

HOUSE BILL REPORT

ESHB 1997

As Passed House
March 11, 1993

Title: An act relating to higher education.

Brief Description: Redefining the relationship between the state and its postsecondary institutions.

Sponsors: By House Committee on Higher Education (originally sponsored by Representatives Quall, Jacobsen, Ogden, Brumsickle, Miller, Basich, Shin, Locke, Wood, Silver and J. Kohl.)

Brief History:

Reported by House Committee on:
Higher Education, March 3, 1993, DPS;
Appropriations, March 6, 1993, DPS(HE-A APP).
Passed House, March 11, 1993, 98-0.

HOUSE COMMITTEE ON HIGHER EDUCATION

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 18 members: Representatives Jacobsen, Chair; Quall, Vice Chair; Brumsickle, Ranking Minority Member; Sheahan, Assistant Ranking Minority Member; Basich; Bray; Carlson; Casada; Finkbeiner; Flemming; Kessler; J. Kohl; Mielke; Ogden; Orr; Rayburn; Shin; and Wood.

Staff: Susan Hosch (786-7120).

HOUSE COMMITTEE ON APPROPRIATIONS

Majority Report: The substitute bill by Committee on Higher Education be substituted therefor and the substitute bill as amended by Committee on Appropriations do pass. Signed by 25 members: Representatives Locke, Chair; Valle, Vice Chair; Silver, Ranking Minority Member; Carlson, Assistant Ranking Minority Member; Appelwick; Ballasiotes; Basich; Cooke; Dellwo; Dorn; Dunshee; G. Fisher; Jacobsen; Lemmon; Linville; Peery; Rust; Sehlin; Sheahan; Sommers; Stevens; Talcott; Wang; Wineberry; and Wolfe.

Staff: Sherie Story (786-7142).

Background: Under current law, the Higher Education Coordinating Board (HECB) is required to adopt a master plan for higher education by December 1, 1987. The board is also required to update the plan biennially, and present it to the governor and to appropriate legislative committees. Following public hearings, the Legislature, by concurrent resolution is required to approve the plan and the biennial updates or recommend changes to each. The plan then becomes state higher education policy unless legislation is enacted to alter the policies set forth in it.

During the last two years, the board has followed an exhaustive process to update the master plan. The process included surveying more than 1,000 state residents to determine the critical challenges facing Washington education. In addition, nine regional meetings were held with community leaders across the state. The board also discussed issues with college and university presidents and the heads of various state agencies.

Through that process, the board identified five critical challenges. They include: increasing access to higher education for residents in a variety of categories; ensuring increased access contributes to the achievement of the state's social and economic objectives; and promoting excellence in undergraduate education. Two additional issues were: expanding higher education partnerships with other educational sectors, business and community service organizations; and establishing an adequate funding basis for public higher education.

At the conclusion of the process, the board adopted 14 recommendations for improving higher education. Some of the recommendations were included in a proposed new compact between the state and its colleges and universities.

Summary of Bill: The relationship between the state and its public colleges and universities is redefined through a compact based on trust, evidence and a new alignment of responsibilities.

The policy of the state is to create an environment in which state colleges and universities have the authority and flexibility to help the state attain its goals and objectives for higher education. These goals and objectives include increasing access to, improving the quality of, and enhancing the accountability for the postsecondary education system. The policy includes providing adequate funds for enrollment growth and financial aid; developing new definitions of quality based on clear results and effective operations; exempting institutions from certain state level regulations; and developing a system of coordinated planning and reporting.

Colleges and universities are responsible for developing strategic plans, providing timely information, administering local financial aid programs, and operating as efficiently as feasible within institutional goals and missions.

The Higher Education Coordinating Board is responsible for coordinating the strategic planning process; preparing regular reports on program accomplishments and institutional resource use; administering statewide student financial aid programs; and helping and monitoring institutional efforts to improve efficiency.

In cooperation with the institutions, the state Board for Community and Technical Colleges, and appropriate state agencies, the HECB may identify and assist in the implementation of methods to reduce administrative barriers to efficient institutional operations. The methods may include waivers of statutory requirements and administrative rules.

With the four-year universities and college, the board will conduct a study of higher education system operations. The study will identify efficiencies designed to increase access to, improve the quality of, and reduce the cost of higher education. The elements of the study are described. In addition, the board will report regularly on the postsecondary educational system to the Legislature and the citizens of the state. In order to provide the board with data needed for the report, institutions of higher education and the state Board for Community and Technical Colleges will provide the board with needed information in a uniform format. Independent institutions are encouraged to cooperate with this effort and to provide to the board information in a uniform format.

The board will update the master plan for higher education every four years rather than every two years.

Fiscal Note: Not requested.

Effective Date: The bill contains an emergency clause and takes effect immediately.

Testimony For: (Higher Education) (Original bill): The bill begins to implement the HECB's update of the master plan for higher education. It would assist institutional efforts to improve their operations, it would provide funding to innovative efforts to improve educational quality, and it would provide a coordinated system of institutional strategic planning. In addition, it provides systematic feedback to the citizens of the state on the accomplishments of higher education, and permits the HECB to update the master plan every four years rather than every two years.

(Appropriations) None.

Testimony Against: (Higher Education) (Original bill): Dedicating a certain percentage of state funds to the fund for excellence may result in reductions to institutional budgets. Those reductions would reduce the quality of education for students. Some institutions have already completed strategic plans. These institutions should be permitted to amend those plans instead of beginning their efforts anew.

(Appropriations) None.

Witnesses: (Higher Education) (In favor): Jim Sainsbury, Higher Education Coordinating Board; David Habura, state Board for Community and Technical Colleges; and Terry Teale, Council of Presidents.

(Appropriations) None.