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2 <u>SHB 1316</u> - H AMD 218
3 By Representative Cole
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On page 2, after line 6, insert the following:

6 "Sec. 3. RCW 41.59.120 and 1975 1st ex.s. c 288 s 13 are each 7 amended to read as follows:

8 (1) Negotiations between an employer and an exclusive bargaining representative shall begin not later than May 1st of any year in which 9 the contract will expire. If no agreement has been reached before June 10 15th of the year in which a contract will expire, or forty-five days 11 after the state operating budget is adopted that year by the 12 <u>legislature</u>, <u>whichever</u> is <u>later</u>, <u>e</u>ither an employer or an exclusive 13 bargaining representative may declare that an impasse has been reached 14 15 between them in collective bargaining and may request the commission to 16 appoint a mediator for the purpose of assisting them in reconciling 17 their differences and resolving the controversy on terms which are ((If the commission determines that its 18 mutually acceptable. assistance is needed,)) Not later than five days after the receipt of 19 a request therefor, ((it)) the commission shall appoint a mediator in 20 21 accordance with rules and regulations for such appointment prescribed 22 by the commission. The mediator shall meet with the parties or their 23 representatives, or both, forthwith, either jointly or separately, and 24 shall take such other steps as he may deem appropriate in order to 25 persuade the parties to resolve their differences and effect a mutually The mediator, without the consent of both 26 acceptable agreement. 27 parties, shall not make findings of fact or recommend terms of settlement. The services of the mediator, including, if any, per diem 28 expenses, shall be provided by the commission without cost to the 29 parties. Nothing in this subsection (1) shall be construed to prevent 30 the parties from mutually agreeing upon their own mediation procedure, 31 32 and in the event of such agreement, the commission shall not appoint its own mediator unless failure to do so would be inconsistent with the 33 34 effectuation of the purposes and policy of this chapter. procedures shall be completed before July 15th of the year in which the 35 36 contract will expire, or seventy-five days after the state operating

1 budget is adopted that year by the legislature, whichever is later.

(2) If the mediator is unable to effect settlement of the 2 controversy within ten days after his or her appointment, either party, 3 4 by written notification to the other, may request that their 5 differences be submitted to fact-finding with recommendations, except that the time for mediation may be extended by mutual agreement between 6 the parties but shall not be extended later than July 15th of the year 7 8 in which the contract is to expire, or seventy-five days after the 9 state operating budget is adopted that year by the legislature, 10 whichever is later. Within five days after receipt of the aforesaid written request for fact-finding, the parties shall select a person to 11 12 serve as fact-finder and obtain a commitment from that person to serve. 13 If they are unable to agree upon a fact-finder or to obtain such a commitment within that time, either party may request the commission to 14 15 designate a fact-finder. The commission, within five days after 16 receipt of such request, shall designate a fact-finder in accordance 17 with rules and regulations for such designation prescribed by the commission. The fact-finder so designated shall not be the same person 18 19 who was appointed mediator pursuant to subsection (1) of this section 20 without the consent of both parties.

The fact-finder, within five days after his appointment, shall meet with the parties or their representatives, or both, either jointly or separately, and make inquiries and investigations, hold hearings, and take such other steps as he may deem appropriate. For the purpose of such hearings, investigations and inquiries, the fact-finder shall have the power to issue subpoenas requiring the attendance and testimony of witnesses and the production of evidence. If the dispute is not settled within ten days after his appointment, the fact-finder shall make findings of fact and recommend terms of settlement within thirty days after his appointment, which recommendations shall be advisory only.

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- (3) Such recommendations, together with the findings of fact, shall be submitted in writing to the parties and the commission privately before they are made public. Either the commission, the fact-finder, the employer, or the exclusive bargaining representative may make such findings and recommendations public if the dispute is not settled within five days after their receipt from the fact-finder.
- 38 (4) The costs for the services of the fact-finder, including, if 39 any, per diem expenses and actual and necessary travel and subsistence

expenses, and any other incurred costs, shall be borne by the commission without cost to the parties.

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- (5) Nothing in this section shall be construed to prohibit an employer and an exclusive bargaining representative from agreeing to substitute, at their own expense, their own procedure for resolving impasses in collective bargaining for that provided in this section or from agreeing to utilize for the purposes of this section any other governmental or other agency or person in lieu of the commission.
- 9 (6) Any fact-finder designated by an employer and an exclusive 10 representative or the commission for the purposes of this section shall 11 be deemed an agent of the state.
- 12 (7) Any fact-finding procedures under this section shall be 13 completed by July 15th of the year in which the contract will expire, 14 or seventy-five days after the state operating budget is adopted that 15 year by the legislature, whichever is later.
- 16 NEW SECTION. Sec. 4. (1) If an agreement has not been reached following a reasonable period of negotiations and mediation but in no 17 18 event later than July 15th of the year in which the contract expires, 19 or seventy-five days after the state operating budget is adopted that year by the legislature, whichever is later, and the executive director 20 of the commission, upon the recommendation of the assigned mediator, 21 finds that the parties remain at impasse, then an interest arbitration 22 23 panel shall be created under subsection (3) of this section to resolve 24 the dispute. However, if both parties to the dispute, through a 25 written agreement, agree to continue to work under terms that are 26 mutually agreed upon until a new contract is signed, the provisions of this section may be waived. 27
- 28 (2) The issues for determination by the arbitration panel shall be 29 limited to the issues certified by the executive director.
 - (3) Within five days following the issuance of the determination of the executive director, each party shall name one person to serve as its arbitrator on the interest arbitration panel. The two members so appointed shall meet within five days following the appointment of the later appointed member to attempt to choose a third member to act as the neutral chair of the interest arbitration panel. Upon the failure of the arbitrators to select a neutral chair within five days, the two appointed members shall use one of the two following options in the appointment of the third member, who shall act as chair of the panel:

- 1 (a) By mutual consent, the two appointed members may jointly 2 request the commission, and the commission shall appoint a third member 3 within two days of such request; or
 - (b) Either party may apply to the commission, the federal mediation and conciliation service, or the American arbitration association to provide a list of five qualified arbitrators from which the neutral chair shall be chosen by the parties. Each party shall pay the fees and expenses of its arbitrator. The fees and expenses of the neutral chair shall be shared equally between the parties. Other costs of the arbitration proceedings shall be borne by the commission.
- 11 (4) The interest arbitration panel shall promptly establish a date, 12 time, and place for a hearing and shall provide reasonable notice 13 thereof to the parties to the dispute.
- 14 (5) An informal hearing shall be held. Each party shall have the opportunity to present evidence and make argument. No member of the interest arbitration panel may present the case for a party to the proceedings. The rules of evidence prevailing in judicial proceedings may be considered, but are not binding. Any oral testimony or documentary evidence or other data deemed relevant by the chair of the interest arbitration panel may be received in evidence.
 - (6) The proceedings shall be recorded.

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- 22 (7) The interest arbitration panel has the power to administer 23 oaths, require the attendance of witnesses, and require the production 24 of such books, papers, contracts, agreements, and documents as may be 25 deemed by the panel to be material to a just determination of the 26 issues in dispute. If any person refuses to obey a subpoena issued by the interest arbitration panel, or refuses to be sworn or to make an 27 affirmation to testify, or any witness, party, or attorney for a party 28 is guilty of any contempt while in attendance at any hearing held under 29 30 this section, the interest arbitration panel may invoke the jurisdiction of the superior court in the county where the labor 31 dispute exists, and the court has jurisdiction to issue an appropriate 32 33 order. Any failure to obey the order may be punished by the court as 34 contempt.
- 35 (8) The hearing conducted by the interest arbitration panel shall 36 be concluded within twenty days following the selection or designation 37 of the neutral chair of the arbitration panel.
- 38 (9) The neutral chair shall consult with the other members of the 39 interest arbitration panel, and, within twenty days following the

- 1 conclusion of the hearing, the neutral chair shall make written
- 2 findings of fact and a written determination of the issues in dispute,
- 3 based on the evidence presented. In making the written findings of
- 4 fact and a written determination of the issues in dispute, the neutral
- 5 chair may consider but shall not be bound by any offers made by the
- 6 parties to the dispute.
- 7 (10) A copy shall be served on the commission, on each of the
- 8 other members of the interest arbitration panel, and on each of the
- 9 parties to the dispute.
- 10 (11) The determination shall be final and binding upon both
- 11 parties, subject to review of the record by the superior court upon the
- 12 application of either party within thirty days solely upon the question
- 13 of whether the decision of the interest arbitration panel was arbitrary
- 14 or capricious.
- 15 <u>NEW SECTION.</u> **Sec. 5.** An interest arbitration panel created
- 16 pursuant to section 4 of this act, in the performance of its duties
- 17 under this chapter, exercises a state function and is, for the purposes
- 18 of this chapter, a state agency. Chapter 34.05 RCW does not apply to
- 19 proceedings before an interest arbitration panel under this chapter.
- 20 <u>NEW SECTION.</u> **Sec. 6.** In making its determination, the interest
- 21 arbitration panel shall be mindful of the legislative purpose
- 22 enumerated in RCW 41.59.010 and as additional standards or guidelines
- 23 to aid it in reaching a decision, it shall take into consideration the
- 24 following factors:
- 25 (1) The constitutional and statutory authority of the employer;
- 26 (2) Stipulations of the parties;
- 27 (3) Negotiations between the parties before arbitration;
- 28 (4) The public interest and the financial capability of the school
- 29 district;

- (5) The interests and welfare of the employee group;
- 31 (6) Changes in the cost-of-living;
- 32 (7) The existing conditions of employment of the employee group and
- 33 those of similar groups;
- 34 (8) The salaries, fringe benefits, and other conditions of
- 35 employment prevailing in the state labor market; and
- 36 (9) Such other factors that are normally or traditionally taken
- 37 into consideration in the determination of wages, hours, and conditions

- 1 of employment.
- 2 <u>NEW SECTION.</u> **Sec. 7.** During the pendency of the proceedings
- 3 before the interest arbitration panel, existing wages, hours, and other
- 4 conditions of employment shall not be changed by action of either party
- 5 without the consent of the other but a party may so consent without
- 6 prejudice to his or her rights or position under this chapter.
- 7 <u>NEW SECTION.</u> **Sec. 8.** If the representative of either or both the
- 8 educational employee and the employer refuse to submit to the
- 9 procedures set forth in RCW 41.59.120 and section 4 of this act, the
- 10 parties, or the commission on its own motion, may invoke the
- 11 jurisdiction of the superior court for the county in which the labor
- 12 dispute exists and such court shall have jurisdiction to issue an
- 13 appropriate order. A failure to obey such order may be punished by the
- 14 court as contempt as provided in chapter 7.21 RCW. A decision of the
- 15 interest arbitration panel shall be final and binding on the parties,
- 16 and may be enforced at the instance of either party, the interest
- 17 arbitration panel, or the commission in the superior court for the
- 18 county where the dispute arose.
- 19 <u>NEW SECTION.</u> **Sec. 9.** Sections 4 through 8 of this act are each
- 20 added to chapter 41.59 RCW.
- 21 <u>NEW SECTION.</u> **Sec. 10.** If any provision of this act or its
- 22 application to any person or circumstance is held invalid, the
- 23 remainder of the act or the application of the provision to other
- 24 persons or circumstances is not affected."
- 25 **SHB 1316** H AMD
- 26 By Representative Cole
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- On page 1, line 2 of the title, after "obligations;" strike all
- 29 material through "41.59 RCW;" and insert "amending RCW 41.59.120;
- 30 adding new sections to chapter 41.59 RCW;"
- 31 <u>EFFECT:</u> Adds timelines for collective bargaining for teachers. If
- 32 bargaining is not completed by July 15 of the year the contract

- 1 expires, the issues are submitted for binding interest arbitration. 2 Procedures for the interest arbitration panel are established, with 3 penalties if the parties refuse to submit to arbitration.

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