
HOUSE BILL 1793

State of Washington

53rd Legislature

1993 Regular Session

By Representatives Schoesler, Mastin, Sheahan, Dyer, Chappell, Hansen, Thomas, Shin, Talcott, Grant, Edmondson, Morton, Finkbeiner, R. Johnson, Lisk, Foreman, L. Johnson, Karahalios, Rayburn, Chandler, Ludwig, Sheldon, Kremen, Ballard, Linville, Johanson, Mielke, Silver, Brough, Van Luven, Vance, Sehlin and Reams

Read first time 02/08/93. Referred to Committee on Capital Budget.

1 AN ACT Relating to the budgeting for and purchasing of land or
2 exchanges of land related to the capital budget; reenacting and
3 amending RCW 43.88.030; and adding a new section to chapter 43.88A RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 43.88.030 and 1991 c 358 s 1 and 1991 c 284 s 1 are
6 each reenacted and amended to read as follows:

7 (1) The director of financial management shall provide all agencies
8 with a complete set of instructions for submitting biennial budget
9 requests to the director at least three months before agency budget
10 documents are due into the office of financial management. The
11 director shall provide agencies that are required under RCW 44.40.070
12 to develop comprehensive six-year program and financial plans with a
13 complete set of instructions for submitting these program and financial
14 plans at the same time that instructions for submitting other budget
15 requests are provided. The budget document or documents shall consist
16 of the governor's budget message which shall be explanatory of the
17 budget and shall contain an outline of the proposed financial policies
18 of the state for the ensuing fiscal period, as well as an outline of
19 the proposed six-year financial policies where applicable, and shall

1 describe in connection therewith the important features of the budget.
2 The message shall set forth the reasons for salient changes from the
3 previous fiscal period in expenditure and revenue items and shall
4 explain any major changes in financial policy. Attached to the budget
5 message shall be such supporting schedules, exhibits and other
6 explanatory material in respect to both current operations and capital
7 improvements as the governor shall deem to be useful to the
8 legislature. The budget document or documents shall set forth a
9 proposal for expenditures in the ensuing fiscal period, or six-year
10 period where applicable, based upon the estimated revenues as approved
11 by the economic and revenue forecast council or upon the estimated
12 revenues of the office of financial management for those funds,
13 accounts, and sources for which the office of the economic and revenue
14 forecast council does not prepare an official forecast, including those
15 revenues anticipated to support the six-year programs and financial
16 plans under RCW 44.40.070. In estimating revenues to support financial
17 plans under RCW 44.40.070, the office of financial management shall
18 rely on information and advice from the interagency revenue task force.
19 Revenues shall be estimated for such fiscal period from the source and
20 at the rates existing by law at the time of submission of the budget
21 document, including the supplemental budgets submitted in the even-
22 numbered years of a biennium. However, the estimated revenues for use
23 in the governor's budget document may be adjusted to reflect budgetary
24 revenue transfers and revenue estimates dependent upon budgetary
25 assumptions of enrollments, workloads, and caseloads. All adjustments
26 to the approved estimated revenues must be set forth in the budget
27 document. The governor may additionally submit, as an appendix to each
28 supplemental, biennial, or six-year agency budget or to the budget
29 document or documents, a proposal for expenditures in the ensuing
30 fiscal period from revenue sources derived from proposed changes in
31 existing statutes.

32 Supplemental and biennial documents shall reflect a six-year
33 expenditure plan consistent with estimated revenues from existing
34 sources and at existing rates for those agencies required to submit
35 six-year program and financial plans under RCW 44.40.070. Any
36 additional revenue resulting from proposed changes to existing statutes
37 shall be separately identified within the document as well as related
38 expenditures for the six-year period.

39 The budget document or documents shall also contain:

1 (a) Revenues classified by fund and source for the immediately past
2 fiscal period, those received or anticipated for the current fiscal
3 period, those anticipated for the ensuing biennium, and those
4 anticipated for the ensuing six-year period to support the six-year
5 programs and financial plans required under RCW 44.40.070;

6 (b) The undesignated fund balance or deficit, by fund;

7 (c) Such additional information dealing with expenditures,
8 revenues, workload, performance, and personnel as the legislature may
9 direct by law or concurrent resolution;

10 (d) Such additional information dealing with revenues and
11 expenditures as the governor shall deem pertinent and useful to the
12 legislature;

13 (e) Tabulations showing expenditures classified by fund, function,
14 activity and object;

15 (f) A delineation of each agency's activities, including those
16 activities funded from nonbudgeted, nonappropriated sources, including
17 funds maintained outside the state treasury; and

18 (g) Identification of all proposed direct expenditures to implement
19 the Puget Sound water quality plan under chapter 90.70 RCW, shown by
20 agency and in total.

21 (2) The budget document or documents shall include detailed
22 estimates of all anticipated revenues applicable to proposed operating
23 or capital expenditures and shall also include all proposed operating
24 or capital expenditures. The total of beginning undesignated fund
25 balance and estimated revenues less working capital and other reserves
26 shall equal or exceed the total of proposed applicable expenditures.
27 The budget document or documents shall further include:

28 (a) Interest, amortization and redemption charges on the state
29 debt;

30 (b) Payments of all reliefs, judgments and claims;

31 (c) Other statutory expenditures;

32 (d) Expenditures incident to the operation for each agency;

33 (e) Revenues derived from agency operations;

34 (f) Expenditures and revenues shall be given in comparative form
35 showing those incurred or received for the immediately past fiscal
36 period and those anticipated for the current biennium and next ensuing
37 biennium, as well as those required to support the six-year programs
38 and financial plans required under RCW 44.40.070;

1 (g) A showing and explanation of amounts of general fund and other
2 funds obligations for debt service and any transfers of moneys that
3 otherwise would have been available for appropriation;

4 (h) Common school expenditures on a fiscal-year basis;

5 (i) A showing, by agency, of the value and purpose of financing
6 contracts for the lease/purchase or acquisition of personal or real
7 property for the current and ensuing fiscal periods.

8 (3) A separate capital budget document or schedule shall be
9 submitted that will contain the following:

10 (a) A capital plan consisting of proposed capital spending for at
11 least four fiscal periods succeeding the next fiscal period;

12 (b) A capital program consisting of proposed capital projects for
13 at least the two fiscal periods succeeding the next fiscal period;

14 (c) A capital plan consisting of proposed capital spending for at
15 least four fiscal periods succeeding the next fiscal period;

16 (d) A statement of the reason or purpose for a project;

17 (e) Verification that a project is consistent with the provisions
18 set forth in chapter 36.70A RCW;

19 (f) A statement about the proposed site, size, and estimated life
20 of the project, if applicable;

21 (g) Estimated total project cost;

22 (h) Estimated total project cost for each phase of the project as
23 defined by the office of financial management;

24 (i) Estimated ensuing biennium costs;

25 (j) Estimated costs beyond the ensuing biennium;

26 (k) Estimated construction start and completion dates;

27 (l) Source and type of funds proposed;

28 (m) Such other information bearing upon capital projects as the
29 governor deems to be useful;

30 (n) Standard terms, including a standard and uniform definition of
31 maintenance for all capital projects;

32 (o) For purchase or exchange of land, but not including trust
33 lands, institutions of higher education as defined under RCW
34 28B.10.016, or transportation projects:

35 (i) Cost of raw land;

36 (ii) Cost of ongoing maintenance;

37 (iii) Cost of ongoing operations and source of funding;

38 (iv) Employee costs on a full-time equivalent basis including
39 administrative costs;

1 (v) Cost of development;
2 (vi) Any other known costs; and
3 (vii) Any in-lieu of real property taxes, including amounts due
4 junior taxing districts.

5 (p) Such other information as the legislature may direct by law or
6 concurrent resolution.

7 For purposes of this subsection (3), the term "capital project"
8 shall be defined subsequent to the analysis, findings, and
9 recommendations of a joint committee comprised of representatives from
10 the house capital appropriations committee, senate ways and means
11 committee, legislative transportation committee, legislative evaluation
12 and accountability program committee, and office of financial
13 management.

14 (4) No change affecting the comparability of agency or program
15 information relating to expenditures, revenues, workload, performance
16 and personnel shall be made in the format of any budget document or
17 report presented to the legislature under this section or RCW
18 43.88.160(1) relative to the format of the budget document or report
19 which was presented to the previous regular session of the legislature
20 during an odd-numbered year without prior legislative concurrence.
21 Prior legislative concurrence shall consist of (a) a favorable majority
22 vote on the proposal by the standing committees on ways and means of
23 both houses if the legislature is in session or (b) a favorable
24 majority vote on the proposal by members of the legislative evaluation
25 and accountability program committee if the legislature is not in
26 session.

27 NEW SECTION. Sec. 2. A new section is added to chapter 43.88A RCW
28 to read as follows:

29 Except for transportation projects, trust lands, or institutions of
30 higher education under RCW 28B.10.016, the legislature is required to
31 have a fiscal note prepared for any purchase or exchange of land, four-
32 year schools, community colleges, or vocational-technical schools,
33 authorized in a capital budget or by separate appropriation. The
34 appropriate legislative fiscal committees, as defined in RCW 43.88.020,
35 and committees of origin shall request a fiscal note containing the
36 following:

- 37 (1) Cost of raw land;
38 (2) Cost of ongoing maintenance;

- 1 (3) Cost of ongoing operations and source of funding;
- 2 (4) Employee costs on a full-time equivalent basis including
- 3 administrative costs;
- 4 (5) Cost of development;
- 5 (6) Any other known costs; and
- 6 (7) Any in-lieu of real property taxes, including amounts due
- 7 junior taxing districts.

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