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HOUSE BILL 1974

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Leonard and Valle; by request of Department of Social and Health Services

Read first time 02/19/93. Referred to Committee on Appropriations.

- 1 AN ACT Relating to nursing home auditing and reimbursement;
- 2 amending RCW 74.46.020, 74.46.050, 74.46.230, 74.46.420, 74.46.430,
- 3 74.46.460, 74.46.470, 74.46.475, 74.46.481, 74.46.490, 74.46.500, and
- 4 74.46.530; reenacting and amending RCW 74.46.180; adding a new section
- 5 to chapter 74.46 RCW; repealing RCW 74.46.495; providing an effective
- 6 date; and declaring an emergency.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 **Sec. 1.** RCW 74.46.020 and 1991 sp.s. c 8 s 11 are each amended to 9 read as follows:
- 10 Unless the context clearly requires otherwise, the definitions in 11 this section apply throughout this chapter.
- 12 (1) "Accrual method of accounting" means a method of accounting in
- 13 which revenues are reported in the period when they are earned,
- 14 regardless of when they are collected, and expenses are reported in the
- 15 period in which they are incurred, regardless of when they are paid.
- 16 (2) "Ancillary care" means those services required by the
- 17 individual, comprehensive plan of care provided by qualified
- 18 therapists.

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- 1 (3) "Appraisal" means the process of estimating the fair market 2 value or reconstructing the historical cost of an asset acquired in a 3 past period as performed by a professionally designated real estate 4 appraiser with no pecuniary interest in the property to be appraised. 5 It includes a systematic, analytic determination and the recording and 6 analyzing of property facts, rights, investments, and values based on 7 a personal inspection and inventory of the property.
- (4) "Arm's-length transaction" means a transaction resulting from 8 9 good-faith bargaining between a buyer and seller who are not related 10 organizations and have adverse positions in the market place. Sales or exchanges of nursing home facilities among two or more parties in which 11 12 all parties subsequently continue to own one or more of the facilities 13 involved in the transactions shall not be considered as arm's-length transactions for purposes of this chapter. Sale of a nursing home 14 15 facility which is subsequently leased back to the seller within five years of the date of sale shall not be considered as an arm's-length 16 17 transaction for purposes of this chapter.
- 18 (5) "Assets" means economic resources of the contractor, recognized 19 and measured in conformity with generally accepted accounting 20 principles.
- 21 (6) "Bad debts" means amounts considered to be uncollectable from 22 accounts and notes receivable.
- 23 (7) "Beds" means the number of set-up beds in the facility, not to 24 exceed the number of licensed beds.
 - (8) "Beneficial owner" means:

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- 26 (a) Any person who, directly or indirectly, through any contract, 27 arrangement, understanding, relationship, or otherwise has or shares:
- (i) Voting power which includes the power to vote, or to direct the voting of such ownership interest; and/or
- (ii) Investment power which includes the power to dispose, or to direct the disposition of such ownership interest;
- 32 (b) Any person who, directly or indirectly, creates or uses a 33 trust, proxy, power of attorney, pooling arrangement, or any other 34 contract, arrangement, or device with the purpose or effect of 35 divesting himself of beneficial ownership of an ownership interest or 36 preventing the vesting of such beneficial ownership as part of a plan 37 or scheme to evade the reporting requirements of this chapter;
- 38 (c) Any person who, subject to subparagraph (b) of this subsection, 39 has the right to acquire beneficial ownership of such ownership

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interest within sixty days, including but not limited to any right to 1 2 acquire:

- (i) Through the exercise of any option, warrant, or right;
- 4 (ii) Through the conversion of an ownership interest;
- 5 (iii) Pursuant to the power to revoke a trust, discretionary account, or similar arrangement; or 6
- 7 (iv) Pursuant to the automatic termination of a trust, 8 discretionary account, or similar arrangement;
- 9 except that, any person who acquires an ownership interest or power
- 10 specified in subparagraphs (i), (ii), or (iii) of this subparagraph (c)
- with the purpose or effect of changing or influencing the control of 11
- the contractor, or in connection with or as a participant in any 12
- transaction having such purpose or effect, immediately upon such 13
- acquisition shall be deemed to be the beneficial owner of the ownership 14
- interest which may be acquired through the exercise or conversion of 15
- such ownership interest or power; 16

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- 17 (d) Any person who in the ordinary course of business is a pledgee of ownership interest under a written pledge agreement shall not be 18 19 deemed to be the beneficial owner of such pledged ownership interest 20 until the pledgee has taken all formal steps necessary which are required to declare a default and determines that the power to vote or 21 to direct the vote or to dispose or to direct the disposition of such 22 pledged ownership interest will be exercised; except that: 23
- 24 (i) The pledgee agreement is bona fide and was not entered into with the purpose nor with the effect of changing or influencing the 26 control of the contractor, nor in connection with any transaction having such purpose or effect, including persons meeting the conditions 27 set forth in subparagraph (b) of this subsection; and
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- 29 (ii) The pledgee agreement, prior to default, does not grant to the 30 pledgee:
- 31 (A) The power to vote or to direct the vote of the pledged 32 ownership interest; or
- (B) The power to dispose or direct the disposition of the pledged 33 34 ownership interest, other than the grant of such power(s) pursuant to 35 a pledge agreement under which credit is extended and in which the pledgee is a broker or dealer. 36
- 37 (9) "Capitalization" means the recording of an expenditure as an 38 asset.

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- 1 (10) "Contractor" means an entity which contracts with the 2 department to provide services to medical care recipients in a facility 3 and which entity is responsible for operational decisions.
- 4 (11) "Department" means the department of social and health 5 services (DSHS) and its employees.
- 6 (12) "Depreciation" means the systematic distribution of the cost 7 or other basis of tangible assets, less salvage, over the estimated 8 useful life of the assets.
- 9 (13) "Direct care supplies" means medical, pharmaceutical, and 10 other supplies required for the direct nursing and ancillary care of 11 medical care recipients.
- 12 (14) "Entity" means an individual, partnership, corporation, or any 13 other association of individuals capable of entering enforceable 14 contracts.
- 15 (15) "Equity" means the net book value of all tangible and 16 intangible assets less the recorded value of all liabilities, as 17 recognized and measured in conformity with generally accepted 18 accounting principles.
- 19 (16) "Facility" means a nursing home licensed in accordance with 20 chapter 18.51 RCW, excepting nursing homes certified as institutions 21 for mental diseases, or that portion of a hospital licensed in 22 accordance with chapter 70.41 RCW which operates as a nursing home.
- 23 (17) "Fair market value" means the replacement cost of an asset 24 less observed physical depreciation on the date for which the market 25 value is being determined.
- (18) "Financial statements" means statements prepared and presented in conformity with generally accepted accounting principles including, but not limited to, balance sheet, statement of operations, statement of changes in financial position, and related notes.
- 30 (19) "Gain on sale" means the difference between the total net book 31 value of nursing home assets, including but not limited to land, 32 building and equipment, and the total sales price of all such assets.
- 33 (20) "Generally accepted accounting principles" means accounting 34 principles approved by the financial accounting standards board (FASB).
- 35 (21) "Generally accepted auditing standards" means auditing 36 standards approved by the American institute of certified public 37 accountants (AICPA).

- 1 (22) "Goodwill" means the excess of the price paid for a business 2 over the fair market value of all other identifiable, tangible, and 3 intangible assets acquired.
- 4 (23) "Historical cost" means the actual cost incurred in acquiring 5 and preparing an asset for use, including feasibility studies, 6 architect's fees, and engineering studies.
- 7 (24) "Imprest fund" means a fund which is regularly replenished in 8 exactly the amount expended from it.
- 9 (25) "Joint facility costs" means any costs which represent 10 resources which benefit more than one facility, or one facility and any 11 other entity.
- (26) "Lease agreement" means a contract between two parties for the 12 13 possession and use of real or personal property or assets for a specified period of time in exchange for specified periodic payments. 14 15 Elimination (due to any cause other than death or divorce) or addition 16 of any party to the contract, expiration, or modification of any lease term in effect on January 1, 1980, or termination of the lease by 17 either party by any means shall constitute a termination of the lease 18 19 agreement. An extension or renewal of a lease agreement, whether or 20 not pursuant to a renewal provision in the lease agreement, shall be considered a new lease agreement. A strictly formal change in the 21 lease agreement which modifies the method, frequency, or manner in 22 which the lease payments are made, but does not increase the total 23 24 lease payment obligation of the lessee, shall not be considered 25 modification of a lease term.
- 26 (27) "Medical care program" means medical assistance provided under 27 RCW 74.09.500 or authorized state medical care services.
- (28) "Medical care recipient" or "recipient" means an individual determined eligible by the department for the services provided in chapter 74.09 RCW.
- 31 (29) "Net book value" means the historical cost of an asset less 32 accumulated depreciation.
- 33 (30) "Net invested funds" means the net book value of tangible
 34 fixed assets employed by a contractor to provide services under the
 35 medical care program, including land, buildings, and equipment as
 36 recognized and measured in conformity with generally accepted
 37 accounting principles, plus an allowance for working capital which
 38 shall be five percent of the allowable costs of each contractor for the
 39 previous calendar year.

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- 1 (31) "Operating lease" means a lease under which rental or lease 2 expenses are included in current expenses in accordance with generally 3 accepted accounting principles.
- 4 (32) "Owner" means a sole proprietor, general or limited partners, 5 and beneficial interest holders of five percent or more of a 6 corporation's outstanding stock.
- 7 (33) "Ownership interest" means all interests beneficially owned by 8 a person, calculated in the aggregate, regardless of the form which 9 such beneficial ownership takes.
- (34) "Patient day" or "client day" means a calendar day of care which will include the day of admission and exclude the day of discharge; except that, when admission and discharge occur on the same day, one day of care shall be deemed to exist.
- (35) "Professionally designated real estate appraiser" means an 14 individual who is regularly engaged in the business of providing real 15 estate valuation services for a fee, and who is deemed qualified by a 16 17 nationally recognized real estate appraisal educational organization on the basis of extensive practical appraisal experience, including the 18 19 writing of real estate valuation reports as well as the passing of 20 written examinations on valuation practice and theory, and who by virtue of membership in such organization is required to subscribe and 21 adhere to certain standards of professional practice 22 23 organization prescribes.
 - (36) "Qualified therapist" means:

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- 25 (a) An activities specialist who has specialized education, 26 training, or experience as specified by the department;
- (b) An audiologist who is eligible for a certificate of clinical competence in audiology or who has the equivalent education and clinical experience;
 - (c) A mental health professional as defined by chapter 71.05 RCW;
- 31 (d) A mental retardation professional who is either a qualified 32 therapist or a therapist approved by the department who has had 33 specialized training or one year's experience in treating or working 34 with the mentally retarded or developmentally disabled;
 - (e) A social worker who is a graduate of a school of social work;
- 36 (f) A speech pathologist who is eligible for a certificate of 37 clinical competence in speech pathology or who has the equivalent 38 education and clinical experience;
- 39 (g) A physical therapist as defined by chapter 18.74 RCW; ((and))

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- 1 (h) An occupational therapist who is a graduate of a program in 2 occupational therapy, or who has the equivalent of such education or 3 training; and
- 4 <u>(i) A respiratory care practitioner certified under chapter 18.89</u> 5 RCW.
- 6 (37) "Questioned costs" means those costs which have been 7 determined in accordance with generally accepted accounting principles 8 but which may constitute disallowed costs or departures from the 9 provisions of this chapter or rules and regulations adopted by the 10 department.
- 11 (38) "Records" means those data supporting all financial statements 12 and cost reports including, but not limited to, all general and 13 subsidiary ledgers, books of original entry, and transaction 14 documentation, however such data are maintained.
- 15 (39) "Related organization" means an entity which is under common 16 ownership and/or control with, or has control of, or is controlled by, 17 the contractor.
- 18 (a) "Common ownership" exists when an entity is the beneficial 19 owner of five percent or more ownership interest in the contractor and 20 any other entity.
- (b) "Control" exists where an entity has the power, directly or indirectly, significantly to influence or direct the actions or policies of an organization or institution, whether or not it is legally enforceable and however it is exercisable or exercised.
- 25 (40) "Restricted fund" means those funds the principal and/or 26 income of which is limited by agreement with or direction of the donor 27 to a specific purpose.
- 28 (41) "Secretary" means the secretary of the department of social 29 and health services.
- 30 (42) "Title XIX" or "Medicaid" means the 1965 amendments to the 31 social security act, P.L. 89-07, as amended.
- 32 (43) "Physical plant capital improvement" means a capitalized 33 improvement that is limited to an improvement to the building or the 34 related physical plant.
- 35 **Sec. 2.** RCW 74.46.050 and 1985 c 361 s 5 are each amended to read as follows:
- 37 If the cost report is not properly completed or if it is not 38 received by the due date, all or part of any payments due under the

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- 1 contract may be withheld by the department until such time as the
- 2 required cost report is properly completed and received. <u>Intentional</u>
- 3 <u>misreporting intended to affect or manipulate cost growth limits in</u>
- 4 this chapter is subject to civil fines or other sanctions adopted by
- 5 the department in rule. The department shall issue special cost
- 6 reporting instructions to accommodate changes in cost centers effective
- 7 July 1, 1993.

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- 8 Sec. 3. RCW 74.46.180 and 1987 c 476 s 1 and 1987 c 283 s 9 are 9 each reenacted and amended to read as follows:
- 10 (1) The state shall make payment of any underpayments within thirty 11 days after the date the preliminary or final settlement report is 12 submitted to the contractor.
- (2) A contractor found to have received either overpayments or erroneous payments under a preliminary or final settlement shall refund such payments to the state within thirty days after the date the preliminary or final settlement report is submitted to the contractor, subject to the provisions of subsections (3), (4), and (7) of this section.
 - (3) Within the cost centers of nursing services and food, all savings resulting from the respective allowable costs being lower than the respective reimbursement rate paid to the contractor during the report period shall be refunded to the department. However, in computing a preliminary or final settlement, savings in a cost center may be shifted to cover a deficit in another cost center up to the amount of any savings: PROVIDED, That not more than twenty percent of the rate in a cost center may be shifted into that cost center and no shifting may be made into the property cost center: PROVIDED FURTHER, That there shall be no shifting out of nursing services, and savings in food shall be shifted only to cover deficits in the nursing services cost center: PROVIDED FURTHER, That there shall be no shifting from the operational to the administrative cost center.
- (4) Within the <u>administrative</u>, <u>operational</u>, <u>and property</u> cost centers ((of administration and operations and property)), the contractor shall retain at least fifty percent, but not more than seventy-five percent, of any savings resulting from the respective audited allowable costs being lower than the respective reimbursement rates paid to the contractor during the report period multiplied by the number of authorized medical care client days in which said rates were

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- in effect, except that no savings may be retained if reported costs in 2 the property cost center ((and)), the ((administration)) administrative cost center, and ((operations)) the operational cost center exceed 3 4 audited allowable costs by ten cents or more per patient day. secretary, by rule and regulation, shall establish the basis for the 5 specific percentages of savings to the contractors. Such rules and 6 regulations may provide for differences in the percentages allowed for 7 8 each cost center to individual facilities based on performance measures 9 related to administrative efficiency.
 - (5) All ((allowances)) return on investment rate payments provided by RCW 74.46.530 shall be retained by the contractor to the extent net invested funds are substantiated by department field audit. Any industrial insurance dividend or premium discount under RCW 51.16.035 shall be retained by the contractor to the extent that such dividend or premium discount is attributable to the contractor's private patients.

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- 16 (6) In the event the contractor fails to make repayment in the time 17 provided in subsection (2) of this section, the department shall 18 either:
- 19 (a) Deduct the amount of refund due, plus any interest accrued 20 under RCW 43.20B.695, from payment amounts due the contractor; or
- (b) In the instance the contract has been terminated, (i) deduct the amount of refund due, plus interest assessed at the rate and in the manner provided in RCW 43.20B.695, from any payments due; or (ii) recover the amount due, plus any interest assessed under RCW 43.20B.695, from security posted with the department or by any other lawful means.
 - (7) Where the facility is pursuing timely-filed judicial or administrative remedies in good faith regarding settlement issues, the contractor need not refund nor shall the department withhold from the facility current payment amounts the department claims to be due from the facility but which are specifically disputed by the contractor. If the judicial or administrative remedy sought by the facility is not granted after all appeals are exhausted or mutually terminated, the facility shall make payment of such amounts due plus interest accrued from the date of filing of the appeal, as payable on judgments, within sixty days of the date such decision is made.
- 37 **Sec. 4.** RCW 74.46.230 and 1980 c 177 s 23 are each amended to read 38 as follows:

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1 (1) The necessary and ordinary one-time expenses directly incident 2 to the preparation of a newly constructed or purchased building by a 3 contractor for operation as a licensed facility shall be allowable 4 costs. These expenses shall be limited to start-up and organizational 5 costs incurred prior to the admission of the first patient.

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- (2) Start-up costs shall include, but not be limited to, administrative and nursing salaries, utility costs, taxes, insurance, repairs and maintenance, and training; except, that they shall exclude expenditures for capital assets. These costs will be allowable in the ((administration and operations)) administrative cost center if they are amortized over a period of not less than sixty months beginning with the month in which the first patient is admitted for care.
- 13 (3) Organizational costs are those necessary, ordinary, and 14 directly incident to the creation of a corporation or other form of 15 business of the contractor including, but not limited to, legal fees 16 incurred in establishing the corporation or other organization and fees 17 paid to states for incorporation; except, that they do not include costs relating to the issuance and sale of shares of capital stock or 18 19 other securities. Such organizational costs will be allowable in the 20 ((administration and operations)) administrative cost center if they are amortized over a period of not less than sixty months beginning 21 22 with the month in which the first patient is admitted for care.
- 23 **Sec. 5.** RCW 74.46.420 and 1985 c 361 s 18 are each amended to read 24 as follows:
- The following principles are inherent in RCW 74.46.430 through 74.46.590:
- 27 (1) Reimbursement rates will be set prospectively on a per patient 28 day basis((; and)).
- 29 (2) The rates ((so established)) in the nursing services, food, 30 administrative, and operational cost centers, will be adjusted at the time they are set for economic ((conditions and)) trends ((in 31 32 accordance with appropriations made by the legislature as consistent 33 with federal requirements for the period to be covered by such rates)) 34 and conditions at the lower of: (a) The most recent nursing facility with capital and medical fees price index eighteen-month forecast 35 36 provided by the health care financing administration (HCFA) or (b) one 37 and one-half times the median percentage cost growth limit of the 38 nursing facility's peer group in each cost center used for current July

- 4 (3) The forecast referenced in subsection (2)(a) of this section shall be regionalized by multiplying the HCFA forecast percentage by a 5 ratio or fraction. The numerator of the fraction shall be the 6 7 percentage of growth during the most recent calendar report year in the 8 medical care expenditure category of the consumer price index for all 9 urban consumers (CPI-U) issued by the United States department of labor bureau of labor statistics for the west region. The denominator of 10 the fraction shall be the percentage of growth for the United States as 11 a whole as indicated by the medical care expenditure category of the 12 CPI-U during the same most recent calendar report year. 13
- (4) Prospective rates in the administrative and operational cost centers shall not be adjusted for economic trends and conditions as authorized in this chapter above the pertinent prospective peer group per patient day rate ceilings set forth in this chapter.
- (5) If a July 1 rate is based on a cost report covering less than twelve months, the department shall reduce proportionally the adjustment authorized by this section for economic trends and conditions.
- 22 **Sec. 6.** RCW 74.46.430 and 1987 2nd ex.s. c 1 s 2 are each amended 23 to read as follows:
- (1) The department, as provided by this chapter, will determine prospective cost-related reimbursement rates for services provided to medical care recipients. Each rate so determined shall represent the contractor's maximum compensation within each cost center for each patient day for such medical care recipient.
- (2) As required, the department may modify such maximum per patient day rates pursuant to the administrative review provisions of RCW 31 74.46.780.
- 32 (3) ((Until the effective date of RCW 74.46.510 and 74.46.530, the 33 maximum prospective reimbursement rates for the administration and 34 operations and the property cost centers shall be established based 35 upon a minimum facility occupancy level of eighty-five percent.
- 36 (4) On and after the effective date of RCW 74.46.510 and 37 74.46.530,)) The maximum prospective reimbursement rates for the ((administration and operations)) administrative, operational, and the

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property cost centers, and the return on investment ((allowance)) shall be established based upon a minimum facility occupancy level of eightyfive percent.

4 (((5))) <u>(4)</u> All contractors shall be required to adjust and 5 maintain wages for all employees to a minimum hourly wage ((established by the legislature in the biennial appropriations act, if the 6 7 legislature appropriates moneys to fund prospectively the portion of 8 the minimum wage attributable to services to medicaid patients. 9 Prospective rate revisions to fund any minimum wage increases shall be 10 made only on the dates authorized in the appropriation act. The department shall by regulation limit reimbursement to the amount 11 appropriated for legislatively authorized enhancement for 12 nonadministrative wages and benefits above the moneys necessary to fund 13 14 minimum wages specified in this section. The department in considering 15 reimbursement for legislatively authorized wage enhancements will take 16 into consideration facility wage history over the past three cost report periods)) of four dollars and seventy-six cents per hour 17 beginning January 1, 1988, and five dollars and fifteen cents per hour 18 19 beginning January 1, 1989.

- 20 **Sec. 7.** RCW 74.46.460 and 1987 c 476 s 3 are each amended to read 21 as follows:
- (1) Each contractor's reimbursement rates will be determined prospectively at least once each calendar year, to be effective July 1st.
- 25 (2) Rates may be adjusted as determined by the department to take into account variations in the distribution of patient classifications 26 27 or changes in patient characteristics from the prior reporting year, program changes required by the department, or changes in staffing 28 29 levels at a facility required by the department. Rates shall be 30 adjusted by the amount of legislatively authorized enhancements in accordance with RCW 74.46.430(5) and 74.46.470(2). Rates may also be 31 adjusted to cover costs associated with placing a nursing home in 32 33 receivership which costs are not covered by the rate of the former 34 contractor, including: Compensation of the receiver, reasonable expenses of receivership and transition of control, and costs incurred 35 36 by the receiver in carrying out court instructions or rectifying deficiencies found. Rates shall be adjusted for any capitalized 37 additions or replacements made as a condition for licensure or 38

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- 1 certification. Rates shall be adjusted for capitalized improvements 2 done under RCW 74.46.465.
- 3 (3) ((Where the contractor participated in the provisions of 4 prospective cost-related reimbursement in effect prior to July 1, 1983, 5 such contractor's prospective rate effective July 1, 1983, will be 6 determined utilizing the contractor's desk-reviewed allowable costs for 7 calendar year 1982.
- 8 (4))) All prospective reimbursement rates for ((1984 and 9 thereafter)) all rate periods shall be determined by utilizing the 10 prior year's desk-reviewed cost reports, subject to all limitations and 11 principles of rate setting contained in this chapter or established by 12 rule under the department's rule-making authority.
- 13 **Sec. 8.** RCW 74.46.470 and 1987 c 476 s 4 are each amended to read 14 as follows:
- 15 (1) A contractor's reimbursement rates for medical care recipients 16 will be determined utilizing <u>net invested funds and</u> desk-reviewed cost 17 report data within the following cost centers:
- 18 (a) Nursing services;
- 19 (b) Food;
- 20 (c) ((Administration and operations; and)) Administrative;
- 21 (d) Operational; and
- 22 <u>(e)</u> Property.
- 23 (2) There shall be for the time period January 1988 through June 24 1990 only an enhancement cost center established to reimburse 25 contractors for specific legislatively authorized enhancements for nonadministrative wages and benefits to ensure that such enhancements 26 are used exclusively for the legislatively authorized purposes. For 27 purposes of settlement, funds appropriated to this cost center shall 28 29 only be used for expenditures for which the legislative authorization 30 is granted. Such funds may be used only in the following circumstances: 31
- (a) The contractor has increased expenditures for which legislative authorization is granted to at least the highest level paid in any of the last three cost years, plus, beginning July 1, 1987, any percentage inflation adjustment <u>as was</u> granted each year under RCW 74.46.495; and (b) All funds shifted from the enhancement cost center are shown to
- 37 have been expended for legislatively authorized enhancements.

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- 1 (3) If the contractor does not spend the amount appropriated to 2 this cost center in the legislatively authorized manner, then the 3 amounts not appropriately spent shall be recouped at preliminary or 4 final settlement pursuant to RCW 74.46.160.
- (4) For purposes of this section, "nonadministrative wages and 5 benefits" means wages and payroll taxes paid with respect to, and the 6 7 employer share of the cost of benefits provided to, employees in job 8 classes specified in an appropriation, which may not 9 administrators, assistant administrators, or administrators in 10 training.
- 11 (5) Amounts expended in the enhancement cost center in excess of 12 the minimum wage established under RCW 74.46.430 are subject to all 13 provisions contained in this chapter.
- 14 **Sec. 9.** RCW 74.46.475 and 1985 c 361 s 13 are each amended to read 15 as follows:
- 16 (1) The department shall analyze the submitted cost report of each contractor to determine if the information is correct, complete, and 17 18 reported in conformance with generally accepted accounting principles, 19 the requirements of this chapter and such rules ((and regulations)) as the ((secretary)) department may adopt. If the analysis finds that the 20 cost report is incorrect or incomplete or that some costs reported are 21 unallowable, the department may make adjustments to the reported 22 23 information for purposes of establishing reimbursement rates. 24 schedule of such adjustments shall be provided to contractors and shall include an explanation for the adjustment and the dollar amount of the 25 26 adjustment. Adjustments shall be subject to review and appeal as provided in this chapter. 27
- 28 (2) The department shall accumulate data from properly completed 29 cost reports for use in:
- 30 (a) Exception profiling; and
- 31 (b) Establishing rates.
- 32 (3) The department may further utilize such accumulated data for 33 analytical, statistical, or informational purposes as necessary.
- 34 **Sec. 10.** RCW 74.46.481 and 1991 sp.s. c 8 s 16 are each amended to 35 read as follows:
- 36 (1) The nursing services cost center shall include <u>for reporting</u> 37 <u>purposes</u> all costs related to the direct provision of nursing and

related care, including fringe benefits and payroll taxes for the 1 2 nursing and related care personnel. ((For rates effective for state fiscal year 1984,)) The department shall adopt by administrative rule 3 4 a definition of "related care" ((which shall incorporate, but not exceed services reimbursable as of June 30, 1983. For rates effective 5 for state fiscal year 1985, the definition of related care shall 6 7 include ancillary care)). For rates effective after June 30, 1991, 8 nursing services costs, as reimbursed within this chapter and as 9 ((tested)) limited for ((reasonableness)) nursing cost growth within 10 this section, shall not include costs of any purchased nursing care services, including registered nurse, licensed practical nurse, and 11 nurse assistant services, obtained through service contract arrangement 12 13 in excess of the amount of compensation paid for such hours of nursing care service had they been paid at the average hourly wage, including 14 15 related taxes and benefits, for in-house nursing care staff of like 16 classification at the same nursing facility, as reported in the most 17 recent cost report period.

- (2) The department shall adopt ((by)) through administrative rules a method for establishing a nursing services cost center rate consistent with the principles stated in this section.
- (3) Utilizing regression or other statistical technique, the 21 department shall determine a reasonable limit on facility nursing staff 22 taking into account facility patient characteristics. For purposes of 23 24 this section, facility nursing staff refers to registered nurses, 25 licensed practical nurses and nursing assistants employed by the 26 facility or obtained through temporary labor contract arrangements. Effective January 1, 1988, the hours associated with the training of 27 nursing assistants and the supervision of that training for nursing 28 29 assistants shall not be included in the calculation of facility nursing 30 In selecting a measure of patient characteristics, the department shall take into account: 31
- 32 (a) The correlation between alternative measures and facility 33 nursing staff; and
- 34 (b) The cost of collecting information for and computation of a 35 measure.
- 36 If regression is used, the limit shall be set at predicted nursing 37 staff plus 1.75 regression standard errors. If another statistical 38 method is utilized, the limit shall be set at a level corresponding to

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- 1 1.75 standard errors above predicted staffing computed according to a regression procedure.
- 3 (4) No facility shall receive reimbursement for nursing staff 4 levels in excess of the limit((, except that, if a facility was reimbursed for a nursing staff level in excess of the limit as of June 5 30, 1983, the facility may chose [choose] to continue to receive its 6 7 June, 1983 nursing services rate plus any adjustments in rates, such as 8 adjustments for economic trends, made available to all facilities)). 9 However, nursing staff levels established under subsection (3) of this section shall not apply to the nursing services cost center 10 reimbursement rate for the pilot facility especially designed to meet 11 the needs of persons living with AIDS as defined by RCW 70.24.017 and 12 specifically authorized for this purpose under the 1989 amendment to 13 14 the Washington state health plan. ((The reasonableness limit 15 established pursuant to this subsection shall remain in effect for the period July 1, 1983 through June 30, 1985. At that time the department 16 17 may revise the measure of patient characteristics or method used to 18 establish the limit.))
- 19 (5) ((The department shall select an index of cost increase 20 relevant to the nursing and related services cost area. In the absence 21 of a more representative index, the department shall use the medical 22 care component index as maintained by the United States bureau of labor 23 statistics.
 - (6) If a facility's nursing staff level is below the limit specified in subsection (3) of this section, the department shall determine the percentage increase for all items included in the nursing services cost center between the facility's most recent cost reporting period and the next prior cost reporting period.
 - (a) If the percentage cost increase for a facility is below the increase in the selected index for the same time period, the facility's reimbursement rate in the nursing services cost center shall equal the facility's cost from the most recent cost reporting period plus any allowance for inflation provided by legislative appropriation.
 - (b) If the percentage cost increase for a facility exceeds the increase in the selected index, the department shall limit the cost used for setting the facility's rate in the nursing services cost area to a level reflecting the increase in the selected index.
- 38 (7) If the facility's nursing staff level exceeds the 39 reasonableness limit established in subsection (3) of this section, the

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department shall determine the increase for all items included in the nursing services cost center between the facility's most recent cost reporting period and the next prior cost reporting period.

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38 39 (a) If the percentage cost increase for a facility is below the increase in the index selected pursuant to subsection (5) of this section, the facility's reimbursement rate in the nursing cost center shall equal the facility's cost from the most recent cost reporting period adjusted downward to reflect the limit on nursing staff, plus any allowance for inflation provided by legislative appropriation subject to the provisions of subsection (4) of this section.

(b) If the percentage cost increase for a facility exceeds the increase in the selected index, the department shall limit the cost used for setting the facility's rate in the nursing services cost center to a level reflecting the nursing staff limit and the cost increase limit, subject to the provisions of subsection (4) of this section, plus any allowance for inflation provided by legislative appropriation.

(8) Prospective rates for the nursing services cost center, for state fiscal year 1992 only, shall not be subject to the cost growth index lid in subsections (5), (6), and (7) of this section. The lid shall apply for state fiscal year 1991 rate setting and all state fiscal years subsequent to fiscal year 1992.)) The department shall divide into two peer groups nursing facilities located in the state of Washington providing services to medicaid residents: (a) Those facilities located within a metropolitan statistical area (MSA) as defined and determined by the United States office of management and budget (OMB) and (b) those not located in such an area. The department shall then calculate the percentage cost growth in nursing services for each facility on a per patient day basis between particular report periods specified in subsection (6) of this section. The individual facility costs compared shall be raw reported to raw reported from the selected report periods. All cost data from the selected periods shall be included, regardless of the length of individual facility periods. The facilities in each peer group shall then be arrayed from lowest to highest by magnitude of reported to reported nursing services cost growth between the selected periods and the percentage growth at the median or fiftieth percentile of each group shall be determined.

(6) For July 1, 1993, prospective rate setting, the department shall utilize for each peer group its raw reported median percentage

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nursing services cost growth from 1990 to 1991. Thereafter, the 1 department shall utilize, for each of the two July 1 prospective rate 2 3 settings occurring in each state fiscal budget-setting biennium, each 4 peer group's median percentage reported nursing services cost growth between the two calendar report years terminating thirty months and 5 eighteen months prior to the start of each biennium. Thus, for July 1, 6 7 1993, and July 1, 1994, prospective rate setting, the department shall 8 utilize for each peer group of facilities its median adjusted nursing 9 services cost growth from 1990 to 1991; for July 1, 1995, and July 1, 1996, rate setting, the department shall utilize for each peer group 10 its median growth from 1992 to 1993; for July 1, 1997, and July 1, 11 1998, rate setting, the department shall utilize for each peer group 12 its median growth from 1994 to 1995, and so forth for all future rate 13 14 setting.

- 15 (7) Beginning July 1, 1993, a facility's July 1 prospective nursing 16 services rate shall be set according to the following procedures:
- (a) Reported nursing services costs from the most recent report 17 18 period will be desk reviewed and costs determined at the outset to be 19 unallowable, including excess costs associated with purchased nursing services as authorized by subsection (1) of this section and costs 20 associated with excess nursing staff hours as authorized and determined 21 under subsections (3) and (4) of this section, will be removed. The 22 23 remaining cost shall then be divided by allowable, adjusted patient 24 days from the same report period to arrive at an initial per patient 25 day nursing services cost.
 - (b) Allowable nursing services costs from the report period immediately preceding the most recent period (the "next prior" cost report period), reflecting all historical desk-review and field audit adjustments regardless of whether such adjustments are or are not the subject of pending administrative or judicial review, will be divided by patient days from the next prior period, reflecting all historical desk-review and field audit adjustments to them regardless of whether such adjustments are the subject of pending administrative or judicial review, to arrive at an allowable per patient day nursing services cost from the next prior period. This next prior period per patient day cost will then be inflated by the applicable nursing services median cost growth for that facility's peer group as determined by subsections (5) and (6) of this section to arrive at the facility's particular nursing services cost growth limit for July 1 prospective rate setting.

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38 39 (c) Per patient day nursing services costs from the most recent report period remaining after the initial review indicated in (a) of this subsection that are in excess of the peer group median inflated "next prior" period per patient day costs as indicated in (b) of this subsection shall also be adjusted out. The facility's peer group median cost growth limit shall not be applied if the facility's next prior cost report contains less than six months of cost report data.

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- (d) The costs remaining after (c) of this subsection will be adjusted for economic trends and conditions as authorized by RCW 74.46.420 and the resulting per patient day figure shall be the July 1 nursing services prospective rate.
- (8) Rates calculated on the basis of the most recent adjustment 12 information available to the department prior to the July 1 13 14 commencement of the new rate, regardless of whether the adjustments are subject to pending administrative or judicial review, shall not be 15 adjusted to reflect future administrative or judicial rulings, whether 16 final or not. Only the particular rate under review shall be affected 17 by future rulings, if required to be amended, and the department shall 18 19 not recalculate a nursing facility's succeeding rate(s) based upon any new <u>adjusted cost information.</u> 20
 - (9) The department is authorized to determine on a systematic basis facilities with unmet patient care service needs. The department may increase the nursing services cost center prospective rate for a facility beyond the level determined in accordance with subsection (6) of this section if the facility's actual and reported nursing staffing is one standard error or more below predicted staffing as determined according to the method selected pursuant to subsection (3) of this section and the facility has unmet patient care service needs: PROVIDED, That prospective rate increases authorized by this subsection shall be funded only from legislative appropriations made for this purpose and the increases shall be conditioned on specified improvements in patient care at such facilities.
- 33 (10) The department shall establish a method for identifying 34 patients with exceptional care requirements and a method for 35 establishing or negotiating on a consistent basis rates for such 36 patients.
- 37 (11) The department, in consultation with interested parties, shall 38 adopt rules to establish the criteria the department will use in 39 reviewing any requests by a contractor for a prospective rate

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- 1 adjustment to be used to increase the number of nursing staff. These
- 2 rules shall also specify the time period for submission and review of
- 3 staffing requests: PROVIDED, That a decision on a staffing request
- 4 shall not take longer than sixty days from the date the department
- 5 receives such a complete request. In establishing the criteria, the
- 6 department may consider, but is not limited to, the following:
- 7 (a) Increases in ((acuity)) debility levels of contractors'
- 8 residents <u>determined in accordance with the department's assessment and</u>
- 9 reporting procedures and requirements utilizing the minimum data set;
- 10 (b) Staffing patterns for similar facilities;
- 11 (c) Physical plant of contractor; and
- 12 (d) Survey, inspection of care, and department consultation
- 13 results.
- 14 **Sec. 11.** RCW 74.46.490 and 1983 1st ex.s. c 67 s 25 are each
- 15 amended to read as follows:
- 16 (1) The food cost center shall include for reporting purposes all
- 17 costs for bulk and raw food and beverages purchased for the dietary
- 18 needs of medical care recipients.
- 19 (2) ((Reimbursement for the food cost center shall be at the
- 20 January 1, 1983, reimbursement rate, adjusted annually for inflation.))
- 21 The department shall utilize the same two peer groups of medicaid
- 22 nursing facilities required to be used in calculating the nursing
- 23 services cost growth limit and shall calculate the fiftieth percentile
- 24 or median growth in raw reported food costs for each peer group
- 25 <u>utilizing the same general procedures set forth in RCW 74.46.481 (5)</u>
- 26 and (6).
- 27 (3) For July 1, 1993, prospective rate setting, the department
- 28 shall utilize for each peer group its median percentage reported food
- 29 cost growth from 1990 to 1991. Thereafter, the department shall
- 30 utilize, for each of the two July 1 prospective rate settings occurring
- 31 in each state fiscal budget-setting biennium, each peer group's median
- 32 percentage reported food cost growth between the two calendar report
- 33 years terminating thirty months and eighteen months prior to the start
- 34 of each biennium.
- 35 (4) Beginning July 1, 1993, a facility's July 1 prospective food
- 36 rate shall be set according to the following procedures:
- 37 (a) Reported food costs from the most recent report period will be
- 38 desk reviewed and costs determined at the outset to be unallowable will

be removed. The remaining cost shall then be divided by allowable, adjusted patient days from the same report period to arrive at an initial per patient day food cost.

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- 4 (b) Allowable food costs from the report period immediately preceding the most recent period (the "next prior" cost report period), 5 reflecting all desk review and field audit adjustments regardless of 6 7 whether such adjustments are or are not the subject of pending administrative or judicial review, will be divided by allowable patient 8 days from the next prior period, reflecting all desk review and field 9 audit adjustments to them regardless of whether such adjustments are or 10 are not the subject of pending administrative or judicial review, to 11 arrive at an allowable per patient day food cost from the next prior 12 period. This next prior period per patient day cost will then be 13 14 inflated by the applicable reported food cost median growth for that 15 facility's peer group.
- 16 (c) Per patient day food costs from the most recent report period
 17 remaining after the initial desk review indicated in (a) of this
 18 subsection which are in excess of the median inflated "next prior"
 19 period per patient day costs as indicated in (b) of this subsection
 20 shall also be adjusted out. The facility's peer group median cost
 21 growth limit shall not be applied if the facility's next prior cost
 22 report contains less than six months of cost report data.
- 23 (d) The costs remaining after (c) of this subsection will be 24 adjusted for economic trends and conditions as authorized by RCW 25 74.46.420 and the resulting per patient day figure shall be the July 1 26 food prospective rate.
 - (5) Rates calculated on the basis of the most recent adjustment information available to the department prior to the July 1 commencement of the new rate, regardless of whether the adjustments are subject to pending administrative or judicial review, shall not be adjusted to reflect future administrative or judicial rulings, whether final or not. Only the particular rate under review shall be affected by future rulings, if required to be amended, and the department shall not recalculate a nursing facility's succeeding rate(s) based upon any new adjusted cost information.
- 36 **Sec. 12.** RCW 74.46.500 and 1992 c 182 s 1 are each amended to read 37 as follows:

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- (1) The ((administration and operations)) administrative cost center shall include ((all items not included in the cost centers of nursing services, food, and property.
- (2) Subject to subsection (4) of this section, the administration and operations cost center reimbursement rate for each facility shall be based on the computation in this subsection and shall not exceed the eighty-fifth percentile of (a) the rates of all reporting facilities derived from the computation below, or (b) reporting facilities grouped in accordance with subsection (3) of this section:

AR = TAC/TPD, where

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- 11 AR = the administration and operations cost center reimbursement 12 rate for a facility;
- TAC = the total costs of the administration and operations cost

 center plus the retained savings from such cost center as

 provided in RCW 74.46.180 of a facility; and
- 16 TPD = the total patient days for a facility for the prior year.
- (3) The secretary may group facilities based on factors which could reasonably influence cost requirements of this cost center, other than ownership or legal organization characteristics.
 - (4) In applying the eighty-fifth percentile reimbursement limit authorized by subsection (2) of this section to the pilot facility specially designed to meet the needs of persons living with AIDS as defined by RCW 70.24.017, and specifically authorized for this purpose under the 1989 amendment to the Washington state health plan, the department shall exempt the cost of nursing supplies reported by the pilot facility in excess of the average of nursing supplies cost for medicaid nursing facilities state-wide)) for cost reporting purposes all administrative, oversight, and management costs whether facility on-site or allocated in accordance with a department-approved joint-cost allocation methodology. Such costs shall be identical to the cost report line item costs categorized under "administration" in the "administration and operations" combined cost center existing prior to July 1, 1993, except for direct care supplies.
 - (2) The department shall utilize the same two peer groups of medicaid nursing facilities required to be used in calculating the nursing services cost growth limit and shall calculate the fiftieth percentile or median growth in raw reported administrative costs for

each peer group utilizing the same general procedures set forth in RCW 74.46.481 (5) and (6).

- (3) For July 1, 1993, prospective rate setting, the department 3 shall utilize for each peer group its median percentage reported 4 administrative cost growth from 1990 to 1991. Thereafter, the 5 department shall utilize, for each of the two July 1 prospective rate 6 settings occurring in each state fiscal budget-setting biennium, each 7 8 peer group's median percentage reported administrative cost growth 9 between the two calendar report years terminating thirty months and eighteen months prior to the start of each biennium. 10
- 11 (4) Beginning July 1, 1993, a facility's July 1 prospective 12 administrative rate shall be set according to the following procedures:
- 13 (a) Reported administrative costs from the most recent report
 14 period will be desk reviewed and costs determined at the outset to be
 15 unallowable will be removed. The remaining cost shall then be divided
 16 by allowable, adjusted patient days from the same report period to
 17 arrive at an initial per patient day administrative cost.

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- (b) Allowable administrative costs from the report period immediately preceding the most recent period (the "next prior" cost report period), reflecting all desk review and field audit adjustments regardless of whether such adjustments are or are not the subject of pending administrative or judicial review, will be divided by allowable patient days from the next prior period, reflecting all desk review and field audit adjustments to them regardless of whether such adjustments are or are not the subject of pending administrative or judicial review, to arrive at an allowable per patient day administrative cost from the next prior period. This next prior period per patient day cost will then be inflated by the applicable reported administrative cost median growth for that facility's peer group.
- 30 (c) Per patient day, administrative costs from the most recent
 31 report period remaining after the initial desk review indicated in (a)
 32 of this subsection which are in excess of the median inflated "next
 33 prior" period per patient day costs as indicated by (b) of this
 34 subsection shall also be adjusted out. The facility's peer group
 35 median cost growth limit shall not be applied if the facility's next
 36 prior cost report contains less than six months of cost report data.
- 37 <u>(d) The per patient day costs remaining after (c) of this</u>
 38 <u>subsection will be adjusted for economic trends and conditions as</u>
 39 authorized by RCW 74.46.420.

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- 1 (e) The resulting per patient day figures for all facilities in 2 each peer group will be arrayed from lowest to highest and the fiftieth 3 percentile or median figure for each peer group will be determined.
- (f) The nursing facility's July 1 administrative prospective rate shall be the lesser of: (i) The per patient day figure resulting after (d) of this subsection or (ii) one hundred ten percent of the median administrative per patient day figure of its peer group which shall constitute the administrative prospective rate ceiling for all facilities in the peer group.
- (5) Rates calculated on the basis of the most recent adjustment 10 information available to the department prior to the July 1 11 commencement of the new rate, regardless of whether the adjustments are 12 subject to pending administrative or judicial review, shall not be 13 14 adjusted to reflect future administrative or judicial rulings, whether 15 final or not. Only the particular rate under review shall be affected by future rulings, if required to be amended, and the department shall 16 not recalculate a nursing facility's succeeding rate(s) based upon any 17 18 new adjusted cost information.
- 19 <u>NEW SECTION.</u> **Sec. 13.** A new section is added to chapter 74.46 RCW 20 to read as follows:
- (1) The operational cost center shall include for cost reporting 21 purposes all costs of the daily operation of the facility not included 22 23 in nursing services and related care, food, administrative, or property 24 costs, whether such costs are facility on-site or allocated in 25 accordance with a department-approved joint-cost methodology. Such costs shall be identical to all cost report line 26 costs categorized under 27 "operations" in the "administration and operations" cost center existing prior to July 1, 28 29 1992.
- 30 (2) The department shall utilize the same two peer groups of medicaid nursing facilities required to be used in calculating the nursing services cost growth limit and shall calculate the fiftieth percentile or median growth in raw reported operational costs for each peer group utilizing the same general procedures set forth in RCW 74.46.481 (5) and (6).
- 36 (3) For July 1, 1993, prospective rate setting, the department 37 shall utilize for each peer group its median percentage reported 38 operational cost growth from 1990 to 1991. Thereafter, the department

- shall utilize, for each of the two July 1 prospective rate settings cocurring in each state fiscal budget-setting biennium, each peer group's median percentage reported operational cost growth between the two calendar report years terminating thirty months and eighteen months prior to the start of each biennium.
 - (4) Beginning July 1, 1993, a facility's July 1 prospective operational rate shall be set according to the following procedures:

- (a) Reported operational costs from the most recent report period will be desk reviewed and costs determined at the outset to be unallowable will be removed. The remaining cost shall then be divided by allowable, adjusted patient days from the same report period to arrive at an initial per patient day operational cost.
- (b) Allowable operational costs from the report period immediately preceding the most recent period (the "next prior" cost report period), reflecting all desk review and field audit adjustments regardless of whether such adjustments are or are not the subject of pending administrative or judicial review, will be divided by patient days from the next prior period, reflecting all desk review and field audit adjustments to them regardless of whether such adjustments are the subject of pending administrative or judicial review, to arrive at an allowable per patient day operational cost from the next prior period. This prior period per patient day cost will then be inflated by the applicable reported operational cost median growth for that facility's peer group.
- (c) Per patient day operational costs from the most recent report period remaining after the initial desk review indicated in (a) of this subsection which are in excess of the median inflated "next prior" period per patient day costs as indicated in (b) of this subsection shall also be adjusted out. The facility's peer group median cost growth limit shall not be applied if the facility's next prior cost report contains less than six months of cost report data.
- 32 (d) The per patient day costs remaining after (c) of this 33 subsection will be adjusted for economic trends and conditions as 34 authorized by RCW 74.46.420.
- (e) The resulting per patient day figures for all facilities in a each peer group will be arrayed from lowest to highest and the fiftieth percentile or median figure for each group will be determined.
 - (f) The nursing facility's July 1 operational prospective rate shall be the lesser of: (i) The per patient day figure resulting after

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- 1 (d) of this subsection or (ii) one hundred twenty-five percent of the 2 median operational per patient day figure of its peer group which shall 3 constitute the operational prospective rate ceiling for all facilities 4 in the peer group.
- (5) Rates calculated on the basis of the most recent adjustment 5 information available to the department prior to the July 1 6 7 commencement of the new rate, regardless of whether the adjustments are 8 subject to pending administrative or judicial review, shall not be 9 adjusted to reflect future administrative or judicial rulings, whether 10 final or not. Only the particular rate under review shall be affected by future rulings, if required to be amended, and the department shall 11 12 not recalculate a nursing facility's succeeding rate(s) based upon any 13 new adjusted cost information.
- 14 **Sec. 14.** RCW 74.46.530 and 1991 sp.s. c 8 s 17 are each amended to 15 read as follows:
 - (1) The department shall establish for ((individual facilities)) each medicaid nursing facility a return on investment ((allowances composed of two parts: A financing allowance and a variable return allowance)) prospective rate component as part of the facility's total reimbursement, including profit potential, for services rendered to medicaid residents.
 - ((\(\frac{(a)}{a}\))) (2) The ((\(\frac{\text{financing allowance}}{\text{medicaid reimbursement rate component}}\) shall be determined by multiplying the net invested funds of each facility by .10, and dividing by the contractor's ((\(\text{total}\))\) allowable patient days \(\frac{\text{from the}}{\text{most recent cost report period}}\). If a capitalized addition or retirement of an asset will result in a different licensed bed capacity during the ensuing period, the prior period total patient days used in computing the ((\(\frac{\text{financing and variable return allowances}}{\text{)}})\) \(\text{return on investment rate}\) shall be adjusted to the anticipated patient day level.

 $((\frac{b}{b}))$ In computing the portion of net invested funds

representing the net book value of tangible fixed assets, the same assets, depreciation bases, lives, and methods referred to in RCW 74.46.330, 74.46.350, 74.46.360, 74.46.370, and 74.46.380, including owned and leased assets, shall be utilized, except that the capitalized cost of land upon which the facility is located and such other contiguous land which is reasonable and necessary for use in the regular course of providing patient care shall also be included.

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Subject to provisions and limitations contained in this chapter, for land purchased by owners or lessors before July 18, 1984, capitalized cost of land shall be the buyer's capitalized cost. For all partial or whole rate periods after July 17, 1984, if the land is purchased after July 17, 1984, capitalized cost shall be that of the owner of record on July 17, 1984, or buyer's capitalized cost, whichever is lower. In the case of leased facilities where the net invested funds are unknown or the contractor is unable to provide necessary information to determine net invested funds, the secretary shall have the authority to determine an amount for net invested funds based on an appraisal conducted according to RCW 74.46.360(1).

(((c) In determining the variable return allowance:

 (i) The department will first rank all facilities in numerical order from highest to lowest according to their average per diem allowable costs for the sum of the administration and operations and property cost centers for the previous cost report period.

(ii) The department shall then compute the variable return allowance by multiplying the appropriate percentage amounts, which shall not be less than one percent and not greater than four percent, by the total prospective rate for each facility, as determined in RCW 74.46.450 through 74.46.510. The percentage amounts will be based on groupings of facilities according to the rankings as established in (i) of this subsection (1)(c). Those groups of facilities with lower per diem costs shall receive higher percentage amounts than those with higher per diem costs.

(d) The sum of the financing allowance and the variable return allowance shall be the return on investment for each facility, and shall be added to the prospective rates of each contractor as determined in RCW 74.46.450 through 74.46.510.

(e)) (4) In the case of a facility which was leased by the contractor as of January 1, 1980, in an arm's-length agreement, which continues to be leased under the same lease agreement, and for which the annualized lease payment, plus any interest and depreciation expenses associated with contractor-owned assets, for the period covered by the prospective rates, divided by the contractor's total patient days, minus the property cost center determined according to RCW 74.46.510, is more than the return on investment ((allowance)) rate determined according to subsections (((1)(d))) (2) and (3) of this section, the following shall apply:

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(((i))) <u>(a)</u> The ((financing allowance)) <u>return on investment rate</u> shall be recomputed substituting the fair market value of the assets as of January 1, 1982, as determined by the department of general administration through an appraisal procedure, less accumulated depreciation on the lessor's assets since January 1, 1982, for the net book value of the assets in determining net invested funds for the facility. A determination by the department of general administration of fair market value shall be final unless the procedure used to make such determination is shown to be arbitrary and capricious.

(((ii))) (b) The ((sum of the financing allowance)) return on investment rate computed under subsections (((1)(e)(i))) (2) and (3) of this section ((and the variable allowance)) shall be compared to the annualized lease payment, plus any interest and depreciation ((expenses)) associated with contractor-owned assets, for the period covered by the prospective rates, divided by the contractor's total patient days, minus the property cost center rate determined according to RCW 74.46.510. The lesser of the two amounts shall be called the alternate return on investment ((allowance)) rate.

 $((\frac{1}{ii}))$ (c) The return on investment $(\frac{1}{allowance})$ rate determined according to subsections $(\frac{1}{allowance})$ (2) and (3) of this section or the alternate return on investment $(\frac{1}{allowance})$ rate, whichever is greater, shall be the return on investment $(\frac{1}{allowance})$ rate for the facility $(\frac{1}{and})$ shall be added to the prospective rates of the contractor as determined in RCW 74.46.450 through 74.46.510).

 $((\frac{f}{f}))$ (5) In the case of a facility which was leased by the contractor as of January 1, 1980, in an arm's-length agreement, if the lease is renewed or extended pursuant to a provision of the lease, the treatment provided in subsection $((\frac{f}{f})(e))$ (4) of this section shall be applied except that in the case of renewals or extensions made subsequent to April 1, 1985, reimbursement for the annualized lease payment shall be no greater than the reimbursement for the annualized lease payment for the last year prior to the renewal or extension of the lease.

 $((\frac{(2)}{(2)}))$ (6) In the event that the department of health and human services disallows the application of the return on investment $((\frac{allowances}{)})$ to nonprofit facilities, the department shall modify the measurements of net invested funds used for computing individual facility return on investment $((\frac{allowances}{)})$ rates as follows: Net invested funds for each nonprofit facility shall be multiplied by one

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- 1 minus the ratio of equity funds to the net invested funds of all 2 nonprofit facilities.
- 3 (((3))) (7) Each biennium, beginning in 1985, the secretary shall 4 review the adequacy of return on investment ((allowances)) rates in
- 5 relation to anticipated requirements for maintaining, reducing, or
- 6 expanding nursing care capacity. The secretary shall report the
- 7 results of such review to the legislature and make recommendations for
- 8 adjustments in the return on investment rates utilized in this section,
- 9 if appropriate.
- 10 <u>NEW SECTION.</u> **Sec. 15.** RCW 74.46.495 and 1983 1st ex.s. c 67 s 26
- 11 are each repealed.
- 12 <u>NEW SECTION.</u> **Sec. 16.** This act is necessary for the immediate
- 13 preservation of the public peace, health, or safety, or support of the
- 14 state government and its existing public institutions, and shall take
- 15 effect July 1, 1993.

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