

2 SHB 1645 - S COMM AMD  
3 By Committee on Transportation

4

5 Strike everything after the enacting clause and insert the  
6 following:

7 "NEW SECTION. **Sec. 1.** A new section is added to chapter 36.70A  
8 RCW to read as follows:

9 Cities and counties that have not included state-owned  
10 transportation facilities in their comprehensive plans by January 1,  
11 1995, shall include, no later than December 31, 1997, a state-owned  
12 transportation subelement of the transportation element required under  
13 RCW 36.70A.070 consisting of:

14 (1) An inventory of state-owned transportation facilities within  
15 the city or county jurisdictional boundaries;

16 (2) Identification of level of service standards as prescribed in  
17 chapter 47.06 RCW for all highways of state-wide significance and  
18 chapter 47.80 RCW for all other state highways to serve as a gauge to  
19 judge performance of the system;

20 (3) Estimated traffic impacts on state-owned transportation  
21 facilities resulting from land use assumptions in order to assist the  
22 department of transportation in monitoring the performance of state  
23 facilities, to plan improvements for such facilities, and to assess the  
24 impact of land use decisions on state-owned facilities.

25 The sole purpose of the level of service standards for state  
26 highways shall be to monitor the performance of the system and to  
27 evaluate improvement strategies and to facilitate coordination between  
28 the county's or city's six-year street, road, or transit program  
29 required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and  
30 RCW 35.58.2795 for public transportation systems and the department of  
31 transportation's six-year investment program required under chapter  
32 47.05 RCW. The concurrency requirements under RCW 36.70A.070 do not  
33 apply to state-owned transportation facilities or transportation  
34 facilities and services of state-wide significance.

35 Level of service standards adopted before January 1, 1995, by the  
36 local government for those state-owned transportation facilities

1 designated under section 4 of this act as having state-wide  
2 significance remain in effect unless amended by the local government.  
3 If the comprehensive plan is amended, the local government, in  
4 consultation with the department of transportation, shall set the level  
5 of service standards for transportation facilities of state-wide  
6 significance.

7 **Sec. 2.** RCW 47.05.021 and 1993 c 490 s 2 are each amended to read  
8 as follows:

9 (1) The transportation commission is hereby directed to conduct  
10 periodic analyses of the entire state highway system, report thereon to  
11 the chairs of the transportation committees of the senate and house of  
12 representatives, including one copy to the staff of each of the  
13 committees, biennially and based thereon, to subdivide, classify, and  
14 subclassify according to their function and importance all designated  
15 state highways and those added from time to time and periodically  
16 review and revise the classifications into the following three  
17 functional classes:

18 (a) The "principal arterial system" shall consist of a connected  
19 network of rural arterial routes with appropriate extensions into and  
20 through urban areas, including all routes designated as part of the  
21 interstate system, which serve corridor movements having travel  
22 characteristics indicative of substantial state-wide and interstate  
23 travel;

24 (b) The "minor arterial system" shall, in conjunction with the  
25 principal arterial system, form a rural network of arterial routes  
26 linking cities and other activity centers which generate long distance  
27 travel, and, with appropriate extensions into and through urban areas,  
28 form an integrated network providing interstate and interregional  
29 service; and

30 (c) The "collector system" shall consist of routes which primarily  
31 serve the more important intercounty, intracounty, and intraurban  
32 travel corridors, collect traffic from the system of local access roads  
33 and convey it to the arterial system, and on which, regardless of  
34 traffic volume, the predominant travel distances are shorter than on  
35 arterial routes.

36 (2) In making the functional classification the transportation  
37 commission shall adopt and give consideration to criteria consistent

1 with this section and federal regulations relating to the functional  
2 classification of highways, including but not limited to the following:

3 (a) Urban population centers within and without the state  
4 stratified and ranked according to size;

5 (b) Important traffic generating economic activities, including but  
6 not limited to recreation, agriculture, government, business, and  
7 industry;

8 (c) Feasibility of the route, including availability of alternate  
9 routes within and without the state;

10 (d) Directness of travel and distance between points of economic  
11 importance;

12 (e) Length of trips;

13 (f) Character and volume of traffic;

14 (g) Preferential consideration for multiple service which shall  
15 include public transportation;

16 (h) Reasonable spacing depending upon population density; and

17 (i) System continuity.

18 (3) The transportation commission shall designate (~~(a system of)~~)  
19 state highways (~~(that have)~~) of state-wide significance under section  
20 4 of this act, and shall submit a list of such facilities for adoption  
21 by the 1996 legislature. This state-wide system shall include at a  
22 minimum interstate highways and other state-wide principal arterials  
23 that are needed to connect major communities across the state and  
24 support the state's economy.

25 (4) The transportation commission shall designate a freight and  
26 goods transportation system. This state-wide system shall include  
27 state highways, county roads, and city streets. The commission, in  
28 cooperation with cities and counties, shall review and make  
29 recommendations to the legislature regarding policies governing weight  
30 restrictions and road closures which affect the transportation of  
31 freight and goods. The first report is due by December 15, 1993, and  
32 biennially thereafter.

33 **Sec. 3.** RCW 47.05.030 and 1993 c 490 s 3 are each amended to read  
34 as follows:

35 The transportation commission shall adopt a comprehensive six-year  
36 investment program specifying program objectives and performance  
37 measures for the preservation and improvement programs defined in this  
38 section. In the specification of investment program objectives and

1 performance measures, the transportation commission, in consultation  
2 with the Washington state department of transportation, shall define  
3 and adopt standards for effective programming and prioritization  
4 practices including a needs analysis process. The needs analysis  
5 process shall ensure the identification of problems and deficiencies,  
6 the evaluation of alternative solutions and trade-offs, and estimations  
7 of the costs and benefits of prospective projects. The investment  
8 program shall be revised biennially, effective on July 1st of odd-  
9 numbered years. The investment program shall be based upon the needs  
10 identified in the state-owned highway component of the state-wide  
11 multimodal transportation plan as defined in RCW 47.01.071(3).

12 (1) The preservation program shall consist of those investments  
13 necessary to preserve the existing state highway system and to restore  
14 existing safety features, giving consideration to lowest life cycle  
15 costing. The comprehensive six-year investment program for  
16 preservation shall identify projects for two years and an investment  
17 plan for the remaining four years.

18 (2) The improvement program shall consist of investments needed to  
19 address identified deficiencies on the state highway system to improve  
20 mobility, safety, support for the economy, and protection of the  
21 environment. The six-year investment program for improvements shall  
22 identify projects for two years and major deficiencies proposed to be  
23 addressed in the six-year period giving consideration to relative  
24 benefits and life cycle costing. The transportation commission shall  
25 give higher priority for correcting identified deficiencies on those  
26 facilities classified as facilities of state-wide significance as  
27 defined in section 4 of this act.

28 The transportation commission shall approve and present the  
29 comprehensive six-year investment program to the legislature in support  
30 of the biennial budget request under RCW 44.40.070 and 44.40.080.

31 NEW SECTION. **Sec. 4.** A new section is added to chapter 47.06 RCW  
32 to read as follows:

33 The legislature declares the following transportation facilities  
34 and services to be of state-wide significance: The interstate highway  
35 system, interregional state principal arterials including ferry  
36 connections that serve state-wide travel, intercity passenger rail  
37 services, intercity high-speed ground transportation, major passenger  
38 intermodal terminals excluding all airport facilities and services, the

1 freight railroad system, the Columbia/Snake navigable river system,  
2 marine port facilities and services that are related solely to marine  
3 activities affecting international and interstate trade, and high-  
4 capacity transportation systems serving regions as defined in RCW  
5 81.104.015. The department shall lead efforts, in cooperation with  
6 regional transportation planning organizations, counties, cities,  
7 transit agencies, public ports, and the private sector, to effectively  
8 plan for and include improvements to transportation facilities and  
9 services of state-wide significance into the state-wide multimodal  
10 plan. Facilities and services of state-wide significance are  
11 considered to be essential state public facilities under RCW 36.70A.200  
12 if such facilities and services are identified in the state-wide  
13 multimodal plan developed under RCW 47.01.071(3).

14 Local governments, in consultation with the department of  
15 transportation, shall set level of service standards for state highways  
16 and state ferry routes of state-wide significance. Although local  
17 governments shall consult with the department when setting level of  
18 service standards, local governments retain authority to make final  
19 decisions regarding level of service standards for state highways and  
20 state ferry routes of state-wide significance. In establishing level  
21 of service standards for state highways and state ferry routes of  
22 state-wide significance, local governments shall consider the necessary  
23 balance between providing for the free interjurisdictional movement of  
24 people and goods and the needs of local commuters using these  
25 facilities.

26 **Sec. 5.** RCW 47.80.023 and 1994 c 158 s 2 are each amended to read  
27 as follows:

28 Each regional transportation planning organization shall have the  
29 following duties:

30 (1) Prepare and periodically update a transportation strategy for  
31 the region. The strategy shall address alternative transportation  
32 modes and transportation demand management measures in regional  
33 corridors and shall recommend preferred transportation policies to  
34 implement adopted growth strategies. The strategy shall serve as a  
35 guide in preparation of the regional transportation plan.

36 (2) Prepare a regional transportation plan as set forth in RCW  
37 47.80.030 that is consistent with county-wide planning policies if such

1 have been adopted pursuant to chapter 36.70A RCW, with county, city,  
2 and town comprehensive plans, and state transportation plans.

3 (3) Certify by December 31, 1996, that the transportation elements  
4 of comprehensive plans adopted by counties, cities, and towns within  
5 the region reflect the guidelines and principles developed pursuant to  
6 RCW 47.80.026, are consistent with the adopted regional transportation  
7 plan, and, where appropriate, conform with the requirements of RCW  
8 36.70A.070.

9 (4) Where appropriate, certify that county-wide planning policies  
10 adopted under RCW 36.70A.210 and the adopted regional transportation  
11 plan are consistent.

12 (5) Develop, in cooperation with the department of transportation,  
13 operators of public transportation services and local governments  
14 within the region, a six-year regional transportation improvement  
15 program which proposes regionally significant transportation projects  
16 and programs and transportation demand management measures. The  
17 regional transportation improvement program shall be based on the  
18 programs, projects, and transportation demand management measures of  
19 regional significance as identified by transit agencies, cities, and  
20 counties pursuant to RCW 35.58.2795, 35.77.010, and 36.81.121,  
21 respectively. The program shall include a priority list of projects  
22 and programs, project segments and programs, transportation demand  
23 management measures, and a specific financial plan that demonstrates  
24 how the transportation improvement program can be funded. The program  
25 shall be updated at least every two years for the ensuing six-year  
26 period.

27 (6) Designate a lead planning agency to coordinate preparation of  
28 the regional transportation plan and carry out the other  
29 responsibilities of the organization. The lead planning agency may be  
30 a regional organization, a component county, city, or town agency, or  
31 the appropriate Washington state department of transportation district  
32 office.

33 (7) Review level of service methodologies used by cities and  
34 counties planning under chapter 36.70A RCW to promote a consistent  
35 regional evaluation of transportation facilities and corridors.

36 (8) Work with cities, counties, transit agencies, the department of  
37 transportation, and others to develop alternative transportation  
38 performance measures in addition to the level of service standard.

1       **Sec. 6.** RCW 47.80.030 and 1994 c 158 s 4 are each amended to read  
2 as follows:

3       (1) Each regional transportation planning organization shall  
4 develop in cooperation with the department of transportation, providers  
5 of public transportation and high capacity transportation, ports, and  
6 local governments within the region, adopt, and periodically update a  
7 regional transportation plan that:

8       (a) Is based on a least cost planning methodology that identifies  
9 the most cost-effective facilities, services, and programs;

10       (b) Identifies existing or planned transportation facilities,  
11 services, and programs, including but not limited to major roadways  
12 including state highways and regional arterials, transit and  
13 nonmotorized services and facilities, multimodal and intermodal  
14 facilities, marine ports and airports, railroads, and noncapital  
15 programs including transportation demand management that should  
16 function as an integrated regional transportation system, giving  
17 emphasis to those facilities, services, and programs that exhibit one  
18 or more of the following characteristics:

19       (i) ~~((Physically))~~ Crosses member county lines;

20       (ii) Is or will be used by a significant number of people who live  
21 or work outside the county in which the facility, service, or project  
22 is located;

23       (iii) Significant impacts are expected to be felt in more than one  
24 county;

25       (iv) Potentially adverse impacts of the facility, service, program,  
26 or project can be better avoided or mitigated through adherence to  
27 regional policies; ~~((and))~~

28       (v) Transportation needs addressed by a project have been  
29 identified by the regional transportation planning process and the  
30 remedy is deemed to have regional significance; and

31       (vi) Provides for system continuity;

32       (c) Establishes level of service standards ~~((at a minimum for all))~~  
33 for state highways and state ferry routes, with the exception of  
34 transportation facilities of state-wide significance as defined in  
35 section 4 of this act. These regionally established level of service  
36 standards for state highways and state ferries shall be developed  
37 jointly with the department of transportation, to encourage consistency  
38 across jurisdictions. In establishing level of service standards for  
39 state highways and state ferries, consideration shall be given for the

1 necessary balance between providing for the free interjurisdictional  
2 movement of people and goods and the needs of local commuters using  
3 state facilities;

4 (d) Includes a financial plan demonstrating how the regional  
5 transportation plan can be implemented, indicating resources from  
6 public and private sources that are reasonably expected to be made  
7 available to carry out the plan, and recommending any innovative  
8 financing techniques to finance needed facilities, services, and  
9 programs;

10 (e) Assesses regional development patterns, capital investment and  
11 other measures necessary to:

12 (i) Ensure the preservation of the existing regional transportation  
13 system, including requirements for operational improvements,  
14 resurfacing, restoration, and rehabilitation of existing and future  
15 major roadways, as well as operations, maintenance, modernization, and  
16 rehabilitation of existing and future transit, railroad systems and  
17 corridors, and nonmotorized facilities; and

18 (ii) Make the most efficient use of existing transportation  
19 facilities to relieve vehicular congestion and maximize the mobility of  
20 people and goods;

21 (f) Sets forth a proposed regional transportation approach,  
22 including capital investments, service improvements, programs, and  
23 transportation demand management measures to guide the development of  
24 the integrated, multimodal regional transportation system; and

25 (g) Where appropriate, sets forth the relationship of high capacity  
26 transportation providers and other public transit providers with regard  
27 to responsibility for, and the coordination between, services and  
28 facilities.

29 (2) The organization shall review the regional transportation plan  
30 biennially for currency and forward the adopted plan along with  
31 documentation of the biennial review to the state department of  
32 transportation.

33 (3) All transportation projects, programs, and transportation  
34 demand management measures within the region that have an impact upon  
35 regional facilities or services must be consistent with the plan and  
36 with the adopted regional growth and transportation strategies.

37 **Sec. 7.** RCW 36.87.130 and 1969 ex.s. c 185 s 7 are each amended to  
38 read as follows:



1       (1) Except as provided in subsection (2) of this section, no county  
2 shall vacate a county road or part thereof which abuts on a body of  
3 salt or fresh water unless the purpose of the vacation is to enable any  
4 public authority to acquire the vacated property for port purposes,  
5 boat moorage or launching sites, or for park, viewpoint, recreational,  
6 educational or other public purposes, or unless the property is zoned  
7 for industrial uses.

8       (2) After an open public meeting conducted under chapter 42.30 RCW,  
9 which meeting has been preceded by notice via publication containing  
10 the date, place, time, and agenda of the meeting not less than three  
11 days and no more than ten days before the date of the meeting in a  
12 newspaper of general circulation in the county in which vacation of a  
13 public right of way will be considered, a county may vacate a public  
14 right of way that: (a) Has been a right of way for at least ten  
15 consecutive years; (b) has not been opened for public use; (c) leads to  
16 a fresh water stream that is less than fifty feet wide measured between  
17 the mean high water marks on both sides of the stream bed, at the  
18 intersection of the center line of the right of way sought to be  
19 vacated and the stream bed; and (d) the center line of which right of  
20 way is within one thousand feet of any part of another public right of  
21 way that is open for public use, is owned by the state or a municipal  
22 subdivision thereof or by the federal government, and that abuts or  
23 goes across the stream."

24 **SHB 1645** - S COMM AMD  
25 By Committee on Transportation

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27 On page 1, line 1 of the title, after "planning;" strike the  
28 remainder of the title and insert "amending RCW 47.05.021, 47.05.030,  
29 47.80.023, 47.80.030, and 36.87.130; adding a new section to chapter  
30 36.70A RCW; and adding a new section to chapter 47.06 RCW."

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