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## ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1841

## State of Washington 55th Legislature 1997 Regular Session

By House Committee on Criminal Justice & Corrections (originally sponsored by Representatives Honeyford, Linville, Clements, Carrell, Mielke, Benson, Mitchell, Hickel, Sheahan, Dunn, Skinner, Johnson, L. Thomas and Backlund)

Read first time 03/05/97.

- AN ACT Relating to school safety; amending RCW 28A.635.020,
- 2 28A.600.020, 28A.635.060, 9.41.280, and 28A.320.140; reenacting and
- 3 amending RCW 28A.225.330; adding new sections to chapter 28A.600 RCW;
- 4 adding a new section to chapter 9A.46 RCW; adding a new section to
- 5 chapter 13.04 RCW; adding a new section to chapter 13.50 RCW; adding a
- 6 new section to chapter 28A.320 RCW; creating a new section; prescribing
- 7 penalties; and declaring an emergency.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that the children of
- 10 this state have the right to an effective public education and that
- 11 both students and educators have the need to be safe and secure in the
- 12 classroom if learning is to occur. The legislature also finds,
- 13 however, that children in many of our public schools are forced to
- 14 focus on the threat and message of violence contained in many aspects
- 15 of our society and reflected through and in gang violence activities on
- 16 school campuses.
- 17 The legislature recognizes that the prevalence of weapons,
- 18 including firearms and dangerous knives, is an increasing problem that
- 19 is spreading rapidly even to elementary schools throughout the state.

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Gang-related apparel and regalia compound the problem by easily concealing weapons that threaten and intimidate students and school These threats have resulted in tragic and unnecessary bloodshed over the past two years and must be eradicated from the system if student and staff security is to be restored on school campuses. Many educators believe that school dress significantly influences student behavior in both positive and negative ways. Special school dress up and color days signify school spirit and provide students with a sense of unity. Schools that have adopted school uniforms report a feeling of togetherness, greater school pride, and better student behavior in and out of the classroom. unity provides students with the positive attitudes needed to avert the pressures of gang involvement.

The legislature also recognizes there are other more significant factors that impact school safety such as the pervasive use of drugs and alcohol in school. In addition to physical safety zones, schools should also be drug-free zones that expressly prohibit the sale, use, or possession of illegal drugs on school property. Students involved in drug-related activity are unable to benefit fully from educational opportunities and are disruptive to the learning environment of their fellow students. Schools must be empowered to make decisions that positively impact student learning by eradicating drug use and possession on their campuses. This flexibility should also be afforded to schools as they deal with other harmful substance abuse activities engaged in by their students.

Toward this end, the legislature recognizes the important role of the classroom teacher who must be empowered to restore discipline and safety in the classroom. Teachers must have the ability to control the conduct of students to ensure that their mission of educating students may be achieved. Disruptive behavior must not be allowed to continue to divert attention, time, and resources from educational activities.

The legislature therefore intends to define gang-related activities as criminal behavior disruptive not only to the learning environment but to society as a whole, and to provide educators with the authority to restore order and safety to the student learning environment, eliminate the influence of gang activities, and eradicate drug and substance abuse on school campuses, thus empowering educators to regain control of our classrooms and provide our students with the best educational opportunities available in our schools.

- 1 The legislature also finds that students and school employees have
- 2 been subjected to violence such as rapes, assaults, or harassment that
- 3 has not been gang or drug-related criminal activity. The legislature
- 4 intends that all violence and harassment directed at students and
- 5 school personnel be eradicated in public schools.
- 6 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 28A.600 7 RCW to read as follows:
- 8 (1) A student who is enrolled in a public school or an alternative
- 9 school may be suspended or expelled if the student is a member of a
- 10 criminal street gang and knowingly engages in a pattern of criminal
- 11 gang activity.
- 12 (2) "Criminal street gang" means an ongoing organization,
- 13 association, or group of three or more persons, whether formal or
- 14 informal, that has as one of its primary activities the commission of
- 15 a criminal act or acts, that has a common name, and whose members
- 16 individually or collectively engage in or have engaged in a pattern of
- 17 criminal gang activity.
- 18 (3) "Pattern of criminal gang activity" means the commission,
- 19 attempted commission, or solicitation of two or more felony or
- 20 misdemeanor offenses under the following conditions: (a) The offenses
- 21 occur after the effective date of this section; (b) the last of the
- 22 offenses occurs within one year after a prior offense; and (c) the
- 23 offenses are committed on separate occasions.
- NEW SECTION. Sec. 3. A new section is added to chapter 9A.46 RCW
- 25 to read as follows:
- 26 A person commits the offense of criminal gang intimidation if the
- 27 person threatens another person because the other person refuses to
- 28 join or has attempted to withdraw from a criminal gang, as defined in
- 29 section 2 of this act, if the person who threatens the victim or the
- 30 victim attends or is registered in a public or alternative school.
- 31 Criminal gang intimidation is a class C felony.
- 32 **Sec. 4.** RCW 28A.225.330 and 1995 c 324 s 2 and 1995 c 311 s 25 are
- 33 each reenacted and amended to read as follows:
- 34 (1) When enrolling a student who has attended school in another
- 35 school district, the school enrolling the student may request the

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1 parent and the student to briefly indicate in writing whether or not 2 the student has:

- (a) Any history of placement in special educational programs;
- (b) Any past, current, or pending disciplinary action;
- 5 (c) Any history of violent behavior, or behavior listed in section 6 6 of this act;
  - (d) Any unpaid fines or fees imposed by other schools; and
- 8 (e) Any health conditions affecting the student's educational 9 needs.
- 10 (2) The school enrolling the student shall request the school the student previously attended to send the student's permanent record 11 including records of disciplinary action, attendance, health and 12 immunization records, and academic performance. If the student has not 13 paid a fine or fee under RCW 28A.635.060, or tuition, fees, or fines at 14 15 approved private schools the school may withhold the student's official 16 transcript, but shall transmit information about the student's academic performance, special placement, health and immunization records, and 17 records of disciplinary action. If the official transcript is not sent 18 19 due to unpaid tuition, fees, or fines, the enrolling school shall 20 notify both the student and parent or quardian that the official transcript will not be sent until the obligation is met, and failure to 21 22 official transcript may result in exclusion from extracurricular activities or failure to graduate. 23
  - (3) If information is requested under subsection (2) of this section, the information shall be transmitted within two school days after receiving the request and the records shall be sent as soon as possible. Any school district or district employee who releases the information in compliance with this section is immune from civil liability for damages unless it is shown that the school district employee acted with gross negligence or in bad faith. The state board of education shall provide by rule for the discipline under chapter 28A.410 RCW of a school principal or other chief administrator of a public school building who fails to make a good faith effort to assure compliance with this subsection.
- 35 (4) Any school district or district employee who releases the 36 information in compliance with federal and state law is immune from 37 civil liability for damages unless it is shown that the school district 38 or district employee acted with gross negligence or in bad faith.

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- Sec. 5. RCW 28A.635.020 and 1981 c 36 s 1 are each amended to read as follows:
- 3 (1) It shall be unlawful for any person to willfully disobey the 4 order of the chief administrative officer of a public school district, or of an authorized designee of any such administrator, to leave any 5 motor vehicle, building, grounds or other property which is owned, 6 7 operated or controlled by the school district if the person so ordered 8 is under the influence of alcohol or drugs, or is committing, threatens 9 to imminently commit or incites another to imminently commit any act 10 which would disturb or interfere with or obstruct any lawful task, function, process or procedure of the school district or any lawful 11 task, function, process or procedure of any student, official, employee 12 13 or invitee of the school district. The order of a school officer or designee acting pursuant to this subsection shall be valid if the 14 15 officer or designee reasonably believes a person ordered to leave is under the influence of alcohol or drugs, is committing acts, or is 16 17 creating a disturbance as provided in this subsection.
  - (2) It shall be unlawful for any person to refuse to leave public property immediately adjacent to a building, grounds or property which is owned, operated or controlled by a school district when ordered to do so by a law enforcement officer if such person is engaging in conduct which creates a substantial risk of causing injury to any person, or substantial harm to property, or such conduct amounts to disorderly conduct under RCW 9A.84.030.

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- 25 (3) Nothing in this section shall be construed to prohibit or penalize activity consisting of the lawful exercise of freedom of 26 27 speech, freedom of press and the right to peaceably assemble and petition the government for a redress of grievances: PROVIDED, That 28 such activity neither does or threatens imminently to materially 29 disturb or interfere with or obstruct any lawful task, function, 30 process or procedure of the school district, or any lawful task, 31 function, process or procedure of any student, official, employee or 32 invitee of the school district: PROVIDED FURTHER, That such activity 33 34 is not conducted in violation of a prohibition or limitation lawfully 35 imposed by the school district upon entry or use of any motor vehicle, building, grounds or other property which is owned, operated or 36 controlled by the school district. 37
- 38 (4) Any person guilty of violating this section shall be deemed 39 guilty of a gross misdemeanor ((and, upon conviction therefor, shall be

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- 1 fined not more than five hundred dollars, or imprisoned in jail for not
- 2 more than six months or both so fined and imprisoned)) punishable as
- 3 provided in chapter 9A.20 RCW.
- 4 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 13.04 RCW 5 to read as follows:
- 6 (1) Whenever a minor enrolled in any primary or secondary school is 7 charged with any of the following offenses, the juvenile court 8 administrator must notify the parents or legal guardian of the student 9 and the principal of the student's school of the charge and disposition 10 of the case:
- 11 (a) A violent offense as defined in RCW 9.94A.030;
- 12 (b) A sex offense as defined in RCW 9.94A.030;
- 13 (c) Inhaling toxic fumes under chapter 9.47A RCW;
- 14 (d) A controlled substances violation under chapter 69.50 RCW;
- 15 (e) A liquor violation under RCW 66.44.270; and
- 16 (f) Any crime under chapters 9A.36, 9A.40, 9A.46, and 9A.48 RCW.
- (2) The principal must provide the information received under 17 18 subsection (1) of this section to every teacher of any student who has 19 been charged with an offense listed in subsection (1) of this section and any other personnel who, in the judgment of the principal, 20 21 supervises the student or for security purposes should be aware of the 22 The principal must provide the information to student's record. 23 teachers and other personnel based on any written records that the 24 principal maintains or receives from a juvenile court administrator or 25 a law enforcement agency regarding the student.
- 26 (3) Any information received by a principal or school personnel 27 under this section is confidential and may not be further disseminated 28 except as provided in RCW 28A.225.330, other statutes or case law, and 29 the family and educational and privacy rights act of 1994, 20 U.S.C.
- 30 Sec. 1232g et seq.
- NEW SECTION. Sec. 7. A new section is added to chapter 13.50 RCW to read as follows:
- Records of a charge and disposition for a juvenile offense must be provided to schools as provided in section 6 of this act.
- NEW SECTION. Sec. 8. A new section is added to chapter 28A.600

- (1) School district boards of directors shall adopt policies that 1 restore discipline to the classroom. Such policies must provide for at 2 3 least the following: Allowing each teacher to take disciplinary action 4 to correct a student who disrupts normal classroom activities, abuses 5 or insults a teacher as prohibited by RCW 28A.635.010, willfully disobeys a teacher, uses abusive or foul language directed at a teacher 6 7 or another student, violates school rules, or who interferes with an 8 orderly education process. Disciplinary action may include but is not 9 Oral or written reprimands; written notification to 10 parents of disruptive behavior, a copy of which must be provided to the 11 principal.
- (2) A student committing an offense under chapter 9A.36, 9A.40, 9A.46, or 9A.48 RCW when the activity is directed toward the teacher, shall not be assigned to that teacher's classroom for the duration of the student's attendance at that school or any other school where the teacher is assigned.
- (3) A student who commits an offense under chapter 9A.36, 9A.40, 9A.46, or 9A.48 RCW, when directed toward another student, may be removed from the classroom of the victim for the duration of the student's attendance at that school or any other school where the victim is enrolled. A student who commits an offense under one of the chapters enumerated in this section against a student or another school employee, may be expelled or suspended.
- (4) Nothing in this section is intended to limit the authority of a school under existing law and rules to expel or suspend a student for misconduct or criminal behavior.
- (5) All school districts must collect data on disciplinary actions taken in each school. The data collected must include information about the grade, gender, ethnicity, race, and age of each child against whom disciplinary action is taken. The information shall be made available to the public upon request.
- NEW SECTION. Sec. 9. A new section is added to chapter 28A.320 RCW to read as follows:
- 34 School district boards of directors may adopt policies that limit 35 the possession of (1) paging telecommunication devices by students that 36 emit audible signals, vibrate, display a message, or otherwise summons 37 or delivers a communication to the possessor, and (2) portable or 38 cellular telephones.

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- 1 **Sec. 10.** RCW 28A.600.020 and 1990 c 33 s 497 are each amended to 2 read as follows:
- 3 (1) The rules adopted pursuant to RCW 28A.600.010 shall be 4 interpreted to insure that the optimum learning atmosphere of the 5 classroom is maintained, and that the highest consideration is given to 6 the judgment of qualified certificated educators regarding conditions 7 necessary to maintain the optimum learning atmosphere.
- 8 (2) Any student who creates a disruption of the educational process 9 in violation of the building disciplinary standards while under a 10 teacher's immediate supervision may be excluded by the teacher from his 11 or her individual classroom and instructional or activity area for all or any portion of the balance of the school day, or up to the following 12 13 two days, or until the principal or designee and teacher have conferred, whichever occurs first((: PROVIDED, That)). Except in 14 15 emergency circumstances, the teacher ((shall have)) first ((attempted)) must attempt one or more alternative forms of corrective action((÷ 16 PROVIDED FURTHER, That)). In no event without the consent of the 17 teacher ((shall)) may an excluded student ((be returned)) return to 18 19 the class during the balance of that class or activity period or up to the following two days, or until the principal or his or her designee 20 and the teacher have conferred. 21
  - (3) In order to preserve a beneficial learning environment for all students and to maintain good order and discipline in each classroom, every school district board of directors shall provide that written procedures are developed for administering discipline at each school within the district. Such procedures shall be developed with the participation of parents and the community, and shall provide that the teacher, principal or designee, and other authorities designated by the board of directors, make every reasonable attempt to involve the parent or guardian and the student in the resolution of student discipline problems. Such procedures shall provide that students may be excluded from their individual classes or activities for periods of time in excess of that provided in subsection (2) of this section if such students have repeatedly disrupted the learning of other students((÷ PROVIDED, That)). The procedures ((are)) must be consistent with the ((regulations)) rules of the state board of education and must provide for early involvement of parents in attempts to improve the student's behavior((: PROVIDED FURTHER, That pursuant to RCW 28A.400.110,)).

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- (4) The procedures shall assure, <u>pursuant to RCW 28A.400.110</u>, that all staff work cooperatively toward consistent enforcement of proper student behavior throughout each school as well as within each classroom. <u>School principals and certificated employees shall also confer annually</u>, as provided in RCW 28A.400.110, to establish criteria for determining when certificated employees must complete classes to improve classroom management skills.
- 8 (5) A principal shall consider imposing long-term suspension or 9 expulsion as a sanction when deciding the appropriate disciplinary 10 action for a student who, after the effective date of this section and 11 within a three-year period, engages in violations of the provisions of 12 section 2, 3, 8, or 9 of this act, RCW 28A.635.020, 28A.600.020, 13 28A.635.060, 9.41.280, or 28A.320.140, or of one or more of the 14 offenses listed in section 6 of this act.
- 15 **Sec. 11.** RCW 28A.635.060 and 1994 c 304 s 1 are each amended to 16 read as follows:
- 17 (1) Any pupil who ((shall)) defaces or otherwise injures any school 18 property, ((shall be liable)) or property belonging to a school contractor, employee, or another student, is subject to suspension and 19 punishment. If any property of the school district ((whose property)), 20 a contractor of the district, an employee, or another student has been 21 lost or willfully cut, defaced, or injured, the school district may 22 23 withhold the grades, diploma, and transcripts of the pupil responsible for the damage or loss until the pupil or the pupil's parent or 24 25 guardian has paid for the damages. If the student is suspended, the student may not be readmitted until the student or parents or legal 26 guardian has made payment in full or until directed by the 27 superintendent of schools. If the property damaged is a school bus 28 29 owned and operated by or contracted to any school district, a student suspended for the damage may not be permitted to enter or ride any 30 school bus until the student or parent or legal quardian has made 31 payment in full or until directed by the superintendent. 32 33 pupil and parent or guardian are unable to pay for the damages, the school district shall provide a program of voluntary work for the pupil 34 in lieu of the payment of monetary damages. Upon completion of 35 36 voluntary work the grades, diploma, and transcripts of the pupil shall 37 be released. The parent or quardian of such pupil shall be liable for 38 damages as otherwise provided by law.

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- 1 (2) Before any penalties are assessed under this section, a school 2 district board of directors shall adopt procedures which insure that 3 pupils' rights to due process are protected.
- 4 (3) If the department of social and health services or a child-5 placing agency licensed by the department has been granted custody of 6 a child, that child's records, if requested by the department or 7 agency, are not to be withheld for nonpayment of school fees or any 8 other reason.
- 9 **Sec. 12.** RCW 9.41.280 and 1996 c 295 s 13 are each amended to read 10 as follows:
- (1) It is unlawful for a person to carry onto, or to possess on, public or private elementary or secondary school premises, school-provided transportation, or areas of facilities while being used exclusively by public or private schools:
- 15 (a) Any firearm;

- (b) Any other dangerous weapon as defined in RCW 9.41.250;
- 17 (c) Any device commonly known as "nun-chu-ka sticks", consisting of 18 two or more lengths of wood, metal, plastic, or similar substance 19 connected with wire, rope, or other means;
- 20 (d) Any device, commonly known as "throwing stars", which are 21 multi-pointed, metal objects designed to embed upon impact from any 22 aspect; ((or))
- (e) Any air gun, including any air pistol or air rifle, designed to propel a BB, pellet, or other projectile by the discharge of compressed air, carbon dioxide, or other gas; or
- 26 <u>(f) Any knife, as defined in RCW 9.41.250, or any pocket knife</u> 27 capable of being used to inflict serious bodily injury.
- (2) Any such person violating subsection (1) of this section is guilty of a gross misdemeanor. If any person is convicted of a violation of subsection (1)(a) of this section, the person shall have his or her concealed pistol license, if any revoked for a period of three years. Anyone convicted under this subsection is prohibited from applying for a concealed pistol license for a period of three years. The court shall send notice of the revocation to the department of
- 34 The court shall send notice of the revocation to the department of 35 licensing, and the city, town, or county which issued the license.
- Any violation of subsection (1) of this section by elementary or secondary school students constitutes grounds for expulsion from the state's public schools in accordance with RCW 28A.600.010. An

- 1 appropriate school authority shall promptly notify law enforcement and
- 2 the student's parent or guardian regarding any allegation or indication
- 3 of such violation.
- 4 (3) Subsection (1) of this section does not apply to:
- 5 (a) Any student or employee of a private military academy when on 6 the property of the academy;
- 7 (b) Any person engaged in military, law enforcement, or school 8 district security activities;
- 9 (c) Any person who is involved in a convention, showing,
- 10 demonstration, lecture, or firearms safety course authorized by school
- 11 authorities in which the firearms of collectors or instructors are
- 12 handled or displayed;
- 13 (d) Any person while the person is participating in a firearms or
- 14 air gun competition approved by the school or school district;
- 15 (e) Any person in possession of a pistol who has been issued a
- 16 license under RCW 9.41.070, or is exempt from the licensing requirement
- 17 by RCW 9.41.060, while picking up or dropping off a student;
- 18 (f) Any nonstudent at least eighteen years of age legally in
- 19 possession of a firearm or dangerous weapon that is secured within an
- 20 attended vehicle or concealed from view within a locked unattended
- 21 vehicle while conducting legitimate business at the school;
- 22 (g) Any nonstudent at least eighteen years of age who is in lawful
- 23 possession of an unloaded firearm, secured in a vehicle while
- 24 conducting legitimate business at the school; or
- 25 (h) Any law enforcement officer of the federal, state, or local
- 26 government agency.
- 27 (4) Subsections (1)(c) and (d) of this section do not apply to any
- 28 person who possesses nun-chu-ka sticks, throwing stars, or other
- 29 dangerous weapons to be used in martial arts classes authorized to be
- 30 conducted on the school premises.
- 31 (5) Except as provided in subsection (3)(b), (c), (f), and (h) of
- 32 this section, firearms are not permitted in a public or private school
- 33 building.
- 34 (6) "GUN-FREE ZONE" signs shall be posted around school facilities
- 35 giving warning of the prohibition of the possession of firearms on
- 36 school grounds.
- 37 **Sec. 13.** RCW 28A.320.140 and 1994 sp.s. c 7 s 612 are each amended
- 38 to read as follows:

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- 1 (1) School district boards of directors may establish schools or 2 programs which parents may choose for their children to attend in 3 which: (a) Students are required to conform to dress and grooming 4 codes, including requiring that students wear uniforms; (b) parents are 5 required to participate in the student's education; or (c) discipline 6 requirements are more stringent than in other schools in the district.
  - (2) School district boards of directors may establish schools or programs in which: (a) Students are required to conform to dress and grooming codes, including requiring that students wear uniforms; (b) parents are regularly counseled and encouraged to participate in the student's education; or (c) discipline requirements are more stringent than in other schools in the district. School boards may require that students who are subject to suspension or expulsion attend these schools or programs as a condition of continued enrollment in the school district.
  - (3) If students are required to wear uniforms in these programs or schools, school districts shall accommodate students so that the uniform requirement is not an unfair barrier to school attendance and participation.
  - (4) Nothing in this section impairs or reduces in any manner whatsoever the authority of a board under other law to impose a dress and appearance code. However, if a board requires uniforms under such other authority, it shall accommodate students so that the uniform requirement is not an unfair barrier to school attendance and participation.
  - (5) School district boards of directors may adopt dress and grooming code policies which prohibit students from wearing gang-related apparel. If a dress and grooming code policy contains this provision, the school board must also establish policies to notify students and parents of what clothing and apparel is considered to be gang-related apparel. This notice must precede any disciplinary action resulting from a student wearing gang-related apparel.
- 33 (6) School district boards of directors may not adopt a dress and 34 grooming code policy which precludes students who participate in 35 nationally recognized youth organizations from wearing organization 36 uniforms on days that the organization has a scheduled activity or 37 prohibit students from wearing clothing in observance of their 38 religion.

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- NEW SECTION. Sec. 14. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. **Sec. 15.** This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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