H-3541.	2		

HOUSE BILL 2610

State of Washington 55th Legislature 1998 Regular Session

By Representatives Keiser, O'Brien, Costa, Sterk, Conway, Wood, Hatfield, Kenney, Anderson, Dickerson, Ogden and Gombosky

Read first time 01/16/98. Referred to Committee on Criminal Justice & Corrections.

- 1 AN ACT Relating to sex and kidnapping offenders; amending RCW
- 2 4.24.5501 and 13.40.217; reenacting and amending RCW 4.24.550,
- 3 9A.44.130, and 70.48.470; adding a new section to chapter 9A.44 RCW;
- 4 and prescribing penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 4.24.550 and 1997 c 364 s 1 and 1997 c 113 s 2 are 7 each reenacted and amended to read as follows:
- 8 (1) Public agencies are authorized to release information to the
- 9 public regarding sex offenders and kidnapping offenders when the agency
- 10 determines that disclosure of the information is relevant and necessary
- 11 to protect the public and counteract the danger created by the
- 12 particular offender. This authorization applies to information
- 13 regarding: (a) Any person adjudicated or convicted of a sex offense as
- 14 defined in RCW ((9.94A.030)) 9A.44.130 or a kidnapping offense as
- 15 <u>defined in RCW 9A.44.130</u>; (b) any person under the jurisdiction of the
- 16 indeterminate sentence review board as the result of a sex offense or
- 17 kidnapping offense; (c) any person committed as a sexually violent
- 18 predator under chapter 71.09 RCW or as a sexual psychopath under
- 19 chapter 71.06 RCW; (d) any person found not guilty of a sex offense or

p. 1 HB 2610

- kidnapping offense by reason of insanity under chapter 10.77 RCW; and (e) any person found incompetent to stand trial for a sex offense or kidnapping offense and subsequently committed under chapter 71.05 or 71.34 RCW.
- 5 (2) The extent of the public disclosure of relevant and necessary 6 information shall be rationally related to: (a) The level of risk 7 posed by the offender to the community; (b) the locations where the 8 offender resides, expects to reside, or is regularly found; and (c) the 9 needs of the affected community members for information to enhance 10 their individual and collective safety.
- (3) Local law enforcement agencies shall consider the following 11 guidelines in determining the extent of a public disclosure made under 12 13 this section: (a) For offenders classified as risk level I, the agency shall share information with other appropriate law enforcement agencies 14 15 and may disclose, upon request, relevant, necessary, and accurate 16 information to any victim or witness to the offense and to any 17 individual community member who lives near the residence where the offender resides, expects to reside, or is regularly found; (b) for 18 19 offenders classified as risk level II, the agency may also disclose 20 relevant, necessary, and accurate information to public and private 21 schools, child day care centers, family day care providers, businesses 22 and organizations that serve primarily children, women, or vulnerable 23 adults, and neighbors and community groups near the residence where the 24 offender resides, expects to reside, or is regularly found; and (c) for 25 offenders classified as risk level III, the agency may also disclose 26 relevant, necessary, and accurate information to the public at large. 27 In addition, for offenders classified as risk level III the agency must make reasonable attempts to provide relevant, necessary, and accurate 28 information to the employer of the offender as provided in section 4 of 29 30 this act.
 - (4) Local law enforcement agencies that disseminate information pursuant to this section shall: (a) Review available risk level classifications made by the department of corrections, the department of social and health services, and the indeterminate sentence review board; (b) assign risk level classifications to all sex offenders about whom information will be disseminated; and (c) make a good faith effort to notify the public and residents at least fourteen days before ((the)) a sex offender or kidnapping offender is released from confinement or, where an offender moves from another jurisdiction, as

HB 2610 p. 2

31

32

33

3435

3637

38 39 soon as possible after the agency learns of the offender's move, except that in no case may this notification provision be construed to require an extension of an offender's release date.

1 2

3

- 4 (5) An appointed or elected public official, public employee, or 5 public agency as defined in RCW 4.24.470 is immune from civil liability for damages for any discretionary risk level classification decisions 6 7 or release of relevant and necessary information, unless it is shown 8 that the official, employee, or agency acted with gross negligence or 9 in bad faith. The immunity in this section applies to risk level 10 classification decisions and the release of relevant and necessary information regarding any individual for whom disclosure is authorized. 11 The decision of a local law enforcement agency or official to classify 12 a sex offender to a risk level other than the one assigned by the 13 department of corrections, the department of social and health 14 15 services, or the indeterminate sentence review board, or the release of 16 any relevant and necessary information based on that different 17 classification shall not, by itself, be considered gross negligence or The immunity provided under this section applies to the 18 19 release of relevant and necessary information to other public 20 officials, public employees, or public agencies, and to the general public. 21
- (6) Except as may otherwise be provided by law, nothing in this section shall impose any liability upon a public official, public employee, or public agency for failing to release information authorized under this section.
- (7) Nothing in this section implies that information regarding persons designated in subsection (1) of this section is confidential except as may otherwise be provided by law.
- (8) When a local law enforcement agency or official classifies a sex offender differently than the offender is classified by the department of corrections, the department of social and health services, or the indeterminate sentence review board, the law enforcement agency or official shall notify the appropriate department or the board and submit its reasons supporting the change in classification.
- 36 **Sec. 2.** RCW 4.24.5501 and 1997 c 364 s 6 are each amended to read 37 as follows:

p. 3 HB 2610

(1) By December 1, 1997, the Washington association of sheriffs and police chiefs shall develop a model policy for law enforcement agencies to follow when they disclose information about sex offenders to the public under RCW 4.24.550. The model policy shall be designed to further the objectives of providing adequate notice to the community concerning sex offenders who are or will be residing in the community and of assisting community members in developing constructive plans to prepare themselves and their children for residing near released sex offenders.

1 2

3

4

5

6 7

8

9

19

20

21

2223

24

25

2627

28 29

30

31

32

3334

35

3637

38 39

- 10 (2) In developing the policy, the association shall consult with representatives of the following agencies and professions: 11 department of corrections; (b) the department of social and health 12 services; (c) the indeterminate sentence review board; (d) the 13 Washington state council of police officers; (e) local correctional 14 15 agencies; (f) the Washington association of prosecuting attorneys; (g) 16 the Washington public defender association; (h) the Washington 17 association for the treatment of sexual abusers; and (i) victim 18 advocates.
 - (3) The model policy shall, at a minimum, include recommendations to address the following issues: (a) Procedures for local agencies or officials to accomplish the notifications required under RCW 4.24.550(8); (b) contents and form of community notification documents, including procedures for ensuring the accuracy of factual information contained in the notification documents, and ways of protecting the privacy of victims of the offenders' crimes; (c) methods for local agencies to distribute employer notifications; (d) methods of distributing community notification documents; $((\frac{d}{d}))$ (e) methods of providing follow-up notifications to community residents at specified intervals and of disclosing information about offenders to law enforcement agencies in other jurisdictions if necessary to protect the public; $((\frac{1}{2}))$ (f) methods of educating community residents at public meetings on how they can use the information in the notification document in a reasonable manner to enhance their individual and collective safety; $((\frac{f}{f}))$ (g) procedures for educating community members regarding the right of sex offenders not to be the subject of harassment or criminal acts as a result of the notification process; and $((\frac{g}{g}))$ other matters the Washington association of sheriffs and police chiefs deems necessary to ensure the effective and fair administration of RCW 4.24.550.

HB 2610 p. 4

- Sec. 3. RCW 9A.44.130 and 1997 c 340 s 3 and 1997 c 113 s 3 are each reenacted and amended to read as follows:
- 3 (1) Any adult or juvenile residing in this state who has been found 4 to have committed or has been convicted of any sex offense or 5 kidnapping offense, or who has been found not guilty by reason of 6 insanity under chapter 10.77 RCW of committing any sex offense or 7 kidnapping offense, shall register with the county sheriff for the 8 county of the person's residence.
- 9 (2) The person shall provide the county sheriff with the following 10 information when registering: (a) Name; (b) address; (c) date and 11 place of birth; (d) place of employment; (e) crime for which convicted; 12 (f) date and place of conviction; (g) aliases used; and (h) social 13 security number.
- (3)(a) Offenders shall register within the following deadlines.

 For purposes of this section the term "conviction" refers to adult convictions and juvenile adjudications for sex offenses or kidnapping offenses:
- (i) OFFENDERS IN CUSTODY. (A) Sex offenders who committed a sex 18 19 offense on, before, or after February 28, 1990, and who, on or after July 28, 1991, are in custody, as a result of that offense, of the 20 state department of corrections, the state department of social and 21 health services, a local division of youth services, or a local jail or 22 juvenile detention facility, and (B) kidnapping offenders who on or 23 24 after July 27, 1997, are in custody of the state department of 25 corrections, the state department of social and health services, a 26 local division of youth services, or a local jail or juvenile detention 27 facility, must register within twenty-four hours from the time of release with the county sheriff for the county of the person's 28 residence. The agency that has jurisdiction over the offender shall: 29 30 (I) Provide notice to the offender of the duty to register; and (II) 31 for sex offenders released on or after July 31, 1998, inform applicable offenders of their classified sex offender risk level. 32 register within twenty-four hours of release constitutes a violation of 33 34 this section and is punishable as provided in subsection (7) of this 35 section.
- (ii) OFFENDERS NOT IN CUSTODY BUT UNDER STATE OR LOCAL JURISDICTION. Sex offenders who, on July 28, 1991, are not in custody but are under the jurisdiction of the indeterminate sentence review board or under the department of correction's active supervision, as

p. 5 HB 2610

defined by the department of corrections, the state department of social and health services, or a local division of youth services, for 2 sex offenses committed before, on, or after February 28, 1990, must 3 4 register within ten days of July 28, 1991. Kidnapping offenders who, on July 27, 1997, are not in custody but are under the jurisdiction of 5 the indeterminate sentence review board or under the department of 6 7 correction's active supervision, as defined by the department of 8 corrections, the state department of social and health services, or a 9 local division of youth services, for kidnapping offenses committed 10 before, on, or after July 27, 1997, must register within ten days of July 27, 1997. A change in supervision status of a sex offender who 11 12 was required to register under this subsection (3)(a)(ii) as of July 13 28, 1991, or a kidnapping offender required to register as of July 27, 1997, shall not relieve the offender of the duty to register or to 14 15 reregister following a change in residence. The obligation to register 16 shall only cease pursuant to RCW 9A.44.140.

17 (iii) OFFENDERS UNDER FEDERAL JURISDICTION. Sex offenders who, on or after July 23, 1995, and kidnapping offenders who, on or after July 18 19 27, 1997, as a result of that offense are in the custody of the United 20 States bureau of prisons or other federal or military correctional agency for sex offenses committed before, on, or after February 28, 21 1990, or kidnapping offenses committed on, before, or after July 27, 22 23 1997, must register within twenty-four hours from the time of release 24 with the county sheriff for the county of the person's residence. Sex 25 offenders who, on July 23, 1995, are not in custody but are under the jurisdiction of the United States bureau of prisons, United States 26 courts, United States parole commission, or military parole board for 27 sex offenses committed before, on, or after February 28, 1990, must 28 register within ten days of July 23, 1995. Kidnapping offenders who, 29 30 on July 27, 1997, are not in custody but are under the jurisdiction of the United States bureau of prisons, United States courts, United 31 States parole commission, or military parole board for kidnapping 32 offenses committed before, on, or after July 27, 1997, must register 33 within ten days of July 27, 1997. A change in supervision status of a 34 35 sex offender who was required to register under this subsection (3)(a)(iii) as of July 23, 1995, or a kidnapping offender required to 36 37 register as of July 27, 1997 shall not relieve the offender of the duty to register or to reregister following a change in residence. 38 39 obligation to register shall only cease pursuant to RCW 9A.44.140.

нв 2610 р. 6

(iv) OFFENDERS WHO ARE CONVICTED BUT NOT CONFINED. Sex offenders who are convicted of a sex offense on or after July 28, 1991, for a sex offense that was committed on or after February 28, 1990, and kidnapping offenders who are convicted on or after July 27, 1997, for a kidnapping offense that was committed on or after July 27, 1997, but who are not sentenced to serve a term of confinement immediately upon sentencing, shall report to the county sheriff to register immediately upon completion of being sentenced.

1

2

3 4

5

6 7

8

9

10

11

12 13

14

15

16

17

18 19

20

21

22

2324

25

2627

28

2930

31

3233

34

35

3637

38 39

(v) OFFENDERS WHO ARE NEW RESIDENTS OR RETURNING WASHINGTON RESIDENTS. Sex offenders and kidnapping offenders who move to Washington state from another state or a foreign country that are not under the jurisdiction of the state department of corrections, the indeterminate sentence review board, or the state department of social and health services at the time of moving to Washington, must register within thirty days of establishing residence or reestablishing residence if the person is a former Washington resident. register under this subsection applies to sex offenders convicted under the laws of another state or a foreign country, federal or military statutes, or Washington state for offenses committed on or after February 28, 1990, and to kidnapping offenders convicted under the laws of another state or a foreign country, federal or military statutes, or Washington state for offenses committed on or after July 27, 1997. Sex offenders and kidnapping offenders from other states or a foreign country who, when they move to Washington, are under the jurisdiction of the department of corrections, the indeterminate sentence review board, or the department of social and health services must register within twenty-four hours of moving to Washington. The agency that has jurisdiction over the offender shall notify the offender of the registration requirements before the offender moves to Washington.

(vi) OFFENDERS FOUND NOT GUILTY BY REASON OF INSANITY. Any adult or juvenile who has been found not guilty by reason of insanity under chapter 10.77 RCW of (A) committing a sex offense on, before, or after February 28, 1990, and who, on or after July 23, 1995, is in custody, as a result of that finding, of the state department of social and health services, or (B) committing a kidnapping offense on, before, or after July 27, 1997, and who on or after July 27, 1997, is in custody, as a result of that finding, of the state department of social and health services, must register within twenty-four hours from the time of release with the county sheriff for the county of the person's

p. 7 HB 2610

residence. The state department of social and health services shall 1 provide notice to the adult or juvenile in its custody of the duty to 2 Any adult or juvenile who has been found not guilty by 3 4 reason of insanity of committing a sex offense on, before, or after February 28, 1990, but who was released before July 23, 1995, or any 5 adult or juvenile who has been found not quilty by reason of insanity 6 of committing a kidnapping offense but who was released before July 27, 7 8 1997, shall be required to register within twenty-four hours of 9 receiving notice of this registration requirement. 10 department of social and health services shall make reasonable attempts within available resources to notify sex offenders who were released 11 before July 23, 1995, and kidnapping offenders who were released before 12 July 27, 1997. Failure to register within twenty-four hours of 13 release, or of receiving notice, constitutes a violation of this 14 15 section and is punishable as provided in subsection (7) of this 16 section.

- (b) Failure to register within the time required under this section constitutes a per se violation of this section and is punishable as provided in subsection (7) of this section. The county sheriff shall not be required to determine whether the person is living within the county.
- (c) An arrest on charges of failure to register, service of an information, or a complaint for a violation of this section, or arraignment on charges for a violation of this section, constitutes actual notice of the duty to register. Any person charged with the crime of failure to register under this section who asserts as a defense the lack of notice of the duty to register shall register immediately following actual notice of the duty through arrest, service, or arraignment. Failure to register as required under this subsection (c) constitutes grounds for filing another charge of failing to register. Registering following arrest, service, or arraignment on charges shall not relieve the offender from criminal liability for failure to register prior to the filing of the original charge.
- 34 (d) The deadlines for the duty to register under this section do 35 not relieve any sex offender of the duty to register under this section 36 as it existed prior to July 28, 1991.
- 37 (4)(a) If any person required to register pursuant to this section 38 changes his or her residence address within the same county, the person 39 must send written notice of the change of address to the county sheriff

HB 2610 p. 8

17

18 19

20

21

22

2324

25

26

27

28 29

30

31

32

33

at least fourteen days before moving. If any person required to 1 2 register pursuant to this section moves to a new county, the person must send written notice of the change of address at least fourteen 3 4 days before moving to the county sheriff in the new county of residence 5 and must register with that county sheriff within twenty-four hours of The person must also send written notice within ten days of 6 7 the change of address in the new county to the county sheriff with whom 8 the person last registered. If any person required to register 9 pursuant to this section moves out of Washington state, the person must also send written notice within ten days of moving to the new state or 10 11 a foreign country to the county sheriff with whom the person last 12 registered in Washington state.

- (b) It is an affirmative defense to a charge that the person failed 13 to send a notice at least fourteen days in advance of moving as 14 15 required under (a) of this subsection that the person did not know the 16 location of his or her new residence at least fourteen days before 17 moving. The defendant must establish the defense by a preponderance of the evidence and, to prevail on the defense, must also prove by a 18 19 preponderance that the defendant sent the required notice within 20 twenty-four hours of determining the new address.
- 21 (5) The county sheriff shall obtain a photograph of the individual 22 and shall obtain a copy of the individual's fingerprints.
- 23 (6) For the purpose of RCW 9A.44.130, 10.01.200, 43.43.540, 24 70.48.470, and 72.09.330:
- 25 (a) "Sex offense" means any offense defined as a sex offense by RCW 26 9.94A.030 and any violation of RCW 9.68A.040 (sexual exploitation of a 27 minor), 9.68A.050 (dealing in depictions of minor engaged in sexually explicit conduct), 9.68A.060 (sending, bringing into state depictions 28 29 sexually explicit conduct), of minor in engaged 30 (communication with minor for immoral purposes), 9.68A.100 (patronizing 31 juvenile prostitute), or 9A.44.096 (sexual misconduct with a minor in the second degree), as well as any gross misdemeanor that is, under 32 chapter 9A.28 RCW, a criminal attempt, criminal solicitation, or 33 34 criminal conspiracy to commit an offense that is classified as a sex offense under RCW 9.94A.030. 35
- 36 (b) "Kidnapping offense" means the crimes of kidnapping in the 37 first degree, kidnapping in the second degree, and unlawful 38 imprisonment as defined in chapter 9A.40 RCW, where the victim is a 39 minor and the offender is not the minor's parent.

p. 9 HB 2610

- (7) A person who knowingly fails to register or who moves without 1 notifying the county sheriff as required by this section is guilty of 2 3 a class C felony if the crime for which the individual was convicted 4 was a felony or a federal or out-of-state conviction for an offense that under the laws of this state would be a felony. If the crime was 5 other than a felony or a federal or out-of-state conviction for an 6 7 offense that under the laws of this state would be other than a felony, 8 violation of this section is a gross misdemeanor.
- 9 (8) A sex offender released on or after July 31, 1998, classified as a risk level III, must send written notice of a change of employer 10 to the county sheriff within forty-eight hours of commencement of 11 employment. A sex offender under this subsection who knowingly fails 12 to register his or her place of employment or obtains or changes his or 13 her place of employment without notifying the county sheriff as 14 15 required by this section is guilty of a class C felony if the crime for which the individual was convicted was a felony or a federal or out-of-16 state conviction for an offense that under the laws of this state would 17 be a felony. If the sex offense was other than a felony or a federal 18 19 or out-of-state conviction for an offense that under the laws of this state would be other than a felony, violation of this section is a 20 gross misdemeanor. 21
- NEW SECTION. Sec. 4. A new section is added to chapter 9A.44 RCW to read as follows:
- 24 When a sex offender registers with the county sheriff pursuant to 25 this chapter, the county sheriff shall make reasonable attempts to provide relevant, necessary, and accurate information to any employer 26 of a sex offender classified as risk level III. Reasonable attempts at 27 informing an employer shall include at a minimum sending certified 28 29 mail, with return receipt requested, to the sex offender's employer at 30 the employer's registered address. If the employer does not sign the return receipt the sheriff shall contact the employer by telephone, 31 electronic mail, or in person. The sheriff shall make reasonable 32 33 attempts to locate any sex offender whose place of employment cannot be 34 verified at the employer's registered address.
- 35 **Sec. 5.** RCW 13.40.217 and 1997 c 364 s 2 are each amended to read as follows:

HB 2610 p. 10

- 1 (1) In addition to any other information required to be released 2 under this chapter, the department is authorized, pursuant to RCW 3 4.24.550, to release relevant information that is necessary to protect 4 the public concerning juveniles adjudicated of sex offenses.
- 5 (2) In order for public agencies to have the information necessary for notifying the public about sex offenders as authorized in RCW 6 7 4.24.550, the secretary shall issue to appropriate law enforcement 8 agencies narrative notices regarding the pending release of sex 9 offenders from the department's juvenile rehabilitation facilities. The narrative notices shall, at a minimum, describe the identity and 10 criminal history behavior of the offender and shall include the 11 department's risk level classification for the offender. 12 offenders classified as either risk level II or III, the narrative 13 notices shall also include the reasons underlying the classification. 14
- 15 (3) For the purposes of this section, the department shall classify as risk level I those offenders whose risk assessments indicate a low 16 17 risk of reoffense within the community at large. The department shall classify as risk level II those offenders whose risk assessments 18 19 indicate a moderate risk of reoffense within the community at large. The department shall classify as risk level III those offenders whose 20 risk assessments indicate a high risk of reoffense within the community 21 22 at large.
- 23 (4) The agency that has jurisdiction over the offender shall: (a)
 24 Provide notice to the offender of the duty to register; and (b) for sex
 25 offenders released on or after July 31, 1998, inform applicable
 26 offenders of their classified sex offender risk level.
 - Sec. 6. RCW 70.48.470 and 1997 c 364 s 3 and 1997 c 113 s 7 are each reenacted and amended to read as follows:

27

28 29

30

31

3233

34

3536

37

(1) A person having charge of a jail shall notify in writing any confined person who is in the custody of the jail for a conviction of a sex offense or kidnapping offense as defined in RCW 9A.44.130 of the registration requirements of RCW 9A.44.130 at the time of the inmate's release from confinement, and shall obtain written acknowledgment of such notification. The person shall also obtain from the inmate the ((county of the inmate's residence upon release from jail and, where applicable, the city)) following information: (a) Name; (b) address; (c) date and place of birth; (d) place of employment; (e) crime for

p. 11 HB 2610

- which convicted; (f) date and place of conviction; (g) aliases used;
 and (h) social security number.
- 3 (2) The chief law enforcement officer of the jail or his or her 4 designee that has jurisdiction over the offender shall: (a) Provide 5 notice to the offender of the duty to register; and (b) for sex 6 offenders released on or after July 31, 1998, inform offenders of their 7 classified sex offender risk level.
- 8 (3) When a sex offender or kidnapping offender under local 9 government jurisdiction will reside in a county other than the county of conviction upon discharge or release, the chief law enforcement officer of the jail or his or her designee shall give notice of the inmate's discharge or release to the sheriff of the county and, where applicable, to the police chief of the city where the offender will reside.
- NEW SECTION. Sec. 7. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

--- END ---

HB 2610 p. 12