

HOUSE BILL REPORT

HB 1256

As Passed House:

January 26, 1996

Title: An act relating to the regulation of residential landlord-tenant duties.

Brief Description: Preempting the field of landlord-tenant regulation.

Sponsors: Representatives Schoesler, Sheldon, Thompson, Johnson, Clements, Hickel, Huff, Boldt, Sheahan and Basich.

Brief History:

Committee Activity:

Law & Justice: 2/1/95, 2/15/95 [DP].

Floor Activity:

Passed House: 3/7/95, 64-32

Passed House: 1/26/96, 60-36.

HOUSE COMMITTEE ON LAW & JUSTICE

Majority Report: Do pass. Signed by 11 members: Representatives Padden, Chairman; Delvin, Vice Chairman; Hickel, Vice Chairman; Campbell; Carrell; Lambert; McMahan; Morris; Robertson; Sheahan and Smith.

Minority Report: Do not pass. Signed by 6 members: Representatives Appelwick, Ranking Minority Member; Costa, Assistant Ranking Minority Member; Chappell; Cody; Thibaudeau and Veloria.

Staff: Bill Perry (786-7123).

Background: A variety of state laws regulate the relationship between landlords and tenants. There are specific and detailed laws relating to certain kinds of landlord-tenant relationships, such as residential relationships and the renting of space for mobile homes. These laws establish the duties and liabilities of landlords and tenants with respect to each other, and provide procedures for each side to enforce its rights.

In landlord-tenant law, there is an action for "unlawful detainer." Generally, this is an action by a landlord to evict a tenant who remains on the rental premises beyond the time when he or she is required to leave either because of the expiration of the term of the tenancy or because of some breach of the rental agreement by the tenant.

The state's residential landlord-tenant law requires a landlord to have cause for evicting a tenant before the end of a lease agreement. The causes that allow such an eviction include failure to pay rent, failure to maintain the premises, permitting a nuisance, creating a hazard, engaging in illegal drug or other criminal activities, or any one of several other acts or omissions by the tenant. With respect to month-to-month leases, the state law also requires a landlord to notify a tenant of the landlord's intent not to renew a lease for an additional month. However, as long as the landlord meets these notification requirements, the landlord does not need any cause for the termination of a month-to-month lease at the end of a month. Likewise, a tenant may terminate a month-to-month lease at the end of a month without any cause if proper notice is given to the landlord.

At least one city, Seattle, has adopted a local ordinance that prevents any eviction without "just cause." This "just cause" requirement applies to all evictions, even those at the end of a month-to-month lease. Among the grounds that may serve as just cause for an eviction are generally any breach of the tenant's duties under the state landlord-tenant law that would constitute cause for an eviction before the end of a lease period under the state law. Additional just causes include the desire of the landlord to use the premises for his or her immediate family members, to demolish the premises, or to convert the premises to other use. If the tenant's occupancy is conditioned upon certain employment, the tenant may be evicted if the employment is terminated. If the tenant is living in the landlord's own residence, the landlord may evict the tenant without cause.

In a recent case, the state supreme court held that the state's residential landlord-tenant law does not preempt local jurisdictions from adopting additional rules regarding residential tenancies. Margola Associates v. Seattle, 121 Wn.2d 625 (1993). In that case, the court considered a Seattle City ordinance that, among other things, required landlords to register rental buildings and prohibited a landlord from evicting a tenant if the landlord had not complied with the registration requirement. In holding that the state's residential landlord-tenant law did not preempt local ordinances, the court allowed the failure of the landlord to register to be used by the tenant as a defense against an unlawful detainer action. The court did not specifically address the other "just cause" aspects of the Seattle ordinance, but presumably they are valid under the court's ruling.

Summary of Bill: The state fully occupies and preempts the entire field of landlord-tenant regulation. Local jurisdictions are expressly prohibited from enacting ordinances that are inconsistent with, more restrictive than, or exceed the requirements of state law.

Local ordinances that provide defenses to unlawful detainer actions are also expressly prohibited.

Appropriation: None.

Fiscal Note: Not requested.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Testimony For: The state law provides uniformity and certainty for all parties. The law represents a careful balancing of interests that provides appropriate protections for landlords and tenants.

Testimony Against: The economics of housing markets and the goals of local communities vary from place to place in the state. The state law provides inadequate protection for tenants, particularly in urban areas.

Testified: Ben Wood, Washington Apartment Association (pro); Peggy Ganson, Washington Apartment Association (pro); Doug Neyhart, Apartment Association of Seattle and King County (pro); Ron Hess, Manufacturers Housing Association of Washington (pro); Mike Swanson, citizen (pro); Irene Woo, Washington Low Income Housing Congress and The Tenants Union (con); Sharon Pickett, citizen (con); Mai Nguyen, Housing and Social Services (con); Bess Ervin, Fremont Public Association (con); Patty MacDonald, citizen (con); Barbara Osinski, Legal Action Center of Catholic Community Services (con); and Debi LaFleur, Washington Women's Employment and Education Association (con).