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HOUSE BILL 1332

State of Washington 55th Legislature 1997 Regular Session

By Representatives Sheahan, Costa, Dickerson, Blalock, O'Brien, Kenney, Linville, Wood, Benson, Ballasiotes, Ogden, Murray, Cody, Dunshee, Conway, Lantz, Carrell and Mason

Read first time 01/22/97. Referred to Committee on Law & Justice.

- 1 AN ACT Relating to diversion; and amending RCW 13.40.080 and 2 13.40.160.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 13.40.080 and 1996 c 124 s 1 are each amended to read 5 as follows:
- 6 (1) A diversion agreement shall be a contract between a juvenile

accused of an offense and a diversionary unit whereby the juvenile

- 8 agrees to fulfill certain conditions in lieu of prosecution. Such
- 8 agrees to fulfill certain conditions in lieu of prosecution. Such
- 9 agreements may be entered into only after the prosecutor, or probation 10 counselor pursuant to this chapter, has determined that probable cause
- 11 exists to believe that a crime has been committed and that the juvenile
- 12 committed it. Such agreements shall be entered into as expeditiously
- 13 as possible.
- 14 (2) A diversion agreement shall be limited to one or more of the 15 following:
- 16 (a) Community service not to exceed one hundred fifty hours, not to
- 17 be performed during school hours if the juvenile is attending school;
- 18 (b) Restitution limited to the amount of actual loss incurred by
- 19 the victim;

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- (c) Attendance at up to ten hours of counseling and/or up to twenty 1 2 hours of educational or informational sessions at a community agency. The educational or informational sessions may include sessions relating 3 4 to respect for self, others, and authority; victim awareness; 5 accountability; self-worth; responsibility; work ethics; citizenship; and life skills. For purposes of this section, "community 6 7 agency" may also mean a community-based nonprofit organization, if 8 approved by the diversion unit. The state shall not be liable for 9 costs resulting from the diversionary unit exercising the option to 10 permit diversion agreements to mandate attendance at up to ten hours of counseling and/or up to twenty hours of educational or informational 11 12 sessions;
- (d) A fine, not to exceed one hundred dollars. In determining the amount of the fine, the diversion unit shall consider only the juvenile's financial resources and whether the juvenile has the means to pay the fine. The diversion unit shall not consider the financial resources of the juvenile's parents, guardian, or custodian in determining the fine to be imposed; ((and))
- (e) Requirements to remain during specified hours at home, school, or work, and restrictions on leaving or entering specified geographical areas; and
- 22 <u>(f) Requirements to refrain from any contact with victims or</u> 23 <u>witnesses of offenses committed by the juvenile</u>.
 - (3) In assessing periods of community service to be performed and restitution to be paid by a juvenile who has entered into a diversion agreement, the court officer to whom this task is assigned shall consult with the juvenile's custodial parent or parents or guardian and victims who have contacted the diversionary unit and, to the extent possible, involve members of the community. Such members of the community shall meet with the juvenile and advise the court officer as to the terms of the diversion agreement and shall supervise the juvenile in carrying out its terms.
- 33 (4)(a) A diversion agreement may not exceed a period of six months 34 and may include a period extending beyond the eighteenth birthday of 35 the divertee.
- 36 (b) If additional time is necessary for the juvenile to complete 37 restitution to the victim, the time period limitations of this 38 subsection may be extended by an additional six months.

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- (c) If the juvenile has not paid the full amount of restitution by 1 2 the end of the additional six-month period, then the juvenile shall be 3 referred to the juvenile court for entry of an order establishing the 4 amount of restitution still owed to the victim. In this order, the court shall also determine the terms and conditions of the restitution, 5 including a payment plan extending up to ten years if the court 6 determines that the juvenile does not have the means to make full 7 8 restitution over a shorter period. For the purposes of this subsection 9 (4)(c), the juvenile shall remain under the court's jurisdiction for a 10 maximum term of ten years after the juvenile's eighteenth birthday. The court may not require the juvenile to pay full or partial 11 12 restitution if the juvenile reasonably satisfies the court that he or 13 she does not have the means to make full or partial restitution and could not reasonably acquire the means to pay the restitution over a 14 ten-year period. The county clerk shall make disbursements to victims 15 16 named in the order. The restitution to victims named in the order 17 shall be paid prior to any payment for other penalties or monetary A juvenile under obligation to pay restitution may 18 assessments. 19 petition the court for modification of the restitution order.
- 20 (5) The juvenile shall retain the right to be referred to the court 21 at any time prior to the signing of the diversion agreement.
- 22 (6) Divertees and potential divertees shall be afforded due process 23 in all contacts with a diversionary unit regardless of whether the 24 juveniles are accepted for diversion or whether the diversion program 25 is successfully completed. Such due process shall include, but not be 26 limited to, the following:
- 27 (a) A written diversion agreement shall be executed stating all 28 conditions in clearly understandable language;
- 29 (b) Violation of the terms of the agreement shall be the only 30 grounds for termination;
- 31 (c) No divertee may be terminated from a diversion program without 32 being given a court hearing, which hearing shall be preceded by:
- (i) Written notice of alleged violations of the conditions of thediversion program; and

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- (ii) Disclosure of all evidence to be offered against the divertee;
- 36 (d) The hearing shall be conducted by the juvenile court and shall 37 include:
- 38 (i) Opportunity to be heard in person and to present evidence;
- (ii) The right to confront and cross-examine all adverse witnesses;

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- 1 (iii) A written statement by the court as to the evidence relied on 2 and the reasons for termination, should that be the decision; and
- 3 (iv) Demonstration by evidence that the divertee has substantially 4 violated the terms of his or her diversion agreement.
- 5 (e) The prosecutor may file an information on the offense for which 6 the divertee was diverted:
- 7 (i) In juvenile court if the divertee is under eighteen years of 8 age; or
- 9 (ii) In superior court or the appropriate court of limited 10 jurisdiction if the divertee is eighteen years of age or older.
- 11 (7) The diversion unit shall, subject to available funds, be 12 responsible for providing interpreters when juveniles need interpreters 13 to effectively communicate during diversion unit hearings or 14 negotiations.
- 15 (8) The diversion unit shall be responsible for advising a divertee 16 of his or her rights as provided in this chapter.
- 17 (9) The diversion unit may refer a juvenile to community-based 18 counseling or treatment programs.
- 19 (10) The right to counsel shall inure prior to the initial 20 interview for purposes of advising the juvenile as to whether he or she desires to participate in the diversion process or to appear in the 21 The juvenile may be represented by counsel at any 22 juvenile court. 23 critical stage of the diversion process, including intake interviews 24 and termination hearings. The juvenile shall be fully advised at the 25 intake of his or her right to an attorney and of the relevant services 26 an attorney can provide. For the purpose of this section, intake interviews mean all interviews regarding the diversion agreement 27 28 process.
- 29 The juvenile shall be advised that a diversion agreement shall 30 constitute a part of the juvenile's criminal history as defined by RCW 31 13.40.020(9). A signed acknowledgment of such advisement shall be obtained from the juvenile, and the document shall be maintained by the 32 33 diversionary unit together with the diversion agreement, and a copy of 34 both documents shall be delivered to the prosecutor if requested by the 35 prosecutor. The supreme court shall promulgate rules setting forth the content of such advisement in simple language. 36
- 37 (11) When a juvenile enters into a diversion agreement, the 38 juvenile court may receive only the following information for 39 dispositional purposes:

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- 1 (a) The fact that a charge or charges were made;
 - (b) The fact that a diversion agreement was entered into;
 - (c) The juvenile's obligations under such agreement;
- 4 (d) Whether the alleged offender performed his or her obligations 5 under such agreement; and
 - (e) The facts of the alleged offense.

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- (12) A diversionary unit may refuse to enter into a diversion agreement with a juvenile. When a diversionary unit refuses to enter a diversion agreement with a juvenile, it shall immediately refer such juvenile to the court for action and shall forward to the court the criminal complaint and a detailed statement of its reasons for refusing to enter into a diversion agreement. The diversionary unit shall also immediately refer the case to the prosecuting attorney for action if such juvenile violates the terms of the diversion agreement.
- 15 (13) A diversionary unit may, in instances where it determines that 16 the act or omission of an act for which a juvenile has been referred to it involved no victim, or where it determines that the juvenile 17 referred to it has no prior criminal history and is alleged to have 18 19 committed an illegal act involving no threat of or instance of actual 20 physical harm and involving not more than fifty dollars in property loss or damage and that there is no loss outstanding to the person or 21 firm suffering such damage or loss, counsel and release or release such 22 a juvenile without entering into a diversion agreement. A diversion 23 24 unit's authority to counsel and release a juvenile under this 25 subsection shall include the authority to refer the juvenile to 26 community-based counseling or treatment programs. Any juvenile released under this subsection shall be advised that the act or 27 omission of any act for which he or she had been referred shall 28 constitute a part of the juvenile's criminal history as defined by RCW 29 30 13.40.020(9). A signed acknowledgment of such advisement shall be 31 obtained from the juvenile, and the document shall be maintained by the unit, and a copy of the document shall be delivered to the prosecutor 32 33 if requested by the prosecutor. The supreme court shall promulgate rules setting forth the content of such advisement in simple language. 34 35 A juvenile determined to be eligible by a diversionary unit for release as provided in this subsection shall retain the same right to counsel 36 37 and right to have his or her case referred to the court for formal action as any other juvenile referred to the unit. 38

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- 1 (14) A diversion unit may supervise the fulfillment of a diversion 2 agreement entered into before the juvenile's eighteenth birthday and 3 which includes a period extending beyond the divertee's eighteenth 4 birthday.
- 5 (15) If a fine required by a diversion agreement cannot reasonably be paid due to a change of circumstance, the diversion agreement may be 6 7 modified at the request of the divertee and with the concurrence of the 8 diversion unit to convert an unpaid fine into community service. 9 modification of the diversion agreement shall be in writing and signed 10 by the divertee and the diversion unit. The number of hours of community service in lieu of a monetary penalty shall be converted at 11 12 the rate of the prevailing state minimum wage per hour.
- (16) Fines imposed under this section shall be collected and paid into the county general fund in accordance with procedures established by the juvenile court administrator under RCW 13.04.040 and may be used only for juvenile services. In the expenditure of funds for juvenile services, there shall be a maintenance of effort whereby counties exhaust existing resources before using amounts collected under this section.
- 20 **Sec. 2.** RCW 13.40.160 and 1995 c 395 s 7 are each amended to read 21 as follows:
- 22 (1) When the respondent is found to be a serious offender, the 23 court shall commit the offender to the department for the standard 24 range of disposition for the offense, as indicated in option A of 25 schedule D-3, RCW 13.40.0357 except as provided in subsections (((5)))26 (4) and (((6))) (5) of this section.
 - If the court concludes, and enters reasons for its conclusion, that disposition within the standard range would effectuate a manifest injustice the court shall impose a disposition outside the standard range, as indicated in option B of schedule D-3, RCW 13.40.0357. The court's finding of manifest injustice shall be supported by clear and convincing evidence.
- A disposition outside the standard range shall be determinate and shall be comprised of confinement or community supervision, or a combination thereof. When a judge finds a manifest injustice and imposes a sentence of confinement exceeding thirty days, the court shall sentence the juvenile to a maximum term, and the provisions of RCW 13.40.030(2) shall be used to determine the range. A disposition

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outside the standard range is appealable under RCW 13.40.230 by the state or the respondent. A disposition within the standard range is not appealable under RCW 13.40.230.

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- 4 (2) Where the respondent is found to be a minor or first offender, the court shall order that the respondent serve a term of community 5 supervision as indicated in option A or option B of schedule D-1, RCW 6 7 13.40.0357 except as provided in subsections $((\frac{(5)}{(5)}))$ (4) and $((\frac{(6)}{(5)}))$ 8 (5) of this section. If the court determines that a disposition of 9 community supervision would effectuate a manifest injustice the court 10 may impose another disposition under option C of schedule D-1, RCW 13.40.0357. Except as provided in subsection $((\frac{5}{1}))$ (4) of this 11 section, a disposition other than a community supervision may be 12 imposed only after the court enters reasons upon which it bases its 13 14 conclusions that imposition of community supervision would effectuate 15 a manifest injustice. When a judge finds a manifest injustice and imposes a sentence of confinement exceeding thirty days, the court 16 17 shall sentence the juvenile to a maximum term, and the provisions of RCW 13.40.030(2) shall be used to determine the range. The court's 18 19 finding of manifest injustice shall be supported by clear and convincing evidence. 20
- Except for disposition of community supervision or a disposition imposed pursuant to subsection (((+5+))) (4) of this section, a disposition may be appealed as provided in RCW 13.40.230 by the state or the respondent. A disposition of community supervision or a disposition imposed pursuant to subsection (((+5+))) (4) of this section may not be appealed under RCW 13.40.230.
- (3) ((Where a respondent is found to have committed an offense for which the respondent declined to enter into a diversion agreement, the court shall impose a term of community supervision limited to the conditions allowed in a diversion agreement as provided in RCW 13.40.080(2).
- (4)) If a respondent is found to be a middle offender:
- 33 (a) The court shall impose a determinate disposition within the 34 standard range(s) for such offense, as indicated in option A of 35 schedule D-2, RCW 13.40.0357 except as provided in subsections (((5))) 36 (4) and (((6))) (5) of this section. If the standard range includes a 37 term of confinement exceeding thirty days, commitment shall be to the 38 department for the standard range of confinement; or

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- (b) If the middle offender has less than 110 points, the court 1 shall impose a determinate disposition of community supervision and/or 2 3 up to thirty days confinement, as indicated in option B of schedule D-4 2, RCW 13.40.0357 in which case, if confinement has been imposed, the 5 court shall state either aggravating or mitigating factors as set forth in RCW 13.40.150. If the middle offender has 110 points or more, the 6 7 court may impose a disposition under option A and may suspend the 8 disposition on the condition that the offender serve up to thirty days 9 of confinement and follow all conditions of community supervision. If the offender violates any condition of the disposition including 10 conditions of a probation bond, the court may impose sanctions pursuant 11 to RCW 13.40.200 or may revoke the suspension and order execution of 12 the disposition. The court shall give credit for any confinement time 13 previously served if that confinement was for the offense for which the 14 suspension is being revoked. 15
- 16 (c) Only if the court concludes, and enters reasons for its conclusions, that disposition as provided in subsection ((4)) (3) (a) 18 or (b) of this section would effectuate a manifest injustice, the court 19 shall sentence the juvenile to a maximum term, and the provisions of 20 RCW 13.40.030(2) shall be used to determine the range. The court's 21 finding of manifest injustice shall be supported by clear and 22 convincing evidence.
- 23 (d) A disposition pursuant to subsection $((\frac{4}{4}))$ (3)(c) of this 24 section is appealable under RCW 13.40.230 by the state or the 25 respondent. A disposition pursuant to subsection $((\frac{4}{4}))$ (3) (a) or 26 (b) of this section is not appealable under RCW 13.40.230.
- (((+5))) (4) When a serious, middle, or minor first offender is found to have committed a sex offense, other than a sex offense that is also a serious violent offense as defined by RCW 9.94A.030, and has no history of a prior sex offense, the court, on its own motion or the motion of the state or the respondent, may order an examination to determine whether the respondent is amenable to treatment.
- The report of the examination shall include at a minimum the 33 34 following: The respondent's version of the facts and the official version of the facts, the respondent's offense history, an assessment 35 of problems in addition to alleged deviant behaviors, the respondent's 36 37 social, educational, and employment situation, and other evaluation The report shall set forth the sources of the measures used. 38 39 evaluator's information.

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- The examiner shall assess and report regarding the respondent's amenability to treatment and relative risk to the community. A proposed treatment plan shall be provided and shall include, at a minimum:
- 5 (a)(i) Frequency and type of contact between the offender and 6 therapist;
- 7 (ii) Specific issues to be addressed in the treatment and 8 description of planned treatment modalities;
- 9 (iii) Monitoring plans, including any requirements regarding living 10 conditions, lifestyle requirements, and monitoring by family members, 11 legal guardians, or others;
- 12 (iv) Anticipated length of treatment; and
- 13 (v) Recommended crime-related prohibitions.

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The court on its own motion may order, or on a motion by the state shall order, a second examination regarding the offender's amenability to treatment. The evaluator shall be selected by the party making the motion. The defendant shall pay the cost of any second examination ordered unless the court finds the defendant to be indigent in which case the state shall pay the cost.

After receipt of reports of the examination, the court shall then consider whether the offender and the community will benefit from use of this special sex offender disposition alternative and consider the victim's opinion whether the offender should receive a treatment disposition under this section. If the court determines that this special sex offender disposition alternative is appropriate, then the court shall impose a determinate disposition within the standard range for the offense, and the court may suspend the execution of the disposition and place the offender on community supervision for up to two years. As a condition of the suspended disposition, the court may impose the conditions of community supervision and other conditions, including up to thirty days of confinement and requirements that the offender do any one or more of the following:

- 33 (b)(i) Devote time to a specific education, employment, or 34 occupation;
- (ii) Undergo available outpatient sex offender treatment for up to two years, or inpatient sex offender treatment not to exceed the standard range of confinement for that offense. A community mental health center may not be used for such treatment unless it has an appropriate program designed for sex offender treatment. The

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- 1 respondent shall not change sex offender treatment providers or
- 2 treatment conditions without first notifying the prosecutor, the
- 3 probation counselor, and the court, and shall not change providers
- 4 without court approval after a hearing if the prosecutor or probation
- 5 counselor object to the change;
- 6 (iii) Remain within prescribed geographical boundaries and notify
- 7 the court or the probation counselor prior to any change in the
- 8 offender's address, educational program, or employment;
- 9 (iv) Report to the prosecutor and the probation counselor prior to
- 10 any change in a sex offender treatment provider. This change shall
- 11 have prior approval by the court;
- 12 (v) Report as directed to the court and a probation counselor;
- 13 (vi) Pay all court-ordered legal financial obligations, perform
- 14 community service, or any combination thereof;
- 15 (vii) Make restitution to the victim for the cost of any counseling
- 16 reasonably related to the offense; or
- 17 (viii) Comply with the conditions of any court-ordered probation
- 18 bond.
- 19 The sex offender treatment provider shall submit quarterly reports
- 20 on the respondent's progress in treatment to the court and the parties.
- 21 The reports shall reference the treatment plan and include at a minimum
- 22 the following: Dates of attendance, respondent's compliance with
- 23 requirements, treatment activities, the respondent's relative progress
- 24 in treatment, and any other material specified by the court at the time
- 25 of the disposition.
- 26 At the time of the disposition, the court may set treatment review
- 27 hearings as the court considers appropriate.
- Except as provided in this subsection ((+5))) (4), after July 1,
- 29 1991, examinations and treatment ordered pursuant to this subsection
- 30 shall only be conducted by sex offender treatment providers certified
- 31 by the department of health pursuant to chapter 18.155 RCW. A sex
- 32 offender therapist who examines or treats a juvenile sex offender
- 33 pursuant to this subsection does not have to be certified by the
- 34 department of health pursuant to chapter 18.155 RCW if the court finds
- 35 that: (A) The offender has already moved to another state or plans to
- 36 move to another state for reasons other than circumventing the
- 37 certification requirements; (B) no certified providers are available
- 38 for treatment within a reasonable geographical distance of the
- 39 offender's home; and (C) the evaluation and treatment plan comply with

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1 this subsection $((\frac{5}{}))$ (4) and the rules adopted by the department of 2 health.

3 If the offender violates any condition of the disposition or the 4 court finds that the respondent is failing to make satisfactory progress in treatment, the court may revoke the suspension and order 5 execution of the disposition or the court may impose a penalty of up to 6 7 thirty days' confinement for violating conditions of the disposition. 8 The court may order both execution of the disposition and up to thirty 9 days' confinement for the violation of the conditions of The court shall give credit for any confinement time 10 disposition. previously served if that confinement was for the offense for which the 11 suspension is being revoked. 12

For purposes of this section, "victim" means any person who has sustained emotional, psychological, physical, or financial injury to person or property as a direct result of the crime charged. "Victim" may also include a known parent or guardian of a victim who is a minor child unless the parent or guardian is the perpetrator of the offense.

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((+6+)) (5) RCW 13.40.193 shall govern the disposition of any juvenile adjudicated of possessing a firearm in violation of RCW 9.41.040(1)((+e+))) (b)(iii) or any crime in which a special finding is entered that the juvenile was armed with a firearm.

((+7)) (6) Whenever a juvenile offender is entitled to credit for time spent in detention prior to a dispositional order, the dispositional order shall specifically state the number of days of credit for time served.

(((+8))) (7) Except as provided for in subsection ((+4))) (3)(b) or ((+5))) (4) of this section or RCW 13.40.125, the court shall not suspend or defer the imposition or the execution of the disposition.

 $((\frac{9}{}))$ (8) In no case shall the term of confinement imposed by the court at disposition exceed that to which an adult could be subjected for the same offense.

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