction, is a school district of the first class. Any other school district is a school district of the second class.
- (3) Whenever the educational service district superintendent finds 12 that the classification of a school district should be changed, and 13 upon the approval of the superintendent of public instruction, the 14 15 educational service district superintendent shall make an order in 16 conformity with his or her findings and alter the records of his or her 17 office accordingly. Thereafter, the board of directors of the district shall organize in the manner provided by law for the organization of 18 19 the board of a district of the class to which the district then 20 belongs.
- (4) Notwithstanding any other provision of chapter 43, Laws of 1975, the educational service district superintendent, with the concurrence of the superintendent of public instruction, may delay approval of a change in classification of any school district for a period not exceeding three years when, in fact, the student enrollment of the district within any such time period does not exceed ten percent, either in a decrease or increase thereof.
- 28 Sec. 203. CONFLICTING OR INCORRECTLY DESCRIBED NEW SECTION. 29 SCHOOL DISTRICT BOUNDARIES -- CHANGES. In case the boundaries of any of 30 the school districts are conflicting or incorrectly described, the educational service district board of directors, after due notice and 31 a public hearing, shall change, harmonize, and describe them and shall 32 so certify, with a complete transcript of boundaries of all districts 33 34 affected, such action to the state board for its approval or revision. Upon receipt of notification of state board action, the educational 35 36 service district superintendent shall transmit to the legislative authority of the county or counties in which the affected 37

6 7

8

9

10

11

RCW to read as follows:

- 1 districts are located a complete transcript of the boundaries of all
- 2 districts affected.
- 3 <u>NEW SECTION.</u> **Sec. 204.** DISTRICT BOUNDARY CHANGES--SUBMISSION TO
- 4 COUNTY AUDITOR. (1) Any district boundary changes shall be submitted
- 5 to the county auditor by the educational service district
- 6 superintendent within thirty days after the changes have been approved
- 7 in accordance with this chapter. The superintendent shall submit both
- 8 legal descriptions and maps.
- 9 (2) Any boundary changes submitted to the county auditor after the
- 10 fourth Monday in June of odd-numbered years does not take effect until
- 11 the following calendar year.
- 12 <u>NEW SECTION.</u> **Sec. 205.** EFFECT OF CHANGES--EXISTING PROVISIONS NOT
- 13 AFFECTED. (1) Any proposed change in school district organization
- 14 initiated before the effective date of this act shall be considered
- 15 under the laws and rules in effect before the effective date of this
- 16 act. This act applies to any proposed change in school district
- 17 organization initiated on or after the effective date of this act.
- 18 (2) For purposes of this section, "initiated" means the filing of
- 19 a petition, the motion of a school board, or the report of an
- 20 educational service district. This section does not preclude the
- 21 filing of a new petition on or after the effective date of this act
- 22 where the same or a similar proposal was filed before the effective
- 23 date of this act.
- 24 <u>NEW SECTION.</u> **Sec. 206.** PERSONNEL AND SUPPLIES--EXPENSES--
- 25 REIMBURSEMENT. (1) The superintendent of public instruction shall
- 26 furnish to the state board and to regional committees the services of
- 27 employed personnel and the materials and supplies necessary to enable
- 28 them to perform the duties imposed upon them by this chapter and shall
- 29 reimburse the members thereof for expenses necessarily incurred by them
- 30 in the performance of their duties, such reimbursement for regional
- 31 committee members to be in accordance with RCW 28A.315.090, and such
- 32 reimbursement for state board members to be in accordance with RCW
- 33 28A.305.120.
- 34 (2) Costs that may be incurred by an educational service district
- 35 in association with school district negotiations under section 401 of
- 36 this act and supporting the regional committee under section 402 of

p. 5 2SHB 1477

- 1 this act shall be reimbursed by the state from such funds as are
- 2 allocated for these purposes.

3 **PART 3** 

# 4 REGIONAL COMMITTEES ON SCHOOL DISTRICT ORGANIZATION

- 5 <u>NEW SECTION.</u> **Sec. 301.** REGIONAL COMMITTEES--POWERS AND DUTIES.
- 6 The powers and duties of each regional committee are to:
- 7 (1) Hear and approve or disapprove proposals for changes in the
- 8 organization and extent of school districts in the educational service
- 9 districts when a hearing on a proposal has been requested under section
- 10 401 of this act;
- 11 (2) Act on notices and proposals from the educational service
- 12 district under section 501 of this act;
- 13 (3) Make an equitable adjustment of the property and other assets
- 14 and of the liabilities, including bonded indebtedness and excess tax
- 15 levies as otherwise authorized under this section, as to the old school
- 16 districts and the new district or districts, if any, involved in or
- 17 affected by a proposed change in the organization and extent of the
- 18 school districts;
- 19 (4) Make an equitable adjustment of the bonded indebtedness
- 20 outstanding against any of the old and new districts whenever in its
- 21 judgment such adjustment is advisable, as to all of the school
- 22 districts involved in or affected by any change heretofore or hereafter
- 23 effected;
- 24 (5) Provide that territory transferred from a school district by a
- 25 change in the organization and extent of school districts shall either
- 26 remain subject to, or be relieved of, any one or more excess tax levies
- 27 that are authorized for the school district under RCW 84.52.053 before
- 28 the effective date of the transfer of territory from the school
- 29 district;
- 30 (6) Provide that territory transferred to a school district by a
- 31 change in the organization and extent of school districts shall either
- 32 be made subject to, or be relieved of, any one or more excess tax
- 33 levies that are authorized for the school district under RCW 84.52.053
- 34 before the effective date of the transfer of territory to the school
- 35 district;
- 36 (7) Establish the date by which a committee-approved transfer of
- 37 territory shall take effect;

- (8) Hold and keep a record of a public hearing or public hearings 1 2 (a) on every proposal for the formation of a new school district or for 3 the transfer from one existing district to another of any territory in 4 which children of school age reside or for annexation of territory when the conditions set forth in RCW 28A.315.290 or 28A.315.320 prevail; and 5 (b) on every proposal for adjustment of the assets and of the 6 7 liabilities of school districts provided for in this chapter. Three 8 members of the regional committee or two members of the committee and 9 the educational service district superintendent may be designated by 10 the committee to hold any public hearing that the committee is required The regional committee shall cause notice to be given, at 11 least ten days prior to the date appointed for any such hearing, in one 12 or more newspapers of general circulation within the geographical 13 boundaries of the school districts affected by the proposed change or 14 15 adjustment. In addition notice may be given by radio and television, 16 or either thereof, when in the committee's judgment the public interest 17 will be served thereby; and
- (9) Prepare and submit to the superintendent of public instruction from time to time or, upon his or her request, reports and recommendations respecting the urgency of need for school plant facilities, the kind and extent of the facilities required, and the development of improved local school administrative units and attendance areas in the case of school districts that seek state assistance in providing school plant facilities.
- NEW SECTION. Sec. 302. POWERS AND DUTIES OF STATE BOARD. The powers and duties of the state board with respect to this chapter shall be:
- (1) To aid regional committees in the performance of their duties by furnishing them with plans of procedure, standards, data, maps, forms, and other necessary materials and services essential to a study and understanding of the problems of school district organization in their respective educational service districts.
- 33 (2) To hear appeals as provided in section 402 of this act.
- NEW SECTION. Sec. 303. ANNUAL TRAINING. The superintendent of public instruction, in cooperation with the educational service districts and the Washington state school directors' association, shall conduct an annual training meeting for the regional committees, state

p. 7 2SHB 1477

- 1 board members, educational service district superintendents, and local
- 2 school district superintendents and boards of directors. Training may
- 3 also be provided upon request.

16 17

18

19

20

2122

23

24

25

2627

28

29

30

## 4 PART 4

# 5 TRANSFER OF TERRITORY

- NEW SECTION. Sec. 401. TRANSFER OF TERRITORY--REQUIREMENTS-RESPONSIBILITIES OF SCHOOL DISTRICT BOARD OF DIRECTORS. (1) A proposed
  change in school district organization by transfer of territory from
  one school district to another may be initiated by a petition in
  writing presented to the educational service district superintendent:
- 11 (a) Signed by at least ten percent of the registered voters 12 residing in the territory proposed to be transferred; or
- 13 (b) Signed by a majority of the members of the board of directors 14 of one of the districts affected by a proposed transfer of territory.
  - (2) The petition shall state the name and number of each district affected, describe the boundaries of the territory proposed to be transferred, and state the reasons for desiring the change and the number of children of school age, if any, residing in the territory.
  - (3) The educational service district superintendent shall not complete any transfer of territory under this section that involves ten percent or more of the common school student population of the entire district from which the transfer is proposed, unless the educational service district superintendent has first called and held a special election of the voters of the entire school district from which the transfer of territory is proposed. The purpose of the election is to afford those voters an opportunity to approve or reject the proposed transfer. A simple majority shall determine approval or rejection.
  - (4) The state board may establish rules limiting the frequency of petitions that may be filed pertaining to territory included in whole or in part in a previous petition.
- 31 (5) Upon receipt of the petition, the educational service district 32 superintendent shall notify in writing the affected districts that:
- 33 (a) Each school district board of directors, whether or not 34 initiating a proposed transfer of territory, is required to enter into 35 negotiations with the affected district or districts;
- 36 (b) In the case of a citizen-initiated petition, the affected 37 districts must negotiate on the entire proposed transfer of territory;

- 1 (c) The districts have ninety calendar days in which to agree to 2 the proposed transfer of territory;
- 3 (d) The districts may request and shall be granted by the 4 educational service district superintendent one thirty-day extension to 5 try to reach agreement; and
- 6 (e) Any district involved in the negotiations may at any time 7 during the ninety-day period notify the educational service district 8 superintendent in writing that agreement will not be possible.
- 9 (6) If the negotiating school boards cannot come to agreement about the proposed transfer of territory, the educational service district superintendent, if requested by the affected districts, shall appoint a mediator. The mediator has thirty days to work with the affected school districts to see if an agreement can be reached on the proposed transfer of territory.
  - (7) If the affected school districts cannot come to agreement about the proposed transfer of territory, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, either district may file with the educational service district superintendent a written request for a hearing by the regional committee.

16

17

18 19

20

21

22

2324

25

2627

28

- (8) If the affected school districts cannot come to agreement about the proposed transfer of territory initiated by citizen petition, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, the district in which the citizens who filed the petition reside shall file with the educational service district superintendent a written request for a hearing by the regional committee, unless a majority of the citizen petitioners request otherwise.
- (9) Upon receipt of a notice under subsection (7) or (8) of this section, the educational service district superintendent shall notify the chair of the regional committee in writing within ten days.
- 32 (10) Costs incurred by school districts under this section shall be 33 reimbursed by the state from such funds as are allocated for this 34 purpose.
- NEW SECTION. Sec. 402. TRANSFER OF TERRITORY--REGIONAL COMMITTEE--RESPONSIBILITIES. (1) The chair of the regional committee shall schedule a hearing on the proposed transfer of territory at a

p. 9 2SHB 1477

- 1 location in the educational service district within sixty calendar days 2 of being notified under section 401 (7) or (8) of this act.
- 3 (2) Within thirty calendar days of the hearing under subsection (1) 4 of this section, or final hearing if more than one is held by the 5 committee, the committee shall issue its written findings and decision 6 to approve or disapprove the proposed transfer of territory. The 7 educational service district superintendent shall transmit a copy of 8 the committee's decision to the superintendents of the affected school 9 districts within ten calendar days.
- 10 (3) In carrying out the purposes of section 101 of this act and in making decisions as authorized under section 301(1) of this act, the 12 regional committee shall base its judgment upon whether and to the 13 extent the proposed change in school district organization complies with section 101(2) of this act and rules adopted by the state board 15 under chapter 34.05 RCW.
- 16 (4) State board rules under subsection (3) of this section shall 17 provide for giving consideration to all of the following:
- 18 (a) The annual school performance reports required under RCW 19 28A.320.205 in the affected districts and improvement of the 20 educational opportunities of pupils in the territory proposed for a 21 change in school district organization;
- (b) The safety and welfare of pupils. For the purposes of this subsection, "safety" means freedom or protection from danger, injury, or damage and "welfare" means a positive condition or influence regarding health, character, and well being;
- 26 (c) The history and relationship of the property affected to the students and communities affected, including, for example, inclusion 27 single school district, for school 28 within a attendance 29 corresponding tax support purposes, of entire master planned 30 communities that were or are to be developed pursuant to an integrated 31 commercial and residential development plan with over one thousand dwelling units; 32
- 33 (d) Whether or not geographic accessibility warrants a favorable 34 consideration of a recommended change in school district organization, 35 including remoteness or isolation of places of residence and time 36 required to travel to and from school; and
- 37 (e) All funding sources of the affected districts, equalization 38 among school districts of the tax burden for general fund and capital 39 purposes through a reduction in disparities in per pupil valuation when

all funding sources are considered, improvement in the economies in the 1 administration and operation of schools, and the extent the proposed change would potentially reduce or increase the individual aggregate transportation costs of the affected school districts.

2 3

4

22

23

24

25

26

27

28

29

30

31

32 33

34

35 36

37 38

- 5 (5)(a)(i) A petitioner or school district may appeal a decision by the regional committee to approve a change in school district 6 7 organization to the state board based on the claim that the regional 8 committee failed to follow the applicable statutory and regulatory 9 procedures or acted in an arbitrary and capricious manner. Any such 10 appeal shall be based on the record and the appeal must be filed within thirty days of the final decision of the regional committee. 11
- (ii) If the state board finds that all applicable procedures were 12 not followed, it shall refer the matter back to the regional committee 13 with an explanation of the board's findings. The regional committee 14 15 shall rehear the proposal.
- 16 (iii) If the state board finds that all applicable procedures were followed, the educational service district shall be notified and 17 directed to implement the changes. 18
- 19 (b) Any school district or citizen petitioner affected by a final 20 decision of the regional committee may seek judicial review of the committee's decision in accordance with RCW 34.05.570. 21
  - Sec. 403. TRANSFER OF TERRITORY--APPROVAL OF NEW SECTION. PROPOSED TRANSFER--ORDER. (1) Upon receipt by the educational service district superintendent of a written agreement by two or more school districts to the transfer of territory between the affected districts, the superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected The order shall also establish all approved terms of the districts. equitable adjustment of assets and liabilities involving the affected districts. The superintendent shall certify his or her action to each county auditor, each county treasurer, each county assessor, and the superintendents of all school districts affected by the action.
  - (2) Upon receipt by the educational service district superintendent of a written order by the regional committee approving the transfer of territory between two or more school districts, the superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected districts. The order may not be implemented before the period of appeal authorized under section

402(5)(a)(i) of this act has ended. The order shall also establish all approved terms of the equitable adjustment of assets and liabilities involving the affected districts. The superintendent shall certify his or her action to each county auditor, each county treasurer, each county assessor, and the superintendents of all school districts affected by the action.

# 7 PART 5

8

#### DISSOLUTION AND ANNEXATION OF TERRITORY

9 NEW SECTION. Sec. 501. DISSOLUTION AND ANNEXATION OF CERTAIN DISTRICTS--ANNEXATION OF NONDISTRICT PROPERTY. 10 In case any school district has an average enrollment of fewer than five kindergarten 11 through eighth grade pupils during the preceding school year or has not 12 13 made a reasonable effort to maintain, during the preceding school year at least the minimum term of school required by law, the educational 14 15 service district superintendent shall report that fact to the regional committee, which committee shall dissolve the school district and annex 16 17 the territory thereof to some other district or districts. For the 18 purposes of this section, in addition to any other finding, "reasonable effort" shall be deemed to mean the attempt to make up whatever days 19 are short of the legal requirement by conducting of school classes on 20 21 any days to include available holidays, though not to include Saturdays 22 and Sundays, prior to June 15th of that year. School districts 23 operating an extended school year program, most commonly implemented as 24 a 45-15 plan, shall be deemed to be making a reasonable effort. In the 25 event any school district has suffered any interruption in its normal school calendar due to a strike or other work stoppage or slowdown by 26 27 any of its employees that district shall not be subject to this 28 section. In case any territory is not a part of any school district, 29 the educational service district superintendent shall present to the regional committee a proposal for the annexation of the territory to 30 31 some contiguous district or districts.

32 **PART 6** 

## 33 **CONSOLIDATION OF TERRITORY**

NEW SECTION. Sec. 601. CONSOLIDATION--PETITION. (1) A proposed change in school district organization by consolidation of territory

1 from two or more school districts to form a new school district may be 2 initiated by:

- 3 (a) A written petition presented to the educational service 4 district superintendent signed by ten or more registered voters 5 residing:
- 6 (i) In each whole district and in each part of a district proposed 7 to be included in any single new district; or
- 8 (ii) In the territory of a proposed new district that comprises a 9 part of only one or more districts and approved by the boards of 10 directors of the affected school districts;
- 11 (b) A written petition presented to the educational service 12 district superintendent signed by ten percent or more of the registered 13 voters residing in such affected areas or area without the approval of 14 the boards of directors of the affected school districts.
- 15 (2) The petition shall state the name and number of each district 16 involved in or affected by the proposal to form the new district and 17 shall describe the boundaries of the proposed new district. No more 18 than one petition for consolidation of the same two school districts or 19 parts thereof shall be considered during a school fiscal year.
  - (3) The educational service district superintendent may not complete any consolidation of territory under this section unless he or she has first called and held a special election of the voters of the affected districts to afford those voters an opportunity to approve or reject the proposed consolidation. A simple majority shall determine approval or rejection.
  - (4) If a proposed change in school district organization by consolidation of territory has been approved under this section, the educational service district superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected districts. The order shall also establish all approved terms of the equitable adjustment of assets and liabilities involving the affected districts. The superintendent shall certify his or her action to each county auditor, each county treasurer, each county assessor, and the superintendents of all school districts affected by the action.

PART 7

37 ADJUSTMENT OF ASSETS AND LIABILITIES-
BONDED INDEBTEDNESS--SPECIAL ELECTIONS

20

21

2223

24

25

26

27

28 29

30

31

3233

34

35

p. 13 2SHB 1477

- NEW SECTION. Sec. 701. ADJUSTMENT OF ASSETS AND LIABILITIES. In determining an equitable adjustment of assets and liabilities, the negotiating school districts and the regional committee shall consider the following factors:
- 5 (1) The number of school age children residing in each school 6 district and in each part of a district involved or affected by the 7 proposed change in school district organization;
- 8 (2) The assessed valuation of the property located in each school 9 district and in each part of a district involved or affected by the 10 proposed change in school district organization;
- 11 (3) The purpose for which the bonded indebtedness of any school 12 district involved or affected by the proposed change in school district 13 organization was incurred;
- 14 (4) The history and relationship of the property affected to the 15 students and communities affected by the proposed change in school 16 district organization;
- 17 (5) Additional burdens to the districts affected by the proposed 18 change in school district organization as a result of the proposed 19 organization;
- 20 (6) The value, location, and disposition of all improvements 21 located in the school districts involved or affected by the proposed 22 change in school district organization;
  - (7) The consideration of all other sources of funding; and
- (8) Any other factors that in the judgment of the school districts or regional committee are important or essential to the making of an equitable adjustment of assets and liabilities.
- NEW SECTION. Sec. 702. ADJUSTMENT OF INDEBTEDNESS. (1) The fact of the issuance of bonds by a school district, heretofore or hereafter, does not prevent changes in the organization and extent of school districts, regardless of whether or not such bonds or any part thereof are outstanding at the time of change.
  - (2) In case of any change:

32

- 33 (a) The bonded indebtedness outstanding against any school district 34 involved in or affected by such change shall be adjusted equitably 35 among the old school districts and the new district or districts, if 36 any, involved or affected; and
- 37 (b) The property and other assets and the liabilities other than 38 bonded indebtedness of any school district involved in or affected by

- any such change shall also be adjusted in the manner and to the effect provided for in this section, except if all the territory of an old
- 3 school district is included in a single new district or is annexed to
- 4 a single existing district, in which event the title to the property
- 5 and other assets and the liabilities other than bonded indebtedness of
- 6 the old district vests in and becomes the assets and liabilities of the
- 7 new district or of the existing district, as applicable.
- 8 <u>NEW SECTION.</u> **Sec. 703.** ADJUSTMENT OF BONDED INDEBTEDNESS--SPECIAL 9 ELECTIONS. If adjustments of bonded indebtedness are made between or
- 10 among school districts in connection with the alteration of the
- 11 boundaries of the school districts under this chapter, the order of the
- 12 educational service district superintendent establishing the terms of
- 13 adjustment of bonded indebtedness shall provide and specify:
- 14 (1) In every case where bonded indebtedness is transferred from one
- 15 school district to another school district:
- 16 (a) That such bonded indebtedness is assumed by the school district
- 17 to which it is transferred;
- 18 (b) That thereafter such bonded indebtedness shall be the
- 19 obligation of the school district to which it is transferred;
- 20 (c) That, if the terms of adjustment so provide, any bonded
- 21 indebtedness thereafter incurred by such transferee school district
- 22 through the sale of bonds authorized before the date its boundaries
- 23 were altered shall be the obligation of such school district including
- 24 the territory added thereto; and
- 25 (d) That taxes shall be levied thereafter against the taxable
- 26 property located within such school district as it is constituted after
- 27 its boundaries were altered, the taxes to be levied at the times and in
- 28 the amounts required to pay the principal of and the interest on the
- 29 bonded indebtedness assumed or incurred, as the same become due and
- 30 payable.
- 31 (2) In computing the debt limitation of any school district from
- 32 which or to which bonded indebtedness has been transferred, the amount
- 33 of transferred bonded indebtedness at any time outstanding:
- 34 (a) Shall be an offset against and deducted from the total bonded
- 35 indebtedness, if any, of the school district from which the bonded
- 36 indebtedness was transferred; and
- 37 (b) Shall be deemed to be bonded indebtedness solely of the
- 38 transferee school district that assumed the indebtedness.

p. 15 2SHB 1477

- 1 (3) In every case where adjustments of bonded indebtedness do 2 not provide for transfer of bonded indebtedness from one school 3 district to another school district:
- (a) That the existing bonded indebtedness of each school district, the boundaries of which are altered and any bonded indebtedness incurred by each such school district through the sale of bonds authorized before the date its boundaries were altered is the obligation of the school district in its reduced or enlarged form, as the case may be; and
- 10 (b) That taxes shall be levied thereafter against the taxable 11 property located within each such school district in its reduced or 12 enlarged form, as the case may be, at the times and in the amounts 13 required to pay the principal of and interest on such bonded 14 indebtedness as the same become due and payable.
  - (4) If a change in school district organization approved by the regional committee concerns a proposal to form a new school district or a proposal for adjustment of bonded indebtedness involving an established school district and one or more former school districts now included therein pursuant to a vote of the people concerned, a special election of the voters residing within the territory of the proposed new district, or of the established district involved in a proposal for adjustment of bonded indebtedness as the case may be, shall be held for the purpose of affording those voters an opportunity to approve or reject such proposals as concern or affect them.
  - (5) In a case involving both the question of the formation of a new school district and the question of adjustment of bonded indebtedness, the questions may be submitted to the voters either in the form of a single proposition or as separate propositions, whichever seems expedient to the educational service district superintendent. When the regional committee has passed appropriate resolutions for the questions to be submitted and the educational service district superintendent has given notice thereof to the county auditor, the special election shall be called and conducted, and the returns canvassed as in regular school district elections.
- NEW SECTION. Sec. 704. NOTICE OF ELECTIONS. Notice of special elections as provided for in section 703 of this act shall be given by the county auditor as provided in RCW 29.27.080. The notice of election shall state the purpose for which the election has been called

2SHB 1477 p. 16

- l and contain a description of the boundaries of the proposed new
- 2 district and a statement of any terms of adjustment of bonded
- 3 indebtedness on which to be voted.
- 4 NEW SECTION. Sec. 705. VOTE--DETERMINATION--ORDER--CERTIFICATION.
- 5 (1) If a special election is held to vote on a proposal or alternate
- 6 proposals to form a new school district, the votes cast by the
- 7 registered voters in each component district shall be tabulated
- 8 separately. Any such proposition shall be considered approved only if
- 9 it receives a majority of the votes cast in each separate district
- 10 voting thereon.
- 11 (2) If a special election is held to vote on a proposal for
- 12 adjustment of bonded indebtedness, the entire vote cast by the
- 13 registered voters of the proposed new district or of the established
- 14 district as the case may be shall be tabulated. Any such proposition
- 15 shall be considered approved if sixty percent or more of all votes cast
- 16 thereon are in the affirmative.
- 17 (3) In the event of approval of a proposition or propositions voted
- 18 on at a special election, the educational service district
- 19 superintendent shall:
- 20 (a) Make an order establishing such new school district or such
- 21 terms of adjustment of bonded indebtedness or both, as were approved by
- 22 the registered voters and shall also order such other terms of
- 23 adjustment, if there are any, of property and other assets and of
- 24 liabilities other than bonded indebtedness as have been approved by the
- 25 state council; and
- 26 (b) Certify his or her action to the county and school district
- 27 officials specified in section 403 of this act. The educational
- 28 service district superintendent may designate, with the approval of the
- 29 superintendent of public instruction, a name and number different from
- 30 that of any component thereof, but must designate the new district by
- side of any compensite energet, and make designate one new discript any
- 31 name and number different from any other district in existence in the
- 32 county.
- 33 (4) The educational service district superintendent shall fix as
- 34 the effective date of any order or orders he or she is required to make
- 35 by this chapter, the date specified in the order of final approval of
- 36 any change in the organization and extent of school districts or of any
- 37 terms of adjustment of the assets and liabilities of school districts

p. 17 2SHB 1477

- 1 subject, for taxing purposes, to the redrawing of taxing district 2 boundaries under RCW 84.09.030, by the regional committee.
- 3 (5) Upon receipt of certification under this section, the 4 superintendent of each school district that is included in the new 5 district shall deliver to the superintendent of the new school district 6 those books, papers, documents, records, and other materials pertaining 7 to the territory transferred.
- NEW SECTION. Sec. 706. REJECTION OF PROPOSAL--PROCEDURE. If a proposal for the formation of a new school district and for adjustment of bonded indebtedness, or either, is rejected by the registered voters at a special election, the matter is terminated.
- 12 Sec. 707. CORPORATE EXISTENCE--PAYMENT OF BONDED NEW SECTION. INDEBTEDNESS--LEVY AUTHORITY. (1) Each school district involved in or 13 affected by any change made in the organization and extent of school 14 districts under this chapter retains its corporate existence insofar as 15 is necessary for the purpose, until the bonded indebtedness outstanding 16 17 against it on and after the effective date of the change has been paid 18 in full. This section may not be construed to prevent, after the effective date of the change, such adjustments of bonded indebtedness 19 as are provided for in this chapter. 20
- (2) The county legislative authority shall provide, by appropriate levies on the taxable property of each school district, for the payment of the bonded indebtedness outstanding against it after any of the changes or adjustments under this chapter have been effected.
- (3) In case any such changes or adjustments involve a joint school district, the tax levy for the payment of any bonded indebtedness outstanding against the joint district, after the changes or adjustments are effected, shall be made and the proceeds thereof shall be transmitted, credited, and paid out in conformity with the provisions of law applicable to the payment of the bonded indebtedness of joint school districts.
- 32 **Sec. 708.** RCW 36.70A.035 and 1997 c 429 s 9 are each amended to 33 read as follows:
- 34 (1) The public participation requirements of this chapter shall 35 include notice procedures that are reasonably calculated to provide 36 notice to property owners and other affected and interested

- 1 individuals, tribes, government agencies, businesses, school districts,
- 2 and organizations of proposed amendments to comprehensive plans and
- 3 development regulation. Examples of reasonable notice provisions
- 4 include:

16

17

18 19

20

21

22

- (a) Posting the property for site-specific proposals;
- 6 (b) Publishing notice in a newspaper of general circulation in the 7 county, city, or general area where the proposal is located or that 8 will be affected by the proposal;
- 9 (c) Notifying public or private groups with known interest in a 10 certain proposal or in the type of proposal being considered;
- (d) Placing notices in appropriate regional, neighborhood, ethnic,or trade journals; and
- (e) Publishing notice in agency newsletters or sending notice to agency mailing lists, including general lists or lists for specific proposals or subject areas.
  - (2)(a) Except as otherwise provided in (b) of this subsection, if the legislative body for a county or city chooses to consider a change to an amendment to a comprehensive plan or development regulation, and the change is proposed after the opportunity for review and comment has passed under the county's or city's procedures, an opportunity for review and comment on the proposed change shall be provided before the local legislative body votes on the proposed change.
- 23 (b) An additional opportunity for public review and comment is not 24 required under (a) of this subsection if:
- (i) An environmental impact statement has been prepared under chapter 43.21C RCW for the pending resolution or ordinance and the proposed change is within the range of alternatives considered in the environmental impact statement;
- 29 (ii) The proposed change is within the scope of the alternatives 30 available for public comment;
- (iii) The proposed change only corrects typographical errors, corrects cross-references, makes address or name changes, or clarifies language of a proposed ordinance or resolution without changing its effect;
- (iv) The proposed change is to a resolution or ordinance making a capital budget decision as provided in RCW 36.70A.120; or
- (v) The proposed change is to a resolution or ordinance enacting a moratorium or interim control adopted under RCW 36.70A.390.

p. 19 2SHB 1477

- 1 (3) This section is prospective in effect and does not apply to a
- 2 comprehensive plan, development regulation, or amendment adopted before
- 3 July 27, 1997.

4 PART 8

5 MISCELLANEOUS PROVISIONS

- 6 <u>NEW SECTION.</u> **Sec. 801.** The following acts or parts of acts are 7 each repealed:
- 8 (1) RCW 28A.305.150 (Classification, numbering system of school
- 9 districts--Rules and regulations for) and 1971 c 54 s 1 & 1969 ex.s. c
- 10 223 s 28A.04.130;;
- 11 (2) RCW 28A.315.010 (Purpose) and 1990 c 33 s 292 & 1969 ex.s. c
- 12 223 s 28A.57.010;
- 13 (3) RCW 28A.315.030 (County regional committee members--Assignment
- 14 of committee member position numbers) and 1993 c 416 s 1, 1990 c 33 s
- 15 294, & 1985 c 385 s 30;
- 16 (4) RCW 28A.315.130 (Changing conflicting or incorrectly described
- 17 school district boundaries) and 1985 c 385 s 11 & 1971 ex.s. c 282 s
- 18 26;
- 19 (5) RCW 28A.315.140 (Powers and duties of state board, generally)
- 20 and 1990 c 33 s 300, 1987 c 100 s 2, 1985 c 385 s 12, & 1969 ex.s. c
- 21 223 s 28A.57.060;
- 22 (6) RCW 28A.315.150 (Action upon board's report) and 1990 c 33 s
- 23 301, 1985 c 385 s 13, 1975 1st ex.s. c 275 s 84, 1969 ex.s. c 176 s
- 24 121, & 1969 ex.s. c 223 s 28A.57.070;
- 25 (7) RCW 28A.315.160 (Adjustment of bonded indebtedness--Special
- 26 election in certain cases) and 1985 c 385 s 14, 1975 1st ex.s. c 275 s
- 27 85, 1969 ex.s. c 176 s 122, & 1969 ex.s. c 223 s 28A.57.075;
- 28 (8) RCW 28A.315.170 (Notice of election--Contents) and 1990 c 33 s
- 29 302, 1985 c 385 s 15, 1975 1st ex.s. c 275 s 86, 1971 c 48 s 26, & 1969
- 30 ex.s. c 223 s 28A.57.080;
- 31 (9) RCW 28A.315.180 (Vote, how determined--ESD superintendent's
- 32 order--Certification--Effective date) and 1990 c 33 s 303, 1985 c 385
- 33 s 16, 1975 1st ex.s. c 275 s 87, 1969 ex.s. c 176 s 123, & 1969 ex.s.
- 34 c 223 s 28A.57.090;
- 35 (10) RCW 28A.315.190 (Procedure upon rejection of proposal) and
- 36 1985 c 385 s 17 & 1969 ex.s. c 223 s 28A.57.100;

- 1 (11) RCW 28A.315.200 (Personnel and supplies to be furnished by
- 2 state superintendent--Expenses reimbursed) and 1990 c 33 s 304, 1985 c
- 3 385 s 18, & 1969 ex.s. c 223 s 28A.57.110;
- 4 (12) RCW 28A.315.230 (Classes of districts--Change of
- 5 classification) and 1991 c 116 s 25, 1990 c 33 s 306, & 1975-'76 2nd
- 6 ex.s. c 15 s 3;
- 7 (13) RCW 28A.315.240 (Classes of districts--Change of
- 8 classification--Delay of authorized) and 1975 c 43 s 35;
- 9 (14) RCW 28A.315.250 (City or town districts) and 1997 c 47 s 1,
- 10 1985 c 385 s 19, 1975 1st ex.s. c 275 s 90, 1969 ex.s. c 176 s 126, &
- 11 1969 ex.s. c 223 s 28A.57.150;
- 12 (15) RCW 28A.315.260 (Reorganization of districts by transfer of
- 13 territory or annexation) and 1969 ex.s. c 223 s 28A.57.160;
- 14 (16) RCW 28A.315.270 (Petition for reorganization--Conditions) and
- 15 1985 c 385 s 20, 1982 c 191 s 1, 1975 1st ex.s. c 275 s 91, 1969 ex.s.
- 16 c 176 s 127, & 1969 ex.s. c 223 s 28A.57.170;
- 17 (17) RCW 28A.315.280 (Transfer of territory--By petition--By ESD
- 18 superintendent--When election required) and 1985 c 385 s 21, 1975 1st
- 19 ex.s. c 275 s 92, 1969 ex.s. c 176 s 128, & 1969 ex.s. c 223 s
- 20 28A.57.180;
- 21 (18) RCW 28A.315.290 (Annexation of district bounded on three sides
- 22 by high school district) and 1985 c 385 s 22, 1975 1st ex.s. c 275 s
- 23 93, 1969 ex.s. c 176 s 129, & 1969 ex.s. c 223 s 28A.57.190;
- 24 (19) RCW 28A.315.300 (Single school district for certain United
- 25 States military reservations--Mandated) and 1990 c 33 s 307 & 1972
- 26 ex.s. c 63 s 1;
- 27 (20) RCW 28A.315.310 (Single school district for certain United
- 28 States military reservations--Procedure--Limitations) and 1990 c 33 s
- 29 308, 1985 c 385 s 23, & 1972 ex.s. c 63 s 2;
- 30 (21) RCW 28A.315.320 (Dissolution and annexation of certain
- 31 districts--Annexation of nondistrict property) and 1985 c 385 s 24 &
- 32 1975-'76 2nd ex.s. c 15 s 4;
- 33 (22) RCW 28A.315.330 (Adjustment of indebtedness--Basis) and 1969
- 34 ex.s. c 223 s 28A.57.210;
- 35 (23) RCW 28A.315.340 (Corporate existence retained to pay bonded
- 36 indebtedness--Tax levies--Joint school districts) and 1969 ex.s. c 223
- 37 s 28A.57.220.

p. 21 2SHB 1477

- 1 <u>NEW SECTION.</u> **Sec. 802.** (1) RCW 28A.315.020 and 28A.315.220 are
- 2 recodified as new sections in chapter 28A.315 RCW, to be codified in
- 3 Part 2 of this act before section 201.
- 4 (2) RCW 28A.315.210 is recodified as a new section in chapter
- 5 28A.315 RCW, to be codified after section 707 of this act.
- 6 (3) RCW 28A.315.690, 28A.315.700, 28A.315.710, and 28A.315.720, are
- 7 recodified as new sections in chapter 28A.315 RCW, to be codified after
- 8 section 206 of this act.
- 9 <u>NEW SECTION.</u> **Sec. 803.** The following sections are each recodified
- 10 as a new chapter in Title 28A RCW:
- 11 RCW 28A.315.350
- 12 RCW 28A.315.380
- 13 RCW 28A.315.390
- 14 RCW 28A.315.400
- 15 RCW 28A.315.410
- 16 RCW 28A.315.420
- 17 RCW 28A.315.430
- 18 RCW 28A.315.440
- 19 <u>NEW SECTION.</u> **Sec. 804.** The following sections are each recodified
- 20 as a new chapter in Title 28A RCW:
- 21 RCW 28A.315.450
- 22 RCW 28A.315.650
- 23 RCW 28A.315.470
- 24 RCW 28A.315.480
- 25 RCW 28A.315.490
- 26 RCW 28A.315.500
- 27 RCW 28A.315.530
- 28 RCW 28A.315.510
- 29 RCW 28A.315.540
- 30 <u>NEW SECTION.</u> **Sec. 805.** The following sections are each recodified
- 31 as a new chapter in Title 28A RCW:
- 32 RCW 28A.315.570
- 33 RCW 28A.315.460
- 34 RCW 28A.315.600
- 35 RCW 28A.315.610
- 36 RCW 28A.315.620

- 1 RCW 28A.315.630 2 RCW 28A.315.670
- 3 RCW 28A.315.680
- 4 RCW 28A.315.550
- 5 <u>NEW SECTION.</u> **Sec. 806.** The following sections are each recodified
- 6 as a new chapter in Title 28A RCW:
- 7 RCW 28A.315.560
- 8 RCW 28A.315.580
- 9 RCW 28A.315.590
- 10 RCW 28A.315.593
- 11 RCW 28A.315.660
- 12 RCW 28A.315.597
- 13 RCW 28A.315.640
- 14 <u>NEW SECTION.</u> **Sec. 807.** MORATORIUM ON PETITIONS. The state board
- 15 may, at its discretion, declare a moratorium on new petitions until
- 16 such time as the rules have been adopted to implement chapter . . .,
- 17 Laws of 1999 (this act). The state board shall adopt emergency rules
- 18 necessary to begin consideration of changes initiated after the
- 19 effective date of this act.
- 20 <u>NEW SECTION.</u> **Sec. 808.** PART HEADINGS AND SECTION CAPTIONS NOT
- 21 LAW. Part headings and section captions used in this act are not any
- 22 part of the law.
- 23 <u>NEW SECTION.</u> **Sec. 809.** Sections 1, 101, 201, 203 through 206, 301
- 24 through 303, 401 through 403, 501, 601, 701 through 707, 807, and 808
- 25 of this act are each added to chapter 28A.315 RCW.

--- END ---

p. 23 2SHB 1477