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## SHB 1576 - H AMD 207 WITHDRAWN 3-17-97

By Representative Sherstad

5 Strike everything after the enacting clause and insert the following:

- "NEW SECTION. Sec. 1. (1) The legislature finds and declares land use planning needs to ensure that an adequate supply of land appropriate for development is actually available for development. Land use planning that restricts the supply of developable land tends to cause land prices to rise, making affordable housing impossible and economic growth difficult.
- (2) Comprehensive plans and development regulations may identify undeveloped land for particular uses. However, those uses may never be realized and the assumption that land will actually be used for such purposes may be misplaced.
- (3) The legislature finds and declares local governments planning under chapter 36.70A RCW need to analyze whether sufficient available land for development exists in order to provide for both residential and nonresidential needs of the population in those jurisdictions. Merely regulating land so as to allow for the development is insufficient. Specifically, local jurisdictions planning under chapter 36.70A RCW must inventory lands available for development and adjust plans or development regulations if insufficient land is available to meet the population projections for the following twenty years.
- **Sec. 2.** RCW 36.70A.110 and 1995 c 400 s 2 are each amended to read as follows:
- (1) Each county that is required or chooses to plan under RCW 36.70A.040 shall designate an urban growth area or areas within which urban growth shall be encouraged and outside of which growth can occur only if it is not urban in nature. Each city that is located in such a county shall be included within an urban growth area. An urban growth area may include more than a single city. An urban growth area may include territory that is located outside of a city only if such territory already is characterized by urban growth whether or not the

urban growth area includes a city, or is adjacent to territory already characterized by urban growth, or is a designated new fully contained community as defined by RCW 36.70A.350.

(2) Based upon the growth management population projection made for the county by the office of financial management, the ((urban growth areas in the)) county and the city within the county shall include areas and densities within urban growth areas sufficient to permit the urban growth that is projected to occur in the county or city for the succeeding twenty-year period. Each urban growth area shall permit urban densities and shall include greenbelt and open space areas. An urban growth area determination may include a reasonable land market supply factor and shall permit a range of urban densities and uses. In determining this market factor, cities and counties may consider local circumstances. Cities and counties have discretion in their comprehensive plans to make many choices about accommodating growth.

Within one year of July 1, 1990, each county that as of June 1, 1991, was required or chose to plan under RCW 36.70A.040, shall begin consulting with each city located within its boundaries and each city shall propose the location of an urban growth area. Within sixty days of the date the county legislative authority of a county adopts its resolution of intention or of certification by the office of financial management, all other counties that are required or choose to plan under RCW 36.70A.040 shall begin this consultation with each city located within its boundaries. The county shall attempt to reach agreement with each city on the location of an urban growth area within which the city is located. If such an agreement is not reached with each city located within the urban growth area, the county shall justify in writing why it so designated the area an urban growth area. A city may object formally with the department over the designation of the urban growth area within which it is located. Where appropriate, the department shall attempt to resolve the conflicts, including the use of mediation services.

(3) Urban growth should be located first in areas already characterized by urban growth that have adequate existing public facility and service capacities to serve such development, second in areas already characterized by urban growth that will be served adequately by a combination of both existing public facilities and services and any additional needed public facilities and services that are provided by either public or private sources, and third in the

remaining portions of the urban growth areas. Urban growth may also be located in designated new fully contained communities as defined by RCW 36.70A.350.

- (4) In general, cities are the units of local government most appropriate to provide urban governmental services. In general, it is not appropriate that urban governmental services be extended to or expanded in rural areas except in those limited circumstances shown to be necessary to protect basic public health and safety and the environment and when such services are financially supportable at rural densities and do not permit urban development.
- (5) On or before October 1, 1993, each county that was initially required to plan under RCW 36.70A.040(1) shall adopt development regulations designating interim urban growth areas under this chapter. Within three years and three months of the date the county legislative authority of a county adopts its resolution of intention or of certification by the office of financial management, all other counties that are required or choose to plan under RCW 36.70A.040 shall adopt development regulations designating interim urban growth areas under this chapter. Adoption of the interim urban growth areas may only occur after public notice; public hearing; and compliance with the state environmental policy act, chapter 43.21C RCW, and RCW 36.70A.110. Such action may be appealed to the appropriate growth management hearings board under RCW 36.70A.280. Final urban growth areas shall be adopted at the time of comprehensive plan adoption under this chapter.
- 25 (6) Each county shall include designations of urban growth areas in 26 its comprehensive plan.
  - NEW SECTION. Sec. 3. This chapter applies to counties planning under RCW 36.70A.040, and the cities within those counties, that had a population greater than one hundred fifty thousand in 1995 as determined by the office of financial management population projection and that are located west of the crest of the Cascade mountain range.
- NEW SECTION. **Sec. 4.** Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
  - (1) "Lands available for development" are lands that are suitable for development and likely to be on the market within the time period provided in RCW 36.70A.110. "Lands available for development" include

- both vacant land and developed land likely to be redeveloped. Land that is developed with a building currently occupied and determined habitable by the local jurisdiction with an assessed value greater than the assessed value of the land on which the building is located may not be considered developed land likely to be redeveloped.
  - (2) "Suitable for development" means the lands:

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- (a) Are not within any critical area or governed by any development regulation designed to protect critical areas adopted under RCW 36.70A.060, regardless of whether any development may occur on the lands;
- 11 (b) Are serviced by all public facilities necessary for development 12 or needed public facilities are provided for in the capital facilities 13 element of the county or city's comprehensive plan adopted under RCW 14 36.70A.070 within the following five years; and
- 15 (c) May be developed without causing the level of service on a 16 transportation facility to decline below the standards adopted in the 17 transportation element of the comprehensive plan.
- NEW SECTION. Sec. 5. (1) A comprehensive plan must provide sufficient lands available for development within the urban growth areas established under RCW 36.70A.110 to accommodate estimated residential and nonresidential needs for the following twenty years.
  - (2) Beginning with the next periodic review under RCW 36.70A.130 or any other review of an urban growth area or comprehensive plan, but at least by July 1, 1999, a county shall:
  - (a) Inventory the supply of lands available for development within the urban growth area;
  - (b) Determine the density and type of development likely to occur on lands inventoried under (a) of this subsection, by considering all regulations applicable to the lands and the market for land available for development;
  - (c) Determine the actual residential density and the actual intensity and amount of land developed for nonresidential uses which have occurred within the urban growth area since the last periodic review or five years, whichever is greater;
- (d) Conduct an analysis of housing need by type and density range to determine the amount of land needed for each needed housing type for the next twenty years;

(e) Conduct an analysis of nonresidential development needed to serve the commercial, office, retail, industrial, and public service and facility needs of the population for the next twenty years; and

- (f) Compare the inventory in (a), (b), and (c) of this subsection with the needs determined in (d) and (e) of this subsection.
- (3) If the determination required by subsection (2) of this section indicates the urban growth area does not contain sufficient lands available for development to accommodate projected needs for twenty years at the actual developed density that has occurred since the last periodic review, the county shall take one or more of the following actions:
- (a) Amend its urban growth area to include sufficient land available for development to accommodate projected needs for twenty years at the actual developed density during the period since the last periodic review or within the last five years, whichever is greater. As a part of this process, the amendment shall include sufficient land reasonably necessary to accommodate the siting of new public school facilities;
- (b) Amend its comprehensive plan or development regulations to include new, incentive-based measures that demonstrably increase the likelihood that development will occur at densities sufficient to accommodate the projected needs for twenty years without expansion of the urban growth area; or
  - (c) Any combination of actions in (a) or (b) of this subsection.
- (4) A county that adopts incentive-based measures under subsection (3)(b) of this section must monitor and record the level of development activity and development density following the date of the adoption of the new measures. If the monitoring shows that development has not occurred at densities sufficient to accommodate the project needs, the county must, at its next review under subsection (2) of this section, amend its urban growth area as provided in subsection (3)(a) of this section.
- (5) If the determination required by subsection (2) of this section indicates the urban growth area within a city does not contain sufficient lands available for development to accommodate residential and nonresidential needs for twenty years at the actual developed density that has occurred since the last periodic review, the city shall amend its comprehensive plan or development regulations to include new, incentive-based measures that demonstrably increase the

- likelihood that development will occur at densities sufficient to accommodate projected needs for twenty years without expansion of the urban growth area. A city that takes this action must monitor and record the level of development activity and development density following the date of the adoption of the new measures.
- 6 (6) Amendments must comply with the requirements of chapter 36.70A RCW.
  - (7) In establishing that actions and measures adopted under subsections (3) and (5) of this section demonstrably increase the likelihood of higher density development, the county or city shall at a minimum ensure that land zoned for development is in locations appropriate for the types of development identified under subsection (2) of this section and is zoned at density ranges that are likely to be achieved by the market using the analysis in subsection (2) of this section. Actions or incentive-based measures, or both, must be adopted as part of development regulations, must be available to all applicable properties within the zone, must not be negotiated on a case-by-case basis, and may include, but are not limited to:
- 19 (a) Financial incentives for higher density development, including, 20 but not limited to removal of fees associated with development;
  - (b) Removal or easing of approval standards or procedures;
  - (c) Redevelopment and infill strategies; and

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- 23 (d) Authorization of housing types not previously allowed by the 24 comprehensive plan or development regulations.
- NEW SECTION. Sec. 6. (1) A county shall annually update the inventory and determinations required by section 5(2) of this act.
- 27 (2) At least every five years after the first inventory, 28 determinations, and steps required under section 5 of this act:
- 29 (a) A county shall take any steps required by section 5 (3) and (4) 30 of this act; and
- 31 (b) A city shall take any steps required by section 5(5) of this 32 act.
- 33 **Sec. 7.** RCW 43.62.035 and 1995 c 162 s 1 are each amended to read as follows:
- 35 The office of financial management shall determine the population 36 of each county of the state annually as of April 1st of each year and 37 on or before July 1st of each year shall file a certificate with the

secretary of state showing its determination of the population for each 1 The office of financial management also shall determine the 2 percentage increase in population for each county over the preceding 3 4 ten-year period, as of April 1st, and shall file a certificate with the secretary of state by July 1st showing its determination. 5 once every ((ten)) five years beginning in 2001 the office of financial 6 7 management shall prepare twenty-year growth management planning 8 population projections required by RCW 36.70A.110 for each county that 9 adopts a comprehensive plan under RCW 36.70A.040 and shall review these projections with such counties and the cities in those counties before 10 final adoption. The county and its cities may provide to the office 11 such information as they deem relevant to the office's projection, and 12 the office shall consider and comment on such information before 13 14 adoption. Each projection shall be expressed as a reasonable range 15 developed within the standard state high and low projection. middle range shall represent the office's estimate of the most likely 16 population projection for the county. If any city or county believes 17 that a projection will not accurately reflect actual population growth 18 19 in a county, it may petition the office to revise the projection The office shall complete the first set of ranges for 20 accordingly. every county by December 31, 1995. 21

A comprehensive plan adopted or amended before December 31, 1995, shall not be considered to be in noncompliance with the twenty-year growth management planning population projection if the projection used in the comprehensive plan is in compliance with the range later adopted under this section.

NEW SECTION. Sec. 8. Sections 1, 3, 4, and 6 of this act constitute a new chapter in Title 36 RCW to be codified to follow chapter 36.70C RCW."

30 Correct the title.

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