Z-0282.2			

HOUSE BILL 1001

State of Washington 56th Legislature 1999 Regular Session

By Representatives Constantine, Pennington, Morris, Bush, Alexander, D. Schmidt, Kenney, Ogden, Rockefeller and Lantz; by request of Legislative Ethics Board

Read first time 01/11/1999. Referred to Committee on State Government.

- 1 AN ACT Relating to ethics in public service; amending RCW
- 2 42.52.420, 42.52.180, 42.17.130, 42.52.120, 42.17.020, and 42.52.010;
- 3 and adding a new section to chapter 42.52 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 42.52.420 and 1994 c 154 s 212 are each amended to 6 read as follows:
- 7 (1) After the filing of any complaint, except as provided in RCW
- 8 42.52.450, the staff of the appropriate ethics board shall investigate
- 9 the complaint. The investigation shall be limited to the ((alleged
- 10 facts)) allegations contained in the complaint.
- 11 (2) The results of the investigation shall be reduced to writing
- 12 and the staff shall either make a determination ((shall be made)) that
- 13 the complaint should be dismissed pursuant to section 2 of this act, or
- 14 recommend to the board that there is or that there is not reasonable
- 15 cause to believe that a violation of this chapter or rules adopted
- 16 under it has been or is being committed.
- 17 ((A copy of the written)) (3) The board's determination on
- 18 reasonable cause shall be provided to the complainant and to the person
- 19 named in such complaint.

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- NEW SECTION. Sec. 2. A new section is added to chapter 42.52 RCW to read as follows:
- 3 (1) Based on the investigation conducted under RCW 42.52.420, and 4 subject to rules issued by each board, the staff of the appropriate 5 ethics board may issue an order of dismissal based on any of the 6 following findings:
- 7 (a) Any violation that may have occurred is not within the 8 jurisdiction of the board;
- 9 (b) The complaint is obviously unfounded or frivolous; or
- 10 (c) Any violation that may have occurred does not constitute a 11 material violation because it was inadvertent and minor, or has been 12 cured, and, after consideration of all of the circumstances, further 13 proceedings would not serve the purposes of this section.
- 14 (2) Written notice of the determination under subsection (1) of 15 this section shall be provided to the complainant, respondent, and the 16 board.
- 17 (3) In the event that a complaint is dismissed under this section, 18 the complainant may request that the board review the action. 19 Following review, the board shall:
- 20 (a) Affirm the staff dismissal;
- 21 (b) Direct the staff to conduct further investigation; or
- (c) Issue a determination that there is reasonable cause to believe that a violation has been or is being committed.
- (4) The board's decision under subsection (3) of this section shall be reduced to writing and provided to the complainant and the respondent.
- 27 **Sec. 3.** RCW 42.52.180 and 1995 c 397 s 30 are each amended to read 28 as follows:
- 29 (1) No state officer or state employee may use or authorize the use 30 of facilities of an agency, directly or indirectly, for the purpose of assisting a campaign for election of a person to an office, for the 31 appointment of a person to a vacancy in an elective office, or for the 32 33 promotion of or opposition to a ballot proposition. Knowing 34 acquiescence by a person with authority to direct, control, or influence the actions of the state officer or state employee using 35 36 public resources in violation of this section constitutes a violation of this section. Facilities of an agency include, but are not limited 37 to, use of stationery, postage, machines, and equipment, use of state 38

- employees of the agency during working hours, vehicles, office space, publications of the agency, and clientele lists of persons served by the agency.
 - (2) This section shall not apply to the following activities:

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- 5 (a) Action taken at an open public meeting by members of an elected legislative body to express a collective decision, or to actually vote 6 7 upon a motion, proposal, resolution, order, or ordinance, or to support 8 or oppose a ballot proposition as long as (i) required notice of the 9 meeting includes the title and number of the ballot proposition, and 10 (ii) members of the legislative body or members of the public are afforded an approximately equal opportunity for the expression of an 11 12 opposing view;
- (b) A statement by an elected official in support of or in 13 opposition to any ballot proposition at an open press conference or in 14 15 response to a specific inquiry. For the purposes of this subsection, it is not a violation of this section for an elected official to 16 17 respond to an inquiry regarding a ballot proposition, to make incidental remarks concerning a ballot proposition in an official 18 19 communication, or otherwise comment on a ballot proposition without an 20 actual, measurable expenditure of public funds. The ethics boards shall adopt by rule a definition of measurable expenditure; 21
- (c) Activities that are part of the normal and regular conduct of the office or agency; and
 - (d) De minimis use of public facilities by state-wide elected officials and legislators incidental to the preparation or delivery of permissible communications, including written and verbal communications initiated by them of their views on ballot propositions that foreseeably may affect a matter that falls within their constitutional or statutory responsibilities.
- 30 (3) As to state officers and employees, this section operates to 31 the exclusion of RCW 42.17.130.
- 32 **Sec. 4.** RCW 42.17.130 and 1979 ex.s. c 265 s 2 are each amended to 33 read as follows:
- No elective official nor any employee of his <u>or her</u> office nor any person appointed to or employed by any public office or agency may use or authorize the use of any of the facilities of a public office or agency, directly or indirectly, for the purpose of assisting a campaign for election of any person to any office, <u>for the appointment of a</u>

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- 1 person to a vacancy in an elective office, or for the promotion of or
- 2 opposition to any ballot proposition. Facilities of public office or
- 3 agency include, but are not limited to, use of stationery, postage,
- 4 machines, and equipment, use of employees of the office or agency
- 5 during working hours, vehicles, office space, publications of the
- 6 office or agency, and clientele lists of persons served by the office
- 7 or agency: PROVIDED, That the foregoing provisions of this section
- 8 shall not apply to the following activities:
- 9 (1) Action taken at an open public meeting by members of an elected
- 10 legislative body to express a collective decision, or to actually vote
- 11 upon a motion, proposal, resolution, order, or ordinance, or to support
- 12 or oppose a ballot proposition so long as (a) any required notice of
- 13 the meeting includes the title and number of the ballot proposition,
- 14 and (b) members of the legislative body or members of the public are
- 15 afforded an approximately equal opportunity for the expression of an
- 16 opposing view;
- 17 (2) A statement by an elected official in support of or in
- 18 opposition to any ballot proposition at an open press conference or in
- 19 response to a specific inquiry;
- 20 (3) Activities which are part of the normal and regular conduct of
- 21 the office or agency.
- 22 **Sec. 5.** RCW 42.52.120 and 1997 c 318 s 1 are each amended to read
- 23 as follows:
- 24 (1) No state officer or state employee may receive any thing of
- 25 economic value under any contract or grant outside of his or her
- 26 official duties. The prohibition in this subsection does not apply
- 27 where the state officer or state employee has complied with RCW
- 27 where the state officer of state employee has compiled with KC
- 28 42.52.030(2) or each of the following conditions are met:
- 29 (a) The contract or grant is bona fide and actually performed;
- 30 (b) The performance or administration of the contract or grant is
- 31 not within the course of the officer's or employee's official duties,
- 32 or is not under the officer's or employee's official supervision;
- 33 (c) The performance of the contract or grant is not prohibited by
- 34 RCW 42.52.040 or by applicable laws or rules governing outside
- 35 employment for the officer or employee;
- 36 (d) The contract or grant is neither performed for nor compensated
- 37 by any person from whom such officer or employee would be prohibited by
- 38 RCW 42.52.150(4) from receiving a gift;

- 1 (e) The contract or grant is not one expressly created or 2 authorized by the officer or employee in his or her official capacity;
- 3 (f) The contract or grant would not require unauthorized disclosure 4 of confidential information.

- (2) In addition to satisfying the requirements of subsection (1) of this section, a state officer or state employee may have a beneficial interest in a grant or contract or a series of substantially identical contracts or grants with a state agency only if:
- 9 (a) The contract or grant is awarded or issued as a result of an 10 open and competitive bidding process in which more than one bid or 11 grant application was received; or
- 12 (b) The contract or grant is awarded or issued as a result of an open and competitive bidding or selection process in which the officer's or employee's bid or proposal was the only bid or proposal received and the officer or employee has been advised by the appropriate ethics board, before execution of the contract or grant, that the contract or grant would not be in conflict with the proper discharge of the officer's or employee's official duties; or
 - (c) The process for awarding the contract or issuing the grant is not open and competitive, but the officer or employee has been advised by the appropriate ethics board that the contract or grant would not be in conflict with the proper discharge of the officer's or employee's official duties.
 - (3) A state officer or state employee awarded a contract or issued a grant in compliance with subsection (2) of this section shall file the contract or grant with the appropriate ethics board within thirty days after the date of execution; however, if proprietary formulae, designs, drawings, or research are included in the contract or grant, the proprietary formulae, designs, drawings, or research may be deleted from the contract or grant filed with the appropriate ethics board.
 - (4) This section does not prevent a state officer or state employee from receiving compensation contributed from the treasury of the United States, another state, county, or municipality if the compensation is received pursuant to arrangements entered into between such state, county, municipality, or the United States and the officer's or employee's agency. This section does not prohibit a state officer or state employee from serving or performing any duties ((under an employment contract with a)) as an officer or employee of more than one

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- 1 governmental entity. <u>Such compensation or employment is subject to the</u> 2 restrictions in RCW 42.52.020.
- 3 (5) As used in this section, "officer" and "employee" do not include officers and employees who, in accordance with the terms of their employment or appointment, are serving without compensation from the state of Washington or are receiving from the state only reimbursement of expenses incurred or a predetermined allowance for such expenses.
- 9 **Sec. 6.** RCW 42.17.020 and 1995 c 397 s 1 are each amended to read 10 as follows:
- 11 (1) "Agency" includes all state agencies and all local agencies.
- 12 "State agency" includes every state office, department, division,
- 13 bureau, board, commission, or other state agency. "Local agency"
- 14 includes every county, city, town, municipal corporation, quasi-
- 15 municipal corporation, or special purpose district, or any office,
- 16 department, division, bureau, board, commission, or agency thereof, or
- 17 other local public agency.
- 18 (2) "Authorized committee" means the political committee authorized
- 19 by a candidate, or by the public official against whom recall charges
- 20 have been filed, to accept contributions or make expenditures on behalf
- 21 of the candidate or public official.
- 22 (3) "Ballot proposition" means any "measure" as defined by RCW
- 23 29.01.110, or any initiative, recall, or referendum proposition
- 24 proposed to be submitted to the voters of the state ((or)); any
- 25 municipal corporation, political subdivision, or other voting
- 26 constituency; or the state legislature, from and after the time when
- 27 the proposition has been initially filed with the appropriate election
- 28 officer of that constituency prior to its circulation for signatures.
- 29 An initiative to the legislature shall not be considered a ballot
- 30 proposition during the period beginning the first day following the
- 31 close of the time for signature gathering and ending on the last day of
- 32 the legislative session, or the day when the legislature takes final
- 33 action on the initiative, whichever comes first.
- 34 (4) "Benefit" means a commercial, proprietary, financial, economic,
- 35 or monetary advantage, or the avoidance of a commercial, proprietary,
- 36 financial, economic, or monetary disadvantage.
 - (5) "Bona fide political party" means:

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- (a) An organization that has filed a valid certificate of 1 nomination with the secretary of state under chapter 29.24 RCW; 2
- 3 (b) The governing body of the state organization of a major 4 political party, as defined in RCW 29.01.090, that is the body authorized by the charter or bylaws of the party to exercise authority 5 on behalf of the state party; or 6
- 7 (c) The county central committee or legislative district committee 8 of a major political party. There may be only one legislative district 9 committee for each party in each legislative district.
- 10 (6) "Depository" means a bank designated by a candidate or political committee pursuant to RCW 42.17.050. 11
- (7) "Treasurer" and "deputy treasurer" mean the individuals 12 appointed by a candidate or political committee, pursuant to RCW 13 42.17.050, to perform the duties specified in that section. 14
- 15 (8) "Candidate" means any individual who seeks nomination for election or election to public office. An individual seeks nomination 16 17 or election when he or she first:
- (a) Receives contributions or makes expenditures or reserves space 18 19 or facilities with intent to promote his or her candidacy for office;
 - (b) Announces publicly or files for office;
- (c) Purchases commercial advertising space or broadcast time to 21 22 promote his or her candidacy; or
- (d) Gives his or her consent to another person to take on behalf of 23 24 the individual any of the actions in (a) or (c) of this subsection.
- 25 (9) "Caucus political committee" means a political committee 26 organized and maintained by the members of a major political party in 27 the state senate or state house of representatives.
- (10) "Commercial advertiser" means any person who sells the service 28 of communicating messages or producing printed material for broadcast 29 30 or distribution to the general public or segments of the general public 31 whether through the use of newspapers, magazines, television and radio stations, billboard companies, direct mail advertising companies, 32 printing companies, or otherwise.
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- 34 (11) "Commission" means the agency established under RCW 42.17.350.
- 35 (12) "Compensation" unless the context requires a narrower meaning, includes payment in any form for real or personal property or services 36 37 of any kind: PROVIDED, That for the purpose of compliance with RCW 42.17.241, the term "compensation" shall not include per diem 38 39 allowances or other payments made by a governmental entity to reimburse

- 1 a public official for expenses incurred while the official is engaged 2 in the official business of the governmental entity.
- 3 (13) "Continuing political committee" means a political committee 4 that is an organization of continuing existence not established in 5 anticipation of any particular election campaign.
 - (14)(a) "Contribution" includes:

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- 7 (i) A loan, gift, deposit, subscription, forgiveness of 8 indebtedness, donation, advance, pledge, payment, transfer of funds 9 between political committees, or anything of value, including personal 10 and professional services for less than full consideration;
- (ii) An expenditure made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, a political committee, or their agents;
- (iii) The financing by a person of the dissemination, distribution, or republication, in whole or in part, of broadcast, written, graphic, or other form of political advertising prepared by a candidate, a political committee, or its authorized agent;
- (iv) Sums paid for tickets to fund-raising events such as dinners and parties, except for the actual cost of the consumables furnished at the event.
 - (b) "Contribution" does not include:
- (i) Standard interest on money deposited in a political committee's account;
 - (ii) Ordinary home hospitality;
- (iii) A contribution received by a candidate or political committee that is returned to the contributor within five business days of the date on which it is received by the candidate or political committee;
- (iv) A news item, feature, commentary, or editorial in a regularly scheduled news medium that is of primary interest to the general public, that is in a news medium controlled by a person whose business is that news medium, and that is not controlled by a candidate or a political committee;
- (v) An internal political communication primarily limited to the members of or contributors to a political party organization or political committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;
- (vi) The rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses

personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer services," for the purposes of this section, means services or labor for which the

individual is not compensated by any person;

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- 5 (vii) Messages in the form of reader boards, banners, or yard or 6 window signs displayed on a person's own property or property occupied 7 by a person. However, a facility used for such political advertising 8 for which a rental charge is normally made must be reported as an in-9 kind contribution and counts towards any applicable contribution limit 10 of the person providing the facility;
- 11 (viii) Legal or accounting services rendered to or on behalf of:
- 12 (A) A political party or caucus political committee if the person 13 paying for the services is the regular employer of the person rendering 14 such services; or
- 15 (B) A candidate or an authorized committee if the person paying for 16 the services is the regular employer of the individual rendering the 17 services and if the services are solely for the purpose of ensuring 18 compliance with state election or public disclosure laws.
 - (c) Contributions other than money or its equivalent are deemed to have a monetary value equivalent to the fair market value of the contribution. Services or property or rights furnished at less than their fair market value for the purpose of assisting any candidate or political committee are deemed a contribution. Such a contribution must be reported as an in-kind contribution at its fair market value and counts towards any applicable contribution limit of the provider.
- 26 (15) "Elected official" means any person elected at a general or 27 special election to any public office, and any person appointed to fill 28 a vacancy in any such office.
- (16) "Election" includes any primary, general, or special election for public office and any election in which a ballot proposition is submitted to the voters: PROVIDED, That an election in which the qualifications for voting include other than those requirements set forth in Article VI, section 1 (Amendment 63) of the Constitution of the state of Washington shall not be considered an election for purposes of this chapter.
- 36 (17) "Election campaign" means any campaign in support of or in 37 opposition to a candidate for election to public office and any 38 campaign in support of, or in opposition to, a ballot proposition.

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- 1 (18) "Election cycle" means the period beginning on the first day
 2 of December after the date of the last previous general election for
 3 the office that the candidate seeks and ending on November 30th after
 4 the next election for the office. In the case of a special election to
 5 fill a vacancy in an office, "election cycle" means the period
 6 beginning on the day the vacancy occurs and ending on November 30th
 7 after the special election.
- 8 (19) "Expenditure" includes a payment, contribution, subscription, 9 distribution, loan, advance, deposit, or gift of money or anything of 10 value, and includes a contract, promise, or agreement, whether or not legally enforceable, to make an expenditure. The term "expenditure" 11 also includes a promise to pay, a payment, or a transfer of anything of 12 13 value in exchange for goods, services, property, facilities, or anything of value for the purpose of assisting, benefiting, or honoring 14 any public official or candidate, or assisting in furthering or 15 16 opposing any election campaign. For the purposes of this chapter, agreements to make expenditures, contracts, and promises to pay may be 17 reported as estimated obligations until actual payment is made. The 18 19 term "expenditure" shall not include the partial or complete repayment 20 by a candidate or political committee of the principal of a loan, the receipt of which loan has been properly reported. 21
- 22 (20) "Final report" means the report described as a final report in 23 RCW 42.17.080(2).
- (21) "General election" means the election that results in the election of a person to a state office. It does not include a primary.
- 26 (22) "Gift," is as defined in RCW 42.52.010.
- (23) "Immediate family" includes the spouse, dependent children, 27 28 and other dependent relatives, if living in the household. For the 29 purposes of RCW 42.17.640 through 42.17.790, "immediate family" means 30 an individual's spouse, and child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half sister 31 of the individual and the spouse of any such person and a child, 32 stepchild, grandchild, parent, stepparent, grandparent, brother, half 33 34 brother, sister, or half sister of the individual's spouse and the 35 spouse of any such person.
- 36 (24) "Independent expenditure" means an expenditure that has each 37 of the following elements:
- 38 (a) It is made in support of or in opposition to a candidate for 39 office by a person who is not (i) a candidate for that office, (ii) an

authorized committee of that candidate for that office, (iii) a person 1 2 who has received the candidate's encouragement or approval to make the expenditure, if the expenditure pays in whole or in part for political 3 4 advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office, or (iv) a person with 5 whom the candidate has collaborated for the purpose of making the 6 7 expenditure, if the expenditure pays in whole or in part for political advertising supporting that candidate or promoting the defeat of any 8 9 other candidate or candidates for that office;

- 10 (b) The expenditure pays in whole or in part for political advertising that either specifically names the candidate supported or 12 opposed, or clearly and beyond any doubt identifies the candidate 13 without using the candidate's name; and
- 14 (c) The expenditure, alone or in conjunction with another 15 expenditure or other expenditures of the same person in support of or 16 opposition to that candidate, has a value of five hundred dollars or 17 more. A series of expenditures, each of which is under five hundred 18 dollars, constitutes one independent expenditure if their cumulative 19 value is five hundred dollars or more.

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- (25)(a) "Intermediary" means an individual who transmits a contribution to a candidate or committee from another person unless the contribution is from the individual's employer, immediate family as defined for purposes of RCW 42.17.640 through 42.17.790, or an association to which the individual belongs.
- 25 (b) A treasurer or a candidate is not an intermediary for purposes 26 of the committee that the treasurer or candidate serves.
- (c) A professional fund-raiser is not an intermediary if the fundraiser is compensated for fund-raising services at the usual and customary rate.
- 30 (d) A volunteer hosting a fund-raising event at the individual's 31 home is not an intermediary for purposes of that event.
- (26) "Legislation" means bills, resolutions, motions, amendments, nominations, and other matters pending or proposed in either house of the state legislature, and includes any other matter that may be the subject of action by either house or any committee of the legislature and all bills and resolutions that, having passed both houses, are pending approval by the governor.
- 38 (27) "Lobby" and "lobbying" each mean attempting to influence the 39 passage or defeat of any legislation by the legislature of the state of

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- 1 Washington, or the adoption or rejection of any rule, standard, rate,
- 2 or other legislative enactment of any state agency under the state
- 3 Administrative Procedure Act, chapter 34.05 RCW. Neither "lobby" nor
- 4 "lobbying" includes an association's or other organization's act of
- 5 communicating with the members of that association or organization.
- 6 (28) "Lobbyist" includes any person who lobbies either in his or 7 her own or another's behalf.
- 8 (29) "Lobbyist's employer" means the person or persons by whom a
- 9 lobbyist is employed and all persons by whom he or she is compensated
- 10 for acting as a lobbyist.
- 11 (30) "Person" includes an individual, partnership, joint venture,
- 12 public or private corporation, association, federal, state, or local
- 13 governmental entity or agency however constituted, candidate,
- 14 committee, political committee, political party, executive committee
- 15 thereof, or any other organization or group of persons, however
- 16 organized.
- 17 (31) "Person in interest" means the person who is the subject of a
- 18 record or any representative designated by that person, except that if
- 19 that person is under a legal disability, the term "person in interest"
- 20 means and includes the parent or duly appointed legal representative.
- 21 (32) "Political advertising" includes any advertising displays,
- 22 newspaper ads, billboards, signs, brochures, articles, tabloids,
- 23 flyers, letters, radio or television presentations, or other means of
- 24 mass communication, used for the purpose of appealing, directly or
- 25 indirectly, for votes or for financial or other support in any election
- 26 campaign.
- 27 (33) "Political committee" means any person (except a candidate or
- 28 an individual dealing with his or her own funds or property) having the
- 29 expectation of receiving contributions or making expenditures in
- 30 support of, or opposition to, any candidate or any ballot proposition.
- 31 (34) "Primary" means the procedure for nominating a candidate to
- 32 state office under chapter 29.18 or 29.21 RCW or any other primary for
- 33 an election that uses, in large measure, the procedures established in
- 34 chapter 29.18 or 29.21 RCW.
- 35 (35) "Public office" means any federal, state, county, city, town,
- 36 school district, port district, special district, or other state
- 37 political subdivision elective office.
- 38 (36) "Public record" includes any writing containing information
- 39 relating to the conduct of government or the performance of any

- governmental or proprietary function prepared, owned, used, or retained 2 by any state or local agency regardless of physical form or characteristics. For the office of the secretary of the senate and the 3 4 office of the chief clerk of the house of representatives, public records means legislative records as defined in RCW 40.14.100 and also 5 means the following: All budget and financial records; personnel 6 7 leave, travel, and payroll records; records of legislative sessions; reports submitted to the legislature; and any other record designated 8 9 a public record by any official action of the senate or the house of 10 representatives.
- 11 (37) "Recall campaign" means the period of time beginning on the 12 date of the filing of recall charges under RCW 29.82.015 and ending 13 thirty days after the recall election.
- 14 (38) "State legislative office" means the office of a member of the 15 state house of representatives or the office of a member of the state 16 senate.
- 17 (39) "State office" means state legislative office or the office of 18 governor, lieutenant governor, secretary of state, attorney general, 19 commissioner of public lands, insurance commissioner, superintendent of 20 public instruction, state auditor, or state treasurer.
- 21 (40) "State official" means a person who holds a state office.

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- (41) "Surplus funds" mean, in the case of a political committee or candidate, the balance of contributions that remain in the possession or control of that committee or candidate subsequent to the election for which the contributions were received, and that are in excess of the amount necessary to pay remaining debts incurred by the committee or candidate prior to that election. In the case of a continuing political committee, "surplus funds" mean those contributions remaining in the possession or control of the committee that are in excess of the amount necessary to pay all remaining debts when it makes its final report under RCW 42.17.065.
- handwriting, 32 (42)"Writing" means typewriting, printing, photostating, photographing, and every other means of recording any 33 form of communication or representation, including, but not limited to, 34 35 letters, words, pictures, sounds, or symbols, or combination thereof, 36 and all papers, maps, magnetic or paper tapes, photographic films and 37 prints, motion picture, film and video recordings, magnetic or punched cards, discs, drums, diskettes, sound recordings, and other documents 38

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- 1 including existing data compilations from which information may be
- 2 obtained or translated.
- 3 As used in this chapter, the singular shall take the plural and any
- 4 gender, the other, as the context requires.
- 5 Sec. 7. RCW 42.52.010 and 1998 c 7 s 1 are each amended to read as 6 follows:
- 7 Unless the context clearly requires otherwise, the definitions in 8 this section apply throughout this chapter.
- 9 (1) "Agency" means any state board, commission, bureau, committee,
- 10 department, institution, division, or tribunal in the legislative,
- 11 executive, or judicial branch of state government. "Agency" includes
- 12 all elective offices, the state legislature, those institutions of
- 13 higher education created and supported by the state government, and
- 14 those courts that are parts of state government.
- 15 (2) "Head of agency" means the chief executive officer of an
- 16 agency. In the case of an agency headed by a commission, board,
- 17 committee, or other body consisting of more than one natural person,
- 18 agency head means the person or board authorized to appoint agency
- 19 employees and regulate their conduct.
- 20 (3) "Assist" means to act, or offer or agree to act, in such a way
- 21 as to help, aid, advise, furnish information to, or otherwise provide
- 22 assistance to another person, believing that the action is of help,
- 23 aid, advice, or assistance to the person and with intent so to assist
- 24 such person.
- 25 (4) "Ballot proposition" means any proposition as defined by RCW
- 26 42.17.020.
- 27 (5) "Beneficial interest" has the meaning ascribed to it under the
- 28 Washington case law. However, an ownership interest in a mutual fund
- 29 or similar investment pooling fund in which the owner has no management
- 30 powers does not constitute a beneficial interest in the entities in
- 31 which the fund or pool invests.
- $(((\frac{5}{})))$ (6) "Compensation" means anything of economic value,
- 33 however designated, that is paid, loaned, granted, or transferred, or
- 34 to be paid, loaned, granted, or transferred for, or in consideration
- 35 of, personal services to any person.
- 36 $((\frac{(6)}{(6)}))$ "Confidential information" means (a) specific
- 37 information, rather than generalized knowledge, that is not available

- 1 to the general public on request or (b) information made confidential 2 by law.
- (((7))) (8) "Contract" or "grant" means an agreement between two or more persons that creates an obligation to do or not to do a particular thing. "Contract" or "grant" includes, but is not limited to, an employment contract, a lease, a license, a purchase agreement, or a sales agreement.
- 8 (((8))) (9) "Ethics boards" means the commission on judicial 9 conduct, the legislative ethics board, and the executive ethics board.
- 10 $((\frac{(9)}{)})$ (10) "Family" has the same meaning as "immediate family" in 11 RCW 42.17.020.
- 12 $((\frac{10}{10}))$ (11) "Gift" means anything of economic value for which no 13 consideration is given. "Gift" does not include:
- 14 (a) Items from family members or friends where it is clear beyond 15 a reasonable doubt that the gift was not made as part of any design to 16 gain or maintain influence in the agency of which the recipient is an 17 officer or employee;
- (b) Items related to the outside business of the recipient that are customary and not related to the recipient's performance of official duties;

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- (c) Items exchanged among officials and employees or a social event hosted or sponsored by a state officer or state employee for coworkers;
- (d) Payments by a governmental or nongovernmental entity of reasonable expenses incurred in connection with a speech, presentation, appearance, or trade mission made in an official capacity. As used in this subsection, "reasonable expenses" are limited to travel, lodging, and subsistence expenses incurred the day before through the day after the event;
- (e) Items a state officer or state employee is authorized by law to accept;
- (f) Payment of enrollment and course fees and reasonable travel expenses attributable to attending seminars and educational programs sponsored by a bona fide governmental or nonprofit professional, educational, trade, or charitable association or institution. As used in this subsection, "reasonable expenses" are limited to travel, lodging, and subsistence expenses incurred the day before through the day after the event;

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- (g) Items returned by the recipient to the donor within thirty days
 freceipt or donated to a charitable organization within thirty days
 freceipt;
 - (h) Campaign contributions reported under chapter 42.17 RCW;

- 5 (i) Discounts available to an individual as a member of an employee 6 group, occupation, or similar broad-based group; and
- 7 (j) Awards, prizes, scholarships, or other items provided in 8 recognition of academic or scientific achievement.
- 9 (((11))) <u>(12)</u> "Honorarium" means money or thing of value offered to 10 a state officer or state employee for a speech, appearance, article, or 11 similar item or activity in connection with the state officer's or 12 state employee's official role.
- $((\frac{(12)}{(12)}))$ (13) "Official duty" means those duties within the specific scope of employment of the state officer or state employee as defined by the officer's or employee's agency or by statute or the state Constitution.
- (((13))) <u>(14)</u> "Participate" means to participate in state action or a proceeding personally and substantially as a state officer or state employee, through approval, disapproval, decision, recommendation, the rendering of advice, investigation, or otherwise but does not include preparation, consideration, or enactment of legislation or the performance of legislative duties.
- $((\frac{14}{14}))$ (15) "Person" means any individual, partnership, association, corporation, firm, institution, or other entity, whether or not operated for profit.
- (((15))) <u>(16)</u> "Regulatory agency" means any state board, commission, department, or officer, except those in the legislative or judicial branches, authorized by law to conduct adjudicative proceedings, issue permits or licenses, or to control or affect interests of identified persons.
- (((16))) <u>(17)</u> "Responsibility" in connection with a transaction involving the state, means the direct administrative or operating authority, whether intermediate or final, and either exercisable alone or through subordinates, effectively to approve, disapprove, or otherwise direct state action in respect of such transaction.
- 36 (((17))) (18) "State action" means any action on the part of an agency, including, but not limited to:
- 38 (a) A decision, determination, finding, ruling, or order; and

- 1 (b) A grant, payment, award, license, contract, transaction, 2 sanction, or approval, or the denial thereof, or failure to act with 3 respect to a decision, determination, finding, ruling, or order.
- 4 (((18))) (19) "State officer" means every person holding a position 5 of public trust in or under an executive, legislative, or judicial office of the state. "State officer" includes judges of the superior 6 7 court, judges of the court of appeals, justices of the supreme court, 8 members of the legislature together with the secretary of the senate 9 and the chief clerk of the house of representatives, holders of 10 elective offices in the executive branch of state government, chief executive officers of state agencies, members of boards, commissions, 11 or committees with authority over one or more state agencies or 12 13 institutions, and employees of the state who are engaged in supervisory, policy-making, or policy-enforcing work. For the purposes 14 15 of this chapter, "state officer" also includes any person exercising or undertaking to exercise the powers or functions of a state officer. 16
- $((\frac{(19)}{(19)}))$ (20) "State employee" means an individual who is employed by an agency in any branch of state government. For purposes of this chapter, employees of the superior courts are not state officers or state employees.
- 21 (((20))) (21) "Thing of economic value," in addition to its 22 ordinary meaning, includes:
- 23 (a) A loan, property interest, interest in a contract or other 24 chose in action, and employment or another arrangement involving a 25 right to compensation;
- 26 (b) An option, irrespective of the conditions to the exercise of 27 the option; and
- (c) A promise or undertaking for the present or future delivery or procurement.
- (((21))) <u>(22)</u>(a) "Transaction involving the state" means a proceeding, application, submission, request for a ruling or other determination, contract, claim, case, or other similar matter that the state officer, state employee, or former state officer or state employee in question believes, or has reason to believe:
 - (i) Is, or will be, the subject of state action; or
- 36 (ii) Is one to which the state is or will be a party; or

37 (iii) Is one in which the state has a direct and substantial 38 proprietary interest.

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- 1 (b) "Transaction involving the state" does not include the 2 following: Preparation, consideration, or enactment of legislation, 3 including appropriation of moneys in a budget, or the performance of 4 legislative duties by an officer or employee; or a claim, case, 5 lawsuit, or similar matter if the officer or employee did not 6 participate in the underlying transaction involving the state that is 7 the basis for the claim, case, or lawsuit.
 - --- END ---