## SSB 5838 - H COMM AMD ADOPTED 4-14-97

3 By Committee on Appropriations

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- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 Sec. 1. The legislature finds that improperly "NEW SECTION. 8 designed, installed, or maintained on-site sewage disposal systems are 9 a major contributor to water pollution in this state. The legislature 10 also recognizes that evolving technology has produced many viable alternatives to traditional on-site septic systems. It is the purpose 11 12 of this act to help facilitate the siting of new alternative on-site 13 septic systems and to assist local governments in promoting efficient 14 operation of on-site septic these systems.
- NEW SECTION. Sec. 2. A new section is added to chapter 70.05 RCW to read as follows:
- 17 (1) The local health officer must respond to the applicant for an on-site sewage system permit within thirty days after receiving a fully completed application. The local health officer must respond that the application is either approved, denied, or pending.
  - (2) If the local health officer denies an application to install an on-site sewage system, the denial must be for cause and based upon public health and environmental protection concerns, including concerns regarding the ability to operate and maintain the system, or conflicts with other existing laws, regulations, or ordinances. The local health officer must provide the applicant with a written justification for the denial, along with an explanation of the procedure for appeal.
- 28 (3) If the local health officer identifies the application as 29 pending and subject to review beyond thirty days, the local health 30 officer must provide the applicant with a written justification that 31 the site-specific conditions or circumstances necessitate a longer time 32 period for a decision on the application. The local health officer 33 must include any specific information necessary to make a decision and 34 the estimated time required for a decision to be made.

- (4) A local health officer may not limit the number of alternative 1 2 sewage systems within his or her jurisdiction without cause. Any such 3 limitation must be based upon public health and environmental 4 protection concerns, including concerns regarding the ability to operate and maintain the system, or conflicts with other existing laws, 5 regulations, or ordinances. If such a limitation is established, the 6 7 local health officer must justify the limitation in writing, with 8 specific reasons, and must provide an explanation of the procedure for 9 appealing the limitation.
- NEW SECTION. **Sec. 3.** A new section is added to chapter 70.118 RCW to read as follows:
- The department of health must include one person who is familiar with the operation and maintenance of certified proprietary devices on the technical review committee responsible for evaluating and making recommendations to the department of health regarding the general use of alternative on-site sewage systems in the state.
- NEW SECTION. **Sec. 4.** A new section is added to chapter 57.04 RCW to read as follows:
- (1) As an alternative means to forming a water-sewer district, a county legislative authority may authorize the formation of a water-sewer district to serve a new development that at the time of formation does not have any residents, at written request of sixty percent of the owners of the area to be included in the proposed district. The county legislative authority shall review the proposed district according to the procedures and criteria in RCW 57.02.040.

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- (2) The county legislative authority shall appoint the initial water-sewer commissioners of the district. The commissioners shall serve until seventy-five percent of the development is sold and occupied, or until some other time as specified by the county legislative authority when the district is approved. Commissioners serving under this section are not entitled to any form of compensation from the district.
- 33 (3) New commissioners shall be elected according to the procedures 34 in chapter 57.12 RCW at the next election held under RCW 29.13.010 that 35 follows more than ninety days after the date seventy-five percent of 36 the development is sold and occupied, or after the time specified by 37 the county legislative authority when the district is approved.

- 1 (4) A water-sewer district created under this section may be 2 transferred to a city or county, or dissolved if the district is 3 inactive, by order of the county legislative authority at the written 4 request of sixty percent of the owners of the area included in the 5 district.
- NEW SECTION. Sec. 5. A new section is added to chapter 70.118 RCW 7 to read as follows:
- In order to assure that technical guidelines and standards keep pace with advancing technologies, the department of health in collaboration with the technical review committee, local health departments, and other interested parties, must review and update as appropriate, the state guidelines and standards for alternative on-site sewage disposal every three years. The first review and update must be completed by January 1, 1999.
- NEW SECTION. Sec. 6. Nothing in sections 2 through 4 of this act may be deemed to eliminate any requirements for approval from public health agencies under applicable law in connection with the siting, design, construction, and repair of on-site septic systems.
- 19 **Sec. 7.** RCW 35.67.010 and 1965 c 110 s 1 are each amended to read 20 as follows:
- A "system of sewerage" means and <u>may</u> include((s)) <u>any or all of the following:</u>
- (1) Sanitary sewage ((disposal sewers)) collection, treatment, and/or disposal facilities and services, on-site or off-site sanitary sewerage facilities, inspection services and maintenance services for public or private on-site systems, or any other means of sewage treatment and disposal approved by the city;
- 28 (2) Combined sanitary sewage disposal and storm or surface water 29 sewers;
- 30 (3) Storm or surface water sewers;
- 31 (4) Outfalls for storm <u>drainage</u> or sanitary sewage and works, 32 plants, and facilities for <u>storm drainage</u> or sanitary sewage treatment
- 33 and disposal,  $((\Theta r))$  and rights and interests in property relating to
- 34 <u>the system;</u>

(5) Combined water and sewerage systems;

- 1 (6) Point and nonpoint water pollution monitoring programs that are
- 2 directly related to the sewerage facilities and programs operated by a
- 3 <u>city or town;</u>
- 4 (7) Public restroom and sanitary facilities; and
- 5 (8) Any combination of or part of any or all of such facilities.
- 6 The words "public utility" when used in this chapter ((shall have))
- 7 <u>has</u> the same meaning as the words "system of sewerage."
- 8 **Sec. 8.** RCW 35.67.020 and 1995 c 124 s 3 are each amended to read 9 as follows:
- 10 Every city and town may construct, condemn and purchase, acquire,
- 11 add to, maintain, conduct, and operate systems of sewerage and systems
- 12 and plants for refuse collection and disposal together with additions,
- 13 extensions, and betterments thereto, within and without its limits,
- 14 with full jurisdiction and authority to manage, regulate, and control
- 15 them and to fix, alter, regulate, and control the rates and charges for
- 16 their use. The rates charged must be uniform for the same class of
- 17 customers or service and facilities furnished.
- In classifying customers served or service <u>and facilities</u> furnished
- 19 by such system of sewerage, the city or town legislative body may in
- 20 its discretion consider any or all of the following factors: (1) The
- 21 difference in cost of service and facilities to the various customers;
- 22 (2) the location of the various customers within and without the city
- 23 or town; (3) the difference in cost of maintenance, operation, repair,
- 24 and replacement of the various parts of the system; (4) the different
- 25 character of the service and facilities furnished various customers;
- 26 (5) the quantity and quality of the sewage delivered and the time of
- 27 its delivery; (6) the achievement of water conservation goals and the
- 28 discouragement of wasteful water use practices; (7) capital
- 29 contributions made to the system, including but not limited to,
- 30 assessments; (8) the nonprofit public benefit status, as defined in RCW
- 31 24.03.490, of the land user; and (9) any other matters which present a
- 32 reasonable difference as a ground for distinction. Rates or charges
- 33 for on-site inspection and maintenance services may not be imposed
- 34 under this chapter on the development, construction, or reconstruction
- 35 <u>of property.</u>
- 36 A city or town may provide assistance to aid low-income persons in
- 37 connection with services provided under this chapter.

Under this chapter, after July 1, 1998, any requirements for pumping the septic tank of an on-site sewage system should be based, among other things, on actual measurement of accumulation of sludge and scum by a trained inspector, trained owner's agent, or trained owner. Training must occur in a program approved by the state board of health or by a local health officer.

Before adopting on-site inspection and maintenance utility 7 8 services, or incorporating residences into an on-site inspection and maintenance or sewer utility under this chapter, notification must be 9 provided, prior to the applicable public hearing, to all residences 10 within the proposed service area that have on-site systems permitted by 11 the local health officer. The notice must clearly state that the 12 residence is within the proposed service area and must provide 13 14 information on estimated rates or charges that may be imposed for the 15 <u>service.</u>

A city or town shall not provide on-site sewage system inspection, pumping services, or other maintenance or repair services under this section using city or town employees unless the on-site system is connected by a publicly owned collection system to the city or town's sewerage system, and the on-site system represents the first step in the sewage disposal process. Nothing in this section shall affect the authority of state or local health officers to carry out their responsibilities under any other applicable law.

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24 **Sec. 9.** RCW 35.92.020 and 1995 c 124 s 5 are each amended to read 25 as follows:

A city or town may construct, condemn and purchase, purchase, 26 27 acquire, add to, alter, maintain, and operate systems, plants, sites, or other facilities of sewerage as defined in RCW 35.67.010, or solid 28 29 waste handling as defined by RCW 70.95.030, and shall have full 30 authority to manage, regulate, operate, control, and to fix the price of service and facilities of those systems, plants, sites, or other 31 facilities within and without the limits of the city or town. 32 33 rates charged shall be uniform for the same class of customers or 34 service and facilities. In classifying customers served or service and facilities furnished by a system or systems of sewerage, the 35 36 legislative authority of the city or town may in its discretion 37 consider any or all of the following factors: (1) The difference in 38 cost of service and facilities to customers; (2) the location of

customers within and without the city or town; (3) the difference in cost of maintenance, operation, repair, and replacement of the parts of the system; (4) the different character of the service and facilities furnished to customers; (5) the quantity and quality of the sewage delivered and the time of its delivery; (6) capital contributions made to the systems, plants, sites, or other facilities, including but not limited to, assessments; (7) the nonprofit public benefit status, as defined in RCW 24.03.490, of the land user; and (8) any other factors that present a reasonable difference as a ground for distinction. Rates or charges for on-site inspection and maintenance services may not be imposed under this chapter on the development, construction, or 

A city or town may provide assistance to aid low-income persons in connection with services provided under this chapter.

reconstruction of property.

Under this chapter, after July 1, 1998, any requirements for pumping the septic tank of an on-site sewage system should be based, among other things, on actual measurement of accumulation of sludge and scum by a trained inspector, trained owner's agent, or trained owner. Training must occur in a program approved by the state board of health or by a local health officer.

Before adopting on-site inspection and maintenance utility services, or incorporating residences into an on-site inspection and maintenance or sewer utility under this chapter, notification must be provided, prior to the applicable public hearing, to all residences within the proposed service area that have on-site systems permitted by the local health officer. The notice must clearly state that the residence is within the proposed service area and must provide information on estimated rates or charges that may be imposed for the service.

A city or town shall not provide on-site sewage system inspection, pumping services, or other maintenance or repair services under this section using city or town employees unless the on-site system is connected by a publicly owned collection system to the city or town's sewerage system, and the on-site system represents the first step in the sewage disposal process. Nothing in this section shall affect the authority of state or local health officers to carry out their responsibilities under any other applicable law.

- 1 **Sec. 10.** RCW 36.94.010 and 1981 c 313 s 14 are each amended to 2 read as follows:
- 3 As used in this chapter:

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- 4 (1) A "system of sewerage" means and <u>may</u> include((s)) <u>any or all of</u> 5 <u>the following:</u>
- (a) Sanitary sewage <u>collection</u>, <u>treatment</u>, <u>and/or</u> disposal ((<del>sewers</del> and)) facilities <u>and services</u>, including without limitation on-site or off-site sanitary sewerage facilities ((<del>consisting of an approved</del> septic tank or septic tank systems)), <u>inspection services and</u> maintenance services for private or public on-site systems, or any other means of sewage treatment and disposal approved by the county;
- 12 (b) Combined sanitary sewage disposal and storm or surface water 13 drains and facilities;
  - (c) Storm or surface water drains, channels, and facilities;
- (d) Outfalls for storm drainage or sanitary sewage and works, plants, and facilities for storm drainage or sanitary sewage treatment and disposal, and rights and interests in property relating to the system;
  - (e) Combined water and sewerage systems;
- 20 (f) <u>Point and nonpoint water pollution monitoring programs that are</u> 21 <u>directly related to the sewerage facilities and programs operated by a</u> 22 <u>county;</u>
  - (g) Public restroom and sanitary facilities;
- 24 (h) The facilities and services authorized in RCW 36.94.020; and
- 25 (i) Any combination of or part of any or all of such facilities.
- 26 (2) A "system of water" means and includes:
- 27 (a) A water distribution system, including dams, reservoirs, 28 aqueducts, plants, pumping stations, transmission and lateral 29 distribution lines and other facilities for distribution of water;
- 30 (b) A combined water and sewerage system;
- 31 (c) Any combination of or any part of any or all of such 32 facilities.
- 33 (3) A "sewerage and/or water general plan" means a general plan for 34 a system of sewerage and/or water for the county which shall be an 35 element of the comprehensive plan established by the county pursuant to 36 RCW 36.70.350(6) and/or chapter 35.63 RCW, if there is such a 37 comprehensive plan.
- 38 (a) A sewerage general plan shall include the general location and 39 description of treatment and disposal facilities, trunk and interceptor

- 1 sewers, pumping stations, monitoring and control facilities, channels,
- 2 local service areas and a general description of the collection system
- 3 to serve those areas, a description of on-site sanitary sewerage system
- 4 <u>inspection services and maintenance services</u>, and other facilities <u>and</u>
- 5 <u>services</u> as may be required to provide a functional and implementable
- 6 plan, including preliminary engineering to assure feasibility. The
- 7 plan may also include a description of the regulations deemed
- 8 appropriate to carrying out surface drainage plans.
- 9 (b) A water general plan shall include the general location and
- 10 description of water resources to be utilized, wells, treatment
- 11 facilities, transmission lines, storage reservoirs, pumping stations,
- 12 and monitoring and control facilities as may be required to provide a
- 13 functional and implementable plan.
- (c) Water and/or sewerage general plans shall include preliminary
- 15 engineering in adequate detail to assure technical feasibility and, to
- 16 the extent then known, shall further discuss the methods of
- 17 distributing the cost and expense of the system and shall indicate the
- 18 economic feasibility of plan implementation. The plans may also
- 19 specify local or lateral facilities and services. The sewerage and/or
- 20 water general plan does not mean the final engineering construction or
- 21 financing plans for the system.
- 22 (4) "Municipal corporation" means and includes any city, town,
- 23 metropolitan municipal corporation, any public utility district which
- 24 operates and maintains a sewer or water system, any sewer, water,
- 25 diking, or drainage district, any diking, drainage, and sewerage
- 26 improvement district, and any irrigation district.
- 27 (5) A "private utility" means and includes all utilities, both
- 28 public and private, which provide sewerage and/or water service and
- 29 which are not municipal corporations within the definition of this
- 30 chapter. The ownership of a private utility may be in a corporation,
- 31 nonprofit or for profit, in a cooperative association, in a mutual
- 32 organization, or in individuals.
- 33 (6) "Board" means one or more boards of county commissioners and/or
- 34 the legislative authority of a home rule charter county.
- 35 **Sec. 11.** RCW 36.94.020 and 1981 c 313 s 1 are each amended to read
- 36 as follows:
- The construction, operation, and maintenance of a system of
- 38 sewerage and/or water is a county purpose. Subject to the provisions

1 of this chapter, every county has the power, individually or in

2 conjunction with another county or counties to adopt, provide for,

3 accept, establish, condemn, purchase, construct, add to, operate, and

4 maintain a system or systems of sanitary and storm sewers, including

5 outfalls, interceptors, plans, and facilities <u>and services</u> necessary

6 for sewerage treatment and disposal, and/or system or systems of water

7 supply within all or a portion of the county((: PROVIDED, That)).

8 However, counties shall not have power to condemn sewerage and/or water

9 systems of any municipal corporation or private utility.

Such county or counties shall have the authority to control, regulate, operate, and manage such system or systems and to provide funds therefor by general obligation bonds, revenue bonds, local improvement district bonds, utility local improvement district or local improvement district assessments, and in any other lawful fiscal manner. Rates or charges for on-site inspection and maintenance services may not be imposed under this chapter on the development, construction, or reconstruction of property.

Under this chapter, after July 1, 1998, any requirements for pumping the septic tank of an on-site sewage system should be based, among other things, on actual measurement of accumulation of sludge and scum by a trained inspector, trained owner's agent, or trained owner. Training must occur in a program approved by the state board of health or by a local health officer.

Before adopting on-site inspection and maintenance utility services, or incorporating residences into an on-site inspection and maintenance or sewer utility under this chapter, notification must be provided, prior to the applicable public hearing, to all residences within the proposed service area that have on-site systems permitted by the local health officer. The notice must clearly state that the residence is within the proposed service area and must provide information on estimated rates or charges that may be imposed for the service.

A county shall not provide on-site sewage system inspection, pumping services, or other maintenance or repair services under this section using county employees unless the on-site system is connected by a publicly owned collection system to the county's sewerage system, and the on-site system represents the first step in the sewage disposal process. Nothing in this section shall affect the authority of a state

or local health officer to carry out their responsibilities under any other applicable law.

A county may, as part of a system of sewerage established under 3 4 this chapter, provide for, finance, and operate any of the facilities and services and may exercise the powers expressly authorized for 5 county storm water, flood control, pollution prevention, and drainage 6 7 services and activities under chapters 36.89, 86.12, 86.13, and 86.15 8 RCW. A county also may provide for, finance, and operate the 9 facilities and services and may exercise any of the powers authorized for aguifer protection areas under chapter 36.36 RCW; for lake 10 management districts under chapter 36.61 RCW; for diking districts, and 11 diking, drainage, and sewerage improvement districts under chapters 12 85.05, 85.08, 85.15, 85.16, and 85.18 RCW; and for shellfish protection 13 districts under chapter 90.72 RCW. However, if a county by reference 14 15 to any of those statutes assumes as part of its system of sewerage any powers granted to such areas or districts and not otherwise available 16 to a county under this chapter, then (1) the procedures and 17 restrictions applicable to those areas or districts apply to the 18 19 county's exercise of those powers, and (2) the county may not simultaneously impose rates and charges under this chapter and under 20 the statutes authorizing such areas or districts for substantially the 21 same facilities and services, but must instead impose uniform rates and 22 charges consistent with RCW 36.94.140. By agreement with such an area 23 or district that is not part of a county's system of sewerage, a county 24 25 may operate that area's or district's services or facilities, but a 26 county may not dissolve any existing area or district except in accordance with any applicable provisions of the statute under which 27 that area or district was created. 28

29 **Sec. 12.** RCW 36.94.140 and 1995 c 124 s 2 are each amended to read 30 as follows:

Every county, in the operation of a system of sewerage and/or 31 32 water, shall have full jurisdiction and authority to manage, regulate, 33 and control it and to fix, alter, regulate, and control the rates and 34 charges for the service and facilities to those to whom such ((county)) service ((is)) and facilities are available, and to levy charges for 35 36 connection to the system. The rates for availability of service and facilities, and connection charges so charged must be uniform for the 37 38 same class of customers or service and facility.

- In classifying customers served, service furnished or made available by such system of sewerage and/or water, or the connection charges, the county legislative authority may consider any or all of the following factors:
- 5 (1) The difference in cost of service to the various customers 6 within or without the area;
- 7 (2) The difference in cost of maintenance, operation, repair and 8 replacement of the various parts of the systems;
- 9 (3) The different character of the service <u>and facilities</u> furnished 10 various customers;
- 11 (4) The quantity and quality of the sewage and/or water delivered 12 and the time of its delivery;
- 13 (5) Capital contributions made to the system or systems, including, 14 but not limited to, assessments;
- 15 (6) The cost of acquiring the system or portions of the system in 16 making system improvements necessary for the public health and safety;
- 17 (7) The nonprofit public benefit status, as defined in RCW 18 24.03.490, of the land user; and
- 19 (8) Any other matters which present a reasonable difference as a 20 ground for distinction.
- A county may provide assistance to aid low-income persons in connection with services provided under this chapter.
- The service charges and rates shall produce revenues sufficient to take care of the costs of maintenance and operation, revenue bond and warrant interest and principal amortization requirements, and all other charges necessary for the efficient and proper operation of the system.
- NEW SECTION. **Sec. 13.** A new section is added to chapter 35.58 RCW to read as follows:
- A metropolitan municipal corporation authorized to perform water pollution abatement may exercise all the powers relating to systems of sewerage authorized by RCW 36.94.010, 36.94.020, and 36.94.140 for counties.
- NEW SECTION. **Sec. 14.** A new section is added to chapter 35.21 RCW to read as follows:
- The legislative authority of any city or town may exercise all the powers relating to systems of sewerage authorized by RCW 35.67.010 and 35.67.020.

- 1 <u>NEW SECTION.</u> **Sec. 15.** A new section is added to chapter 53.08 RCW
- 2 to read as follows:

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- A port district may exercise all the powers relating to systems of sewerage authorized by RCW 54.16.230 for public utility districts.
- 5 **Sec. 16.** RCW 54.16.230 and 1975 1st ex.s. c 57 s 1 are each 6 amended to read as follows:

A public utility district may acquire, construct, operate, maintain, and add to sewage systems, subject to and in compliance with the county comprehensive plan, under the general powers of Title 54 RCW or through the formation of local utility districts as provided in RCW 54.16.120 through 54.16.170((: PROVIDED, That)). However, prior to engaging in ((any sewage system works)) the acquisition, construction, or expansion of on-site or off-site sewerage facilities, except for public restroom and sanitary facilities, as authorized by this section, the voters of the public utility district shall first approve by majority vote a referendum proposition authorizing such district to exercise ((the)) those powers ((set forth in this section)) related to

- 17 exercise ((the)) those powers ((set forth in this section)) related to 18 the acquisition, construction, or expansion of such facilities, which
- the acquisition, construction, or expansion of such facilities, which
- 19 proposition shall be presented at a general election. A sewage system
- 20 may include any or all of the following:
- 21 (1) Sanitary sewage collection, treatment, and/or disposal
- 22 <u>facilities and services, including without limitation on-site or off-</u>
- 23 <u>site sewerage facilities, inspection services and maintenance services</u>
- 24 for public or private on-site systems, or any other means of sewage
- 25 <u>treatment and disposal;</u>
- 26 (2) Point and nonpoint water pollution monitoring programs that are
- 27 <u>directly related to the sewerage facilities and programs operated by a</u>
- 28 public utility district; and
- 29 (3) Public restroom and sanitary facilities. Rates or charges for
- 30 on-site inspection and maintenance services may not be imposed under
- 31 this chapter on the development, construction, or reconstruction of
- 32 property.
- A public utility district may provide assistance to aid low-income persons in connection with services provided under this section.
- 35 <u>Under this chapter, after July 1, 1998, any requirements for</u>
- 36 pumping the septic tank of an on-site sewage system should be based,
- 37 among other things, on actual measurement of accumulation of sludge and
- 38 scum by a trained inspector, trained owner's agent, or trained owner.

- 1 Training must occur in a program approved by the state board of health 2 or by a local health officer.
- Before adopting on-site inspection and maintenance utility services, or incorporating residences into an on-site inspection and maintenance or sewer utility under this chapter, notification must be provided, prior to the applicable public hearing, to all residences within the proposed service area that have on-site systems permitted by the local health officer. The notice must clearly state that the
- O regidence is within the proposed service and must provide
- 9 <u>residence is within the proposed service area and must provide</u>
  10 information on estimated rates or charges that may be imposed for the
- 11 service.
- 12 <u>A public utility district shall not provide on-site sewage system</u>
- 13 <u>inspection</u>, <u>pumping services</u>, <u>or other maintenance or repair services</u>
- 14 under this section using public utility district employees unless the
- 15 <u>on-site system is connected by a publicly owned collection system to</u>
- 16 the public utility district's sewerage system, and the on-site system
- 17 represents the first step in the sewage disposal process. Nothing in
- 18 this section shall affect the authority of state or local health
- 19 officers to carry out their responsibilities under any other applicable
- 20 law. A public utility district that provided inspection, pumping
- 21 services, or other maintenance or repair services with its own
- 22 employees prior to January 1, 1997, may continue to use its employees
- 23 to provide that service.
- 24 **Sec. 17.** RCW 54.16.240 and 1975 1st ex.s. c 57 s 2 are each 25 amended to read as follows:
- The commission of a public utility district, by resolution may, or
- 27 on petition in the same manner as provided for the creation of a
- 28 district under RCW 54.08.010 shall, submit to the voters for their
- 29 approval or rejection the proposal that ((said)) the public utility
- 30 district be authorized to exercise the powers set forth in RCW
- 31 54.16.230 for which an election is required.
- 32 **Sec. 18.** RCW 57.08.005 and 1996 c 230 s 301 are each amended to
- 33 read as follows:
- A district shall have the following powers:
- 35 (1) To acquire by purchase or condemnation, or both, all lands,
- 36 property and property rights, and all water and water rights, both
- 37 within and without the district, necessary for its purposes. The right

of eminent domain shall be exercised in the same manner and by the same procedure as provided for cities and towns, insofar as consistent with this title, except that all assessment or reassessment rolls to be prepared and filed by eminent domain commissioners or commissioners appointed by the court shall be prepared and filed by the district, and the duties devolving upon the city treasurer are imposed upon the county treasurer;

(2) To lease real or personal property necessary for its purposes for a term of years for which that leased property may reasonably be needed;

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11 (3) To construct, condemn and purchase, add to, maintain, and supply waterworks to furnish the district and inhabitants thereof and 12 13 any other persons, both within and without the district, with an ample supply of water for all uses and purposes public and private with full 14 15 authority to regulate and control the use, content, distribution, and price thereof in such a manner as is not in conflict with general law 16 17 and may construct, acquire, or own buildings and other necessary district facilities. Where a customer connected to the district's 18 19 system uses the water on an intermittent or transient basis, a district 20 may charge for providing water service to such a customer, regardless of the amount of water, if any, used by the customer. 21 waterworks may include facilities which result in combined water supply 22 23 and electric generation, if the electricity generated thereby is a 24 byproduct of the water supply system. That electricity may be used by 25 the district or sold to any entity authorized by law to use or distribute electricity. Electricity is deemed a byproduct when the 26 electrical generation is subordinate to the primary purpose of water 27 supply. For such purposes, a district may take, condemn and purchase, 28 29 acquire, and retain water from any public or navigable lake, river or 30 watercourse, or any underflowing water, and by means of aqueducts or pipeline conduct the same throughout the district and any city or town 31 therein and carry it along and upon public highways, roads, and 32 33 streets, within and without such district. For the purpose of constructing or laying aqueducts or pipelines, dams, or waterworks or 34 35 other necessary structures in storing and retaining water or for any other lawful purpose such district may occupy the beds and shores up to 36 37 the high water mark of any such lake, river, or other watercourse, and may acquire by purchase or condemnation such property or property 38 39 rights or privileges as may be necessary to protect its water supply

from pollution. For the purposes of waterworks which include facilities for the generation of electricity as a byproduct, nothing in this section may be construed to authorize a district to condemn electric generating, transmission, or distribution rights or facilities of entities authorized by law to distribute electricity, or to acquire such rights or facilities without the consent of the owner;

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- (4) To purchase and take water from any municipal corporation, private person, or entity. A district contiguous to Canada may contract with a Canadian corporation for the purchase of water and for the construction, purchase, maintenance, and supply of waterworks to furnish the district and inhabitants thereof and residents of Canada with an ample supply of water under the terms approved by the board of commissioners;
- 13 14 (5) To construct, condemn and purchase, add to, maintain, and operate systems of sewers for the purpose of furnishing the district, 15 the inhabitants thereof, and persons outside the district with an 16 17 adequate system of sewers for all uses and purposes, public and private, including but not limited to on-site sewage disposal 18 19 facilities, approved septic tanks or approved septic tank systems, onsite sanitary sewerage systems, inspection services and maintenance 20 services for private and public on-site systems, point and nonpoint 21 water pollution monitoring programs that are directly related to the 22 sewerage facilities and programs operated by a district, other 23 24 facilities, programs, and systems for the collection, interception, 25 treatment, and disposal of wastewater, and for the control of pollution 26 from wastewater and for the protection, preservation, rehabilitation of surface and underground waters, facilities for the 27 drainage and treatment of storm or surface waters, public highways, 28 29 streets, and roads with full authority to regulate the use and 30 operation thereof and the service rates to be charged. <u>Under this</u> 31 chapter, after July 1, 1998, any requirements for pumping the septic tank of an on-site sewage system should be based, among other things, 32 on actual measurement of accumulation of sludge and scum by a trained 33 34 inspector, trained owner's agent, or trained owner. Training must 35 occur in a program approved by the state board of health or by a local health officer. Sewage facilities may include facilities which result 36 37 in combined sewage disposal, treatment, or drainage and electric generation, except that the electricity generated thereby is a 38 39 byproduct of the system of sewers. Such electricity may be used by the

district or sold to any entity authorized by law to distribute 1 2 electricity. Electricity is deemed a byproduct when the electrical generation is subordinate to the primary purpose of sewage disposal, 3 4 treatment, or drainage. For such purposes a district may conduct 5 sewage throughout the district and throughout other political subdivisions within the district, and construct and lay sewer pipe 6 7 along and upon public highways, roads, and streets, within and without 8 the district, and condemn and purchase or acquire land and rights of 9 way necessary for such sewer pipe. A district may erect sewage 10 treatment plants within or without the district, and may acquire, by purchase or condemnation, properties or privileges necessary to be had 11 to protect any lakes, rivers, or watercourses and also other areas of 12 13 land from pollution from its sewers or its sewage treatment plant. For the purposes of sewage facilities which include facilities that result 14 15 in combined sewage disposal, treatment, or drainage and electric 16 generation where the electric generation is a byproduct, nothing in 17 this section may be construed to authorize a district to condemn electric generating, transmission, or distribution rights or facilities 18 19 of entities authorized by law to distribute electricity, or to acquire 20 such rights or facilities without the consent of the owners;

(6) To construct, condemn, acquire, and own buildings and other necessary district facilities;

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- 23 (7) To compel all property owners within the district located within an area served by the district's system of sewers to connect their private drain and sewer systems with the district's system under 26 such penalty as the commissioners shall prescribe by resolution. 27 district may for such purpose enter upon private property and connect the private drains or sewers with the district system and the cost 29 thereof shall be charged against the property owner and shall be a lien upon property served;
- 31 (8) Where a district contains within its borders, abuts, or is located adjacent to any lake, stream, ground water as defined by RCW 32 90.44.035, or other waterway within the state of Washington, to provide 33 for the reduction, minimization, or elimination of pollutants from 34 35 those waters in accordance with the district's comprehensive plan, and to issue general obligation bonds, revenue bonds, local improvement 36 37 district bonds, or utility local improvement bonds for the purpose of paying all or any part of the cost of reducing, minimizing, or 38 39 eliminating the pollutants from these waters;

1 (9) To fix rates and charges for water, sewer, and drain service 2 supplied and to charge property owners seeking to connect to the 3 district's systems, as a condition to granting the right to so connect, 4 in addition to the cost of the connection, such reasonable connection 5 charge as the board of commissioners shall determine to be proper in order that those property owners shall bear their equitable share of 6 7 the cost of the system. For the purposes of calculating a connection 8 charge, the board of commissioners shall determine the pro rata share 9 of the cost of existing facilities and facilities planned for 10 construction within the next ten years and contained in an adopted comprehensive plan and other costs borne by the district which are 11 directly attributable to the improvements required by property owners 12 13 seeking to connect to the system. The cost of existing facilities 14 shall not include those portions of the system which have been donated 15 or which have been paid for by grants. The connection charge may 16 include interest charges applied from the date of construction of the 17 system until the connection, or for a period not to exceed ten years, whichever is shorter, at a rate commensurate with the rate of interest 18 19 applicable to the district at the time of construction or major rehabilitation of the system, or at the time of installation of the 20 lines to which the property owner is seeking to connect. A district 21 may permit payment of the cost of connection and the reasonable 22 connection charge to be paid with interest in installments over a 23 24 period not exceeding fifteen years. The county treasurer may charge 25 and collect a fee of three dollars for each year for the treasurer's services. Those fees shall be a charge to be included as part of each 26 27 annual installment, and shall be credited to the county current expense fund by the county treasurer. Revenues from connection charges 28 29 excluding permit fees are to be considered payments in aid of 30 construction as defined by department of revenue rule. Rates or 31 charges for on-site inspection and maintenance services may not be imposed under this chapter on the development, construction, or 32 reconstruction of property. 33

Before adopting on-site inspection and maintenance utility services, or incorporating residences into an on-site inspection and maintenance or sewer utility under this chapter, notification must be provided, prior to the applicable public hearing, to all residences within the proposed service area that have on-site systems permitted by the local health officer. The notice must clearly state that the

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- 1 residence is within the proposed service area and must provide
- 2 <u>information on estimated rates or charges that may be imposed for the</u>
- 3 <u>service</u>.
- 4 A water-sewer district shall not provide on-site sewage system
- 5 inspection, pumping services, or other maintenance or repair services
- 6 under this section using water-sewer district employees unless the on-
- 7 site system is connected by a publicly owned collection system to the
- 8 water-sewer district's sewerage system, and the on-site system
- 9 represents the first step in the sewage disposal process.
- 10 Except as otherwise provided in RCW 90.03.525, any public entity
- 11 and public property, including the state of Washington and state
- 12 property, shall be subject to rates and charges for sewer, water, storm
- 13 water control, drainage, and street lighting facilities to the same
- 14 extent private persons and private property are subject to those rates
- 15 and charges that are imposed by districts. In setting those rates and
- 16 charges, consideration may be made of in-kind services, such as stream
- 17 improvements or donation of property;
- 18 (10) To contract with individuals, associations and corporations,
- 19 the state of Washington, and the United States;
- 20 (11) To employ such persons as are needed to carry out the
- 21 district's purposes and fix salaries and any bond requirements for
- 22 those employees;
- 23 (12) To contract for the provision of engineering, legal, and other
- 24 professional services as in the board of commissioner's discretion is
- 25 necessary in carrying out their duties;
- 26 (13) To sue and be sued;
- 27 (14) To loan and borrow funds and to issue bonds and instruments
- 28 evidencing indebtedness under chapter 57.20 RCW and other applicable
- 29 laws;
- 30 (15) To transfer funds, real or personal property, property
- 31 interests, or services subject to RCW 57.08.015;
- 32 (16) To levy taxes in accordance with this chapter and chapters
- 33 57.04 and 57.20 RCW;
- 34 (17) To provide for making local improvements and to levy and
- 35 collect special assessments on property benefitted thereby, and for
- 36 paying for the same or any portion thereof in accordance with chapter
- 37 57.16 RCW;
- 38 (18) To establish street lighting systems under RCW 57.08.060;

- 1 (19) To exercise such other powers as are granted to water-sewer 2 districts by this title or other applicable laws; and
- 3 (20) To exercise any of the powers granted to cities and counties 4 with respect to the acquisition, construction, maintenance, operation 5 of, and fixing rates and charges for waterworks and systems of sewerage 6 and drainage.
- 7 **Sec. 19.** RCW 57.08.065 and 1996 c 230 s 313 are each amended to 8 read as follows:
- 9 (1) A district shall have power to establish, maintain, and operate 10 a mutual water, ((sewer)) sewerage, drainage, and street lighting 11 system, a mutual system of any two or three of the systems, or separate 12 systems.
- (2) Where any two or more districts include the same territory as of July 1, 1997, none of the overlapping districts may provide any service that was made available by any of the other districts prior to July 1, 1997, within the overlapping territory without the consent by resolution of the board of commissioners of the other district or districts.
- 19 (3) A district that was a water district prior to July 1, 1997, 20 that did not operate a ((sewer)) system of sewerage prior to July 1, 21 1997, may not proceed to exercise the powers to establish, maintain, 22 construct, and operate any ((sewer)) system of sewerage without first 23 obtaining written approval and certification of necessity from the 24 department of ecology and department of health. Any comprehensive plan 25 for a system of sewers or addition thereto or betterment thereof proposed by a district that was a water district prior to July 1, 1997, 26 27 shall be approved by the same county and state officials as were 28 required to approve such plans adopted by a sewer district immediately 29 prior to July 1, 1997, and as subsequently may be required.
- 30 **Sec. 20.** RCW 57.16.010 and 1996 c 230 s 501 are each amended to 31 read as follows:
- Before ordering any improvements or submitting to vote any proposition for incurring any indebtedness, the district commissioners shall adopt a general comprehensive plan for the type or types of facilities the district proposes to provide. A district may prepare a separate general comprehensive plan for each of these services and other services that districts are permitted to provide, or the district

may combine any or all of its comprehensive plans into a single general comprehensive plan.

- (1) For a general comprehensive plan of a water supply system, the commissioners shall investigate the several portions and sections of the district for the purpose of determining the present and reasonably foreseeable future needs thereof; shall examine and investigate, determine, and select a water supply or water supplies for such district suitable and adequate for present and reasonably foreseeable future needs thereof; and shall consider and determine a general system or plan for acquiring such water supply or water supplies, and the lands, waters, and water rights and easements necessary therefor, and for retaining and storing any such waters, and erecting dams, reservoirs, aqueducts, and pipe lines to convey the same throughout There may be included as part of the system the such district. installation of fire hydrants at suitable places throughout the The commissioners shall determine a general comprehensive plan for distributing such water throughout such portion of the district as may then reasonably be served by means of subsidiary aqueducts and pipe lines, and a long-term plan for financing the planned projects and the method of distributing the cost and expense thereof, including the creation of local improvement districts or utility local improvement districts, and shall determine whether the whole or part of the cost and expenses shall be paid from revenue or general obligation bonds.
  - (2) For a general comprehensive plan for a sewer system, the commissioners shall investigate all portions and sections of the district and select a general comprehensive plan for a sewer system for the district suitable and adequate for present and reasonably foreseeable future needs thereof. The general comprehensive plan shall provide for treatment plants and other methods and services, if any, for the prevention, control, and reduction of water pollution and for the treatment and disposal of sewage and industrial and other liquid wastes now produced or which may reasonably be expected to be produced within the district and shall, for such portions of the district as may then reasonably be served, provide for the acquisition or construction and installation of laterals, trunk sewers, intercepting sewers, syphons, pumping stations or other sewage collection facilities, septic tanks, septic tank systems or drainfields, and systems for the transmission and treatment of wastewater. The general comprehensive

plan shall provide a long-term plan for financing the planned projects and the method of distributing the cost and expense of the sewer system and services, including the creation of local improvement districts or utility local improvement districts; and provide whether the whole or some part of the cost and expenses shall be paid from revenue or general obligation bonds.

- (3) For a general comprehensive plan for a drainage system, the commissioners shall investigate all portions and sections of the district and adopt a general comprehensive plan for a drainage system for the district suitable and adequate for present and future needs thereof. The general comprehensive plan shall provide for a system to collect, treat, and dispose of storm water or surface waters, including use of natural systems and the construction or provision of culverts, storm water pipes, ponds, and other systems. The general comprehensive plan shall provide for a long-term plan for financing the planned projects and provide for a method of distributing the cost and expense of the drainage system, including local improvement districts or utility local improvement districts, and provide whether the whole or some part of the cost and expenses shall be paid from revenue or general obligation bonds.
- (4) For a general comprehensive plan for street lighting, the commissioners shall investigate all portions and sections of the district and adopt a general comprehensive plan for street lighting for the district suitable and adequate for present and future needs thereof. The general comprehensive plan shall provide for a system or systems of street lighting, provide for a long-term plan for financing the planned projects, and provide for a method of distributing the cost and expense of the street lighting system, including local improvement districts or utility local improvement districts, and provide whether the whole or some part of the cost and expenses shall be paid from revenue or general obligation bonds.
- 32 (5) The commissioners may employ such engineering and legal service 33 as in their discretion is necessary in carrying out their duties.
  - (6) Any general comprehensive plan or plans shall be adopted by resolution and submitted to an engineer designated by the legislative authority of the county in which fifty-one percent or more of the area of the district is located, and to the director of health of the county in which the district or any portion thereof is located, and must be approved in writing by the engineer and director of health, except that

a comprehensive plan relating to street lighting shall not be submitted to or approved by the director of health. The general comprehensive plan shall be approved, conditionally approved, or rejected by the director of health and by the designated engineer within sixty days of their respective receipt of the plan. However, this sixty-day time limitation may be extended by the director of health or engineer for up to an additional sixty days if sufficient time is not available to review adequately the general comprehensive plans.

9 Before becoming effective, the general comprehensive plan shall 10 also be submitted to, and approved by resolution of, the legislative authority of every county within whose boundaries all or a portion of 11 12 the district lies. The general comprehensive plan shall be approved, 13 conditionally approved, or rejected by each of the county legislative authorities pursuant to the criteria in RCW 57.02.040 for approving the 14 15 formation, reorganization, annexation, consolidation, or merger of districts. The resolution, ordinance, or motion of the legislative 16 17 body that rejects the comprehensive plan or a part thereof shall specifically state in what particular the comprehensive plan or part 18 19 thereof rejected fails to meet these criteria. The comprehensive plan shall not provide for the extension or location of 20 facilities that are inconsistent with the requirements of RCW 21 36.70A.110. Nothing in this chapter shall preclude a county from 22 rejecting a proposed plan because it is in conflict with the criteria 23 24 in RCW 57.02.040. Each general comprehensive plan shall be deemed 25 approved if the county legislative authority fails to reject or 26 conditionally approve the plan within ninety days of the plan's 27 submission to the county legislative authority or within thirty days of a hearing on the plan when the hearing is held within ninety days of 28 29 submission to the county legislative authority. However, a county 30 legislative authority may extend this ninety-day time limitation by up to an additional ninety days where a finding is made that ninety days 31 is insufficient to review adequately the general comprehensive plan. 32 33 In addition, the commissioners and the county legislative authority may mutually agree to an extension of the deadlines in this section. 34

If the district includes portions or all of one or more cities or towns, the general comprehensive plan shall be submitted also to, and approved by resolution of, the legislative authorities of the cities and towns before becoming effective. The general comprehensive plan shall be deemed approved by the city or town legislative authority if

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the city or town legislative authority fails to reject or conditionally 1 2 approve the plan within ninety days of the plan's submission to the city or town or within thirty days of a hearing on the plan when the 3 4 hearing is held within ninety days of submission to the county legislative authority. However, a city or town legislative authority 5 may extend this time limitation by up to an additional ninety days 6 7 where a finding is made that insufficient time exists to adequately 8 review the general comprehensive plan within these time limitations. 9 In addition, the commissioners and the city or town legislative 10 authority may mutually agree to an extension of the deadlines in this 11 section.

Before becoming effective, the general comprehensive plan shall be 12 13 approved by any state agency whose approval may be required by Before becoming effective, any amendment to, 14 applicable law. 15 alteration of, or addition to, a general comprehensive plan shall also be subject to such approval as if it were a new general comprehensive 16 17 plan. However, only if the amendment, alteration, or addition affects 18 a particular city or town, shall the amendment, alteration, or addition 19 be subject to approval by such particular city or town governing body.

20 **Sec. 21.** RCW 57.08.081 and 1996 c 230 s 314 are each amended to 21 read as follows:

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The commissioners of any district shall provide for revenues by fixing rates and charges for furnishing sewer and drainage service and facilities to those to whom service is available or for providing water, such rates and charges to be fixed as deemed necessary by the commissioners, so that uniform charges will be made for the same class of customer or service and facility. Rates and charges may be combined for the furnishing of more than one type of sewer service( $(\tau)$ ) and facility such as but not limited to storm or surface water and sanitary.

In classifying customers of such water, sewer, or drainage system, 31 32 the board of commissioners may in its discretion consider any or all of 33 the following factors: The difference in cost ((of service)) to 34 various customers; the location of the various customers within and without the district; the difference in cost of maintenance, operation, 35 36 repair, and replacement of the various parts of the system; the different character of the service furnished various customers; the 37 quantity and quality of the service and facility furnished; the time of 38

the achievement of water conservation goals and the 1 2 discouragement of wasteful practices; capital contributions made to the system including but not limited to assessments; and any other matters 3 4 which present a reasonable difference as a ground for distinction. 5 Rates shall be established as deemed proper by the commissioners and as fixed by resolution and shall produce revenues sufficient to take care 6 of the costs of maintenance and operation, revenue bond and warrant 7 8 interest and principal amortization requirements, and all other charges 9 necessary for efficient and proper operation of the system.

10 The commissioners shall enforce collection of connection charges, and rates and charges for water supplied against property owners 11 connecting with the system or receiving such water, and for sewer and 12 13 drainage services charged against property to which and its owners to whom the service is available, such charges being deemed charges 14 15 against the property served, by addition of penalties of not more than 16 ten percent thereof in case of failure to pay the charges at times 17 fixed by resolution. The commissioners may provide by resolution that where either connection charges or rates and charges for services 18 19 supplied are delinquent for any specified period of time, the district 20 shall certify the delinquencies to the treasurer of the county in which the real property is located, and the charges and any penalties added 21 22 thereto and interest thereon at the rate of not more than the prime lending rate of the district's bank plus four percentage points per 23 24 year shall be a lien against the property upon which the service was 25 received, subject only to the lien for general taxes.

The district may, at any time after the connection charges or rates and charges for services supplied or available and penalties are delinquent for a period of sixty days, bring suit in foreclosure by civil action in the superior court of the county in which the real property is located. The court may allow, in addition to the costs and disbursements provided by statute, attorneys' fees, title search and report costs, and expenses as it adjudges reasonable. The action shall be in rem, and may be brought in the name of the district against an individual or against all of those who are delinquent in one action. The laws and rules of the court shall control as in other civil actions.

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In addition to the right to foreclose provided in this section, the district may also cut off all or part of the service after charges for

- 1 water or sewer service supplied or available are delinquent for a 2 period of sixty days.
- 3 **Sec. 22.** RCW 90.72.040 and 1992 c 100 s 3 are each amended to read 4 as follows:
- (1) The county legislative authority may create a shellfish 5 protection district on its own motion or by submitting the question to 6 7 the voters of the proposed district and obtaining the approval of a majority of those voting. The boundaries of the district shall be 8 9 determined by the legislative authority. The legislative authority may create more than one district. A district may include any area or 10 areas within the county, whether incorporated or unincorporated. 11 12 Counties shall coordinate and cooperate with cities, towns, and waterrelated special districts within their boundaries in establishing 13 14 shellfish protection districts and carrying out shellfish protection 15 Where a portion of the proposed district lies within an 16 incorporated area, the county shall develop procedures for the participation of the city or town in the determination of the 17 18 boundaries of the district and the administration of the district, 19 including funding of the district's programs. The legislative authority of more than one county may by agreement provide for the 20 creation of a district including areas within each of those counties. 21 22 County legislative authorities are encouraged to coordinate their plans 23 and programs to protect shellfish growing areas, especially where 24 shellfish growing areas are located within the boundaries of more than The legislative authority or authorities creating a 25 one county. district may abolish a shellfish protection district on its or their 26 own motion or by submitting the question to the voters of the district 27 and obtaining the approval of a majority of those voting. 28
- 29 (2) If the county legislative authority creates a shellfish 30 protection district by its own motion, any registered voter residing within the boundaries of the shellfish protection district may file a 31 32 referendum petition to repeal the ordinance that created the district. Any referendum petition to repeal the ordinance creating the shellfish 33 34 protection district shall be filed with the county auditor within seven days of passage of the ordinance. Within ten days of the filing of a 35 the county auditor shall confer with the petitioner 36 petition, concerning form and style of the petition, issue an identification 37 number for the petition, and write a ballot title for the measure. The 38

ballot title shall be posed as a question so that an affirmative answer to the question and an affirmative vote on the measure results in creation of the shellfish protection district and a negative answer to the question and a negative vote on the measure results in the shellfish protection district not being created. The petitioner shall be notified of the identification number and ballot title within this ten-day period.

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After this notification, the petitioner shall have thirty days in which to secure on petition forms the signatures of not less than twenty-five percent of the registered voters residing within the boundaries of the shellfish protection district and file the signed petitions with the county auditor. Each petition form shall contain the ballot title and full text of the measure to be referred. The county auditor shall verify the sufficiency of the signatures on the petitions. If sufficient valid signatures are properly submitted, the county auditor shall submit the referendum measure to the registered voters residing in the shellfish protection district in a special election no later than one hundred twenty days after the signed petition has been filed with the county auditor. The special election may be conducted by mail ballot as provided for in chapter 29.36 RCW. (3) The county legislative authority shall not impose fees, rates, or charges for shellfish protection district programs upon properties

or charges for shellfish protection district programs upon properties on which fees, rates, or charges are imposed ((to pay for another program to eliminate or decrease contamination in storm water runoff)) under chapter 36.89 or 36.94 RCW for substantially the same programs and services.

27 <u>NEW SECTION.</u> **Sec. 23.** (1) The department of health shall convene a work group for the purpose of making recommendations to the 28 29 legislature for the development of a certification program for different classes of people involved with on-site septic systems. 30 work group shall study certification of persons who pump, install, 31 design, perform maintenance, inspect, or regulate any of the above 32 33 listed functions with regard to on-site septic systems. The work group 34 shall make recommendations regarding appropriate bonding levels and other standards for the various occupations for which certification 35 will be recommended. The work group shall also examine the development 36 37 of a risk analysis pertaining to the installation and maintenance of 38 different types of septic systems for different parts of the state.

The work group shall report its findings and recommendations to the 1 senate agriculture and environment committee and the house of 2 representatives agriculture and ecology committee by January 1, 1998. 3 4 (2) The work group shall consist of a representative from each of 5 the following groups: On-site septic system pumpers, installers, designers, maintenance operators, and inspectors, as well as a 6 7 representative of cities, counties, the department of health, 8 engineers, residential construction, the Puget Sound water quality 9 action team, public utility districts, water-sewer districts, and two members from the general public. The members of the work group shall 10 be appointed by the governor. The representative of the department of 11 health shall serve as the chair of the work group. Staff support for 12 the work group shall be provided by the department of health." 13

14 Correct the title.

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