HOUSE BILL REPORT E2SHB 1841

As Passed Legislature

Title: An act relating to school safety.

Brief Description: Adopting provisions to improve school safety.

Sponsors: By House Committee on Criminal Justice & Corrections (originally sponsored by Representatives Honeyford, Linville, Clements, Carrell, Mielke, Benson, Mitchell, Hickel, Sheahan, Dunn, Skinner, Johnson, L. Thomas and Backlund).

Brief History:

Committee Activity:

Education: 2/18/97, 2/24/97 [DPS];

Criminal Justice & Corrections: 3/5/97 [DP2S(w/o sub ED)].

Floor Activity:

Passed House: 3/13/97, 91-5.

Senate Amended. House Concurred. Passed Legislature.

HOUSE COMMITTEE ON EDUCATION

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 10 members: Representatives Johnson, Chairman; Hickel, Vice Chairman; Cole, Ranking Minority Member; Keiser, Assistant Ranking Minority Member; Linville; Quall; Smith; Sterk; Sump and Talcott.

Minority Report: Without recommendation. Signed by 1 member: Representative Veloria.

Staff: Pat Shelledy (786-7149).

HOUSE COMMITTEE ON CRIMINAL JUSTICE & CORRECTIONS

Majority Report: The second substitute bill be substituted therefor and the second substitute bill do pass and do not pass the substitute bill by Committee on Education. Signed by 13 members: Representatives Ballasiotes, Chairman; Benson, Vice

Chairman; Koster, Vice Chairman; Quall, Ranking Minority Member; O'Brien, Assistant Ranking Minority Member; Blalock; Cairnes; Delvin; Dickerson; Hickel; Mitchell: Robertson and Sullivan.

Staff: Pat Shelledy (786-7149).

Background: School Safety. A school district has a duty to exercise reasonable care to protect students from reasonably foreseeable dangers by controlling the conduct of its students.

Gang Activity. A "gang" is any company of persons who act in concert for criminal purposes.

<u>Trespassing on School Grounds</u>. A special statute applicable to public schools provides that a person is guilty of a misdemeanor if the person willfully disobeys an order to leave the school grounds under certain circumstances.

<u>Students' Criminal History</u>. School districts may participate in the exchange of information with law enforcement and juvenile court officials to a certain extent.

When a student transfers to another school, the school forwards various records, but the statute governing records transfer does not directly address transferring criminal history information.

<u>Suspension and Expulsion Policies</u>. Several statutes, administrative rules, and cases delineate a school's authority to suspend or expel students.

The United States Supreme Court has ruled that students have procedural due process rights to prevent erroneous deprivation of the right to attend school.

A teacher may exclude any student from class who disrupts the class. The exclusion may be for all or any part of the balance of the school day, or until the principal and teacher have conferred, whichever occurs first. The teacher must attempt one or more alternative forms of corrective action, except in emergencies. A student may be excluded from a classroom for longer periods of time if the student has repeatedly disrupted the classroom.

A student who defaces school property may be suspended and punished. The parent is liable for damages caused by the student. The school may withhold grades, a diploma, and transcripts until the parent has paid. If the parent and student are financially unable to pay, the school must provide a voluntary work program in lieu of payment.

<u>Possession of Weapons on School Grounds</u>. It is unlawful for any person to carry onto school grounds a variety of weapons, such as firearms, spring-blade knives, throwing stars, and nun-chu-ka sticks. A violation is a gross misdemeanor, and if the violator is a student, he or she may be expelled.

<u>Dress Codes</u>. A school board may establish schools or programs that parents may choose for their children to attend which require students to conform to a dress and appearance code if the board accommodates students who may be unable to afford or wear a uniform.

Summary of Bill: Findings. The Legislature finds that students and staff need to be safe at school and makes various findings about measures to enhance school security.

<u>Provisions Governing Gangs</u>. A student may be suspended or expelled if the student is a member of a gang and knowingly engages in gang activity on school grounds. A gang— is defined.

A person who threatens another person with bodily injury because the other person refuses to join a gang or has attempted to withdraw from a gang, is guilty of the crime of criminal gang intimidation. Gang intimidation is a class C felony. The offense is ranked on the adult sentencing grid under the Sentencing Reform Act at level III.

<u>School Ground Trespass</u>. The crime of willfully refusing to leave school grounds is raised to a gross misdemeanor.

<u>Students' Criminal History</u>. The juvenile court administrator must notify the parents and school principal if an elementary or secondary school student is convicted of any of the following offenses: violent or sex offenses, inhaling toxic fumes, violations of the controlled substances provisions, liquor violations, or offenses relating to kidnapping, harassment, or arson.

The principal must provide the criminal history information to the student's teachers, supervisors, and other personnel who need to know for security reasons. Otherwise the information is confidential except when it may be disseminated pursuant to a statute or federal law.

When a student transfers to another school, the criminal history information must be sent to the new school, as well as immunization, academic performance, and attendance records. If a student is transferring from a private school and did not pay tuition, fees, or fines, the private school may withhold the student's transcript.

<u>Suspension and Expulsion Policies</u>. Schools must adopt policies to restore discipline to the classroom. The policies must allow teachers to take disciplinary action to

correct a student who disrupts classroom activities. If a student commits certain offenses, such as an assault against a teacher, the student may not be assigned to the teacher's classroom. Similar rules apply if a student commits an offense against another student. A principal must consider long-term suspension or expulsion if a student repeatedly violates school rules or laws.

School districts may adopt policies that limit possession of paging telecommunication devices or cellular telephones.

A teacher may suspend a disruptive student from the teacher's classroom for the day of the violation and two more days, or until the principal and teacher have conferred, whichever occurs first.

School principals and teachers must confer annually to establish criteria to determine when teachers must complete classes in classroom management skills.

If a student is suspended for damaging property belonging to the school, a contractor, a school employee, or another student, the student may not be readmitted until payment in full has been made for the damage, or until directed by the superintendent of schools. If the property damaged is a school bus, the student may not ride on a school bus until full payment is made or the superintendent of schools readmits the student. The school may still provide a work program in lieu of payment of money.

<u>Dress Codes</u>. Dress codes may prohibit wearing gang-related apparel, but the school must notify the students and parents of what clothing and apparel the school considers to be gang related and may not impose disciplinary action against a student without providing the notice.

Appropriation: None.

Fiscal Note: Requested on February 12, 1997.

Effective Date: The bill declares an emergency and takes effect immediately.

Testimony For: (Education) A large part of the bill is trying to address the gang problem in our schools. Teachers do not know the background of the children who may cause problems. Teachers need additional powers to enforce discipline and increase safety. The bill makes many improvements but may go too far in certain respects, such as allowing teachers to expel students. The bill could benefit from some technical changes.

(Criminal Justice & Corrections) None.

Testimony Against: (Education) None.

(Criminal Justice & Corrections) None.

Testified: (Education) Representative Honeyford, prime sponsor; Representative Linville, sponsor; Judy Hartmann, Washington Education Association; Rainer Houser, Association of Washington School Principals; and Barbara Mertens, Washington Association of School Administrators.

(Criminal Justice & Corrections) None.