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SUBSTITUTE SENATE BILL 6356

State of Washington 55th Legislature 1998 Regular Session

By Senate Committee on Energy & Utilities (originally sponsored by Senators Finkbeiner, Brown and Rossi; by request of Utilities & Transportation Commission)

Read first time 02/06/98.

- 1 AN ACT Relating to streamlining and clarifying regulatory
- 2 requirements of telecommunication providers regulated by the utilities
- 3 and transportation commission; and amending RCW 80.36.310, 80.36.320,
- 4 and 80.36.330.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 80.36.310 and 1989 c 101 s 14 are each amended to read 7 as follows:
- 8 (1) Telecommunications companies may petition to be classified as
- 9 competitive telecommunications companies under RCW 80.36.320 or to have
- 10 services classified as competitive telecommunications services under
- 11 RCW 80.36.330. The commission may initiate classification proceedings
- 12 on its own motion. The commission may require all regulated
- 13 telecommunications companies potentially affected by a classification
- 14 proceeding to appear as parties for a determination of their
- 15 classification.
- 16 (2) Any company petition or commission motion for competitive
- 17 classification shall state an effective date not sooner than thirty
- 18 days from the filing date. The company must provide notice and
- 19 publication of the proposed competitive classification in the same

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- 1 manner as provided in RCW 80.36.110 for tariff changes. The proposed
- 2 classification shall take effect on the stated effective date unless
- 3 <u>suspended by the commission or set for hearing.</u> The commission shall
- 4 enter its final order with respect to <u>any suspended</u> classification
- 5 within ((ten)) six months from the date of filing of a company's
- 6 petition or the commission's motion.
- 7 **Sec. 2.** RCW 80.36.320 and 1989 c 101 s 15 are each amended to read 8 as follows:
- 9 (1) The commission shall classify a telecommunications company
- 10 ((providing service in a relevant market)) as a competitive
- 11 telecommunications company if ((it finds, after notice and hearing,
- 12 that the telecommunications company has demonstrated that)) the
- 13 services it offers are subject to effective competition. Effective
- 14 competition means that the company's customers have reasonably
- 15 available alternatives and that the company does not have a significant
- 16 captive customer base. In determining whether a company is
- 17 competitive, factors the commission shall consider include but are not
- 18 limited to:
- 19 (a) The number and sizes of alternative providers of service;
- 20 (b) The extent to which services are available from alternative
- 21 providers in the relevant market;
- 22 (c) The ability of alternative providers to make functionally
- 23 equivalent or substitute services readily available at competitive
- 24 rates, terms, and conditions; and
- 25 (d) Other indicators of market power which may include market
- 26 share, growth in market share, ease of entry, and the affiliation of
- 27 providers of services.
- The commission shall conduct the initial classification and any
- 29 subsequent review of the classification in accordance with such
- 30 procedures as the commission may establish by rule.
- 31 (2) Competitive telecommunications companies shall be subject to
- 32 minimal regulation. Minimal regulation means that competitive
- 33 telecommunications companies may file, instead of tariffs, price lists
- 34 ((which)) that shall be effective after ten days' notice to the
- 35 commission and customers. The commission shall prescribe the form of
- 36 notice. The commission may also waive other regulatory requirements
- 37 under this title for competitive telecommunications companies when it
- 38 determines that competition will serve the same purposes as public

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- 1 interest regulation. The commission may waive different regulatory 2 requirements for different companies if such different treatment is in 3 the public interest. A competitive telecommunications company shall at 4 a minimum:
- 5 (a) Keep its accounts according to regulations as determined by the 6 commission;
- 7 (b) File financial reports with the commission as required by the 8 commission and in a form and at times prescribed by the commission;
- 9 (c) Keep on file at the commission such current price lists and 10 service standards as the commission may require; and
- 11 (d) Cooperate with commission investigations of customer 12 complaints.
- (3) When a telecommunications company has demonstrated that the 13 14 equal access requirements ordered by the federal district court in the 15 case of U.S. v. AT&T, 552 F. Supp. 131 (1982), or in supplemental orders, have been met, the commission shall review the classification 16 17 of telecommunications companies providing inter-LATA interexchange At that time, the commission shall classify all such 18 19 companies as competitive telecommunications companies unless it finds that effective competition, as defined in subsection (1) of this 20 section, does not then exist. 21
- 22 (4) The commission may revoke any waivers it grants and may 23 reclassify any competitive telecommunications company if ((such)) the 24 revocation or reclassification would protect the public interest.
- (5) The commission may waive the requirements of RCW 80.36.170 and 80.36.180 in whole or in part for a competitive telecommunications company if it finds that competition will serve the same purpose and protect the public interest.
- 29 **Sec. 3.** RCW 80.36.330 and 1989 c 101 s 16 are each amended to read 30 as follows:
- (1) The commission may classify a telecommunications service 31 telecommunications 32 by company as 33 telecommunications service if ((it finds, after notice and hearing, 34 that)) the service is subject to effective competition. Effective competition means that customers of the service have reasonably 35 36 available alternatives and that the service is not provided to a 37 significant captive customer base. In determining whether a service is

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- 1 competitive, factors the commission shall consider include but are not
 2 limited to:
 - (a) The number and size of alternative providers of services;
- 4 (b) The extent to which services are available from alternative 5 providers in the relevant market;

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- 6 (c) The ability of alternative providers to make functionally 7 equivalent or substitute services readily available at competitive 8 rates, terms, and conditions; and
- 9 (d) Other indicators of market power, which may include market 10 share, growth in market share, ease of entry, and the affiliation of 11 providers of services.
- (2) When the commission finds that a telecommunications company has demonstrated that a telecommunications service is competitive, the commission may permit the service to be provided under a price list effective on ten days notice to the commission and customers. The commission shall prescribe the form of notice. The commission may adopt procedural rules necessary to implement this section.
- (3) Prices or rates charged for competitive telecommunications 18 19 services shall cover their cost. The commission shall determine proper 20 cost standards to implement this section, provided that in making any assignment of costs or allocating any revenue requirement, the 21 act 22 commission shall to preserve affordable universal telecommunications service. 23
 - (4) The commission may investigate prices for competitive telecommunications services upon complaint. In any complaint proceeding initiated by the commission, the telecommunications company providing the service shall bear the burden of proving that the prices charged cover cost, and are fair, just, and reasonable.
- 29 (5) Telecommunications companies shall provide the commission with 30 all data it deems necessary to implement this section.
- 31 (6) No losses incurred by a telecommunications company in the 32 provision of competitive services may be recovered through rates for 33 noncompetitive services. The commission may order refunds or credits 34 to any class of subscribers to a noncompetitive telecommunications 35 service which has paid excessive rates because of below cost pricing of 36 competitive telecommunications services.
- 37 (7) The commission may reclassify any competitive 38 telecommunications service if reclassification would protect the public 39 interest.

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1 (8) The commission may waive the requirements of RCW 80.36.170 and 2 80.36.180 in whole or in part for a service classified as competitive 3 if it finds that competition will serve the same purpose and protect 4 the public interest.

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