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HOUSE BILL 1113

State of Washington 55th Legislature 1997 Regular Session

By Representatives Chandler, Mastin, McMorris, Koster, Delvin, Mulliken, Johnson, Schoesler and Honeyford

Read first time 01/14/97. Referred to Committee on Agriculture & Ecology.

- 1 AN ACT Relating to water transfers and changes; amending RCW
- 2 90.03.380, 90.44.100, 90.03.290, and 90.44.445; and adding a new
- 3 section to chapter 90.03 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 90.03.380 and 1996 c 320 s 19 are each amended to read 6 as follows:
- 7 (1) The right to the use of water which has been applied to a
- 8 beneficial use in the state shall be and remain appurtenant to the land
- 9 or place upon which the same is used: PROVIDED, HOWEVER, That ((said))
- 10 the right may be transferred to another or to others and become
- 11 appurtenant to any other land or place of use without loss of priority
- 12 of right theretofore established if such change can be made without
- 13 detriment or injury to existing rights. The point of diversion of
- 14 water for beneficial use or the purpose of use may be changed, if such
- 15 change can be made without detriment or injury to existing rights.
- 16 Before any transfer of such right to use water or change of the point
- 17 of diversion of water or change of purpose of use can be made, any
- 18 person having an interest in the transfer or change, shall file a
- 19 written application therefor with the department, and ((said)) the

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application shall not be granted until notice of ((said)) the 1 application ((shall be)) is published as provided in RCW 90.03.280. If 2 it shall appear that such transfer or such change may be made without 3 4 injury or detriment to existing rights, the department shall issue to 5 the applicant a certificate in duplicate granting the right for such transfer or for such change of point of diversion or of use. 6 7 certificate so issued shall be filed and be made a record with the 8 department and the duplicate certificate issued to the applicant may be 9 filed with the county auditor in like manner and with the same effect 10 as provided in the original certificate or permit to divert water.

- (2) If an application for change proposes to transfer water rights from one irrigation district to another, the department shall, before publication of notice, receive concurrence from each of the irrigation districts that such transfer or change will not adversely affect the ability to deliver water to other landowners or impair the financial or operational integrity of either of the districts.
- (3) A change in place of use by an individual water user or users of water provided by an irrigation district need only receive approval for the change from the board of directors of the district if the use of water continues within the irrigation district, and when water is provided by an irrigation entity that is a member of a board of joint control created under chapter 87.80 RCW, approval need only be received from the board of joint control if the use of water continues within the area of jurisdiction of the joint board and the change can be made without detriment or injury to existing rights. The board of directors of an irrigation district may approve such a change if the board determines that the change: Will not adversely affect the district's ability to deliver water to other landowners; will not require the construction by the district of diversion or drainage facilities unless the board finds that the construction by the district is in the interest of the district; will not impair the financial or operational integrity of the district; and is consistent with the contractual obligations of the district.
- 34 <u>(4) Subsections (1), (2), and (3) of this section do not apply to</u> 35 <u>a transfer or change governed by section 2 of this act.</u>
- 36 <u>(5)</u> This section shall not apply to trust water rights acquired by 37 the state through the funding of water conservation projects under 38 chapter 90.38 RCW or RCW 90.42.010 through 90.42.070.

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(6) Any right represented by an application for a water right for which a permit for water use has not been issued by the time a transfer or change is approved under this section may not be construed as being injured or detrimentally affected by the transfer or change. An existing right that is in the status of an undeveloped water use permit under which water has not been withdrawn by the time a transfer or change is approved under this section may not be construed as being injured or detrimentally affected by the transfer or change.

- 9 (7) The department may not initiate relinquishment proceedings
 10 under chapter 90.14 RCW regarding a water right for which an
 11 application for a transfer or change is filed under this section during
 12 the period beginning on the date the department receives the
 13 application and ending two years after the date the department approves
 14 or denies the application.
- NEW SECTION. Sec. 2. A new section is added to chapter 90.03 RCW to read as follows:
- (1)(a) If a portion of the water governed by a water right is made surplus to the beneficial uses exercised under the right through the implementation of practices or technologies, including but not limited to conveyance practices or technologies, which are more efficient or more water use efficient than those under which the right was perfected, the right to use the surplus water may be changed as provided by subsection (2) or (3) of this section.
- (b) If a portion of the water governed by a water right is made surplus to the beneficial uses exercised under the right through a change in the crops grown under the water right, the right to use the surplus water may be changed as provided by subsection (3) of this section. This subsection (1)(b) does not apply to water supplied by an irrigation district.
- 30 (c) This section applies only to a change of an agricultural use or 31 portion of an agricultural use of water to an agricultural use of 32 water.
 - (2) The use within an irrigation district of water supplied by the district and made surplus as provided in subsection (1)(a) of this section shall be regulated solely as provided by the board of directors of the irrigation district. Such a use requires the approval of the board of directors of the irrigation district or must otherwise be authorized by the board. The board may approve or authorize such a use

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only if the use does not impair the financial or operational integrity of the district. Water supplied by an irrigation district and made 2 surplus as provided in subsection (1)(a) of this section through 3 4 actions taken by an individual water user served by the district is not 5 available for use as a matter of right by that individual water user, but may be used by the board for the benefit of the district generally. 6 7 The district's board of directors may approve or otherwise authorize 8 under this subsection uses of such surplus water that result in the 9 total irrigated acreage within the district exceeding the irrigated 10 acreage recorded with the department for the district's water right if the board notifies the department of the change in the irrigated 11 acreage within the district. Such a notification provides a change in 12 13 the district's water right and, upon receiving the notification, the 14 department shall revise its records for the district's right to reflect 15 the change.

If an irrigation district is within a federal reclamation project and the district's board of directors approves or otherwise authorizes under this subsection uses of such surplus water that result in the total irrigated acreage within the federal project exceeding the irrigated acreage recorded with the department for the federal project's water right, the board shall notify the department of the change in the irrigated acreage within the federal project. Such a notification provides a change in the federal reclamation project's water right and, upon receiving the notification, the department shall revise its records for the federal project's right to reflect the change except that the total irrigable acreage for a water right for a federal reclamation project may not exceed the total irrigable acreage authorized for the project by the United States and related repayment contracts.

30 (3) The right to use water made surplus as provided in subsection 31 (1)(a) or (b) of this section but not supplied by an irrigation district may be changed to use on other lands owned by the holder of 32 the water right that are contiguous to the lands upon which the use of 33 34 the water was authorized by the right before such a change. The holder 35 of the water right shall notify the department of such a change. notification provides a change in the holder's water right and, upon 36 37 receiving the notification, the department shall revise its records for the water right to reflect the change. 38

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- 1 (4) A change governed by this section shall be made without loss of 2 priority of the right.
- 3 (5) This section shall not be construed as authorizing the use of 4 a junior water right in a manner that impairs or interferes with the 5 use of a senior water right.
- 6 **Sec. 3.** RCW 90.44.100 and 1987 c 109 s 113 are each amended to 7 read as follows:
- 8 (1) After an application to, and upon the issuance by the 9 department of an amendment to the appropriate permit or certificate of ground water right, the holder of a valid right to withdraw public 10 ground waters may, without losing his priority of right, construct 11 wells or other means of withdrawal at a new location in substitution 12 for or in addition to those at the original location, or he may change 13 14 the manner or the place of use of the water((: PROVIDED, HOWEVER, That 15 such)). An amendment shall be issued only after publication of notice 16 of the application and findings as prescribed in the case of an original application. Such amendment shall be issued by the department 17 18 only on the conditions that: $((\frac{1}{1}))$ (a) The additional or substitute well or wells shall tap the same body of public ground water as the 19 original well or wells; $((\frac{2}{2}))$ use of the original well or wells 20 shall be discontinued upon construction of the substitute well or 21 wells; $((\frac{3}{3}))$ (c) the construction of an additional well or wells 22 23 shall not enlarge the right conveyed by the original permit or 24 certificate; and $((\frac{4}{}))$ other existing rights shall not be department may specify an approved manner 25 impaired. The construction and shall require a showing of compliance with the terms 26 of the amendment, as provided in RCW 90.44.080 in the case of an 27 original permit. 28
- 29 (2) This section does not apply to a transfer or change governed by 30 section 2 of this act.
- 31 (3) Any right represented by an application for a water right for 32 which a permit for water use has not been issued by the time an 33 amendment is approved under this section may not be construed as being 34 impaired by the amendment. An existing right that is in the status of 35 an undeveloped water use permit under which water has not been 36 withdrawn by the time an amendment is approved under this section may 37 not be construed as being impaired by the amendment.

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- 1 (4) The department may not initiate relinquishment proceedings
 2 under chapter 90.14 RCW regarding a water right for which an
 3 application for an amendment is filed under this section during the
 4 period beginning on the date the department receives the application
 5 and ending two years after the date the department makes a decision on
 6 the application.
- 7 **Sec. 4.** RCW 90.03.290 and 1994 c 264 s 84 are each amended to read 8 as follows:

9 When an application complying with the provisions of this chapter and with the rules and regulations of the department has been filed, 10 the same shall be placed on record with the department, and it shall be 11 its duty to investigate the application, and determine what water, if 12 any, is available for appropriation, and find and determine to what 13 14 beneficial use or uses it can be applied. If it is proposed to 15 appropriate water for irrigation purposes, the department shall 16 investigate, determine and find what lands are capable of irrigation by means of water found available for appropriation. If it is proposed to 17 18 appropriate water for the purpose of power development, the department 19 shall investigate, determine and find whether the proposed development is likely to prove detrimental to the public interest, having in mind 20 the highest feasible use of the waters belonging to the public. If the 21 application does not contain, and the applicant does not promptly 22 23 furnish sufficient information on which to base such findings, the 24 department may issue a preliminary permit, for a period of not to 25 exceed three years, requiring the applicant to make such surveys, investigations, studies, and progress reports, as in the opinion of the 26 department may be necessary. If the applicant fails to comply with the 27 conditions of the preliminary permit, it and the application or 28 29 applications on which it is based shall be automatically canceled and 30 the applicant so notified. If the holder of a preliminary permit shall, before its expiration, file with the department a verified 31 report of expenditures made and work done under the preliminary permit, 32 33 which, in the opinion of the department, establishes the good faith, 34 intent and ability of the applicant to carry on the proposed development, the preliminary permit may, with the approval of the 35 36 governor, be extended, but not to exceed a maximum period of five years 37 from the date of the issuance of the preliminary permit. 38 department shall make and file as part of the record in the matter,

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written findings of fact concerning all things investigated, and if it shall find that there is water available for appropriation for a 2 beneficial use, and the appropriation thereof as proposed in the 3 4 application will not impair existing rights or be detrimental to the 5 public welfare, it shall issue a permit stating the amount of water to which the applicant shall be entitled and the beneficial use or uses to 6 which it may be applied: PROVIDED, That where the water applied for is 7 8 to be used for irrigation purposes, it shall become appurtenant only to 9 such land as may be reclaimed thereby to the full extent of the soil 10 for agricultural purposes. But where there is no unappropriated water in the proposed source of supply, or where the proposed use conflicts 11 12 with existing rights, or threatens to prove detrimental to the public 13 interest, having due regard to the highest feasible development of the use of the waters belonging to the public, it shall be duty of the 14 15 department to reject such application and to refuse to issue the permit 16 asked for. If the permit is refused because of conflict with existing 17 rights and such applicant shall acquire same by purchase or condemnation under RCW 90.03.040, the department may thereupon grant 18 19 such permit. Any application may be approved for a less amount of water than that applied for, if there exists substantial reason 20 therefor, and in any event shall not be approved for more water than 21 can be applied to beneficial use for the purposes named in the 22 23 application. In determining whether or not a permit shall issue upon 24 any application, it shall be the duty of the department to investigate 25 all facts relevant and material to the application. 26 department approves said application in whole or in part and before any 27 permit shall be issued thereon to the applicant, such applicant shall pay the fee provided in RCW 90.03.470: PROVIDED FURTHER, That in the 28 event a permit is issued by the department upon any application, it 29 30 shall be its duty to notify the director of fish and wildlife of such 31 issuance.

- This section does not apply to transfers or changes made under section 2 of this act or to applications for transfers or changes made under RCW 90.03.380 or 90.44.100.
- 35 **Sec. 5.** RCW 90.44.445 and 1993 c 99 s 1 are each amended to read 36 as follows:
- In any acreage expansion program adopted by the department as an element of a ground water management program, the authorization for a

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water right certificate holder to participate in the program shall be 1 on an annual basis for the first two years. After the two-year period, 2 the department may authorize participation for ten-year periods. 3 4 department may authorize participation for ten-year periods for certificate holders who have already participated in an acreage 5 expansion program for two years. The department may require annual 6 7 certification that the certificate holder has complied with all 8 requirements of the program. The department may terminate the 9 authority of a certificate holder to participate in the program for one 10 calendar year if the certificate holder fails to comply with the requirements of the program. 11 12

This section applies only in an area with a ground water area or subarea management program in effect on the effective date of this section. The provisions of section 2 of this act, RCW 90.03.380, and 90.44.100 apply to transfers, changes, and amendments to permits or rights for the beneficial use of ground water in any other area.

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