HOUSE BILL REPORT HB 2142

As Reported By House Committee On:

Commerce & Labor

Title: An act relating to assignment of rights of lottery winnings.

Brief Description: Regulating assignment rights of lottery winnings.

Sponsors: Representatives Lisk, Cole and Honeyford.

Brief History:

Committee Activity:

Commerce & Labor: 3/3/97, 3/5/97 [DP].

HOUSE COMMITTEE ON COMMERCE & LABOR

Majority Report: Do pass. Signed by 8 members: Representatives McMorris, Chairman; Conway, Ranking Minority Member; Wood, Assistant Ranking Minority Member; Boldt; Clements; Cole; Hatfield and Lisk.

Staff: Pam Madson (786-7166).

Background: Lotto jackpot winners receive their prize payments in annual installments paid over a period of 20 years. In 1996, Lotto winners were given the authority to assign their right to receive their annual payments to a third party for a lump sum cash payment. This right to assign lotto winnings is contingent upon a ruling from the Internal Revenue Service (IRS) that voluntary assignment will not affect the federal income tax treatment of those winners who do not assign their rights.

Lotto winners who wish to assign the right to receive annual prize payments must seek an order from superior court allowing the assignment. The order must be based on findings that the prize winner has had the opportunity to be represented by legal counsel, has received independent financial and tax advice, and is not acting under duress.

In July 1996, the IRS issued a private letter ruling that left open the possibility of adverse tax consequences to those winners who do not assign their right to receive prizes payments. A winner pays federal tax on the amount of their prize that they receive each year. A winner who assigns their right to receive prize payment and receives a lump sum cash payment must pay tax on the amount of the lump sum

payment. A winner, having the option to convert the annual payments to a lump sum cash payment, may be treated by the IRS as having received the full value of their prize on which tax is due, whether they choose to exercise the option or not. If the IRS finds there is a ready market for purchasing lotto prizes, the IRS may treat all winners for tax purposes as if they have assigned their prizes, including current and past winners.

Based on the IRS private letter ruling, the Lottery Commission has objected to processing requested assignments. The court has approved a number of assignments and the commission has appealed the court's orders.

Summary of Bill: In addition to the findings that a court must now make when approving an assignment of the right to receive prize payments, the court must find that the interest and discount rate used to arrive at the present value of the prize has been disclosed in writing to the prize winner.

Voluntary assignments will not be allowed if, at any time, the IRS or a court rules for any state lottery or lottery prize winner, that voluntary assignment will affect the federal tax treatment of prize winners who do not assign their prizes. The director of the Lottery must file a copy of the ruling with the secretary of state.

Appropriation: None.

Fiscal Note: Not requested.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Testimony For: The parties are continuing to work toward language that would cease voluntary assignment in this state based either on an IRS ruling or court action that would impose accelerated tax liability on those who have not assigned their prizes. Twelve Lotto prize winners have obtained court orders to assign their prizes. The Lottery has taken the position that the Internal Revenue Service (IRS) has not adequately declared the protection intended by the law for those winners who do not assign their prizes. The assignment orders have been appealed. If the IRS determines that a market exists for the purchase of lottery prizes, the IRS may change the tax treatment of those non-assigning prize winners. Twelve states have enacted laws authorizing assignment of lottery prizes in some form. A limited number of companies purchase these prizes and a market may be developing nationally. On the other hand, a bill could be written in such a way that would remove the need for the court case to go forward and allow assignments to take place recognizing the need to protect non-assigning prize winners. Without a bill, there is the unknown future determinations by the IRS, and there is an appeal pending before the state Supreme Court, the outcome of which is also unknown. The parties desire to move forward.

Testimony Against: None.

Testified: Roger Wilson, Washington State Lottery Commission; Jim Boldt, Wood Bridge Financial Corporation; and Denny Elliason, Metropolitan Mortgage.