2 **ESSB 5671** - H AMD

3 By Representative Lambert

4 ADOPTED 4/14/97

- 5 On page 6, after line 23, insert the following:
- 6 "Sec. 3. RCW 34.05.310 and 1995 c 403 s 301 are each amended to 7 read as follows:
- 8 (1) To meet the intent of providing greater public access to 9 administrative rule making and to promote consensus among interested 10 parties, agencies shall solicit comments from the public on a subject 11 of possible rule making before filing with the code reviser a notice of 12 proposed rule making under RCW 34.05.320. The agency shall prepare a 13 statement of inquiry that:
- 14 (a) Identifies the specific statute or statutes authorizing the 15 agency to adopt rules on this subject;
- 16 (b) Discusses why rules on this subject may be needed and what they 17 might accomplish;
- 18 (c) Identifies other federal and state agencies that regulate this 19 subject, and describes the process whereby the agency would coordinate 20 the contemplated rule with these agencies;
- (d) Discusses the process by which the rule might be developed, including, but not limited to, negotiated rule making, pilot rule making, or agency study;
- (e) Specifies the process by which interested parties can effectively participate in the decision to adopt a new rule and formulation of a proposed rule before its publication.
- 27 (2)(a) The statement of inquiry shall be filed with the code 28 reviser for publication in the state register at least thirty days 29 before the date the agency files notice of proposed rule making under 30 RCW 34.05.320 and shall be sent to any party that has requested receipt 31 of the agency's statements of inquiry.
- 32 (b) The statement of inquiry shall also be sent to the chair of the 33 appropriate standing committees and the majority and minority leaders 34 of the house and senate for comment on the legislative intent of the 35 statute that the rule implements. Any comments submitted by the chairs

- or leaders shall become part of the record of any subsequent rule making hearing.
- $((\frac{2}{2}))$ (3) Agencies are encouraged to develop and use new 4 procedures for reaching agreement among interested parties before 5 publication of notice and the adoption hearing on a proposed rule. 6 Examples of new procedures include, but are not limited to:
- 7 (a) Negotiated rule making by which representatives of an agency 8 and of the interests that are affected by a subject of rule making, 9 including, where appropriate, county and city representatives, seek to 10 reach consensus on the terms of the proposed rule and on the process by 11 which it is negotiated; and
- (b) Pilot rule making which includes testing the feasibility of complying with or administering draft new rules or draft amendments to existing rules through the use of volunteer pilot groups in various areas and circumstances, as provided in RCW 34.05.313 or as otherwise provided by the agency.
- $((\frac{3}{3}))$ $(\frac{4}{3})$ An agency must make a determination whether negotiated rule making, pilot rule making, or another process for generating participation from interested parties prior to development of the rule is appropriate.
- (b) An agency must include a written justification in the rule-making file if an opportunity for interested parties to participate in the rule-making process prior to publication of the proposed rule has not been provided.
- 25 $((\frac{4}{}))$ (5) This section does not apply to:
- 26 (a) Emergency rules adopted under RCW 34.05.350;
- (b) Rules relating only to internal governmental operations that are not subject to violation by a nongovernment party;
- 29 (c) Rules adopting or incorporating by reference without material 30 change federal statutes or regulations, Washington state statutes, rules of other Washington state agencies, shoreline master programs 31 32 than those programs governing shorelines of state-wide 33 significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the 34 35 material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule; 36
- 37 (d) Rules that only correct typographical errors, make address or 38 name changes, or clarify language of a rule without changing its 39 effect;

- (e) Rules the content of which is explicitly and specifically 1 2 dictated by statute;
- 3 (f) Rules that set or adjust fees or rates pursuant to legislative 4 standards; or
- (g) Rules that adopt, amend, or repeal: 5
- 6 (i) A procedure, practice, or requirement relating to agency 7 hearings; or
- 8 (ii) A filing or related process requirement for applying to an 9 agency for a license or permit."
- 10 Renumber the remaining sections and correct the title.
- 11 EFFECT: When an agency solicits comments on a subject of possible
- rule-making, it must sent notice to the chair of the appropriate 12
- 13
- standing committees and to leadership for any comment on the legislative intent of the underlying statute. Any comments submitted 14
- 15 must be made part of the record.
- 16 5671-S.E AMH GRLU ELGE 6
- ESSB 5671 H COMM AMDS 17
- By Committee on Government Reform & Land Use 18
- 19 ADOPTED 4/14/97
- 20 On page 3, line 30, after "order" insert "of adoption"
- On page 3, line 32, after "rule." insert ""Issuance" does not 21
- 22 include final agency orders issued following an adjudicative proceeding
- 23 under Part IV of this chapter."
- 24 EFFECT: Provides that orders following an adjudicatory proceeding,
- 25 such as Commissioner Decisions issued by the Department of Employment
- Security, do not constitute "issuances". 26

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